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RESPONSE TO COMMENTS

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2.1 Distribution of the Draft EIR

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The Draft EIR prepared for the Los Angeles Harbor Department (LAHD) was distributed to the public and regulatory agencies December 4, 2008, through January 30, 2009, for a 57-day review period. Approximately 46 hardcopies and 841 CD copies of the Draft EIR were distributed to various government agencies, organizations, individuals, and LAHD tenants. LAHD conducted a public hearing regarding the Draft EIR on January 15, 2009, to provide an overview of the proposed Wilmington Waterfront Project and to accept public comments on the proposed Project and environmental document.

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The Draft EIR was available for review at the following locations:

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- Los Angeles Public Library, Central Branch, 630 West 5th Street, Los Angeles California

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- Los Angeles Public Library, Wilmington Branch, 1300 North Avalon, Wilmington, California

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- Los Angeles Public Library, San Pedro Branch, 921 South Gaffey Street, San Pedro, California

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- Los Angeles Harbor Department, Environmental Management Division Offices, 222 W. 6th Street Suite 1080, San Pedro California

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The Draft EIR was also available in its entirety on LAHD's web site at: www.portoflosangeles.org/environmental/publicnotice.htm. Electronic copies of the Draft EIR on a compact disc were available free of charge to interested parties. A Reader's Guide to the Draft EIR, which summarized the proposed project elements, impacts, and key community issues, was also directly distributed to over 800 stakeholders, in both English and Spanish.

1 **2.2 Comments on the Draft EIR**

2 The public comment and response component of the CEQA process serves an
3 essential role. It allows the lead agency to assess the impacts of a project based on
4 the analysis of other responsible, concerned, or adjacent agencies and interested
5 parties, and it provides the opportunity to amplify and better explain the analyses that
6 the lead agency has undertaken to determine the potential environmental impacts of a
7 project. To that extent, responses to comments are intended to provide complete and
8 thorough explanations to commenting agencies and individuals, and to improve the
9 overall understanding of the project for the decision-making bodies.

10 LAHD received 25 comment letters on the Draft EIR during the public review period
11 and had 15 speakers at the Draft EIR public meeting. Table 2-1 presents a list of
12 those agencies, organizations, and individuals who provided comment on the Draft
13 EIR.

1 **Table 2-1.** Public Comments Received on the Draft EIR

<i>Letter Code</i>	<i>Date</i>	<i>Individual/Organization</i>	<i>Page</i>
Federal Government			
NMFS	1/30/09	National Marine Fisheries Service	2-5
State Government			
CalTrans	12/26/08	California Transportation Authority	2-21
DOGGR	1/12/09	California Department of Conservation Division of Oil, Gas, and Geothermal Resources	2-27
CAPUC	1/23/09	California Public Utilities Commission	2-31
Regional Government			
LAMETRO	1/28/09	Metropolitan Transportation Authority	2-35
SCAQMD	1/30/09	South Coast Air Quality Management District	2-39
Local Government			
LACSD	1/12/09	Los Angeles County Sanitation Districts	2-47
RPV	1/12/09	City of Rancho Palos Verdes	2-51
DCP	1/28/09	Los Angeles Department of City Planning	2-55
LADWP	1/30/09	Los Angeles Department of Water and Power	2-61
LACOPH	1/30/09	Los Angeles County Public Health	2-95
LADOT	1/30/09	Los Angeles Department of Transportation	2-107
CRA	1/30/09	Community Redevelopment Agency of the City of Los Angeles	2-117
Local Organizations			
PHL	1/12/09	Pacific Harbor Line	2-121
WCC	1/30/09	Wilmington Chamber of Commerce	2-127
Individuals/Companies			
CAS	1/15/09	Sue Castillo	2-131
HERR	1/15/09	Frank Herrera	2-135
LIT	1/15/09	Jeannette Littlebury	2-139
ROME	1/15/09	Pat Rome	2-143
BEL	1/23/09	Hamish R. Bell of Rosstron Inc.	2-147
STA	1/23/09	Robert Standart	2-151
STAN	1/23/09	Thelma Standart	2-155
ROM	1/28/09	Patricia Winkel Rome	2-159
BAT	1/30/09	Bill and Cindy Bater	2-163
HER	No Date	Arthur Hernandez	2-167
WWFPC	1/15/09	Public Meeting Transcript	2-171

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1 **2.3 Responses to Comments**

2 In accordance with CEQA (Guidelines Section 15088) LAHD has evaluated the
3 comments on environmental issues received from agencies and other interested
4 parties and has prepared written responses to each comment pertinent to the adequacy
5 of the environmental analyses contained in the Draft EIR. In specific compliance
6 with Section 15088(b) of CEQA Guidelines, the written responses address the
7 environmental issues raised. In addition, where appropriate, the basis for
8 incorporating or not incorporating specific suggestions into the proposed Project is
9 provided. In each case, LAHD has expended a good faith effort, supported by
10 reasoned analysis, to respond to comments.

11 This section includes responses not only to comments made at the public hearing for
12 the EIR but also to written comments received during the 57-day public review
13 period of the Draft EIR. Some comments have prompted changes to the text of the
14 Draft EIR, which are referenced in this chapter and shown in Chapter 3,
15 “Modifications to the Draft EIR.” A copy of each comment letter is provided, and
16 responses to each comment letter immediately follow.



UNITED STATES DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration
NATIONAL MARINE FISHERIES SERVICE
Southwest Region
501 West Ocean Boulevard, Suite 4200
Long Beach, California 90802-4213

JAN 30 2009

In response, refer to:
150308SWR2008PR00070:MLD

Dr. Ralph G. Appy
Director of Environmental Management
Port of Los Angeles
425 South Palos Verdes Street
San Pedro, CA 90731

Dear Dr. Appy:

NOAA's National Marine Fisheries Service (NMFS) has reviewed the Draft Environmental Impact Report (DEIR) for the Port of Los Angeles's (POLA) Wilmington Waterfront Development Project (Project). NMFS offers the following comments pursuant to section 305(b)(4)(A) of the Magnuson-Stevens Fishery Conservation and Management Act (MSA), Marine Mammal and Protection Act (MMPA), and the Fish and Wildlife Coordination Act.

Proposed Project

The proposed Project would include the construction of a waterfront promenade, public viewing piers, and 5,870-square-feet of floating docks for recreational boaters, which would include the construction of 43,220 square feet of new overwater surface area and approximately 17,880 square feet of replacement area. In total, 61,100 square feet of pile-supported waterfront promenade and piers would be constructed. However, total new shaded area would be 41,325 square feet due to the design feature of adding 7,765 square feet of metal grating to permit light to pass through. Approximately 750 new and 478 replacement pilings would be required to support the promenade and piers.

The proposed Project would also reconstruct the existing bulkhead, which is an old, piecemeal structure that does not meet current seismic design standards. Two different structural systems would be used to reconstruct the bulkhead: (1) a deep soil-cement mixing landward of the existing bulkhead, with no work waterward of the existing bulkhead, and (2) a sheet pile bulkhead, located waterward of the existing bulkhead. This second system would require the filling of approximately 2,200 square feet (0.05-acres) of marine habitat below the mean higher high water (MHHW) line. The sheet pile bulkhead would require the sheet pile be driven using both a vibratory and an impact pile driver.



The loss of 0.05 acres of Inner Harbor habitat would be mitigated by debiting the appropriate credits from the Inner Harbor Mitigation Bank, as governed by the Memorandum of Understanding (MOU) to establish a procedure for advance compensation of marine habitat losses incurred by selected Port development projects within the Harbor District of the City of Los Angeles

The soft start technique will be employed for all pile driving activities. The soft start technique requires that the initial strikes of a piling with an impact type pile driver are not performed at full force, but at a significantly reduced force and slowly build to full force over several strikes. This method provides opportunity for species that may occur in the vicinity of the pile driving activities to effectively move to another area away from the pile driving, thus limiting the effects of pile driving to disturbance and avoiding injury.

The proposed Project would also result in use of the waterfront by recreational boaters. The floating docks allow for 9 vessels averaging 30 feet in length. A water taxi may also operate from the floating docks at some point in the future. As a worst-case scenario, it is estimated that, as a result of the proposed Project, there would be approximately 36 recreational boat trips and possibly a water taxi program that could be developed at a later time.

Magnuson-Stevens Fishery Conservation and Management Act Comments

Action Area

NMFS-1

The proposed project occurs in essential fish habitat (EFH) for various federally managed fish species within the Pacific Groundfish and Coastal Pelagics Fishery Management Plans (FMPs). In addition, the project occurs within estuarine habitat, which is considered a habitat area of particular concern (HAPC) for various federally managed fish species within the Pacific Groundfish FMP. HAPC are described in the regulations as subsets of EFH which are rare, particularly susceptible to human-induced degradation, especially ecologically important, or located in an environmentally stressed area. Designated HAPC are not afforded any additional regulatory protection under MSA; however, federally permitted projects with potential adverse impacts to HAPC will be more carefully scrutinized during the consultation process.

Effects of the Action

The proposed fill associated with the bulkhead would result in the direct loss of 0.05 acres of EFH and habitat for other fishery resources. As part of the proposed project, POLA will debit the appropriate credits from the Inner Harbor Mitigation Bank to compensate for loss of EFH and habitat for other fish and wildlife resources. NMFS believes this will adequately offset the adverse impacts to EFH associated with the proposed fill.

NMFS-2

The proposed Project involves a significant amount of overwater structures (e.g. docks, piers, and promenade). The shadow cast by an overwater structure affects both the plant and animal communities below the structure. Light is the single most important factor affecting aquatic plants. Light levels underneath overwater structures have been found to fall below threshold amount for the photosynthesis of diatoms, benthic algae, eelgrass, and associated epiphytes and

other autotrophs. These photosynthesizers are an essential part of nearshore habitat and the estuarine and nearshore food webs that support many species of marine and estuarine fishes.

In addition, fishes rely on visual cues for spatial orientation, prey capture, schooling, predator avoidance, and migration. The reduced-light conditions found under an overwater structure limit the ability of fishes, especially juveniles and larvae, to perform these essential activities.

Shading from overwater structures may also reduce prey organism abundance and the complexity of the habitat by reducing aquatic vegetation and phytoplankton abundance. Able *et al.* (1998)¹ concluded that habitat quality under large platforms of large piers is likely poor for juvenile fishes when compared with nearby pile field and open-water habitat types.

NMFS-2
CONT.

Overwater structures and their associated artificial structures may also have additional impacts beyond just changes in light conditions. Recent research has suggested that placement of artificial substrates in the nearshore environment may disproportionately favor the proliferation of non-native species. In addition, these structures may alter local hydrological and sedimentation patterns, which may in turn affect community structure. Lastly, the addition of overwater structures for public access purposes (e.g. promenade) may inadvertently result in increased pollution or debris due to the expected increase in public use. NMFS believes the net increase in overwater structures and coverage would adversely affect EFH by reducing the quality of habitat available within the Inner Harbor.

NMFS-3

Pile driving and other related construction activities will result in direct benthic disturbances and will increase turbidity within the project area. Turbidity can adversely affect fish and other aquatic life by impairing vision and sense of smell, injuring gills, reducing water transparency, and covering sessile organisms. NMFS expects these impacts will likely be temporary and minimal.

NMFS-4

The construction activities associated with this project may generate significant underwater noise. For example, pile driving can generate intense underwater sound pressure waves that may adversely affect the ecological functioning of EFH. These pressure waves have been shown to injure and kill fish. Injuries associated directly with pile driving are poorly studied, but include rupture of the swimbladder and internal hemorrhaging. Sound pressure levels (SPL) 100 decibels (dB) above the threshold for hearing are thought to be sufficient to damage the auditory system in many fishes. Short-term exposure to peak SPL above 190 dB (re: 1 μ Pa) are thought to cause physical harm to fish. However, 155 dB (re: 1 μ Pa) may be sufficient to temporarily stun small fish. According to the DEIR, noise and vibration from pile driving will be in the range of 192 dB_{peak}, or roughly 172 to 182dB_{RMS}. POLA proposes to utilize a 'soft start' approach when utilizing an impact hammer for concrete piles. NMFS believes this approach would help minimize impacts to EFH. Turbidity, noise, and vibration would likely cause most fish to temporarily leave the immediate project area during construction.

¹ Able, K. W., J.P. Manderson, and A.I. Studholme. 1998. The distribution of shallow water juvenile fishes in an urban estuary: the effects of man-made structures in the Lower Hudson River. *Estuaries* 21: 731-44.

NMFS-5

Another potential project concern is the spread of the invasive alga *Caulerpa taxifolia* from pile driving activities. As you may be aware, this alga has been introduced to our coastline. Evidence of harm that can ensue as a result of an uncontrolled spread of the alga has already been seen in the Mediterranean Sea where it has destroyed local ecosystems, impacted commercial fishing areas, and affected coastal navigation and recreational opportunities. Although it is not known to be present within POLA, it has been detected in two other locations in Southern California. If the invasive alga is present within the project area, the pile driving activities would adversely affect EFH by promoting its spread and increasing its negative ecosystem impacts.

EFH Conservation Recommendations

NMFS-6

As described in the above effects analysis, NMFS has determined that the proposed action would adversely affect EFH for various federally managed fish species within the Coastal Pelagics Species and the Pacific Coast Groundfish FMPs. Therefore, NMFS offers the following EFH conservation recommendations to avoid, minimize, mitigate, or otherwise offset the adverse effects to EFH pursuant to section 305(b)(4)(A) of the MSA.

1. POLA should evaluate an additional alternative that further minimizes the amount of overwater coverage. NMFS recognizes the importance of providing coastal access opportunities. However, NMFS believes that coastal access can also be provided by creating viewing opportunities that are adjacent to marine habitat, rather than over it. POLA should describe the water dependency of the action and provide justification for any increases in overwater coverage.
2. Given the relatively large amount of habitat impacted (~ 1 acre) by increased overwater coverage, POLA should develop a mitigation plan that offsets the reduction in habitat quality. This plan should be developed in consultation with NMFS and other interested resource agencies.
3. A pre-construction survey for *Caulerpa* of the project area should be conducted in accordance with the *Caulerpa* Control Protocol (see <http://swr.nmfs.noaa.gov/hcd/caulerpa/ccp.pdf>) not earlier than 90 days prior to planned construction and not later than 30 days prior to construction. The results of that survey should be transmitted to NMFS and the California Department of Fish and Game at least 15 days prior to initiation of proposed work. In the event that *Caulerpa* is detected within the project area, no work shall be conducted until such time as the infestation has been isolated, treated, and the risk of spread is eliminated.

Marine Mammal Protection Act (MMPA) Comments

NMFS-7

Marine mammals have not been well studied within Los Angeles Harbor, however, both pinnipeds and cetaceans have been recorded including: Pacific harbor seals (*Phoca vitulina richardii*), California sea lions (*Zalophus californianus*), bottlenose dolphins (*Tursiops truncatus*), short-beaked common dolphins (*Delphinus delphis*), pacific white-sided dolphins

NMFS-7
CONT.

(*Lagenorhynchus obliquidens*), Risso's dolphins (*Grampus griseus*), and gray whales (*Eschrichtius robustus*). The harbor's most common marine mammal is the sea lion, which can be observed throughout the year foraging within the harbor or resting on buoys, breakwaters, and other man-made objects. They are commonly found on the Main Channel, adjacent to the commercial fishing markets and around sport fishing vessels, specifically near the Ports O'Call. Harbor seals are less likely to be found in the area, but have been observed. The other marine mammals listed above are rare visitors to the harbor area. Possible impacts to marine mammals from the proposed project may include underwater sound from pile driving and project-related vessels. In addition, we offer comments related to dredging, as it was not clear from the DEIR if dredging will be a component of this project over the lifetime of this project.

NMFS-8

Whales, dolphins, porpoises, seals, and sea lions are protected under the Marine Mammal Protection Act (MMPA). *See* 16 U.S.C. § 1361 *et seq.* Under the MMPA, it is generally illegal to "take" a marine mammal without prior authorization from NMFS. "Take" is defined as harassing, hunting, capturing, or killing, or attempting to harass, hunt, capture, or kill any marine mammal. Except with respect to military readiness activities and certain scientific research conducted by, or on behalf of, the Federal Government, "harassment" is defined as any act of pursuit, torment, or annoyance which has the potential to injure a marine mammal in the wild, or has the potential to disturb a marine mammal in the wild by causing disruption of behavioral patterns, including, but not limited to, migration, breathing, nursing, breeding, feeding, or sheltering.

Sounds introduced into the sea by man-made devices could have a deleterious effect on marine mammals by causing stress or injury, interfering with communication and predator/prey detection, and changing behavior. Acoustic exposure to loud sounds, such as those produced by pile driving activities, may result in a temporary or permanent loss of hearing (termed a temporary (TTS) or permanent (PTS) threshold shift) depending upon the location of the marine mammal in relation to the source of the sound. NMFS is currently in the process of determining safety criteria (*i.e.*, guidelines) for marine species exposed to underwater sound. However, pending adoption of these guidelines, we have preliminarily determined, based on past projects, consultations with experts, and published studies, that 180 dB re $1\mu\text{Pa}_{\text{RMS}}$ (190 dB re $1\mu\text{Pa}_{\text{RMS}}$ for pinnipeds) is the impulse sound pressure level that can be received by marine mammals without injury. Marine mammals have shown behavioral changes when exposed to impulse sound pressure levels of 160 dB re $1\mu\text{Pa}_{\text{RMS}}$.

Harassment of marine mammals may occur if hauled animals flush the haul out site and/or move out of the immediate aquatic area to increase their distance from pile driving or dredging-related activities, such as noise associated with the dredging, pile driving, presence of workers, or unfamiliar activity in proximity to a haul out site. Percussive piles, such as an impact hammer or drop hammer, generally result in the greatest noise production when compared to other methods of pile installation. Although percussive pile driving does not produce a continuous noise, the high amplitude and repeated blows of the hammer every few seconds can affect ambient noise levels in the surrounding acoustic environment. The force used to drive a pile, or power setting of the hammer, pile type and diameter, and hardness of the substrate the pile is driven, are important factors in determining the amount of energy released into the surrounding waters. Because of the high amplitude and wide frequency spectrum of pile driving noise, many species can potentially be affected. The measured sound exposure levels of a clamshell dredge may

NMFS-8
CONT.

range between 75-88 dBA (re 20 μ Pa) at 50 feet. Animals have been observed flushing from haul out sites at a sound exposure level of less than 100dBA, and it is possible that marine mammals may modify their behavior as a result of the noise produced by the pile driving and dredging operations.

In section 3.3.4.3.1, Impact BIO-1a, the DEIR indicates that installation of 24-inch concrete piles with an impact hammer typically generates 192 dB_{peak} or roughly 172 to 182 dB_{RMS} at 33 feet. NMFS supports the recommendation for a "soft start," as proposed for minimizing impacts to marine mammals in the area, however, as noted in the DEIR using the San Francisco Oakland Bay bridge project as an example, "...sea lions swam rapidly out of the area when the piles were being driven" and it is expected that the animals would react similarly during this project. Please note the definition of a "take" under the MMPA and that the rapid exit from the project area could be considered harassment under the MMPA. In addition, this is not considered a mitigation measure to reduce impacts to marine mammals should the action cause harassment and remove the animals from the project area. Please note, that for the example used in the DEIR for pile driving, Caltrans was issued an Incidental Harassment Authorization under the MMPA, permitting them for take by harassment for their activities at the San Francisco Oakland Bay Bridge, which included pile driving.

Based on the information provided in the DEIR regarding the potential take of pinnipeds, it may be necessary to receive authorization from NMFS under the MMPA for this proposed project. Most incidental take authorizations to date have involved the incidental harassment of marine mammals by noise.

NMFS-9

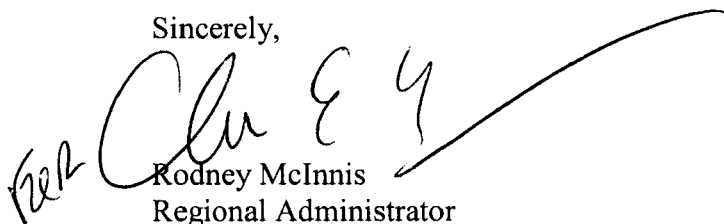
Please note, that in the event of a construction vessel collision with a marine mammal, Mr. Joseph Cordaro, the NMFS Southwest Regional Office's Stranding Coordinator must be immediately contacted at 562-980-4017 and a report must be sent to the NMFS Southwest Regional Office.

NMFS-10

In addition, NMFS recommends that the applicant consider including a design feature, particularly to the low-lying docks on the water, to non-lethally deter pinnipeds, specifically California sea lions, from hauling out. NMFS offers their expertise and assistance, should the applicant want to explore design modifications.

Thank you for coordinating with NMFS regarding this project. We appreciate your efforts to comply with Federal regulations and to conserve and protect marine mammals. Please contact Monica DeAngelis at 562-980-3232 or Monica.DeAngelis@noaa.gov if you have any questions concerning this letter or if you require additional information.

Sincerely,



Rodney McInnis
Regional Administrator

1 National Marine Fisheries Service (NMFS)

2 **NMFS-1** Thank you for your comment. LAHD is pleased that NMFS agrees that credits from the
3 Inner Harbor Mitigation Bank will adequately offset impacts on Endangered Fish Habitat
4 (EFH) associated with the proposed 0.05 fill to replace the bulkhead along the
5 Wilmington Waterfront proposed project area.

6 **NMFS-2** Slip 5 is a small blind slip of approximately 35.8 acres of water located in the Inner
7 Harbor, off the Main Channel, approximately 0.75 miles north of the Vincent Thomas
8 Bridge. Current land uses surrounding the slip include general marine cargo terminals,
9 liquid bulk marine terminals, and the Banning's Landing Community Center. The
10 proposed Project is located at the northern-most end of the slip, approximately 0.4 miles
11 from the mouth of the slip. The depth of the harbor under the existing structures varies
12 from 0 to -25 Mean Lower Low Water (MLLW) and consists of rock slope protection
13 over a constructed 1.5:1 slope, while the area under the proposed water structures varies
14 in depth from 0 to -35 MLLW and also consists of rock slope protection over a
15 constructed 1.5:1 slope, as well as a dredged channel bottom.

16 The construction of new over-water structures will result in a reduction of light under
17 these structures and may have some impact on diatoms, benthic algae, or epiphytes that
18 are present. However, the new over-water structures represent a 2.8% reduction of open
19 water in Slip 5 and a 0.03% reduction harbor wide. Given the abundance of habitat for
20 aquatic autotrophs in the harbor, this impact is not significant. No kelp or eelgrass beds
21 are present in the proposed project study area, and therefore these autotrophs would not
22 be impacted by the over-water structures.

23 Furthermore, the area affected would be within the intertidal zone and shaded by the
24 wharf so that little change to EFH would accrue from the new over-water surface area
25 (Draft EIR, pg. 3.3-28). As presented in the Draft EIR (Section 3.3), the proposed
26 Project would result in an increase of 43,220 square feet of new over-water surface area
27 as a result of construction of the waterfront promenade and piers. To address the concern
28 of NMFS regarding the over-water coverage affecting light, the proposed project design
29 has been modified to increase the amount of metal grating mesh to 33% of covered area.
30 This change would equate to approximately 14,262 square feet of additional mesh, which
31 would decrease the amount of new over-water surface area as a result of construction of
32 the waterfront promenade and piers from 43,220 square feet to a total of 28,958 square
33 feet. Thus, while the shading impact on marine species is consider less than significant,
34 as discussed in the Draft EIR, the additional design measure to increase the use of mesh
35 metal grating would further reduce the area of shading.

36 The addition of artificial substrate may disproportionately favor the proliferation of
37 nonnative species; however, the location and habitat conditions present where artificial
38 substrate is placed needs to be considered. Slip 5 is a blind slip that does not appear to
39 provide habitat preferred by native or nonnative species. The proposed Project would not
40 likely change this condition for either native or nonnative species. Habitat within Slip 5
41 is degraded due to industrial/commercial development surrounding the Slip. The increase
42 in over-water surface area could create conditions more suitable for nonnative species

1 and/or increased predation; however, the low abundance or absence of many species from
2 Slip 5 are expected to remain the same; thus, the impact of the change in habitat and
3 habitat conditions would be relatively low; impacts would be less than significant.

4 As noted on page 3.14-32 of the Draft EIR, construction of the proposed Project would
5 not result in a permanent adverse change in surface water movement because the
6 proposed Project would not create any barriers to water movement through the Los
7 Angeles Harbor. Small but likely measurable changes in water flow would occur in close
8 proximity (within a few feet) of the pilings placed to support the waterfront promenade.
9 Similarly small changes could occur in close proximity to the steel bulkhead. These
10 changes would not result in a permanent, adverse change to the movement of surface
11 water sufficient to produce a substantial change in the velocity or direction of water flow.
12 Use of silt curtains during construction would result in a temporary restriction of surface
13 water movement. Such use would be required and authorized by permits for the
14 proposed work. The change in surface water movement would be beneficial rather than
15 adverse, functioning to limit the extent of water quality impacts from the proposed
16 Project. The use of silt curtains would have no permanent effect on the movement of
17 surface water. Thus the impacts on surface water movement would be less than
18 significant.

19 Moreover, as noted on pages 3.14-37 and -38 of the Draft EIR, in-water and over-water
20 demolition and construction activities during the construction phases of the proposed
21 Project would not entail any direct discharges of waste to waters of the harbor. Activities
22 related to construction of the proposed Project would disturb and resuspend bottom
23 sediments, which would result in temporary and localized changes to some water quality
24 indicators. Such changes would only be observable within a few feet of the activity, and
25 would be minimized by use of silt curtains. Elutriate testing results presented in Section
26 3.14.2.1.3 indicate that such disturbance of sediments in the proposed project area would
27 not cause significant toxicity, contaminant bioaccumulation, or releases of contaminants
28 to surface waters because almost all contaminants are insoluble and would be re-
29 deposited rather than entering the water column. Impacts on water quality from in-water
30 and over-water construction activities would be less than significant.

31 Finally, as noted on page 3.14-41 of the Draft EIR, the proposed Project would
32 implement a storm water pollution prevention plan (SWPPP) incorporating best
33 management practices (BMPs,) such as sediment basins or traps and fabric filter fences or
34 strawbale barriers, to control runoff of eroded soils and pollutants. The SWPPP also
35 would incorporate monitoring requirements intended to minimize potential impacts and
36 verify BMP effectiveness. These measures, combined with remediation of sites prior to
37 construction and the low potential for erosion, would limit the soil and contaminant
38 loading to Slip 5 and other waters of the Inner Harbor. Discharges of stormwater runoff
39 to the harbor would also comply with specific conditions contained in the construction
40 SWPPP that would control releases of contaminants to receiving waters. Therefore,
41 runoff from upland construction activities would not create pollution, contamination, a
42 nuisance, or violate any water quality standards; and impacts on water quality would be
43 less than significant.

1 In regards to the concern over increased pollution or debris due to the expected increase
2 in public use, LAHD is in the process of implementing the Water Resources Action Plan
3 (WRAP) in cooperation with the Port of Long Beach. Comments on the draft 2009
4 WRAP were due on May 22, 2009. A number of individuals and organizations provided
5 comments. Comments were generally supportive of the WRAP and included
6 recommendations for additional prevention measures. Most of the control measures
7 included in the WRAP address the source of pollutants, rather than the specific pollutants
8 themselves, since a given measure is likely to be effective for more than one pollutant.

9 Four basic types of sources are addressed by the WRAP's control measures:

- 10 ■ **Land Use Discharges:** Land-based uses such as cargo and passenger terminals;
11 industrial facilities; roads and rail lines; and shops, restaurants, fishing piers, beaches,
12 and marinas. These uses include cargo handling areas, maintenance and fueling
13 areas; various landscaping and area maintenance activities; roads, parking lots, and
14 other public access areas; construction sites; railroad facilities; commercial fishery
15 facilities; auto repair/dismantling businesses; and visitor-serving areas such as
16 restaurants and boat launches.
- 17 ■ **On-Water Discharges:** Cargo and passenger vessels, harborcraft, fishing vessels,
18 and in-water structures.
- 19 ■ **Sediments:** Contaminated sediments, which serve as a repository for and a potential
20 source of contaminants into the water.
- 21 ■ **Watershed Discharges:** Inputs of stormwater and wastewater originating outside the
22 harbors (and beyond the jurisdiction of the Ports), and conveyed into the harbors by
23 the Dominguez Channel, the Los Angeles River, and storm drains.

24 The following control measures in the WRAP address trash:

- 25 ■ **Control Measure LU-1: Housekeeping BMPs.** Enhance and expand housekeeping
26 BMPs in maintenance and fueling areas, general cargo handling areas, certain dry-
27 bulk cargo handling areas, automobile dismantling and boat repair facilities, oil
28 production facilities, and building maintenance and landscaping areas.
- 29 ■ **Control Measure LU-2: Design Guidance Manual.** Develop a port-wide guidance
30 manual for design of new and redeveloped facilities, including design criteria and
31 structural BMPs.
- 32 ■ **Control Measure LU-3: Install Structural BMPs.** Install structural BMPs for key
33 discharges and targeted pollutants at existing facilities where necessary to ensure
34 compliance.
- 35 ■ **Control Measure LU-5: Litter Control Program.** Enhance and expand litter
36 control programs and implement relevant elements of those programs in specific
37 sources.

38 In addition, as part of both municipal policy and National Pollutant Discharge
39 Elimination System (NPDES) MS4 permit compliance, LAHD performs regular
40 sweeping of LAHD-controlled roads and parking lots, and the City of Los Angeles Public

1 Works Department sweeps public roads and streets. LAHD also performs daily trash
2 collection activities throughout port-controlled areas of the Los Angeles Harbor District.
3 Trash collection includes management of trash receptacles, and removal of trash on land
4 and in water via two boats. LAHD has ordered a third trash collection boat, equipped
5 with trash collector arms and a conveyor, to increase the efficiency of collection of water-
6 borne trash. In addition, the City's Bureau of Sanitation-Watershed Protection Division
7 (WPD) has evaluated structural trash control devices for catchment basins and
8 implemented pilot programs to measure the effectiveness of the most promising
9 ones (inserts and screen covers); LAHD is using this information to implement a pilot
10 program at its Construction and Maintenance yard (WRAP 2009).

11 **NMFS-3** Thank you for your comment. LAHD agrees that pile driving and other related
12 construction activities will result in short-term direct benthic disturbances and increased
13 turbidity. As discussed in Section 3.3 of the Draft EIR, disturbance to benthic habitat and
14 increased turbidity is expected to occur in the immediate vicinity of those activities that
15 disturb benthic habitat. Increased turbidity resulting from benthic disturbance associated
16 with pile driving and other related construction activities is not expected to reach a level
17 that would impair vision or sense of smell or injure gills. However, as discussed, most
18 aquatic species will move from the proposed project vicinity as the soft-start pile driving
19 activities are initiated, thereby avoiding any direct contact with increased turbidity.

20 **NMFS-4** Thank you for your comment. As discussed in Section 3.3 of the Draft EIR, LAHD
21 agrees any fish that are present prior to implementation of the soft start piling technique
22 would temporarily leave once it is initiated to avoid the turbidity, noise, and vibration and
23 would not be present once the full effort associated with the proposed piling driving is
24 underway.

25 As discussed in the Draft EIR, the most common Fisheries Management Plan (FMP)
26 species present in the Inner Harbor are northern anchovy, Pacific sardine, and jack
27 mackerel (MEC and Associates 2002). Disturbances in the water column during
28 waterfront promenade and pier construction activities would affect individuals of FMP
29 species present in those areas during in-water construction activities (e.g., pile driving).
30 These impacts are not considered to be significant, as they would likely be limited to
31 behavioral changes (i.e., avoidance of the construction area) that would be initiated
32 through the use of a soft start to pile driving activities. The soft start technique requires
33 that the first strikes of a piling with an impact type pile driver are not performed at full
34 force, but at a significantly reduced force and slowly build to full force over several
35 strikes. This method allows any species (both aquatic and terrestrial) that may occur in
36 the vicinity of the pile driving activities to move to another area away from the pile
37 driving, thus limiting the effects of pile driving to disturbance and avoiding injury (Draft
38 EIR, pg. 3.3-28). LAHD agrees with NFMS that habitat disturbance associated with pile
39 driving activities and vibration would be temporary and minimal. This is consistent with
40 the conclusions in Section 3.3 of the Draft EIR that impacts would be less than
41 significant.

42 **NMFS-5** Thank you for your comment. LAHD routinely follows the *Caulerpa* control protocols
43 for the detection and eradication of this alga from California waters developed and
44 maintained by the NMFS and the Department of Fish and Game (CDFG) (NMFS and

1 CDFG 2007) prior to all in-water construction activities, as discussed in Section 3.3 of
2 the Draft EIR. Bays, inlets, and harbors between Morro Bay and the U.S./Mexico border
3 are potential habitat and need to be surveyed for *Caulerpa* presence prior to potentially
4 disturbing activities such as dredging, in order to ensure that no *Caulerpa* is present. No
5 *Caulerpa* has been observed in San Pedro Bay (Prickett pers. comm.) despite over 30
6 surveys conducted in the Port since 2001 (SCCAT 2008). As clarified in Chapter 3.3 of
7 the Final EIR, LAHD will conduct a pre-construction survey for *Caulerpa* in the project
8 area. The surveys will comply with methods and reporting (including project delay if the
9 algae is found until it has been eradicated), as outlined in the *Caulerpa Control Protocol*
10 (Version 4.0, adopted February 25, 2008) (NMFS and CDFG 2003) developed by the
11 Southern California Caulerpa Action Team, which has been added as Appendix L to the
12 Final EIR.

NMFS-6

13 LAHD has addressed NMFS' Essential Fish Habitat (EFH) Conservation
14 Recommendations by incorporating additional measures into the project to minimize
15 potential adverse effects to EFH for various federally managed fish species within the
16 Coastal Pelagic Species and the Pacific Coast Groundfish FMPs. The measures include
17 the following:

- 18 1) LAHD operates the Port in accordance with the Los Angeles City Charter, the Los
19 Angeles Tidelands Trust Grant, the Public Trust Doctrine, and the California Coastal
20 Act. These legal mandates require that LAHD use the Port for the purposes of
21 promoting and accommodating waterborne commerce, navigation, fisheries, and
22 related purposes. The proposed piers and docks promote and accommodate
23 navigation and related purposes, such as water-related recreational opportunities.

24 The objectives of the proposed Project include the following:

- 25 ■ create a project that will serve as a regional draw and attract visitors to the
26 Wilmington Waterfront;
- 27 ■ design and construct a waterfront park, promenade, and dock to enhance the
28 connection of the Wilmington community with the waterfront while integrating
29 design elements related to the Port's and Wilmington's past, present, and future;
- 30 ■ construct an independent project that integrates design elements consistent with
31 other area community development plans to create a unified Los Angeles
32 waterfront through the integration of publicly oriented improvements;
- 33 ■ enhance the livability and economic viability of the Los Angeles Harbor area,
34 Wilmington community, and surrounding region by promoting sustainable
35 economic development and technologies within the existing commercial Avalon
36 Development District; and
- 37 ■ integrate environmental measures into design, construction, and operation to
38 create an environmentally responsible project.

39 As discussed in Section 2.6 of the Draft EIR, several of these objectives are met and
40 enhanced through the design of the proposed Project's over-water features and
41 floating docks. By providing waterfront access for the general public and for local

1 residents of Wilmington and San Pedro, the proposed Project would serve as a
2 regional draw, enhance the local and regional connection to the water, integrate
3 publicly oriented improvements, and enhance the livability of the Los Angeles
4 Harbor area and surrounding region. The proposed Project will accomplish this in an
5 environmentally responsible manner by minimizing impacts on biological habitat and
6 individual species.

7 Moreover, the waterfront promenade, piers, and docks are intrinsic to the design of
8 the proposed Project, as they function to enhance the community's connection to the
9 water and provide a more useable waterfront. Specifically, the floating dock
10 encourages the use of the proposed project area by transient boats and small
11 recreational craft, while over-water viewing piers expand the area available for public
12 use and recreational activities as well as waterfront commerce. These opportunities
13 would not be present if LAHD were to construct the proposed Project only adjacent
14 to the water, as opposed to over the water, as suggested by NMFS. Finally, in
15 general terms, the proposed Project is designed to aesthetically and functionally
16 complement public recreational opportunities available at the Port.

17 As discussed in response to NMFS-2, the proposed Project would result in an
18 increase of 43,220 square feet of new over-water surface area as a result of
19 construction of the waterfront promenade and piers. To address the concern of
20 NMFS regarding the over-water coverage affecting light, the proposed Project has
21 been modified to increase the amount of metal grating to 33% of covered area. This
22 change would equate to approximately 14,262 square feet of additional metal grating,
23 which would effectively decrease the amount of new over-water surface area as a
24 result of construction of the waterfront promenade and piers from 43,220 square feet
25 to a total of 28,958 square feet.

- 26 2) Construction of the proposed Project would result in permanent changes to the
27 proposed project area that would increase shading through the addition of 43,220
28 square feet of over-water structures. This change in ambient light would not affect
29 eelgrass, kelp, or other aquatic vegetation or macroalgae, as these types of aquatic
30 vegetation are not present in the proposed project study area (Draft EIR, pg. 3.3-33).

31 In general, the habitat value for fish is highest in the Outer Harbor shallow areas
32 followed by deep water in the Outer Harbor and diminishing as one proceeds into the
33 Inner Harbor and particularly blind slip areas. The proposed Project is located in the
34 Inner Harbor. The replacement of the existing bulkhead with the sheet pile option
35 would result in the permanent loss of 2,200 square feet (0.05 acres) of marine habitat.
36 The replacement with the deep soil-cement option would not result in any permanent
37 loss of marine habitat. Overall, the habitat that would be removed by the sheet pile
38 option has a diminished habitat value, as it is located relatively deep in the Inner
39 Harbor. Mitigation for loss of inner harbor habitat would occur through the debit of
40 the required mitigation credits from LAHD's Inner Harbor Mitigation Bank (Draft
41 EIR, pg. 3.3-33).

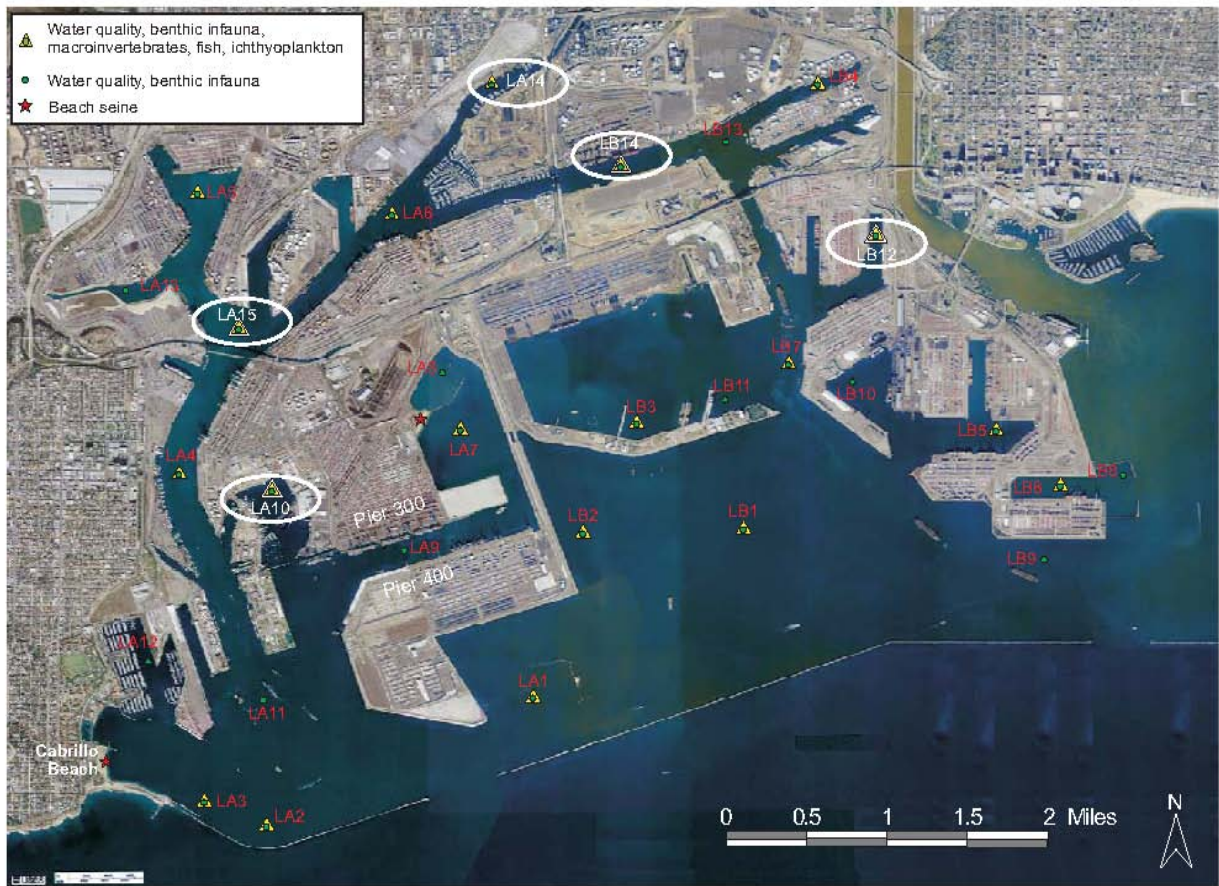
42 The proposed Project would have minimal effects on the EFH for Pacific groundfish
43 and coastal pelagic species that occur in the harbor, because few if any individuals

would be expected in the proposed Project area. Marine species of concern (NMFS 2007a) that may be found in the proposed project study area include cowcod, bocaccio, green abalone, and pink abalone. Cowcod and bocaccio are generally found at depths greater than 69 feet (21 meters) (McCain et al. 2005); therefore, these species are not expected to be present within the Inner Harbor as the depths in the inner harbor area are less than 50 feet (Draft EIR, pg. 3.3-27). These species were not collected in the Inner Harbor in the last MEC baseline marine biology surveys (MEC Analytical Systems 2002) or in the most recent, harbor-wide biological survey (SAIC, unpublished)

As discussed in the Draft EIR, Section 3.3, the most common FMP species present in the Inner Harbor are northern anchovy, Pacific sardine, and jack mackerel (MEC and Associates 2002). Table 2-2 shows the mean abundance of fish species caught by lampara (Day and Night) in Los Angeles and Long Beach Harbors, January–July 2008. The use of Slip 5, particularly its most northern portion, by these species would be expected to be extremely limited. Jack mackerel are rarely observed anywhere in the harbor (SAIC, unpublished). The latest survey data also indicate a pattern of reduced use by these species further into the harbor and in narrower areas further away from the Main Channel. The nearest station to Slip 5 sampled in the SAIC study was LA-6, located in the southern region of the East Basin, near Berth 192 (see the figure below, a higher resolution version of which is presented as Appendix M to the Final EIR). This station consistently had among the lowest mean abundance for FMP species. It would be expected that numbers would be even further reduced at the northern most area of Slip 5.

Table 2-2. Mean Abundance of Fish Species Caught by Lampara (Day and Night) in Los Angeles and Long Beach Harbors, January–July 2008.

Common Name	Species	Outer Harbor (Deep & Shallow Water)					Inner Harbor (Larger Channels)			Inner Harbor (Narrow Channels)		
		LA1	LA4	LA2	LA3	LA7	LA10	LA15	LA5	LA14	LA6	LB14
Northern anchovy	<i>Engraulis mordax</i>	0.2	138.8	486.7	158.2	176.7	435.0	181.6	428.3	90.5	31.7	31.3
Pacific sardine	<i>Sardinops sagax</i>	0.0	3.3	4.0	0.3	0.0	33.0	2.0	41.8	0.0	0.3	0.5
Jack mackerel	<i>Trachurus symmetricus</i>	0.0	0.0	0.3	0.5	1.8	0.0	0.2	0.3	1.8	0.0	0.7



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Within the proposed project site, the habitat along the base of the existing bulkhead is currently comprised of rock slope protection, interspersed with timber pile stubs. Any loss of aquatic marine habitat in the harbor is considered a significant impact on marine resources (Draft EIR, pg. 3.3-29). As a result, the loss of aquatic marine habitat requires mitigation per a Memorandum of Understanding (MOU) between the Harbor Department of the City of Los Angeles and resource agencies (City of Los Angeles 1984), which is proposed as mitigation measure MM BIO-1.

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MM BIO 1. Debit Inner Harbor Mitigation Bank.

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The loss of 2,200 square feet (0.05 acres) of Inner Harbor marine habitat will be mitigated by debiting the required credits from the Inner Harbor Mitigation Bank, per the terms and conditions established in the MOU between LAHD, CDFG, NMFS, and USFWS (City of Los Angeles 1984). The MOU provides that for each acre of marine habitat impacted within the Inner Harbor the mitigation bank will be debited 0.5 credit. Thus the 0.05 acre of marine habitat impacted in the Inner Harbor will result in a debit from the mitigation bank of 0.025 credit.

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2 3) Regarding the request to conduct a *Caulerpa* survey, please refer to response NMFS-
3 5. The Final EIR has been modified to clarify that a pre-construction survey will be
4 conducted for *Caulerpa*.

5 **NMFS-7** There will be no dredging associated with the construction or operation of the proposed
6 Project; therefore, impacts on marine mammals related to dredging activities would not
7 occur. Please also see response to NMFS-8 as it relates to the effects of pile driving on
8 marine mammals.

9 **NMFS-8** Comment noted. As discussed in response to comment NMFS-7, no dredging would
10 occur.

11 In regards to the potential effects of pile driving on marine mammals, the analysis of the
12 pile driving includes incorporation of the soft start method as a condition of project
13 approval. As discussed in Section 3.3 of the Draft EIR, using a soft start technique for
14 pile driving is not mitigation but a project element. Soft start involves slowly ramping up
15 pile-driving efforts at the start of pile-driving (at the beginning of the day and at
16 restarting of construction after lunch breaks or other pile-driving interruptions of longer
17 than 15 minutes). When employing this technique, the hammer is operated at less than
18 full capacity (i.e., approximately 40 to 60% energy levels) with no less than a 1-minute
19 interval between each strike for a 5-minute period. LAHD would also require the use of
20 sound abatement techniques to reduce noise and vibrations from pile-driving activities.
21 Sound abatement techniques include, but are not limited to, vibration or hydraulic
22 insertion techniques, drilled or augured holes for cast-in-place piles, bubble curtain
23 technology, and sound aprons where feasible. As discussed in Section 3.3 of the Draft
24 EIR, marine mammals, and in particular sea lions, would be expected to avoid areas
25 where sound pressure waves could affect them. Harbor seals are unlikely to be present as
26 few have been observed in the Inner Harbor areas (MEC and Associates 2002). Any
27 seals or sea lions present during construction would avoid the disturbance areas and thus
28 would not be injured. No other protected or sensitive marine species normally occur in
29 the proposed project area (Draft EIR, pg. 3.3-26).

30 In addition, following consultation with the NMFS on other LAHD construction projects,
31 a mitigation measure has been added to the final EIR to further reduce potential impacts
32 on marine mammals.

33 **MM BIO-2 Pile Driving Monitoring**

34 A qualified biologist hired by LAHD will be required to monitor the area in the
35 vicinity of pile-driving activities for any fish kills during pile driving. If there are
36 any reported fish kills, pile driving shall be halted and NMFS will be notified via
37 LAHD's Environmental Management Division. The biological monitor will also
38 note (surface scan only) whether marine mammals are present within 100 meters of
39 the pile driving and, if any are observed, temporarily halt pile driving until the
40 observed marine mammals move beyond this distance.

1 In addition to the above proposed project elements and mitigation measure, LAHD
2 understands that NMFS is pursuing a comprehensive study to evaluate noise levels and
3 their effects on fish and marine mammals that could include addressing this issue at a
4 Port-wide level; LAHD is interested in working with NMFS and other interested
5 agencies on such a study.

6 The use of the soft-start approach to pile driving, sound abatement techniques, and
7 implementation of mitigation measure MM BIO-2 will ensure “take” of marine mammals
8 does not occur; therefore, an Incidental Harassment Authorization under the Marine
9 Mammal Protection Act (MMPA) will not be required. However, LAHD will continue to
10 work with NMFS to evaluate noise levels as discussed above.

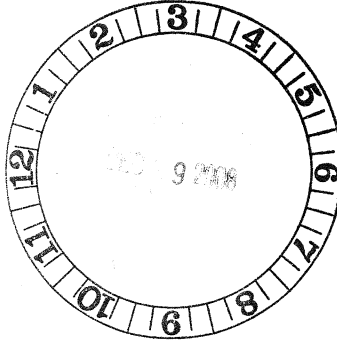
11 As discussed in response to comment NMFS-7, no dredging would occur and therefore
12 sound and vibration from a clamshell dredge is not an issue.

13 **NMFS-9** Comment noted. Although it is considered unlikely as the majority of construction
14 vessels will stay within the Port’s breakwater, in the event of a construction vessel
15 collision with a marine mammal, LAHD will notify NMFS Southwest Regional Office’s
16 Stranding Coordinator at 562-980-4017 immediately.

17 **NMFS-10** Comment noted. LAHD will work with NMFS on adding design features to deter
18 pinnipeds from hauling out of the water onto the docks. This language has been added to
19 the Final EIR as a feature of the proposed Project:

20 Operational activities associated with the proposed Project would not substantially
21 disrupt local biological communities. Anticipated increases in boat traffic associated
22 with the proposed Project would include 36 boat trips per day, on average, to and
23 from the floating docks. A total of 9 boats averaging 30 feet in length would be able
24 to moor at the floating docks at one time. Increased boat traffic is not anticipated to
25 result in significant impacts on local biological communities. LAHD will work with
26 NMFS on adding design features to non-lethally deter pinnipeds from hauling out of
27 the water onto the docks. No expansion or increase in facilities would result from
28 operational activities.

DEPARTMENT OF TRANSPORTATION
 DISTRICT 7, REGIONAL PLANNING
 IGR/CEQA BRANCH
 100 MAIN STREET
 LOS ANGELES, CA 90012-3606
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December 26, 2008

Dr. Ralph Appy, Director
 Environmental Management Division
 Los Angeles Harbor Department
 425 South Palos Verdes Street
 San Pedro, CA 90731

Wilmington Waterfront Project
 Draft Environmental Impact Report
 LOS /110 various IGR No. 081217/EK

Dear Dr. Appy:

We have received the Draft Environmental Impact Report for the Project referenced at above right. The project would involve park and open space areas, facilities for active and passive recreation, and commercial/industrial development. For the California State Department of Transportation (Caltrans), we have the following comments.

CALTRANS-1 | The project is stated to not degrade traffic Level of Service below adopted standards, on County CMP facilities (section 4.2.11.4.2). We incidentally remind you that Caltrans is the agency of jurisdiction over State highway facilities and that its criteria of traffic analysis should also be considered. For Caltrans criteria on traffic studies, impacts, and mitigation cost sharing, the Statewide Guide for the preparation of Traffic Impact Studies can be found at the following WEB-site:

<http://www.dot.ca.gov/hq/traffops/developserv/operationalsystems/reports/tisguide.pdf> .

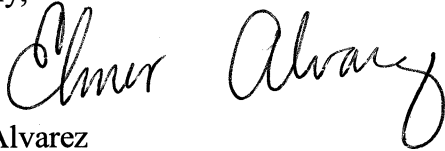
CALTRANS-2 | Currently, several Caltrans facilities improvements involving interchanges along the southern I-110 freeway, in the vicinity of the proposed project, are in the planning stages. These improvements, including C Street and Harry Bridges / John Gibson Boulevards realignments, are planned to mitigate impacts of developments such as port expansions. If Wilmington Waterfront would result in further cumulative (through year 2020) traffic impacts on Caltrans facilities that are being improved in order to mitigate impacts, we ask for consideration of allocating an appropriate contribution share towards their costs.

CALTRANS-3 | If oversize or overweight vehicles would use State facilities during construction, permits from the Department would be needed. We advise allowing time for review by the Caltrans Transportation Permits Office in San Bernardino [telephone (909) 383-4637]. We ask for use of methods to avoid caravans of construction vehicles that could interfere with use of freeway interchanges. We also request avoidance of running substantial numbers of large vehicles during periods of commute traffic.

Dr. Ralph Appy
December 26, 2008
Page 2 of 2 pages

If you have any questions regarding our comments, please refer to our internal IGR/CEQA Record Number 081217. Also please do not hesitate to contact our review coordinator Edwin Kampmann at (213) 897-1346 or to contact me at (213) 897-6696. Our E-mail addresses are edwin_kampman@dot.ca.gov and elmer_alvarez@dot.ca.gov.

Sincerely,

A handwritten signature in black ink that reads "Elmer Alvarez". The signature is written in a cursive style with a large, stylized "E" and "A".

Elmer Alvarez
IGR/CEQA Program Manager

cc: Scott Morgan, State Clearinghouse

1 **California Transportation Authority (Caltrans)**

2 **CALTRANS-1**

3 Thank you for your comment. The proposed Project is located within the City of Los
4 Angeles' jurisdiction; therefore, the traffic impact analysis was conducted using City of
5 Los Angeles traffic impact study guidelines. As stated in Section 3.11, "Transportation
6 and Circulation," of the Draft EIR, the methods and criteria used in the Draft EIR to
7 assess the significance of proposed project impacts on the freeway system are the
8 methods and criteria established in the Los Angeles County Congestion Management
9 Program (CMP). The CMP was developed by the Los Angeles County Metropolitan
10 Transportation Authority (MTA) under state statute and has been adopted by the City of
11 Los Angeles. The CMP provides reasonable methods and criteria for the assessment of
12 incremental project impacts on the regional transportation system. As the CMP has the
13 legal standing as the means by which freeway facilities are administered, LAHD has no
14 obligation under CEQA to analyze the proposed Project's potential impacts on the
15 freeway system via an alternative methodology, such as the one suggested by Caltrans.

16 As stated in the freeway mainline monitoring station analysis, the CMP mainline freeway
17 monitoring location nearest to the project site is: I-110 south of C Street. According to
18 the incremental project trip generation estimates developed and the project-only traffic
19 volumes illustrated in Figures 3.11-5a through 3.11-6b of the Draft EIR, the proposed
20 Project is not expected to add sufficient new traffic to exceed the freeway analysis criteria
21 at this location. Since incremental proposed project-related traffic in any direction during
22 either peak hour is projected to be less than the minimum criteria of 150 vehicles per hour
23 (vph), a CMP freeway analysis was not required, and CMP freeway impacts are
24 considered to be less than significant.

25 **CALTRANS-2**

26 As discussed in the Draft EIR (Section 3.11), the proposed Project is not expected to
27 impact the referenced interchange improvements. The analysis presented in both the
28 Draft EIR (Section 3.11) and the traffic report (Appendix I of the Draft EIR) included the
29 I-110 and C Street Interchange Improvements to be in place for the future baseline
30 (without Project) analysis. The traffic shifts were estimated based on the future
31 configuration of this intersection. Since the analysis includes these improvements as the
32 future baseline and then determines that, with the addition of the proposed Project there
33 would be no cumulative impact on these intersections, the traffic impacts discussed in the
34 document are fully analyzed, and no cumulative impacts would occur.

35 Additionally, LAHD has received federal funding to supplement direct funding for the
36 interchange projects. Although Caltrans is the lead agency for environmental analysis
37 related to the interchange projects, LAHD is funding and constructing the projects. No
38 additional funding is necessary.

39 **CALTRANS-3**

40 The appropriate permits for oversize or overweight vehicles will be obtained as required.
41 As discussed in Section 3.11, overweight vehicles may be used during proposed project

1 construction. The proposed Project includes mitigation measure MM TC-1, which
2 requires a Traffic Control Plan to be developed for the construction phases to minimize
3 potential impacts on local roadways. (See Draft EIR pages 3.11-37 through 3.11-38). As
4 discussed in Section 3.11, this plan will be approved by City and County engineers before
5 construction. The traffic control plan will include:

- 6 ■ a street layout showing the location of construction activity and surrounding streets to
7 be used as detour routes, including special signage;
- 8 ■ a tentative start date and construction duration period for each phase of construction;
- 9 ■ the name, address, and emergency contact number for those responsible for
10 maintaining the traffic control devices during the course of construction; and written
11 approval to implement traffic control from other agencies, as needed.

12 Additionally, the traffic control plan will include the following stipulations:

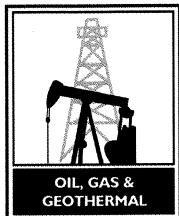
- 13 ■ provide access for emergency vehicles at all times;
- 14 ■ avoid creating additional delay at intersections currently operating at congested
15 conditions, either by choosing routes that avoid these locations, or constructing
16 during nonpeak times of day;
- 17 ■ maintain access for driveways and private roads, except for brief periods of
18 construction, in which case property owners will be notified;
- 19 ■ provide adequate off-street parking areas at designated staging areas for construction-
20 related vehicles;
- 21 ■ maintain pedestrian and bicycle access and circulation during proposed project
22 construction where safe to do so; if construction encroaches on a sidewalk, a safe
23 detour will be provided for pedestrians at the nearest crosswalk;
- 24 ■ if construction encroaches on a bike lane, warning signs will be posted that indicate
25 bicycles and vehicles are sharing the roadway;
- 26 ■ utilize flag persons wearing OSHA-approved vests and using a “Stop/Slow” paddle
27 to warn motorists of construction activity;
- 28 ■ maintain access to Metro and LADOT transit services and ensure that public transit
29 vehicles are detoured;
- 30 ■ post standard construction warning signs in advance of the construction area an at
31 any intersection that provides access to the construction area;
- 32 ■ post construction warning signs in accordance with local standards or those set forth
33 in the *Manual on Uniform Traffic Control Devices* (Federal Highway Administration
34 2001) in advance of the construction area and at any intersection that provides access
35 to the construction area;
- 36 ■ during lane closures, have contractor and/or LAHD notify LAFD and LAPD, as well
37 as the Los Angeles County Sheriff’s and Fire Departments, of construction locations
38 to ensure that alternative evacuation and emergency routes are designed to maintain
39 response times during construction periods, if necessary;

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- provide written notification to contractors regarding appropriate routes to and from construction sites, and weight and speed limits for local roads used to access construction sites; submit a copy of all such written notifications to the City of Los Angeles Planning Department; and repair or restore the road right-of-way to its original condition or better upon completion of the work.

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DEPARTMENT OF CONSERVATION

DIVISION OF OIL, GAS AND GEOTHERMAL RESOURCES

5816 Corporate Avenue • Suite 200 • CYPRESS, CALIFORNIA, 90630-4731

PHONE 714 / 816-6847 • FAX 714 / 816-6853 • www.dnr.ca.gov



January 12, 2009

Mr. Ralph G. Appy, Ph.D., Director
Los Angeles Harbor Department
425 South Palos Verdes Street
Wilmington, CA 90731

Subject: Draft Environmental Impact Report for Wilmington Waterfront
Development Project – SCH# 2008031065

Dear Mr. Appy:

The Department of Conservation's Division of Oil, Gas, and Geothermal Resources (Division) has reviewed the above referenced Draft EIR for the Los Angeles Harbor Department. We offer the following comments for your consideration.

The Division is mandated by Section 3106 of the Public Resources Code (PRC) to supervise the drilling, operation, maintenance, and plugging and abandonment of wells for the purpose of preventing: (1) damage to life, health, property, and natural resources; (2) damage to underground and surface waters suitable for irrigation or domestic use; (3) loss of oil, gas, or reservoir energy; and (4) damage to oil and gas deposits by infiltrating water and other causes. Furthermore, the PRC vests in the State Oil and Gas Supervisor (Supervisor) the authority to regulate the manner of drilling, operation, maintenance, and abandonment of oil and gas wells so as to conserve, protect, and prevent waste of these resources, while at the same time encouraging operators to apply viable methods for the purpose of increasing the ultimate recovery of oil and gas.

The scope and content of information that is germane to the Division's responsibility are contained in Section 3000 et seq. of the Public Resources Code (PRC), and administrative regulations under Title 14, Division 2, Chapter 4, of the California Code of Regulations.

The proposed project is located within the administrative boundaries of the Wilmington oil field. There are thirty-seven plugged and abandoned wells within or in proximity to the project boundaries. The wells are identified on Division map 128 and in Division records. The Division recommends that all wells within or in close proximity to project boundaries be accurately plotted on future project maps.

DOGGR-1

Mr. Ralph G. Appy, Ph.D., Los Angeles Harbor Department

January 8, 2009

Page 2

DOGGR-2 | Building over or in the proximity of idle or plugged and abandoned wells should be avoided if at
all possible. If this is not possible, it may be necessary to plug or re-plug wells to current
Division specifications. Also, the State Oil and Gas Supervisor is authorized to order the
DOGGR-3 | reabandonment of previously plugged and abandoned wells when construction over or in the
proximity of wells could result in a hazard (Section 3208.1 of the Public Resources Code). If
abandonment or reabandonment is necessary, the cost of operations is the responsibility of
the owner of the property upon which the structure will be located. Finally, if construction over
an abandoned well is unavoidable an adequate gas venting system should be placed over the
well.

DOGGR-4 | Furthermore, if any plugged and abandoned or unrecorded wells are damaged or uncovered
during excavation or grading, remedial plugging operations may be required. If such damage
or discovery occurs, the Division's district office must be contacted to obtain information on the
requirements for and approval to perform remedial operations.

DOGGR-5 | To ensure proper review of building projects, the Division has published an informational
packet entitled, "Construction Project Site Review and Well Abandonment Procedure" that
outlines the information a project developer must submit to the Division for review. Developers
should contact the Division Cypress district office for a copy of the site-review packet. The
local planning department should verify that final building plans have undergone Division
review prior to the start of construction.

Thank you for the opportunity to comment on the Draft Environmental Impact Report. If you
have questions on our comments, or require technical assistance or information, please call
me at the Cypress district office: 5816 Corporate Avenue, Suite 200, Cypress, CA 90630-4731;
phone (714) 816-6847.

Sincerely,



Paul Frost
Associate Oil & Gas Engineer
Division of Oil, Gas and Geothermal Resources
District 1 - Cypress

cc: State Clearinghouse
P.O. Box 3044
Sacramento, California 95812-3044

Linda Campion – Division Headquarters
Sacramento

Department of Oil, Gas and Geothermal Resources

DOGGR-1 Thank you for your comment. The Wilmington Waterfront Development project is located within the administrative boundaries of the Wilmington oil field. Maps available from the California Department of Conservation, Division of Oil, Gas, and Geothermal Resources (DOGGR) and other sources (LAHD-supplied maps) indicate that many of the city blocks that comprise the proposed Project have been formerly used for crude oil exploration and production. However, no aboveground structures associated with past petroleum exploration and production remain on the proposed project site. DOGGR has determined that there are 37 plugged and abandoned wells within or in proximity to the proposed Project boundaries. Please refer to figure below for locations of the wells (this figure is presented in greater resolution as Appendix N of this Final EIR).

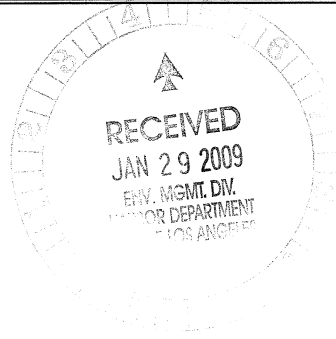


DOGGR-2 DOGGR requires that any well located near the proposed construction activities must be tested to ensure that the wells are plugged and abandoned to current standards. To confirm that that wells are properly plugged, the wells must be excavated and accessible for testing by DOGGR personnel. The testing must have been completed within 12 months prior to the initiation of construction. Thus, excavating and testing the wells too soon may require that the wells be tested again if construction is delayed. For this reason, the testing of wells within the Wilmington Waterfront Development Project will be phased and completed in conjunction with the planned construction activities.

- 1 **DOGGR-3** Three wells are located within a portion of the proposed project area planned for
2 commercial use. Should building construction over an abandoned well occur, an
3 adequate gas venting system will be used as required by law.
- 4 **DOGGR-4** Should any wells be damaged or discovered during construction, as a standard operating
5 procedure, LAHD will contact the Division's district office for guidance on remedial
6 action.
- 7 **DOGGR-5** Comment noted. LAHD will submit the appropriate documents regarding project
8 construction site review and well abandonment procedure to ensure the proper review of
9 building projects.

PUBLIC UTILITIES COMMISSION

320 WEST 4TH STREET, SUITE 500
LOS ANGELES, CA 90013



January 28, 2009

Dr. Ralph Appy
Los Angeles Harbor Department
425 S. Palos Verdes
San Pedro, CA 90731

Dear Dr. Appy:

Re: SCH# 2008031065; Wilmington Waterfront Development Project

The California Public Utilities Commission (Commission) has jurisdiction over the safety of highway-rail crossings (crossings) in California. The California Public Utilities Code requires Commission approval for the construction or alteration of crossings and grants the Commission exclusive power on the design, alteration, and closure of crossings.

CAPUC-1

The Commission's Rail Crossings Engineering Section (RCES) is in receipt of the *Notice of Completion & Environmental Document Transmittal-DEIR* from the State Clearinghouse for the waterfront development project which includes extension of the Waterfront Red Car Line. This letter affirms that RCES is in contact with the Los Angeles Harbor Department regarding the proposed development's impact at nearby crossings. RCES thanks the department for the advance contact in this manner.

Please continue to keep RCES informed of the project's development. If you have any questions, please contact Sergio Licon, Utilities Engineer at 213-576-7085, sal@cpuc.ca.gov, or me at rxm@cpuc.ca.gov, 213-576-7078.

Sincerely,

Rosa Muñoz, PE
Utilities Engineer
Rail Crossings Engineering Section
Consumer Protection & Safety Division

C: Andrew Fox, PHL

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1 **California Public Utilities Commission**

2 **CAPUC-1** Thank you for your comment. LAHD will remain in contact with the Rail Crossings
3 Engineering Section (RCES) regarding the proposed Project's impact at nearby crossings.
4 Furthermore, RCES will receive a copy of the Final EIR.

5

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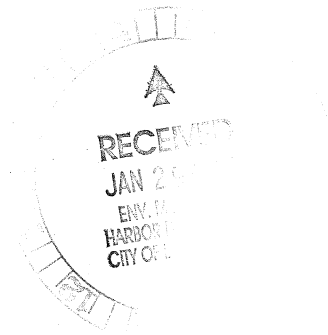
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Metro

January 28, 2009

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731



Dear Dr. Appy:

Los Angeles County Metropolitan Transportation Authority (Metro) is in receipt of the Draft EIR for the Wilmington Waterfront project. This letter conveys recommendations concerning issues that are germane to Metro's statutory responsibilities in relation to the proposed project.

The Traffic Impact Analysis prepared for the Draft EIS/EIR satisfies the traffic and transit requirements of the proposed project. However, the following issue should be addressed for the Final EIR:

LAMETRO-1

Several transit corridors with Metro bus service could be impacted by the project. Metro Bus Operations Control Special Events Coordinator should be contacted at 213-922-4632 regarding construction activities that may impact Metro bus lines. Other Municipal Bus Service Operators may also be impacted and therefore should be included in construction outreach efforts.

Metro looks forward to reviewing the Final EIS/EIR. If you have any questions regarding this response, please call me at 213-922-6908 or by email at chapmans@metro.net. Please send the Final EIR to the following address:

Metro CEQA Review Coordination
One Gateway Plaza MS 99-23-2
Los Angeles, CA 90012-2952
Attn: Susan Chapman

Sincerely,

Susan Chapman
Program Manager, Long Range Planning

cc: Spencer D. MacNeil

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1 **Metropolitan Transportation Authority**

2 **LAMETRO-1** Please see response to CALTRANS-3. As discussed in Section 3.11, mitigation measure
3 MM TC-1 will require a Traffic Control Plan be developed for construction, which will
4 include a provision to maintain access to Metro and LADOT transit services and ensure
5 that public transit vehicles are detoured where necessary and in coordination with Metro
6 and LADOT.

7

8

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South Coast Air Quality Management District
21865 Copley Drive, Diamond Bar, CA 91765-4182
(909) 396-2000 • www.aqmd.gov

January 30, 2009

Dr. Ralph G. Appy
Director of Environmental Management
Port of Los Angeles
425 South Palos Verdes Street
San Pedro, CA 90731

Dear Dr. Appy:

Draft Environmental Impact Report
Wilmington Waterfront Development Project

The South Coast Air Quality Management District (SCAQMD) staff appreciates the opportunity to comment on the above-mentioned document. The location of the Wilmington Waterfront Development Project is in close proximity to terminals and is located in an area that is currently experiencing health risks in excess of 1,000 in a million.¹ The elevated health risk is primarily from diesel emissions from terminal related operations. The SCAQMD staff is concerned that the Project will attract people to an area that will increase their exposure to DPM emissions.

SCAQMD-1

We understand the desire to create a recreational area for the surrounding community. However, as previously stated in our letter on April 11, 2008, the SCAQMD staff is concerned about a recreational development located in an area with an elevated exposure to diesel particulate emissions. According to the CARB *Air Quality and Land Use Handbook: A Community Health Perspective*, siting new sensitive land uses immediately downwind of Port operations should be avoided.² Furthermore, the CARB Handbook is critical of siting sensitive land use areas next to industrial facilities such as power plants, noting facility-specific information should be obtained and analyzed. If the lead agency moves forward with the approval of the Project, there should be continued implementation of the Ports' Clean Air Action Plan, in addition to all State and

SCAQMD-2

Federal programs to reduce DPM emissions and the resultant exposure to people that visit the proposed Project as well as the surrounding community.

SCAQMD-3

The DEIR concludes that air quality impacts from the proposed project are significant and unavoidable during construction activities. In particular, in early 2011, peak daily construction emissions of NO_x are projected to exceed the significance threshold by nearly four times (maximum concurrent daily emissions of 398 lbs/day vs. 100 lb/day allowable threshold). In addition, emissions of PM₁₀ are also projected to exceed the significance threshold during

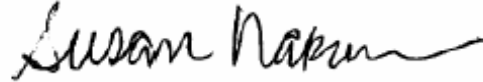
¹ California Air Resources Board. April 2006. "Diesel Particulate Matter Exposure Assessment Study for the Ports of Los Angeles and Long Beach."

² California Air Resources Board, April 2005. "Air Quality and Land Use Handbook: A Community Health Perspective." Accessed at <http://www.arb.gov/ca/landuse.htm>.

SCAQMD-3 | February 2011. Attachment I identifies additional means to feasibly strengthen the mitigation
CONT. | measures that were identified for the proposed project.

SCAQMD-4 | Pursuant to Public Resources Code Section 21092.5, please provide the SCAQMD with written
responses to all comments contained herein prior to the adoption of the Final Environmental
Impact Report. The SCAQMD staff appreciates the opportunity to comment on this important
project. We look forward to working with the Port of Los Angeles on this and future projects. If
you have any questions, please call me at (909) 396-3105.

Sincerely,



Susan Nakamura
Planning Manager

Attachment

SN:EE:RG

LAC081209-13RG
Control Number

Attachment I
Additional Comments on the DEIR for
The Wilmington Waterfront Development Project

The following includes more detailed and specific comments on the Proposed Wilmington Waterfront Development Project.

Mitigation Measures

MM AQ-1: Harbor Craft Engine Standards

SCAQMD-5

MM AQ-1 proposes that all harbor craft used during construction be repowered to meet the cleanest existing marine engine emission standards, or USEPA Tier 2. Where available, harbor craft will meet EPA Tier 3 standards or cleaner. MM AQ-1 gives several “outs” which allow the use of equipment which does not meet the cleanest emission standards. The SCAQMD staff feels that this mitigation measure should rely on the cleanest feasible technologies which become available during the construction phase of the proposed project. To the extent feasible, SCAQMD staff recommends that harbor craft engines meeting the proposed U.S. EPA Tier 4 marine engine standards be used when they become available.

MM AQ-3: Fleet Modernization for Onroad Trucks

SCAQMD-6

MM AQ-3 requires that all on-road heavy-duty diesel trucks used during construction shall comply with EPA 2004 on-road PM emission standards until 12/31/11, and thereafter shall comply with EPA 2007 on-road standards. In addition, all on-road trucks shall be equipped with a CARB verified diesel emission reduction control strategy (VDECS) that will achieve Level 3 diesel emission reductions during construction. SCAQMD staff urges the lead agency to require as part of this mitigation measure, use of the cleanest available trucks, prior to 2011. Specifically, trucks used during construction should operate on engines with the lowest certified NOx emissions levels, but must meet at a minimum the 2007 NOx emission standards. It is also recommended that these requirements apply during circumstances where a piece of compliant equipment is on order and becomes available during the timeframe of construction.

MM AQ-4: Fleet Modernization for Construction Equipment

SCAQMD-7

MM AQ-4 requires that prior to 2011, all off-road diesel-powered construction equipment greater than 50 horsepower meet Tier 2 non-road emission standards with CARB certified Level 3 emissions control device. However, construction equipment meeting Tier 3 emission standards has been available since 2006. SCAQMD staff recommends that MM AQ-4 be revised to require all construction equipment used prior to 2011 meet the cleanest off-road engine emission standard available: at a minimum, equipment meeting Tier 3 NOx emission standards, equipped with Level 3 CARB verified diesel emission control technology.

MM AQ-6 Best Management Practices (BMPs)

SCAQMD-8

MM AQ-6 requires the use of nine BMP measures on construction equipment. SCAQMD staff recommends that the lead agencies consider adding the following additional BMP measures to further reduce construction air quality impacts from the project, if applicable and feasible:

- Use electricity from power poles rather than temporary diesel or gasoline power generators;
- Provide temporary traffic controls such as flag person, during all phases of construction to maintain smooth traffic flow;

SCAQMD-8
CONT.

- Schedule construction activities that affect traffic flow on the arterial system to off-peak hours, to the extent possible;
- Provide dedicated turn lanes for movement of construction trucks and equipment on- and off-site;
- Configure construction parking to minimize traffic interference;

1 South Coast Air Quality Management District (SCAQMD)

2 **SCAQMD-1** As discussed in Chapter 2 of the Draft EIR, the objectives of the proposed Project are to:

- 3 ■ create a project that will serve as a regional draw and attract visitors to the
4 Wilmington Waterfront;
- 5 ■ design and construct a waterfront park, promenade, and dock to enhance the
6 connection of the Wilmington community with the waterfront while integrating
7 design elements related to the Port's and Wilmington's past, present and future;
- 8 ■ construct an independent project that integrates design elements consistent with other
9 area community development plans to create a unified Los Angeles waterfront
10 through the integration of publicly oriented improvements;
- 11 ■ enhance livability and economic viability of the Los Angeles Harbor area,
12 Wilmington community, and surrounding region by promoting sustainable economic
13 development and technologies within the existing commercial Avalon Development
14 District; and
- 15 ■ integrate environmental measures into design, construction, and operations to create
16 and environmentally responsible project.

17 The siting of new and sensitive land uses immediately downwind of Port operations is
18 required to meet these important objectives. A qualitative assessment of how toxic air
19 contaminant (TAC) emissions would result in a significant health risk to sensitive
20 receptors was conducted for the proposed Project. The assessment is presented in Section
21 3.2 of the Draft EIR and includes consideration of the California Air Resources Board's
22 (CARB's) *Air Quality and Land Use Handbook: A Community Health Perspective*. The
23 health risks associated with the proposed Project and its alternatives have been
24 adequately analyzed and fully disclosed within the Draft EIR, allowing the reader, and
25 subsequently the Board (the decision-maker), to compare and contrast the benefits and
26 costs of the proposed Project.

27 Please also refer to response to comment LADWP-1 from the Los Angeles Department of
28 Water and Power, which includes an updated Health Risk Assessment (HRA) of the
29 adjacent power plant.

30 **SCAQMD-2** LAHD is committed to full implementation of the Clean Air Action Plan (CAAP), as
31 well as following state and federal programs to reduce diesel particulate matter (DPM)
32 emissions and the resultant exposure to people that visit the proposed Project as well as
33 the surrounding community. Under the CAAP, LAHD is exceeding targeted reductions
34 in DPM. The 2007 reduction goal for DPM was 4%; LAHD achieved 18%. From 2005
35 to 2007, DPM emissions were reduced by 192 tons per year. With implementation of the
36 Port's Clean Truck Program, which started in October 2008 with a ban on pre-1989
37 trucks entering Port terminals, LAHD expects this progress to continue. In the first 6
38 months of the Clean Trucks Program, pollution at the San Pedro Bay Port complex was
39 reduced by 23%. When fully implemented in 2012, Port truck emission reductions could
40 exceed 80%.

- 1
- 2 **SCAQMD-3** Comment noted. The discussion of Attachment I comments are included below in
3 SCAQMD-5 to -8.
- 4 **SCAQMD-4** LAHD has prepared written responses for all SCAQMD comments on the Draft EIR and
5 will continue to meet with SCAQMD to discuss the proposed Project and other LAHD
6 projects.
- 7 **SCAQMD-5** Comment noted. All harbor craft will meet the proposed U.S. Environmental Protection
8 Agency (EPA) Tier 3 (which are proposed to be phased-in beginning 2009) or cleaner
9 marine engine emission standards, where available. The construction mitigation
10 measures were based on LAHD's recently approved Sustainable Construction Guidelines
11 for Reducing Air Emissions (LAHD 2008). LAHD conducted a survey in early 2008 of
12 construction contractors and equipment providers, including information on future
13 equipment orders. The survey found there would be limited availability of Tier 3
14 tugboats in 2009 with inventories increasing over the years. As discussed in the
15 mitigation measure, LAHD will require the use of Tier 2 at a minimum but strongly
16 encourage the use of Tier 3 tugs when available.
- 17 In regards to the comment that suggested that mitigation measure MM AQ-1 provides for
18 several "outs" that allow using equipment that does not meet the emission standards, the
19 exemptions are necessary due to potential equipment unavailability. As provided in the
20 measure, the contractor is only allowed to not comply with the measure if they cannot
21 secure a piece of equipment within California and must provide proof of unavailability.
22 Availability will be verified by LAHD. As discussed above, LAHD conducted a number
23 of surveys of construction equipment to help develop the Sustainable Construction
24 Guidelines and ensure requirements could be met. However, there may be occasional
25 cases where the contractor cannot comply due to construction project overlaps. In such
26 cases, as described below, LAHD would work with the contractor to secure the next best
27 piece of equipment in terms of emissions reductions.
- 28 In addition, as described below, LAHD will encourage use of cleaner construction
29 equipment, including the cleanest available harbor craft, through the Environmental
30 Compliance Plan required of all contractors. Each contractor is required to submit an
31 Environmental Compliance Plan. The Environmental Compliance Plan will be
32 developed by the contractor and must:
- 33 ■ identify the overall construction area;
34 ■ identify work hours and days;
35 ■ describe the overall construction scope of work;
36 ■ identify all construction equipment to be used to complete the project;
37 ■ identify all applicable mitigation measures depending on scope of work and
38 construction equipment list;
39 ■ develop a plan to adhere to all applicable mitigation measures;

- 1 ■ develop a record-keeping system to track mitigation and any pertinent permits and/or
2 verification documents, such as equipment specifications, equipment logs, and
3 receipts;
- 4 ■ develop a tracking system to ensure mitigation is completed within the specified
5 plan;
- 6 ■ identify one lead person, plus one backup person to be responsible for environmental
7 compliance; and
- 8 ■ identify additional measures, practices or project elements to further reduce
9 environmental impacts.

10 The Environmental Compliance Plan must be submitted to LAHD for review prior to
11 commencing construction. LAHD reserves the right to modify the Plan, in conjunction
12 with the contractor, to identify additional measures, practices, or project elements to
13 further reduce environmental impacts. Through the Environmental Compliance Plan,
14 LAHD will encourage the use of Tier 4 marine engines when available.

15 **SCAQMD-6** Please see response to SCAQMD-5 for an explanation of LAHD’s Sustainable
16 Construction Guidelines and the requirement for an Environmental Compliance Plan. Per
17 LAHD Sustainable Construction Guidelines for Reducing Air Emissions, all on-road
18 heavy-duty diesel trucks with a gross vehicle weight rating (GVWR) of 19,500 pounds or
19 greater shall comply with EPA 2004 on-road emission standards for PM₁₀ and NO_x prior
20 to December 31, 2011. Beginning January 1, 2012, on, all on-road heavy-duty diesel
21 trucks with a GVWR of 19,500 pounds or greater shall comply with EPA 2007 on-road
22 emission standards for PM₁₀ and NO_x. According to the proposed project construction
23 schedule, some construction will be completed prior to 2011, but will continue through to
24 2020. As a result, construction beginning January 1, 2012, will require the use of EPA
25 2007 on-road trucks. The Guidelines were developed based on equipment availability.
26 LAHD conducted a survey in early 2008 of construction contractors and equipment
27 providers, including information on future equipment orders. As a result of this survey, it
28 was found that EPA 2007–compliant trucks would not be readily available before the end
29 of 2012 (construction is anticipated to be complete by the end of 2012). However, as
30 described in SCAQMD-5 LAHD will encourage use of EPA 2007–compliant trucks
31 through the Environmental Compliance Plan required of all contractors.

32 **SCAQMD-7** Please see response to SCAQMD-5 for an explanation of LAHD’s Sustainable
33 Construction Guidelines and the requirement for an Environmental Compliance Plan.
34 The construction contractor would be required to use construction equipment meeting
35 Tier 3 standards beginning in January 2012. The Guidelines were developed based on
36 equipment availability. LAHD conducted a survey in early 2008 of construction
37 contractors and equipment providers, including information on future equipment orders.
38 As a result of this survey, it was found that Tier 3 construction equipment would not be
39 readily available before 2012. However, as described in SCAQMD-5, LAHD will
40 encourage use of the cleanest construction equipment through the Environmental
41 Compliance Plan required of all contractors.

42

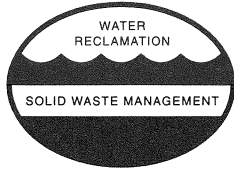
1 **SCAQMD-8** In addition to mitigation measure MM AQ-6, as stated in Section 3.2.3.5, the Draft EIR
2 analysis assumes that the proposed Project would adopt all applicable Sustainable
3 Construction Guidelines. In addition, mitigation measure MM AQ-6 has been amended
4 as suggested as shown below:

5 **MM AQ-6: Best Management Practices.**

6 The following types of measures ~~are required on~~ for construction equipment
7 (including onroad trucks) will be used where applicable and feasible:

- 8 1. Use diesel oxidation catalysts and catalyzed diesel particulate traps
- 9 2. Maintain equipment according to manufacturers' specifications
- 10 3. Restrict idling of construction equipment and on-road heavy-duty trucks to a
11 maximum of 5 minutes when not in use
- 12 4. Install high-pressure fuel injectors on construction equipment vehicles
- 13 5. Maintain a minimum buffer zone of 300 meters between truck traffic and
14 sensitive receptors
- 15 6. Improve traffic flow by signal synchronization
- 16 7. Enforce truck parking restrictions
- 17 8. Provide on-site services to minimize truck traffic in or near residential areas,
18 including, but not limited to, the following services: meal or cafeteria services,
19 automated teller machines, etc.
- 20 9. Re-route construction trucks away from congested streets or sensitive receptor
21 areas.
- 22 10. Use electric power in favor of diesel power where available
- 23 11. Provide temporary traffic controls such as a flag person, during all phases of
24 construction to maintain smooth traffic flow
- 25 12. Schedule construction activities that affect traffic flow on the arterial system
26 for off-peak hours, to the extent possible
- 27 13. Provide dedicated turn lanes for movement of construction trucks and
28 equipment on- and off site
- 29 14. Configure construction parking to minimize traffic interference

30 LAHD will implement a process by which to select additional BMPs to further
31 reduce air emissions during construction. ~~The~~ LAHD will determine the BMPs
32 once the contractor identifies and secures a final equipment list and project scope.
33 ~~The~~ LAHD will then meet with the contractor to identify potential BMPs and work
34 with the contractor to include such measures in the contract. BMPs will be based
35 on Best Available Control Technology (BACT) guidelines and may also include
36 changes to construction practices and design to reduce or eliminate environmental
37 impacts.



COUNTY SANITATION DISTRICTS OF LOS ANGELES COUNTY

1955 Workman Mill Road, Whittier, CA 90601-1400
Mailing Address: P.O. Box 4998, Whittier, CA 90607-4998
Telephone: (562) 699-7411, FAX: (562) 699-5422
www.lacsd.org

STEPHEN R. MAGUIN
Chief Engineer and General Manager

January 12, 2009

File No. 31R-100.10

Dr. Ralph G. Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, California 90731

Dear Dr. Appy:

**Comments on the Draft Environmental Impact Report (EIR)
for the Wilmington Waterfront Development Project (SCH# 2008031065)**

The County Sanitation Districts of Los Angeles County (Districts) received the above-referenced documents for the proposed project on December 15, 2008. Regarding solid waste management for the above-mentioned project, the Districts offer the following updated comments:

LACSD-1

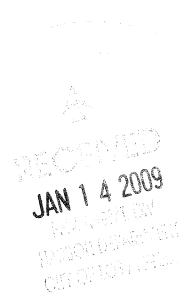
1. There are seven major landfills currently operating within Los Angeles County. These landfills serve large geographic areas that are not necessarily limited to those areas in the immediate vicinity of these sites. There is insufficient permitted disposal capacity within the existing system serving Los Angeles County to provide for its long-term disposal needs. However, there is additional capacity potentially available within Los Angeles County through the expansion of local landfills, and outside of Los Angeles County through the use of waste-by-rail at the proposed Eagle Mountain Landfill in Riverside County and the Mesquite Regional Landfill in Imperial County. Consequently, while this additional capacity will be needed, all the necessary permits and approvals have not yet been issued to access and/or use these facilities.

LACSD-2

The Districts entered into a Purchase and Sale Agreements in August 2000 on the only two fully permitted rail haul landfills in California: the Mesquite Regional Landfill in Imperial County and the Eagle Mountain Landfill in Riverside County. The Districts closed escrow on the Mesquite Regional Landfill in December 2002. Due in part to pending federal litigation, the Districts have not closed escrow on the purchase of the Eagle Mountain Landfill.

In the Mesquite Regional Landfill Waste-by-Rail system, the municipal solid waste will be transported approximately 210 miles to the site via the Union Pacific Railroad main line, which extends from Metropolitan Los Angeles to Glamis and then by a proposed 4.5-mile rail spur built to the site. Construction of the infrastructure necessary to make MRL operational was completed at the end of 2008. Construction of the rail facilities will begin in 2009 and will complete in 2011/2012.

The City of Industry Planning Commission has issued a CUP for the Puente Hills Intermodal Facility (PHIMF) in June 2008. The PHIMF, which will be used for loading and unloading rail-ready shipping containers for the Waste-by-Rail system, is being constructed adjacent to the PHMRF. At full operation the PHIMF will manage up to 8,000 tons (2 trains) per day of municipal solid waste. Additional intermodal facilities may become part of the Waste-by-Rail system as disposal capacity needs for Los Angeles County increase. The Waste-by-Rail system is expected to be operational by 2011/2012.



- LACSD-3 | 2. On page 3.12-8, please replace the sentence on lines 19 and 20 to read: "Additionally, the County Sanitation Districts of Los Angeles County (Sanitation Districts) is developing a waste-by-rail system. An EIR for the Puente Hills Intermodal Facility was approved June 2008."
- LACSD-4 | 3. On page 3.12-8, please replace "Los Angeles County Ordinance 7A" - on line 26 - with: "Sanitation Districts Ordinance No. 4."
- LACSD-5 | 4. On page 3.12-8, please remove Calabasas Landfill from the list of potential secondary landfills available for use by the proposed project (Table 3.12-3). The Calabasas Landfill is a restricted-wasteshed facility operated by the Districts, and is, hence, not available for the disposal of solid waste generated by the project.

If you have additional questions concerning this response, please contact me at telephone (562) 908-4288, extension 2764.

Very truly yours,

Stephen R. Maguin



Ziad A. El Jack
Senior Engineer
Planning Section

ZE:mh

1 Los Angeles County Sanitation Districts (LACSD)

2 **LACSD-1** Your comment regarding the seven major landfills currently operating within Los
3 Angeles County is noted. As discussed in Section 3.12, the proposed Project includes
4 two mitigation measures, MM UT-3 and MM UT-4, which require recycling construction
5 materials and using recycled materials in construction to minimize land filling any waste.

6 **LACSD-2** Comment noted regarding waste-by-rail plans. Please see response to Comment
7 LACSD-1.

8 **LACSD-3** Thank you for your comment. The recommended revision on lines 19 and 20 on page
9 3.12-8 has been made to read as follows:

10 Additionally, the County Sanitation Districts of Los Angeles County is developing a
11 waste-by-rail system. An EIR for the Puente Hills Intermodal Facility was approved
12 June 2008. Additionally, the City of Industry is developing an EIR for a Puente Hills
13 Intermodal Facility, which is expected to be approved by the summer of 2008. This
14 is a waste-by-rail project, intended to accommodate the solid waste removal needs for
15 Los Angeles County. The proposed facility would eventually have the capacity to
16 handle up to two trains per day, transporting a total of 8,000 tons of municipal solid
17 waste per day. ~~If approved, it is anticipated to be in operation by 2014~~ (Puente Hills
18 Intermodal Facility Draft EIR 2007).

19 **LACSD-4** Thank you for your comment.

20 The recommended change to line 26 on page 3.12 of the Draft EIR has been made to
21 replace “Los Angeles County Ordinance 7A” with “Sanitation Districts Ordinance No. 4”
22 and now reads in the Final EIR as:

23 Sanitation Districts Ordinance No. 4 ~~Los Angeles County Ordinance 7A~~ prohibits solid
24 waste generated in the City of Los Angeles from being handled by or disposed of in
25 facilities and landfills operated by the Los Angeles County Sanitation District.

26 **LACSD-5** Thank you for your comment. Calabasas Landfill has been removed from the list of
27 potential secondary landfills available for use by the proposed project on page 3.12-8,
28 Table 3.12-3, since Calabasas is a restricted watershed facility. Its removal does not
29 change the analysis or impact conclusion.

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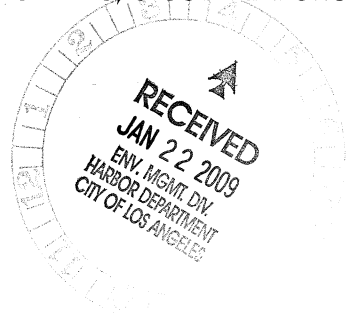
Table 3.12-3. Secondary Landfills for the Proposed Project

<i>Landfill</i>	<i>Maximum Permitted Throughput, Tons/Day</i>	<i>Remaining Capacity, Cubic Yards</i>	<i>Remaining Capacity Date</i>	<i>Operation Cease Date</i>
Azusa Land Reclamation Co. Landfill	6,500	34,100,000	March 31, 1996	January 1, 2025
Burbank Landfill Site No. 3	240	5,107,465	May 31, 2006	January 1, 2053
Calabasas Sanitary Landfill	3,500	16,900,400	October 14, 2004	January 1, 2028
Savage Canyon Landfill	350	7,419,580	July 15, 2006	January 1, 2025
Source: CIWMB (2008a).				

CITY OF  RANCHO PALOS VERDES

PLANNING, BUILDING, & CODE ENFORCEMENT

20 January 2009



Dr. Ralph G. Appy, Director of Environmental Management
Los Angeles Harbor Department
425 S. Palos Verdes St.
San Pedro, CA 90731

SUBJECT: Comments on the Notice of Availability (NOA) for a Draft EIR for the Wilmington Waterfront Project

Dear Dr. Appy:

The City of Rancho Palos Verdes appreciates the opportunity to comment upon the Draft Environmental Impact Report (DEIR) for the above-mentioned project. We have reviewed the DEIR and attended the public hearing held on January 15, 2008.

RPV-1

The City of Rancho Palos Verdes is very impressed by the obvious community support for this project. We recognize the importance of the Port of Los Angeles as an economic driver in the South Bay, and that improving public access to the waterfront is a key factor in this economic success. For these reasons, we have similarly supported public access improvements in San Pedro. The Wilmington Waterfront project will also serve to increase trail linkages, which are very important to our residents, by improving a segment of the California Coastal Trail.

Again, thank you for the opportunity to comment upon this important project. If you have any questions or need additional information, please feel free to contact me at (310) 544-5228 or via e-mail at kitf@rpv.com.

Sincerely,

Kit Fox, AICP
Associate Planner

cc: Mayor Clark and City Council
Carolyn Lehr, City Manager
Joel Rojas, Director of Planning, Building and Code Enforcement

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1 **City of Rancho Palos Verdes**

2 **RPV-1** Thank you for your comment. LAHD welcomes the support of the proposed Project and
3 the support for increasing trail linkages by improving a segment of the California Coastal
4 Trail.

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January 28, 2009

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

Re: DEIS/DEIR for the Wilmington Waterfront Development Project (ADP#050927-164)

Dear Mr. Appy:

Thank you for the opportunity to review the Draft Environmental Impact Statement (DEIS)/Draft Environmental Impact Report (DEIR) for the Wilmington Waterfront Development Project. One of the main objectives of the coordination between POLA and DCP has been to ensure a consistent and cohesive connection between the waterfront and adjacent community. This is an important project for the Port of Los Angeles and the Wilmington Community and holds much promise for continuing positive changes along the waterfront. The Department of City Planning (DCP) submits a few suggested clarifications for your consideration.

Clarifications/Comments

- | | |
|-------|---|
| DCP-1 | 1. Executive Summary: Page ES-2, lines 7-13, Avalon Development District (Areas A and B) is written as a combined list of proposed project elements for both Areas A and B. The proposed project elements should be separated to correspond with either Area A or B to clarify their location and boundary. |
| DCP-2 | 2. Page ES-5, lines 1-27, Proposed Planning/Land Use Changes, as part of the proposed General Plan Amendment to downgrade Avalon Boulevard between A Street and Water Street from a Collector Street to a Local Street, the street vacation is not listed and should be listed as part of the proposed action. In an effort to maintain consistency throughout the document the street vacation should be discussed in concert with the General Plan Amendment (street downgrade) and be included among all the requested entitlements. |
| DCP-3 | 3. Page ES-8, Proposed Project Setting, lines 37-38, Surrounding Uses, states "while the proposed project site lies partially within the Wilmington-Harbor City Community Plan...", a more accurate description would state that most of the proposed project lies within the existing boundary of the Wilmington-Harbor City Community Plan. |

- DCP-4 | 4. Page ES-10, line 1, Surrounding Uses, states "the nearest residential area is within 5 miles of the proposed project." A more accurate description would state the nearest residential area including both single- family and multiple-family is within 1 mile of the proposed project.
- DCP-5 | 5. Page ES-12, lines 22-24, Proposed Project Elements, change language to read: "jurisdictional boundary adjustments are proposed (instead of required) for the Port Element of the City's General Plan, Wilmington Harbor-City Community Plan (WHC CP), and the Port Master Plan," since the jurisdictional boundary adjustments are not technically required for the proposed project to proceed.
- DCP-6 | 6. Page ES-13, Table ES-1: Elements of the Proposed Project, indicates that the Avalon Development District [Area A] is proposing the construction and operation of a maximum of 75,000 square feet of light industrial development (oriented toward green technology businesses) in Phase I (2009-2015). However, DCP is scheduled to begin the New Community Plan Program for Wilmington-Harbor City in late 2009, we have asked that language be modified to reflect the uncertainty of changes to land use patterns in Avalon Development District Area A, as a result of the comprehensive analysis from the new community plan process. To maintain consistency, Area A Phase I should have similar language to Area A Phase II, which says "Potentially construct and operate...," when referring to the 75,000 sf of light industrial development (oriented toward green technology businesses). In prior discussions, DCP and the Port agreed to the language used in the Land Use section, page 3.8-38, lines 13-15, which says "The proposed project could include the development of this area north of Harry Bridges Boulevard (Area A) with up to 150,000 square feet of light industrial uses as currently zoned in Area A."
- DCP-7 |
- DCP-8 | 7. The Introduction, Project Description, and Land Use sections use the same language and tables for the above comments and should be clarified throughout the document.

Sincerely,



Betsy Weisman
Principal Planner, West Coastal Division
Department of City Planning

BW:jp:ma

Cc: Dave Mathewson: Jan Green Rebstock

1 City of Los Angeles Department of City Planning

2 **DCP-1** Comment noted. On page ES-2, lines 7–13 the change has been made to separate the
3 project elements that correspond to Area A or B. The Final EIR has been modified as
4 follows:

5 The proposed Project involves development of a variety of land uses within the three
6 distinct areas of the proposed project site: (1) the Avalon Development District,
7 which includes Area A within the Wilmington–Harbor City Community Plan area
8 north of Harry Bridges Boulevard and Area B within the proposed Port Plan and Port
9 Master Plan areas south of Harry Bridges Boulevard, (2) the Avalon Waterfront
10 District, and (3) the Waterfront Red Car Line Extension and multi-modal CCT
11 linkage area. The draft EIR describes the environmental resources that would be
12 affected by the proposed Project.

13 The same change has also been made in the Introduction on page 1-4, lines 21–23.

14 **DCP-2** Comment noted. On page ES-5, lines 1–27, the street vacation of Avalon Boulevard has
15 now been included into the text. The Final EIR has been modified as follows:

- 16 ■ Amend the City of Los Angeles General Plan to downgrade existing streets
17 including Avalon Boulevard. This would include the downgrade of Avalon
18 Boulevard from a collector street to a local street from Harry Bridges Boulevard
19 south to its terminus at Water Street. It would also include the vacation of
20 Avalon Boulevard from Harry Bridges Boulevard to Water Street.

21 The same change has been made in Chapter 1 on page 1-7, lines 39–42, and to Chapter 2,
22 page 2-5, lines 29–32. This change has also been made to Table 3.8-4 in Section 3.8 as
23 identified below:

24 **Table 3.8-4.** Proposed Project Land Use Actions

<i>Land Use Plan</i>	<i>Action to Land Use Plan</i>	<i>Proposed Project Action</i>
City of Los Angeles General Plan	Amendment	Downgrade Avalon Boulevard from a collector street to a local street from Harry Bridges Boulevard south to its terminus at Water Street. <u>It would also include the vacation of Avalon Boulevard from Harry Bridges Boulevard to Water Street.</u>

25
26 **DCP-3** Comment noted. The text on page ES-8, lines 37–38, does not appear to be the same as
27 identified in the comment letter. Therefore, page ES-10, lines 5–7 have been revised in
28 the Final EIR as follows:

ES.3.4 Surrounding Uses

~~While the proposed project site lies partially within the Wilmington Harbor City Community Plan~~ Although most of the proposed Project is within the existing boundary of the Wilmington-Harbor City Community Plan, the majority of the Wilmington community lies north of the proposed Project.

The same change has been made to Chapter 2, on page 2-8, lines 19–21.

DCP-4 Comment noted. The text on page ES-10 of the Final EIR has been revised to read as follows:

However, the community land uses that surround the proposed project site are almost exclusively light industrial with a small pocket of heavy commercial. The nearest residential area is within ~~5~~ 1 miles of the proposed project site.

The same change has been made to Chapter 2, on page 2-8, lines 24–25.

DCP-5 Comment noted. The text on page ES-12, lines 22–24 has been revised to read as follows:

In each of these three areas sustainable design elements and features are proposed to help reduce energy and water requirements and to contribute to an improved project design. Jurisdictional boundary adjustments are ~~required~~ proposed for the Port Element of the City’s General Plan, Wilmington Harbor-City Community Plan (WHC CP), and the Port Master Plan. The re-designation of land uses and rezoning within the proposed project area would also occur under the proposed Project within the three areas identified above.

The same changes have been made to Chapter 2, page 2-13, lines 13–15.

DCP-6 Comment noted. The text on page ES-13, Table ES-1: Elements of the Proposed Project, has been revised to read as follows:

1

Table ES-1. Elements of the Proposed Project

<i>Elements</i>	<i>Existing Conditions (CEQA Baseline)</i>	<i>Proposed Project Phase I (2009–2015)</i>	<i>Proposed Project Phase II (2015–2020)</i>
AVALON DEVELOPMENT DISTRICT			
Light Industrial Development	Police trailer at southeast corner of C Street and Marine Avenue, vacant industrial lots owned by Port LAHD north of Harry Bridges Boulevard, Trade School located at corner of Lagoon and C Street; scattered private buildings	<u>Could include the</u> construction and operation of a maximum of 75,000 sf of light industrial development (oriented toward green technology businesses) around Avalon Boulevard, in the industrial area between Lagoon and Broad Avenues, north of Harry Bridges Boulevard and south of C Street <u>as currently zoned in Area A</u> ; trade school and private buildings to remain unchanged	Potentially construct and operate an additional 75,000 sf of light industrial development (oriented toward green technology businesses).

2

3

The same changes have been made to Chapter 2, Table 2-1 on page 2-13.

4

DCP-7

The changes recommended in comments DCP-1 to DCP-6 above, and made in the Executive Summary, have also been made in Chapter 1, “Introduction,” Chapter 2, “Project Description,” and the Land Use sections where appropriate and as indicated in responses DCP-1 to DCP-6.

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Department of Water and Power



the City of Los Angeles

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LEE KANON ALPERT
WALLY KNOX
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BARBARA E. MOSCHOS, *Secretary*

H. DAVID NAHAI,
Chief Executive Officer and General Manager

January 29, 2009

Dr. Ralph G. Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

Dear Dr. Appy:

Subject: Wilmington Waterfront Development Project (Project)
Comments on Draft Environmental Impact Report (DEIR) from the
Los Angeles Department of Water and Power (LADWP)

Thank you for the opportunity to comment on the Project. Chapter 3 of the DEIR, Section 3.2.4.3.2 "Operation Impacts", Subsection AQ-7, states that "...LADWP elected to perform a subsequent Health Risk Analysis to account for various design features of the proposed Project that were not well defined in the 2004 study. Results are expected from LADWP in late 2008 or early 2009."

LADWP-1

The updated Health Risk Assessment is attached. It quantifies the potential health risks to human receptors in the proposed park from emissions sources operating in the adjacent Harbor Generating Station. Please use it to update the health risk indices in Subsection AQ-7.

If you have any questions, please call me at (213) 367-0403.

Sincerely,

Mark J Sedlacek
Director of Environmental Services

BMM:sc

Enclosure

c/enc: Jan Green-Rebstock, Los Angeles Harbor Department
Bruce M. Moore, LADWP

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**REVISED HEALTH RISK ASSESSMENT (2009 HRA)
HARBOR GENERATING STATION**

Prepared for:

**LOS ANGELES DEPARTMENT OF WATER AND POWER
LOS ANGELES, CALIFORNIA**

January 2009

PREPARED BY:



ENVIRONMENTAL MANAGEMENT PROFESSIONALS, LLC
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E0034

1. The first part of the document discusses the importance of maintaining accurate records of all transactions and activities. It emphasizes that proper record-keeping is essential for transparency and accountability, particularly in financial matters. This section also highlights the need for regular audits and reviews to ensure that all data is up-to-date and correct.

2. The second part of the document focuses on the implementation of robust internal controls. It outlines various measures that can be taken to prevent fraud and errors, such as segregation of duties, authorization procedures, and regular reconciliations. The document stresses that these controls are not only for the organization's benefit but also for the protection of its stakeholders.

3. The third part of the document addresses the role of technology in modern record-keeping. It discusses how digital tools and software can streamline processes, reduce manual errors, and provide real-time access to data. However, it also notes the importance of ensuring that these technologies are secure and that data is properly backed up and protected from unauthorized access.

4. The final part of the document provides a summary of the key points discussed and offers recommendations for further action. It encourages organizations to adopt a proactive approach to record-keeping and internal controls, and to regularly update their policies and procedures to reflect changes in the business environment and regulatory requirements.

REVISED HEALTH RISK ASSESSMENT (2009 HRA) HARBOR GENERATING STATION

1.0 INTRODUCTION

The Los Angeles Department of Water & Power (LADWP) operates the Harbor Generating Station (HGS) for the generation of electrical power. The HGS is located at 161 North Island Avenue, City of Los Angeles (Wilmington) adjacent to the Port of Los Angeles. The LADWP recently evaluated the construction of a park on an approximately 8 acre parcel of land directly adjacent to the HGS. As part of this evaluation, LADWP conducted a health risk assessment (HRA) in 2004 to estimate the potential health risks from exposure to toxic air contaminants (TACs) emitted by HGS for individuals that would visit the proposed park and to determine if the park could potentially restrict future operations at HGS. A total of 1,844 receptors were used in the dispersion modeling for HRA, including gridded receptors at 25 m spacing within the proposed park. The HRA was performed assuming that the gridded receptors within the proposed park will be at ground elevation. However, it is now learnt that many receptors inside the park will be at higher elevations (maximum elevation of 42 ft). As a result of this new information, Environmental Management Professionals (EMP) revised the HRA with the same source parameters as used in 2004 HRA but with park receptors at higher elevations. The LADWP also requested that revised HRA should be performed using the latest version of the Hot Spots Analysis and Reporting Program (HARP). The results of the revised HRA (2009 HRA) are provided below.

2.0 FACILITY DESCRIPTION

The primary operation of the HGS is generation of electrical power. The HGS is located at 161 North Island Avenue, City of Los Angeles (Wilmington). Land use in the area is primarily industrial. The location of the HGS is given in Figure 1.

The HGS occupies an irregularly shaped parcel of land bordered by Harry Bridges Boulevard (formerly B Street) to the north, Avalon Boulevard to the east, a container storage area which borders the Los Angeles Harbor to the south, and Neptune Avenue to the west. Fries Avenue separates the eastern and western portions of the HGS. The nearest residential area is located approximately one quarter mile to the north. The proposed park site is east of the HGS on land owned by LADWP. The proposed park parcel is currently leased to Valero Petroleum and contains three large storage tanks and a small building. The storage tanks and the building will be removed if the park is constructed.

The facility's emission sources include five natural gas-fired LM6000 simple-cycle combustion turbines, two MS7001 natural gas-fired combined-cycle combustion turbines, a black start (emergency) generator, five cooling towers for the LM6000 turbines, a small

diesel-fired power washer, an oil-water separator (OSW), and fugitive VOC emissions from a diesel-oil storage tank and piping system. While the combustion turbines burn natural gas, they are permitted to burn diesel oil in the event of an interruption in the supply of natural gas. Consequently, there are monthly readiness tests of the seven combustion turbines burning diesel oil plus periodic testing of the emergency generator.

3.0 EMISSION ESTIMATION

The 2004 HRA was performed for the emission rates computed for the HGS based on permitted operating levels for the emission sources at the facility. The emission sources modeled included seven combustion turbines, five cooling towers, diesel internal combustion exhaust emissions from one emergency generator and one power washer, and fugitive volatile organic compounds (VOC) emissions from an oil-water separator, a diesel fuel oil storage tank, and the piping system delivering diesel oil to the turbines.

The primary fuel for the simple-cycle (LM6000) and combined-cycle (MS7001) combustion turbines is natural gas. However, the units are permitted to burn distillate oil (Diesel No. 2) in the event of a natural gas curtailment and they are tested regularly on diesel fuel. The emissions of TACs from the combustion turbines using natural gas and diesel were estimated using emission factors obtained from the California Air Toxic Emission Factor (CATEF) database. Emission factors for the internal combustion engines (black start generator and power washer) using diesel fuel were estimated using Ventura County Air Pollution Control District (VCAPCD) emission factors. Additional details of the emission estimation are provided in the 2004 HRA. A copy of this report is provided in Appendix A.

4.0 RISK ASSESSMENT METHODOLOGY

The risk assessment methodology followed for the 2004 HRA and the revised HRA (2009 HRA) are described below.

2004 Health Risk Assessment Methodology

The 2004 HRA was performed using the HARP Version 1.0, released by the California Air Resources Board (CARB) in December 2003. This version of the HARP model included the latest (at the time of the release of the model) risk assessment and dispersion modeling methodology defined by the California Office of Environmental Health Hazard Assessment (OEHHA), released in October, 2003, as supplemented by the CARB interim guidance for residential inhalation exposure. Combined, the guidelines developed by OEHHA and CARB are referenced as the “HRA Guidelines” in this document. A Tier-1 point estimate HRA was performed for this Project.

The HRA was conducted in three steps. First, TAC emissions were estimated for current facility operations using permitted operating conditions for all sources as discussed

above. Second, exposure calculations were performed using the ISCST3 dispersion model that is an integral part of HARP. Third, results of the exposure calculations, along with the respective cancer potency factors and chronic and acute non-cancer reference exposure levels (RELS) for each toxic substance, were used in HARP to perform the risk characterization needed to quantify individual health risks associated with predicted exposure levels.

The risk assessment included a multi-pathway risk analysis for those TACs that have an ingestion, dermal or other non-inhalation exposure pathway. Although inhalation is the dominant potential pathways for public exposure to chemical substances released by the HGS, the multi-pathway analysis also conservatively evaluated exposure through soil ingestion, dermal absorption and mother's milk ingestion for those TACs that have non-inhalation exposure pathways. The modeling was performed using the SCAQMD 1981 meteorological data for Long Beach.

Revised Health Risk Assessment (2009 HRA) Methodology

The revised HRA methodology was the same as used for performing 2004 HRA. The only change was the use of latest version of the HARP (Version 1.4a), released by the CARB on July 24, 2008. A comparison of the TACs and their toxicities included in HARP Model Versions 1.0 and 1.4a indicated that ethyl benzene and naphthalene are now identified as carcinogenic substances. Thus, carcinogenic risk estimated for HGS is expected to be higher when risk assessment is performed using HARP Version 1.4a in comparison to using HARP Version 1.0.

5.0 MODELING SCENARIOS

For the 2004 HRA, eight modeling scenarios were developed and modeled in the HRA. Four scenarios each were modeled for the case with the park (With-Park) and the existing facility without the park (Without-Park). For the With-Park and Without-Park cases, there were four emission scenarios each modeled that consisted of one annual emission scenario and three short-term emission scenarios. The annual emission scenarios were used to determine potential cancer and non-cancer chronic risk. The three short-term scenarios for each case were used to assess non-cancer acute risk. The descriptions of the eight modeling scenarios are provided in 2004 HRA (see Appendix A for this report). As it turned out, there were no material differences in the results of the HRA estimated risks for the With-Park and Without-Park modeling cases.

For the 2009 HRA, only one short-term scenario was considered (Scenario 3), which had provided the highest non-cancer acute risk for 2004 HRA. This scenario included the following sources of emissions for dispersion modeling and exposure assessment: (1) LM6000 in normal operation (CT1, CT2, CT4, and CT5), (2) LM6000 readiness testing

(CT3), (3) MS7001 normal operation (CT1-CT2), (4) cooling towers normal operation (1-5), (5) normal operation of Tank 55002, and (6) fugitive emissions.

Modeling scenario for estimating the carcinogenic risk and chronic hazard index for both HRAs (2004 and 2009) included the following sources of emissions; (1) LM6000 in normal operation (CT1-CT5), (2) LM6000 readiness testing (CT1-CT5), (3) MS7001 normal operation (CT1-CT2), (4) black start generator (including the diesel exhaust particulate matter emissions), (5) cooling towers normal operation (1-5), (6) normal operation of Tank 55002, and (7) fugitive emissions.

6.0 RECEPTORS

Receptors for 2004 HRA

A total of 1,844 receptors were used in the modeling. The details of the receptors selected for dispersion modeling are presented below.

1. Boundary receptors spaced 20 m apart on the facility and proposed park site boundaries;
2. Gridded receptors at 1,000 m spacing out to 10 kilometers;
3. Gridded receptors at 100 and 1,000 m spacing used in the Rule 1401 HRA analysis for the Repowering Project;
4. Gridded receptors at 25 m spacing within the proposed park;
5. Receptors at 25 m spacing on Fries Avenue and A Avenue, representing potential short-term exposure locations on nearby public roads;
6. Residential receptors representing nearby residences;
7. Sensitive receptors, including schools, hospitals, and parks;
8. Receptors located at the centroids of census tracts within 2 km of the facility, i.e., the facility's zone of impact (ZOI). Cancer risks predicted at these receptors and associated population data are used to estimate the cancer burden. The zone of impact (ZOI) is defined as the area subjected to an excess cancer risk of one in a million ($1.0E-6$) or greater.

Figure 2 presents the close-in receptors to the facility, including receptors on the proposed park and on Fries Avenue and "A" Avenue.

Receptors for 2009 HRA

For the 2009 HRA, only boundary receptors spaced 20 m apart on the facility and proposed park site boundaries, and gridded receptors at 25 m spacing within the proposed park were selected.

7.0 RECEPTOR ELEVATIONS

A review of the elevations used for 2004 HRA indicated that elevations for all the park receptors were assumed to be 20 ft. Figure 3 shows the elevations of park receptors used for 2004 HRA.

Port of LA was contacted to obtain the design information relating to the elevation of park receptors for performing 2009 HRA. The following information was provided by the Port of LA Consultant (Mr. Chuck Coronis, Senior Associate, Sasaki, Tel: 617/923-7292):

- Elevation for all receptors at the north and south end of the proposed park will be 15 ft;
- Highest elevation of any park receptor will be 42 ft;
- Peak elevation receptor will be closer to the south end of the park (about 1/3rd distance from the south end of the park of the total distance between the north and south ends of the park).

The above information was used to assign elevations to the proposed park receptors for 2009 HRA (Step 2). Figure 4 shows the elevations of the proposed park receptors used for 2009 HRA. Figures 3 and 4 show that maximum difference in the receptor elevations between 2009 and 2004 HRAs is only 22 ft.

Port of LA (Jan Green Rebstock, Tel: 310/732-3949) also informed that the proposed park's western boundary, at the south end, will not extend to the HGS eastern fenceline. For the 2009 HRA it was therefore assumed that the western boundary of the proposed park, at the south end will be about 30 meters from the HGS eastern fenceline.

8.0 THRESHOLD SIGNIFICANCE LEVELS

The significance thresholds used for the 2004 HRA have also been used for the 2009 HRA. A description of the significance thresholds used for 2004 HRA is provided below.

“The significance thresholds used in the HRA are based on South Coast Air Quality Management District (SCAQMD) significance levels in Rule 1401 – New Source Review of Toxic Air Contaminants. Because the HRA is not required by Rule 1401 nor it is required under the AB-2588 Toxic Hot Spots program, the Rule 1401 and AB-2588 significance criteria are not explicitly applicable to this HRA. However, the significance criteria provide a reasonable baseline to evaluate risk at the site.

Based on Rule 1401, the assumed significance level for the Maximum Individual Cancer Risk (MICR) is ten in one-million. The cancer risk represents the probability that one person would contract cancer within his or her lifetime from exposure to the emitted carcinogenic TACs. Thus, a cancer risk of ten in one-million means that an individual would

have a ten in one-million chance of contracting cancer, or that there would be ten additional cancer cases in an exposed population of one million people.

For acute and chronic exposure to non-carcinogenic TACs, the assumed significance level is a Hazard Index (HI) of 1.0. The acute and chronic HIs are computed as the ratio of the estimated short and long-term levels of exposures to a TAC contaminant for a potential maximally exposed individual to the acute and chronic reference exposure levels (RELs) for that TAC. The REL is a level below which no adverse effects are expected to occur, and thus, an HI of less than 1.0 means that no adverse effects would occur. “

9.0 RISK CHARACTERIZATION

As mentioned above, the HARP model, released in the public domain by the CARB and OEHHA, was used in analyzing cancer and non-cancer health effects. It fully implements the methodologies and assumptions of the CARB and OEHHA guidelines. It can evaluate risks at many receptors, multiple emission sources and several pollutants (including multipathway). For carcinogens, the model computes the cancer excess risks and excess burden. For noncancer health effects, hazard indices are computed for acute and chronic exposure for all affected toxicological endpoints. The latest version of the HARP model, as of July 21, 2008, was used in this risk assessment. Copies of the ISCST3 and HARP model input and output are provided on the attached CD-ROM.

2004 HRA RESULTS

Cancer Risk

Cancer risk is the probability or chance of contracting cancer over a human life span (assumed to be 70 years). Carcinogens are assumed to have no threshold below which there would be no human health impact. In other words, any exposure to a carcinogen is assumed to have some probability of causing cancer; the lower the exposure, the lower the cancer risk (i.e., a linear, no-threshold model). The maximum off-site cancer risk from the HGS was estimated at 8.0 per million, computed as the high-point estimate for a 70-year (residential) exposure. The location of the peak cancer risk was identified to be on the boundary between the HGS and the proposed park (see Figure 2, MEI). However, this location is not a residential location and hence use of the assumed 70-year exposure assumption will cause the risk at this location to be overestimated.

To estimate the cancer risk posed to children that may visit the park, HARP was used to estimate the cancer risk posed to children over an exposure period of 9-years. Because of the assumed lower exposure duration, the 9-year child cancer risk at the location of the maximum exposed individual was estimated at 1.5 per million (see Figure 2, MEI).

No-Cancer Health Effects

Non-cancer health effects can be either chronic or acute. In determining potential non-cancer health risks (chronic and acute) from air toxics, it is assumed that there is a dose of the chemical of concern below which there would be no impact on human health. For this health risk assessment, hazard indices were computed separately for each target organ and summed. This method lead to a conservative (upper bound) assessment.

Chronic Hazard Index

Chronic toxicity is defined as adverse health effects from prolonged chemical exposure, caused by chemicals accumulating in the body. Because chemical accumulation to toxic levels typically occurs slowly, symptoms of chronic effects usually do not appear until long after exposure commences. The highest no-effect chronic exposure level for a non-carcinogenic air toxic is the chronic REL. Below this threshold, the body is capable of eliminating or detoxifying the chemical rapidly enough to prevent its accumulation. The chronic HI for emissions from the HGS facility was estimated at 0.03 at the cancer MEI location (see Figure 2, MEI). This chronic hazard index is well below the significance level of 1.0. A higher chronic HI value of 0.05 at a sensitive receptor outside the proposed park site was also reported in the 2004 HRA report. However, this receptor location chronic HI was termed as questionable due to distance (2,550 m) from the cancer MEI and also because it is generally in upwind direction.

Acute Hazard Index

Acute toxicity is defined as adverse health effects caused by a short-term chemical exposure of no more than 24 hours. For most chemicals, the multi-pathway exposure required to produce acute effects is higher than the levels required to produce chronic effects, because the duration of exposure is shorter. Because acute toxicity is predominantly manifested in the upper respiratory system at threshold exposures, all hazard indices are typically summed to calculate the total acute hazard index. Model-predicted one-hour average TAC concentrations are divided by the respective acute RELs and summed to obtain a hazard index for health effects caused by relatively high, short-term exposure to air toxics. The maximum modeled acute HI for the facility was conservatively estimated to be 0.74 and this occurred on the proposed park site (inside the park). This acute hazard index is 74 percent of the significance level of 1.0. Figure 2 shows the location of the highest acute hazard index.

The results of the 2004 HRA are provided in Table 1.

2009 HRA RESULTS

2009 HRA was performed in two steps. In Step 1, HRA was performed using all the 2004 input parameters including the park receptor elevations with HARP Model Version 1.4a. This analysis provided the changes in risk estimates due to the changes in HARP model. The results of this risk analysis are presented in Table 2. A comparison of the risk estimates presented in Tables 1 and 2 indicated that there were no changes in the highest acute hazard index estimated in 2004 (0.74) and 2009 (Step 1). However, the cancer risk changed from 8.0 in a million to 10.8 in a million at the boundary between the HGS and the proposed park (see Figure 2, MEI). This suggests that risks from HGS will keep on increasing as additional toxic air contaminants are included in the HARP model. Cancer risk will also increase as noncarcinogenic toxic air contaminants already included in the HARP model are reclassified as carcinogens.

In the 2004 HRA report, the cancer risk is reported for only the HGS fenceline receptor (boundary between the HGS and the proposed park). However, in Step 1 HRA, health risks were estimated and analyzed for receptors located at the boundary of the proposed park as well as inside the park, in addition to the receptors at the HGS fenceline. Furthermore, it was assumed that the western boundary of the park will be only about 5 meters from the HGS fenceline (same distance as specified in 2004 HRA). The results of this analysis indicated that highest carcinogenic risk will be 9.9 in a million at the 2004 defined park western boundary (at about 5 meters from the HGS fenceline). However, the cancer risk was predicted at 5.7 million at the newly defined western boundary of the park (at about 30 meters from the HGS fenceline).

The results for the non-cancer chronic hazard index analysis indicated that there will be a slight decrease in the chronic hazard index at the 2004 defined park western boundary when analysis was performed using the revised elevation because the revised elevation is slightly lower than the elevation used in 2004 HRA. The maximum chronic hazard index was estimated at about 0.029 at the park boundary. The maximum chronic hazard index at receptors inside the park was estimated at about 0.02.

Cancer health risks and chronic hazard indices estimated at various park receptors are shown in Figures 5 and 6, respectively. A summary of these results are presented in Table 2.

Step 2, 2009 HRA

In Step 2, HRA was performed using all the 2004 source input parameters but with revised elevations for park receptors. Acute and chronic hazard indices, and cancer health risks [70-yr exposure as well as 9-yr exposure (children)] estimated at various park receptors are shown in Figures 7, 8, 9 and 10, respectively. A summary of these results are presented in Table 3.

A comparison of the risk estimates presented in Tables 2 and 3 indicate that the maximum acute hazard index will increase from 0.74 to 0.89. This acute hazard index is about 90 percent of the significance level of 1.0.

There will be no changes in the cancer risks at the HGS fence line (10.8 in a million), 2004 defined park western boundary (9.9 in a million), as well as at 2009 defined park western boundary (5.7 in a million).

A comparison of the chronic hazard indices presented in Tables 2 and 3 indicated that there will be almost no changes in the maximum chronic hazard indices at the 2004 defined park western boundary (0.029) and at the receptor inside the park (0.022). These chronic hazard indices are well below the significance level of 1.0.

9.0 CONCLUSION

The results of the 2009 HRA indicated that the maximum acute hazard index from HGS toxic air contaminant emissions will be 0.89 which is about 90 percent of the significance level.

The maximum cancer risk at the 2004 defined park western boundary location was estimated at 9.9 per million (assumed 70-year exposure). However, at the 2009 defined western boundary the maximum carcinogenic risk will be 5.7 in a million. The 9-year risks at these two receptors were estimated at 2.0 in a million and 1.2 in a million.

The maximum chronic hazard indices at the park western boundary and at receptors inside the park were estimated at 0.029 and 0.022, respectively. These hazard indices are well below the significance level of 1.0. Thus, no significant impact of TAC emissions from the HGS on the proposed park site is anticipated. However, the emissions from a new source could drive the acute hazard index above the significance threshold of 1.0, therefore limiting the LADWP's ability to expand generating capacity at the Harbor Generating Station.

The results of the HRAs also indicated that model predicted carcinogenic risks from HGS could increase even if there is no actual increase in emissions of toxic air contaminants from HGS. This will be due to the inclusion of additional toxic air contaminants in the future in the HARP model, which occurs when OEHHA annually reviews the TAC list. Model predicted cancer risks from HGS will also increase if the HGS emitted noncarcinogenic toxic air contaminants already included in the HARP model are reclassified as carcinogens.

**Table 1
2004 Health Risk Assessment Results**

Risk Index	Risk value	Receptor Type	Receptor Elevation, ft	Receptor Coordinates
Cancer Risk	8.0 per million	HGS Fenceline, MEI (70-yr)	9.8	383,096m UTME 3,736,971m UTMN
Cancer Risk	1.5 per million	HGS Fenceline, MEI (9-yr)	9.8	383,096m UTME 3,736,971m UTMN
Chronic Hazard Index	0.03	HGS Fenceline, MEI	9.8	383,096m UTME 3,736,971m UTMN
Acute Hazard Index	0.74	Inside Park Receptor	20	383,200m UTME 3,737,025m UTMN

Table 2
2009 Step 1 Health Risk Assessment Results (Elevations Same as 2004 HRA)

Risk Index	Risk value	Receptor Type	Receptor Elevation, ft	Receptor Coordinates
Cancer Risk	10.8 per million	HGS Fenceline, MEI (70-yr)	9.8	383,096m UTME 3,736,971m UTMN
Cancer Risk	9.9 per million	Park Receptor (western boundary; about 5 meters from HGS eastern boundary) (70-Yr)	20	383,100m UTME 3,736,975m UTMN
Cancer Risk	5.7 per million	Park Receptor (western boundary; about 30 meters from HGS eastern boundary) (70-Yr)	15	383,125m UTME 3,737,000m UTMN
Chronic Hazard Index	0.029	Park Receptor (western boundary; about 5 meters from HGS eastern boundary)	20	383,100m UTME 3,736,975m UTMN
Acute Hazard Index	0.74	Inside Park Receptor	20	383,200m UTME 3,737,025m UTMN

**Table 3
2009 Step 2 Health Risk Assessment Results (Updated Elevations)**

Risk Index	Risk Value	Receptor Type	Receptor Elevation, ft	Receptor Coordinates
Cancer Risk	9.9 per million	Park Receptor (western boundary; about 5 meters from HGS eastern boundary) (70-Yr)	15	383,100m UTME 3,736,975m UTMN
Cancer Risk	5.7 per million	Park Receptor (western boundary; about 30 meters from HGS eastern boundary) (70-Yr)	15	383,1250m UTME 3,737,000m UTMN
Cancer Risk	2.0 per million	Park Receptor (western boundary; about 5 meters from HGS eastern boundary) (9-Yr)	15	383,100m UTME 3,736,975m UTMN
Cancer Risk	1.2 per million	Park Receptor (western boundary; about 30 meters from HGS eastern boundary) (9-Yr)	15	383,1250m UTME 3,737,000m UTMN
Chronic Hazard Index	0.029	Park Receptor (western boundary; about 5 meters from HGS eastern boundary)	15	383,100m UTME 3,736,975m UTMN
Chronic Hazard Index	0.022	Inside Park Receptor	15	-
Acute Hazard Index	0.89	Inside Park Receptor	24	383,200m UTME 3,737,025m UTMN

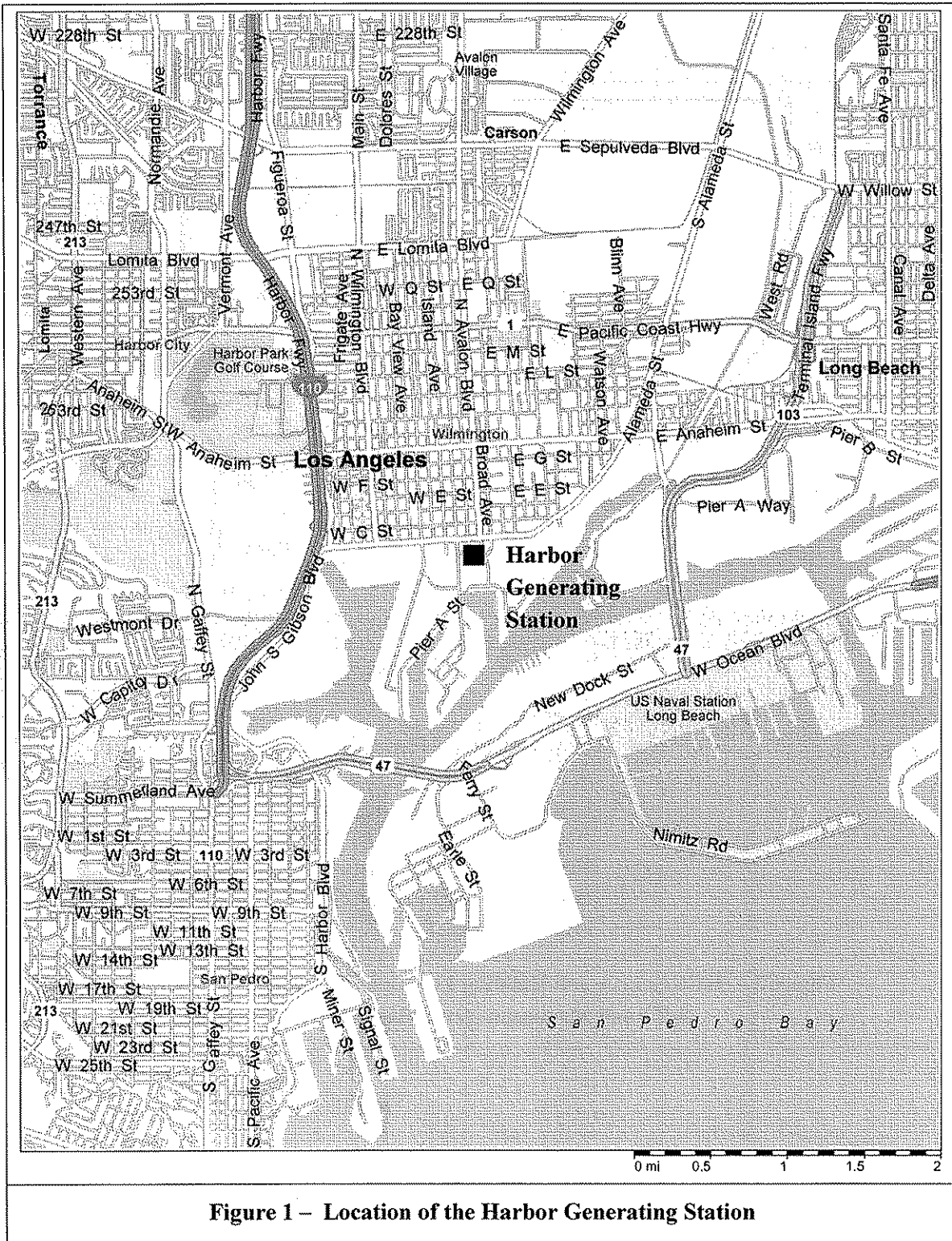
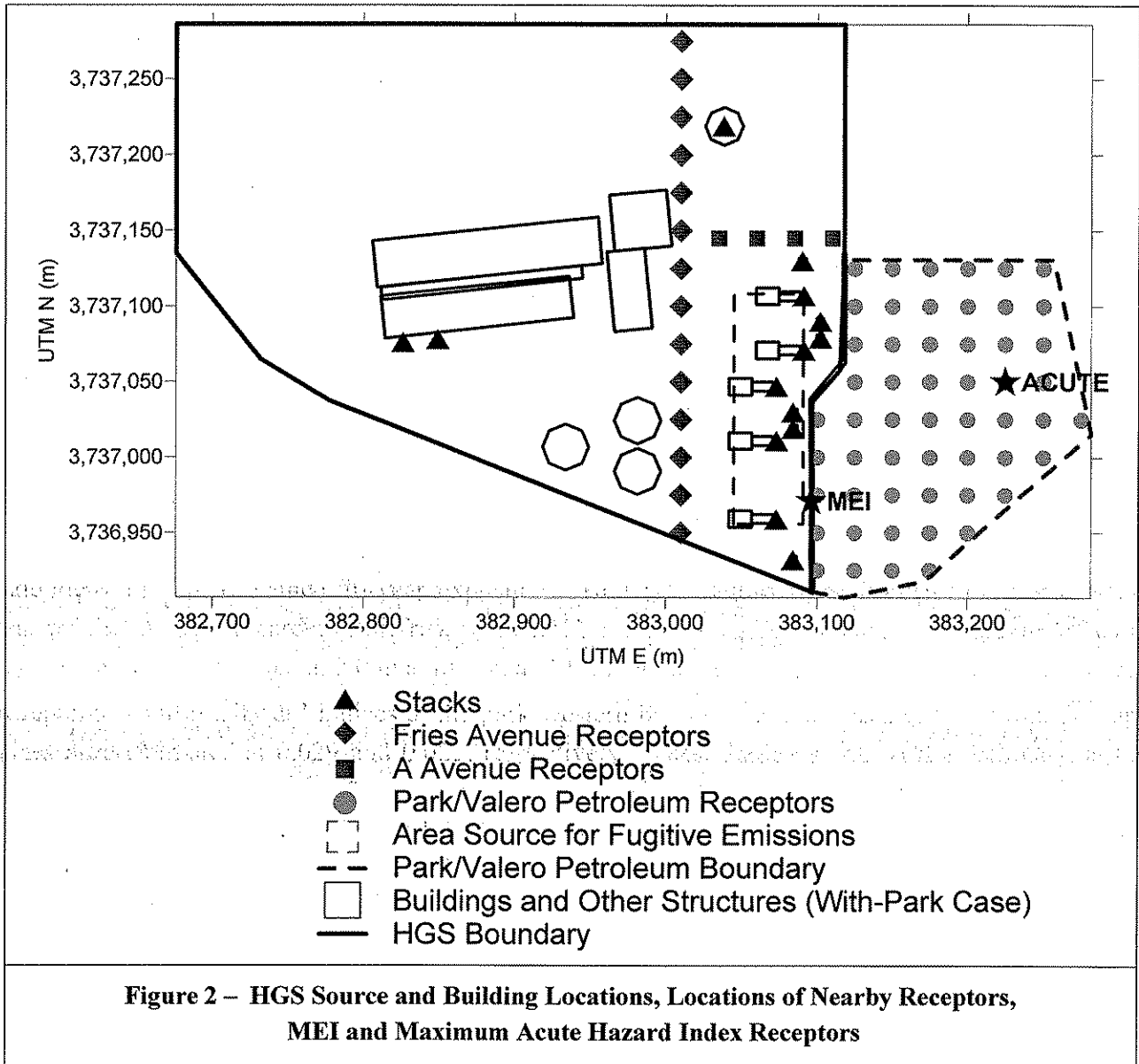


Figure 1 – Location of the Harbor Generating Station



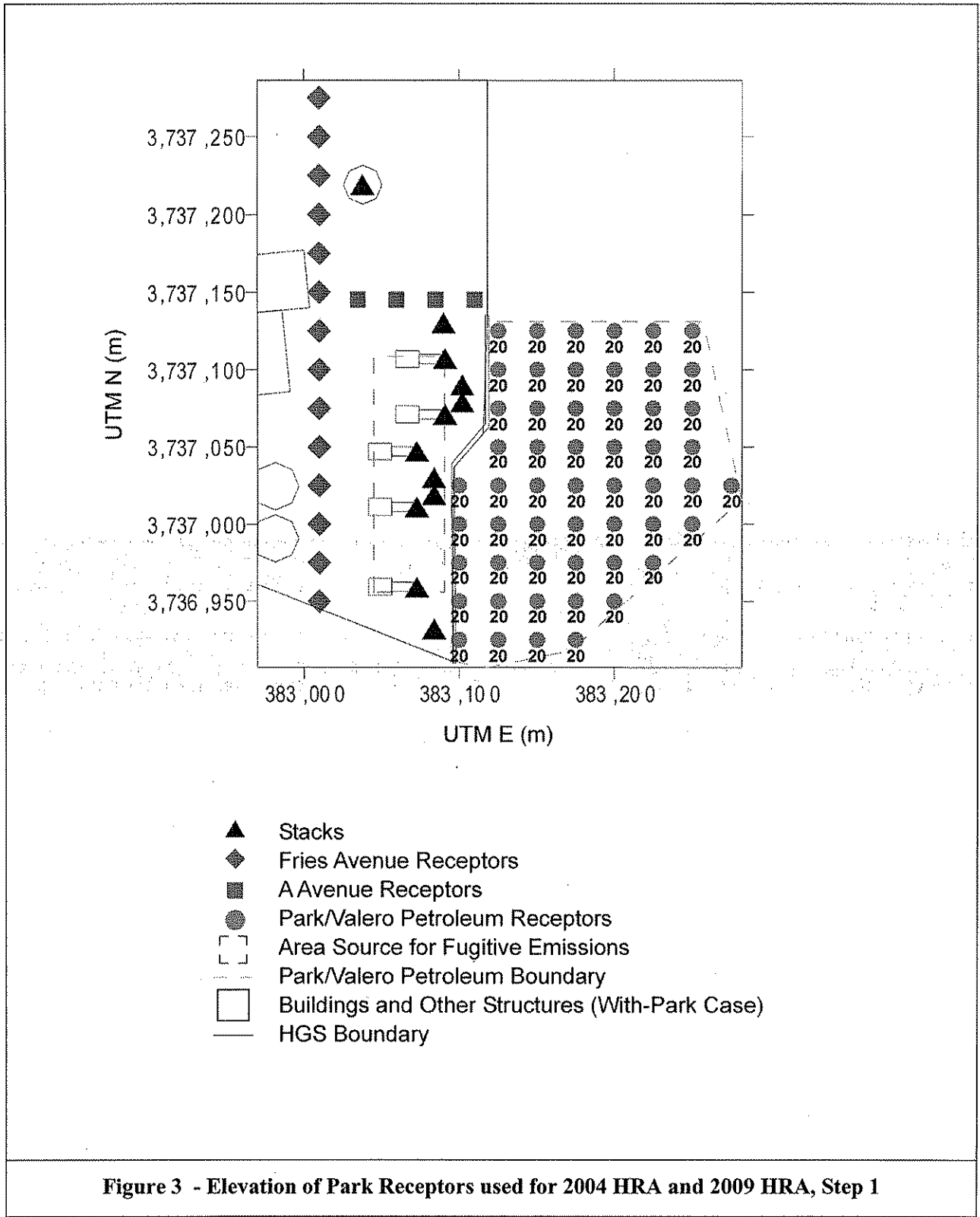


Figure 3 - Elevation of Park Receptors used for 2004 HRA and 2009 HRA, Step 1

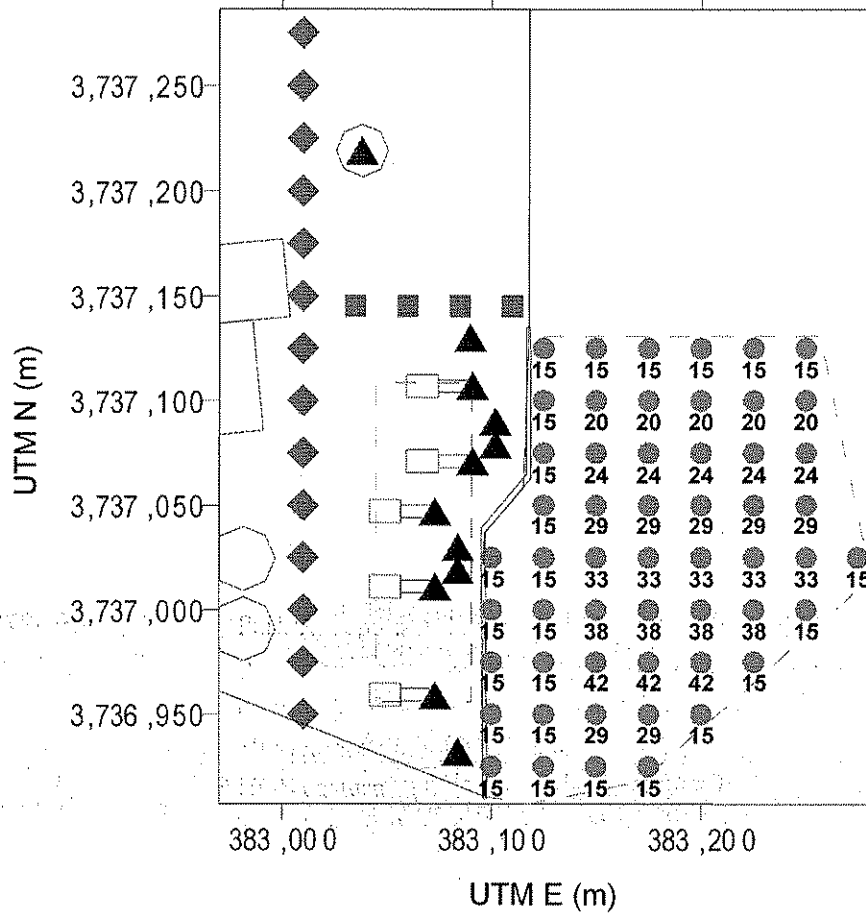
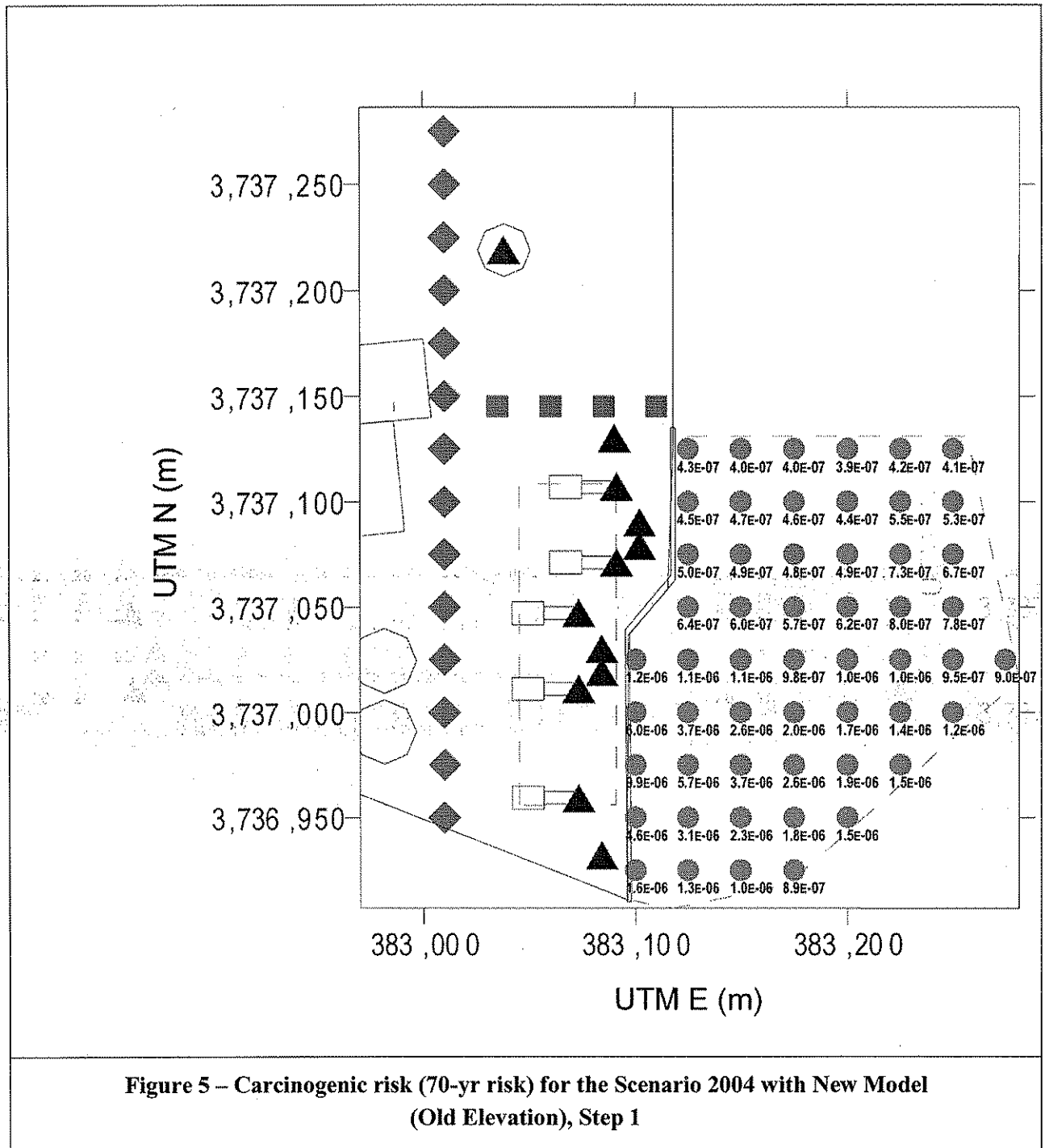


Figure 4 – Elevation of Park Receptors used for 2009 HRA, Step 2



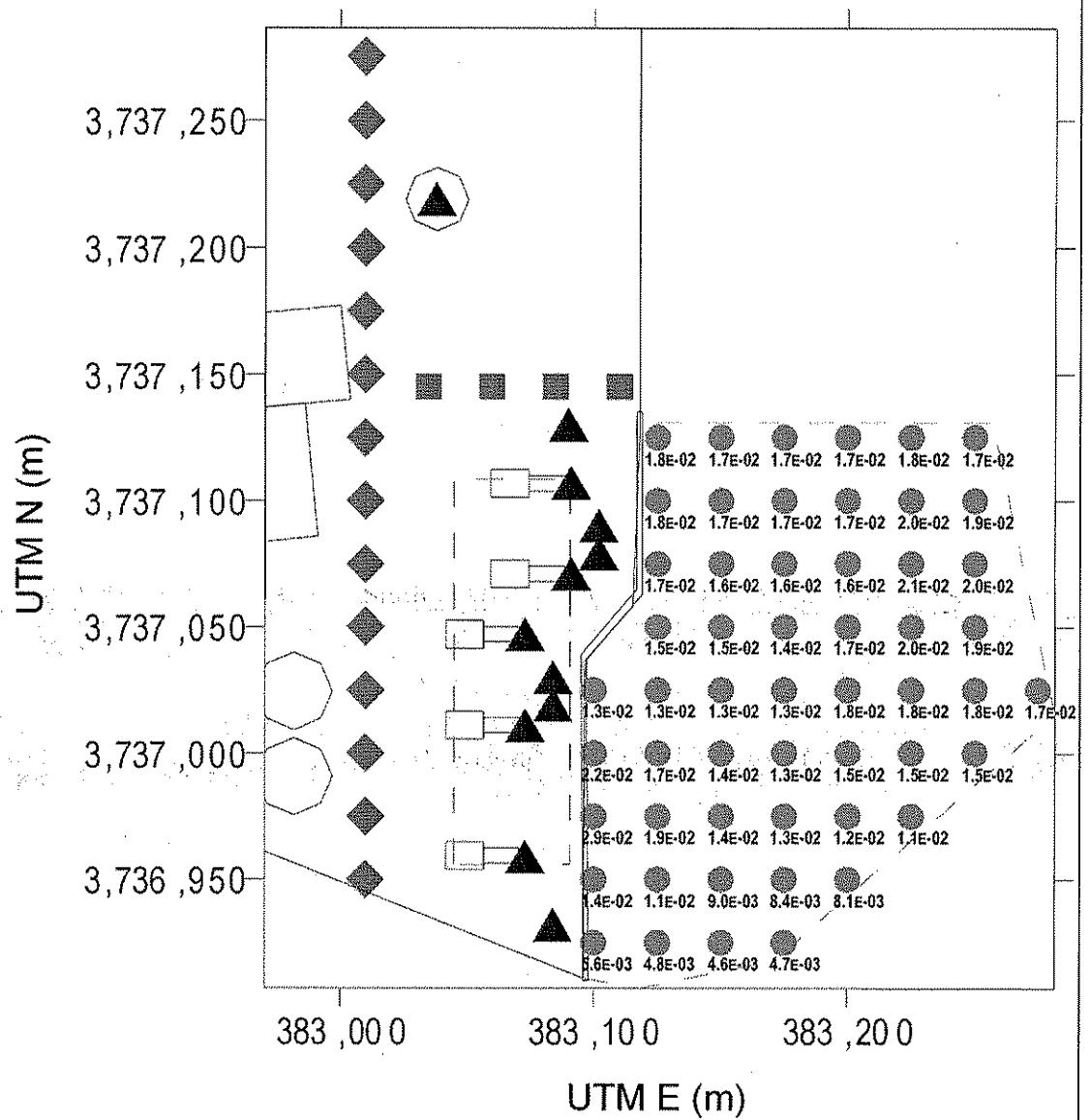


Figure 6 – Chronic Hazard Index for the Scenario 2004 with New Model (Old Elevation), Step 1

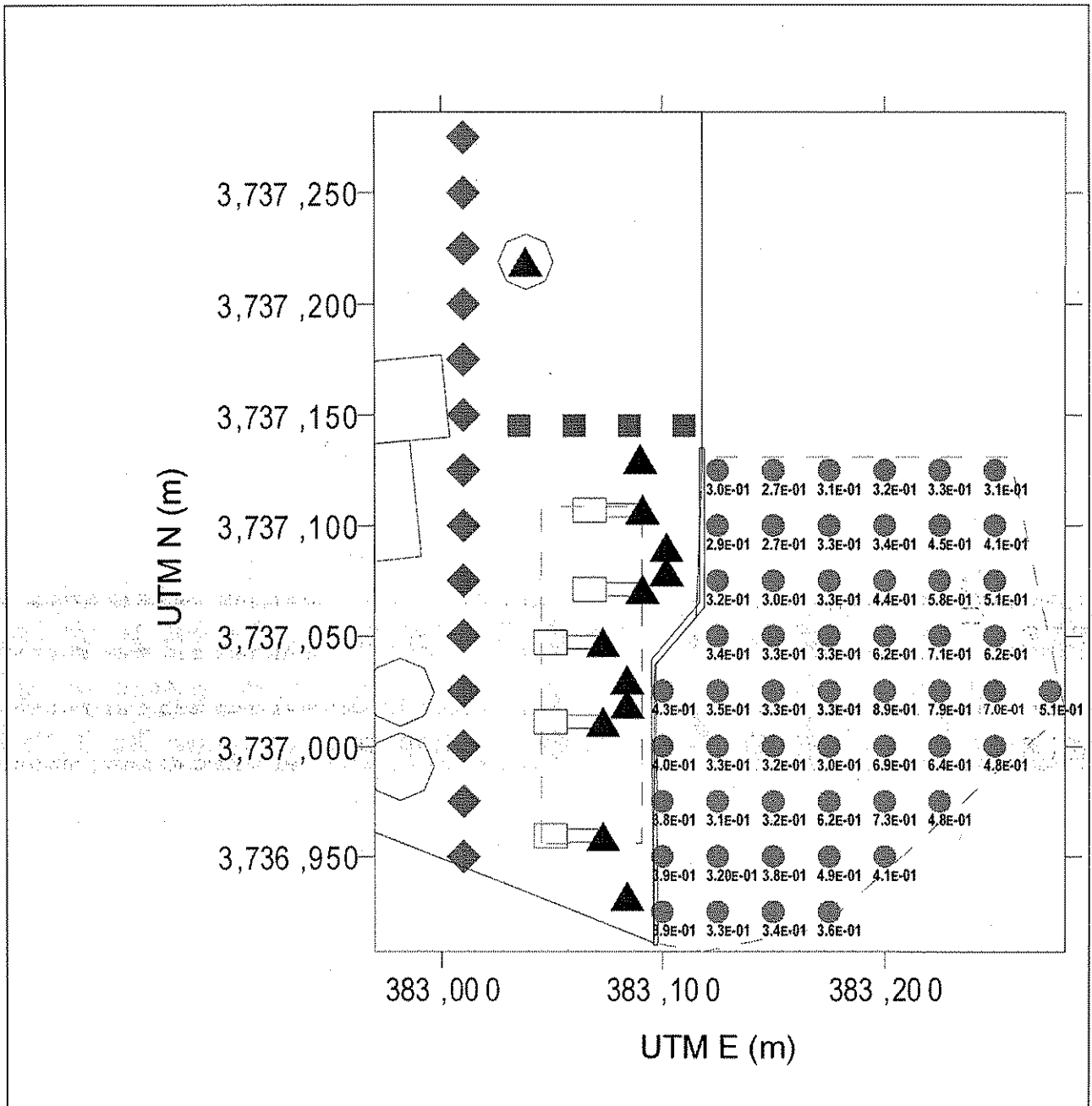


Figure 7 – Acute Hazard Index for the Scenario 2004 with New Model (New Elevation), Step 2

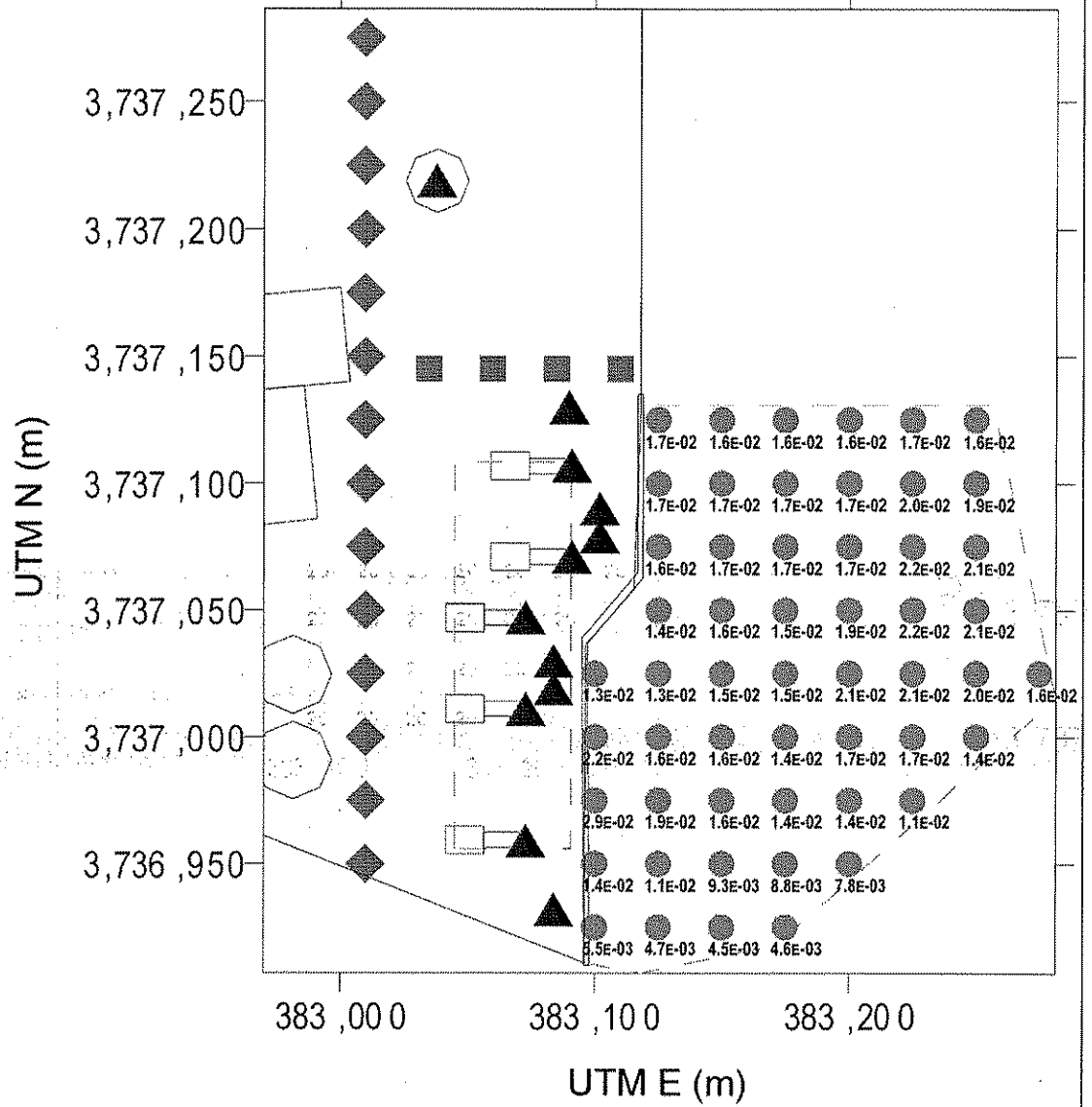


Figure 8 – Chronic Hazard Index for the Scenario 2004 with New Model, (New Elevation), Step 2

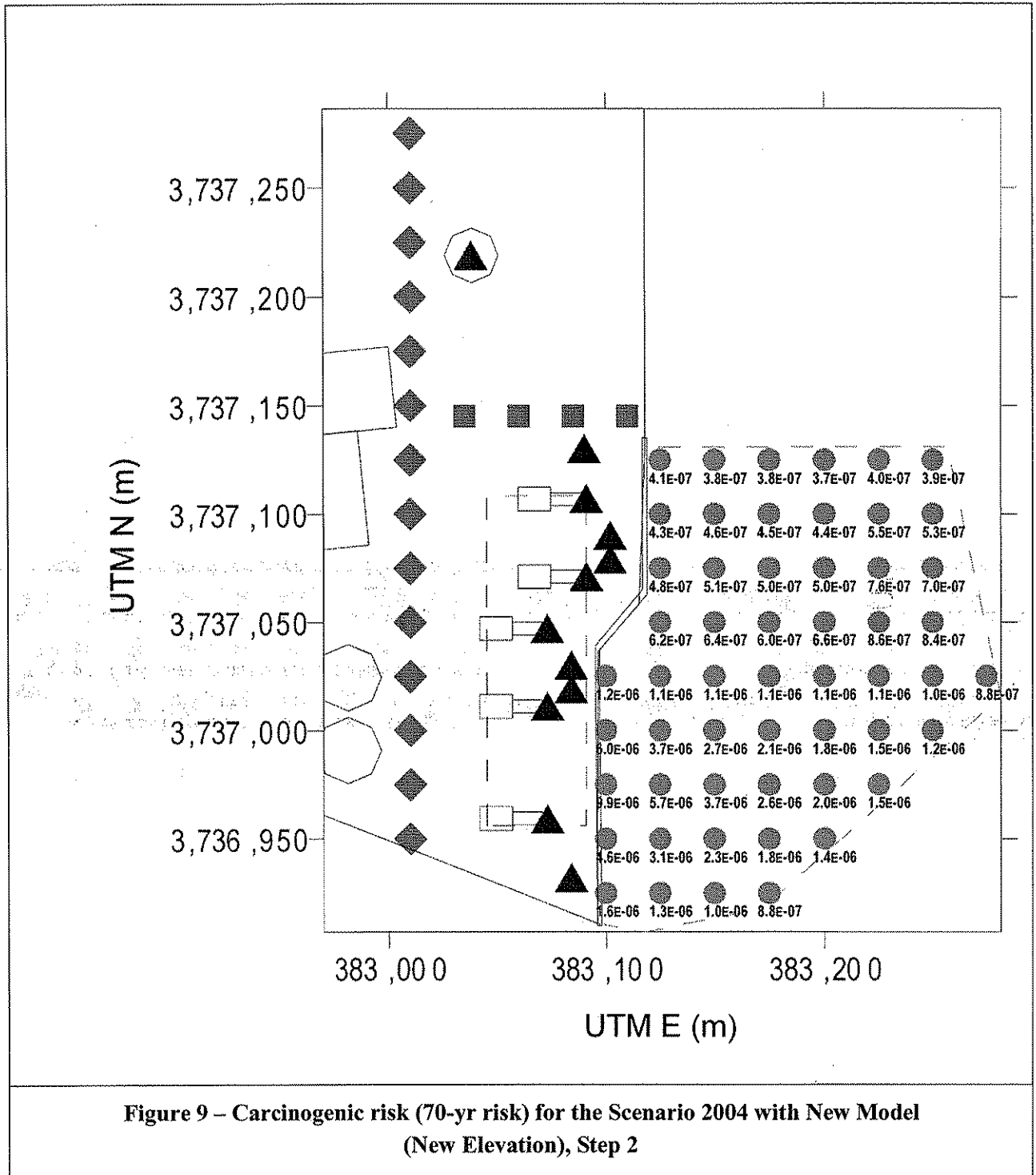


Figure 9 – Carcinogenic risk (70-yr risk) for the Scenario 2004 with New Model (New Elevation), Step 2

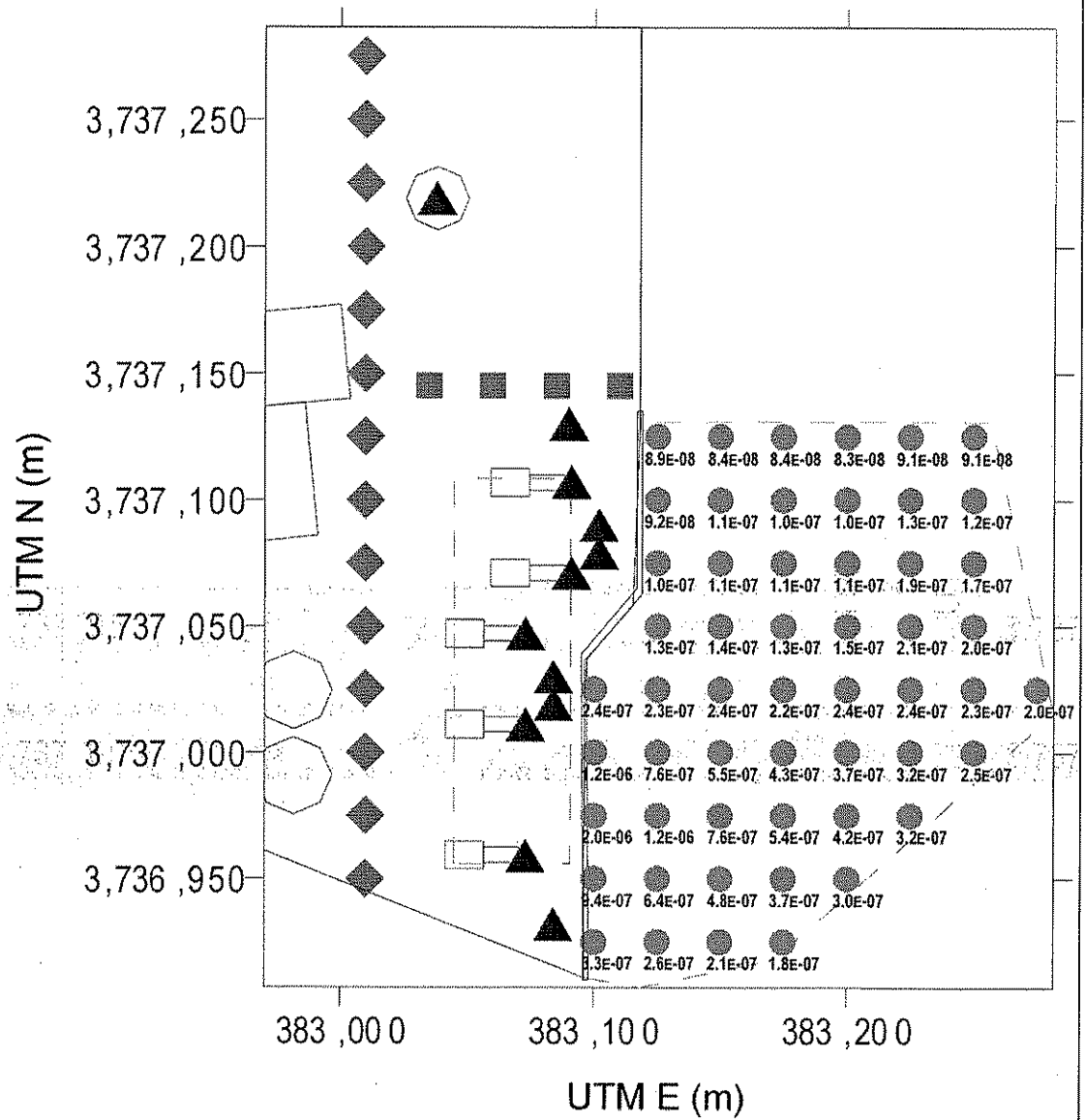


Figure 10 – Carcinogenic risk (9-yr risk) for the Scenario 2004 with New Model (New Elevation), Step 2

APPENDIX A

**DRAFT HARBOR GENERATING STATION
HEALTH RISK ASSESSMENT**

(Document No. 10081-003-001, ENSR, August 31, 2004)

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Assignment

Environmental Services - Hazardous Substances

Priority

A = Due < 1 month
B = Due < 3 months
C = Ongoing > 3 months
D = Inactive

Task Order No. 310 - McCullough Switching Station, One Tra

Due Date

Request Date

Assigned To

Name Facility

Business Unit or Organization

Type of Request

Phone #

Job

Action Taken

Final Resolution Date

Time Spent Hour(s)

WO Number

WASHINGTON FIELD OFFICE
COMMUNICATIONS SECTION

FEDERAL BUREAU OF INVESTIGATION
UNITED STATES DEPARTMENT OF JUSTICE

TO: SAC, NEW YORK (100-156340)
FROM: SAC, WASHINGTON (100-457449)

RE: [Illegible]
[Illegible]

bc: James H. Caldwell Jr.
Mark J. Sedlacek
Dat Quach
Leila Barker
FileNET-ES0050

January 29, 2009

Dr. Ralph G. Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

Dear Dr. Appy:

Subject: Wilmington Waterfront Development Project (Project)
Comments on Draft Environmental Impact Report (DEIR) from the
Los Angeles Department of Water and Power (LADWP)

Thank you for the opportunity to comment on the Project. Chapter 3 of the DEIR, Section 3.2.4.3.2 "Operation Impacts", Subsection AQ-7, states that "...LADWP elected to perform a subsequent Health Risk Analysis to account for various design features of the proposed Project that were not well defined in the 2004 study. Results are expected from LADWP in late 2008 or early 2009."

The updated Health Risk Assessment is attached. It quantifies the potential health risks to human receptors in the proposed park from emissions sources operating in the adjacent Harbor Generating Station. Please use it to update the health risk indices in Subsection AQ-7.

If you have any questions, please call me at (213) 367-0403.

Sincerely,

Mark J Sedlacek
Director of Environmental Services

BMM:sc ^{Bmm}

Enclosure

c/enc: Jan Green-Rebstock, Los Angeles Harbor Department
Bruce M. Moore, LADWP

Los Angeles Department of Water and Power

LADWP-1 Thank you for your comment and the revised Health Risk Assessment. The results of the LADWP revised Health Risk Assessment (HRA) have been incorporated into the Final EIR and can be found in Chapter 3, “Modifications to the Draft EIR.” As detailed below, the new HRA shows results similar to or less than the original HRA. Based on the results of this new HRA, no changes to EIR findings or significance determinations are required.

The Final EIR has been modified as follows:

Impacts from the Harbor Generating Station

In 2004, LADWP conducted a health risk assessment of TAC emissions from the Harbor Generating Station (HGS), a power plant that operates adjacent to the proposed project site. The HRA was conducted in anticipation of the proposed Project to determine whether the HGS would expose park visitors to high health risks and therefore constrain the HGS from any future facility modifications (LADWP 2004). In January 2009, LADWP revised the HGS HRA to incorporate various design features of the proposed Project that were not well defined in the 2004 study, including the proposed project site boundary and elevation of the pedestrian bridge. The 2009 revision also used an updated version of the California Air Resources Board (CARB) risk assessment tool, Hot Spots Analysis and Reporting Program (HARP, Version 1.4a).

The emission sources assessed in the HRA included 7 combustion turbines, 5 cooling towers, a diesel emergency generator, a diesel power washer, and fugitive VOC emissions from an oil/water separator, storage tanks, and piping. The combustion turbines use natural gas as their primary fuel, although they are also permitted to burn diesel fuel (distillate oil No. 2) in the event of a natural gas curtailment and are regularly tested on diesel fuel.

The HRA evaluated individual lifetime cancer risk for proposed project site visitors from HGS emissions. Cancer risk is the probability or chance of contracting cancer over a human life span (assumed to be 70 years). For CEQA purposes, a project’s incremental cancer risk is considered significant if it is equal to or greater than 10 chances per million. The HRA estimated the maximum cancer risk at the proposed project site to be ~~6.3~~ 5.7 per million when evaluated with 70-year residential exposure assumptions (i.e., 24-hour-per-day exposure, 350 days per year, for 70 years). To estimate the cancer risk posed to children that may visit the proposed project site, the HRA also estimated the cancer risk posed to children over an exposure period of 9 years. The 9-year child cancer risk at the location of the proposed project site is 1.2 per million.

The HRA also evaluated non-cancer impacts, which include the chronic hazard index and acute hazard index. Chronic toxicity is defined as adverse health effects from long-term chemical exposure. Acute toxicity is defined as adverse health effects caused by a short-term chemical exposure, typically 1 hour for most chemicals. A

1 chronic or acute hazard index equal to or greater than 1.0 indicates that adverse
2 health effects could occur. The maximum chronic and acute hazard indices
3 computed for emissions from the HGS are ~~0.3~~ 0.022 and ~~0.96~~ 0.89, respectively, on
4 the park site (LADWP ~~2004~~ 2009).

5 ~~In November 2008, LADWP elected to perform a subsequent HRA for the Harbor~~
6 ~~Generating Station to account for various design features of the proposed Project that~~
7 ~~were not well defined in the 2004 study. Results of the subsequent HRA are~~
8 ~~expected from LADWP in late 2008 or early 2009.~~



COUNTY OF LOS ANGELES
Public Health

JONATHAN E. FIELDING, M.D., M.P.H.
Director and Health Officer

JONATHAN E. FREEDMAN
Chief Deputy

Environmental Health
ANGELO J. BELLOMO, REHS, Director

ALFONSO MEDINA, REHS
Director of Environmental Protection Bureau

Environmental Hygiene Program
Cole Landowski, MS, CIH, REHS, Program Head
5050 Commerce Drive
Baldwin Park, CA 91706
TEL (626) 430-5540 FAX (626) 813-4839

www.lapublichealth.org

January 30, 2009

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

RE: **The Wilmington Waterfront Development Project**

Dear Dr. Appy:

This is to inform you that upon review of all documents forwarded to our program by you and upon visiting the proposed project site location at the above address, it appears that the proposed construction project will have a significant noise impact upon the surrounding community during the construction of the site. However, the surrounding community will have no significant noise impact on the above project. The following comments and recommendations are therefore presented:

LACOPH-1

LACOPH-2

LACOPH-3

1. Construction activities should be restricted between the hours of 8:00 A.M. and 5:00 P.M. in order to minimize construction and haul route activities that would increase noise disturbance on surrounding residential and commercial land.
2. All construction equipment, fixed and mobile, shall be in proper operating condition and fitted with standard silencing devices. Proper engineering noise controls should be implemented when necessary on fixed equipment. It is recommended that a monitoring program be implemented by the applicant to monitor mobile sources.



BOARD OF SUPERVISORS

- Gloria Molina**
First District
- Mark Ridle-Thomas**
Second District
- Zev Yaroslavsky**
Third District
- Don Knabe**
Fourth District
- Michael D. Antonovich**
Fifth District

Wilmington Waterfront Development Project
Wilmington, CA 90744

LACOPH-4 | 3. It is recommended that the occupants of the surrounding sensitive land use be informed of the anticipated duration of the project, noise impact and any other pertinent information where people can register questions and complaints.

LACOPH-5 | 4. The project applicant shall post a notice at the construction site. The notice shall contain information on the type of project, anticipated duration of construction activity, and provide a phone number where people can register questions and complaints.

LACOPH-6 | 5. Staging and delivery areas should be located as far as feasible from existing residences and should be schedule to take place from the mid-morning to mid-afternoon to take advantage of times when residential zones are less susceptible to annoyance from outside noise.

LACOPH-7 | 6. Maintaining equipment in an idling mode shall be minimized. This practice helps minimize the impact associated with noise engine, particulate matter and green gas emissions.

LACOPH-8 | 7. Any semi-stationary piece of equipment that operates under full power for more than sixty minutes per day shall have a temporary $\frac{3}{4}$ inch plywood screen if there is a direct line of sight to any residential bedroom window from the equipment to homes along the perimeter of the construction site.

Particle matter emissions (PM₁₀ and PM_{2.5}) and Greenhouse Gases

LACOPH-9 | The evaluation of particle emissions are now being routinely addressed in preliminary environmental impact reports. Recent research shows significant health risk to populations including children and people of advanced age when exposed to these pollutants. As a result environmental impact reports, including this report, should now address these issues.

The proposed project may result in exposure to these particle emissions to the surrounding community especially during the construction phase of the project, which may include people that belong to high risk populations.

LACOPH-10 | a. Configure construction parking to minimize traffic interference.
b. Schedule construction activities that affect traffic flow on the arterial system to off-peak hours as permitted.
c. Consolidate truck deliveries when possible.

LACOPH-10
CONT.

- d. Maintain equipment and vehicle engines in good condition and in proper tune according to manufacturers' specifications and per SCAQMD rules, to minimize exhaust emissions.
- e. Suspend use of all construction equipment operations during second stage smog alerts. Contact the SCAQMD at 800/242-4022 for daily forecasts.
- f. Use electricity from power poles rather than temporary diesel- or gasoline-powered generators.
- g. Use methanol- or natural gas-powered mobile equipment and pile drivers instead of diesel if ready available at competitive prices.
- h. Use propane- or butane-powered on-site mobile equipment instead of gasoline if readily available at competitive prices.

If you have any questions, please contact Evenor Masis at (626)430-5435.

Cole Landowski, M.S., CIH
Head, Environmental Hygiene Program

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County of Los Angeles Public Health

LACOPH-1 Comment noted. As discussed in Section 3.9 of the Draft EIR, the construction of the proposed Project will create an unavoidable significant noise impact on surrounding land uses that the Draft EIR has analyzed and properly disclosed. However, once the proposed Project is constructed, the proposed Project will not create objectionable noise or create noise above the thresholds. Please see responses to comments LACOPH-2 through LACOPH-10 below for a discussion of the mitigation measures that would be implemented to reduce construction noise impacts.

LACOPH-2 Thank you for your comment. Based upon the County of Los Angeles Public Health's concern over hours of construction, the window of time that construction may occur on weekdays has been shortened. Construction hours are now more restrictive than what is permitted under the City of Los Angeles Municipal Code. Mitigation measure MM NOI-1, which was based on the Los Angeles Municipal Code, has been modified in the Final EIR as follows:

- b) **Construction Hours.** Construction will be limited to between 7:00 a.m. and 9:00 p.m. on weekdays; between 8:00 a.m. and 6:00 p.m. on Saturdays; and there will be no construction equipment noise anytime on Sundays ~~as prescribed by the City of Los Angeles Municipal Code.~~ If extended construction hours are needed during weekdays under special circumstances, LAHD and contractor will provide at least 72 hours notice to Banning's Landing Community Center. Under no circumstances will construction hours exceed the range prescribed by the City of Los Angeles Municipal Code.

LACOPH-3 Comment noted. The Draft EIR determined the proposed project construction would exceed existing ambient exterior noise levels by 10 dBA or more at a noise-sensitive use for 1 day or more; construction activities lasting more than 10 days in a 3-month period would exceed existing ambient exterior noise levels by 5 dBA or more at a noise-sensitive use. Therefore, in order to reduce the level of construction noise the proposed Project will incorporate mitigation measure MM NOI-1 a through h as identified in Section 3.9, page 3.9-20. This mitigation measure includes several components relating to equipment and noise, such as:

- d) **Construction Equipment.** All construction equipment powered by internal combustion engines will be properly muffled and maintained.
- g) **Quiet Equipment Selection.** Quiet construction equipment will be utilized. Noise limits established in the City of Los Angeles Noise Ordinance will be fully complied with.

Therefore, LAHD has ensured all construction equipment fixed and mobile will be in proper operating condition and fitted with standard silencing devices where established by the City of Los Angeles Noise Ordinance. Enforcement of these measures will be assured with the adoption of the Mitigation Monitoring and Reporting Plan.

1 **LACOPH-4** Comment noted. As discussed above in response LACOPH-3, the proposed Project will
2 incorporate mitigation measures to reduce the level of construction noise. Mitigation
3 Measure MM NOI-1 has been modified as shown below in response to your comment:

4 **MM NOI-1:** The following procedures will help reduce noise impacts from
5 construction activities:

- 6 a) **Temporary Noise Barriers.** When construction occurs within 500 feet of a
7 residence or park, temporary noise barriers (solid fences or curtains) will be
8 located between noise-generating construction activities and sensitive receptors.
- 9 b) **Construction Hours.** Construction will be limited to between 7:00 a.m. and
10 9:00 p.m. on weekdays; between 8:00 a.m. and 6:00 p.m. on Saturdays; and
11 there will be no construction equipment noise anytime on Sundays ~~as prescribed~~
12 ~~by the City of Los Angeles Municipal Code.~~ If extended construction hours are
13 needed during weekdays under special circumstances, LAHD and contractor will
14 provide at least 72 hours notice to Banning's Landing Community Center. Under
15 no circumstances will construction hours exceed the range prescribed by the City
16 of Los Angeles Municipal Code.
- 17 c) **Construction Days.** Noise generating construction activities will not occur on
18 Sundays or holidays unless critical to a particular activity (e.g., concrete work).
- 19 d) **Construction Equipment.** All construction equipment powered by internal
20 combustion engines will be properly muffled and maintained.
- 21 e) **Idling Prohibitions.** Unnecessary idling of internal combustion engines near
22 noise-sensitive areas will be prohibited.
- 23 f) **Equipment Location.** All stationary noise-generating construction equipment,
24 such as air compressors and portable power generators, will be located as far as
25 practical from existing noise sensitive land uses.
- 26 g) **Quiet Equipment Selection.** Quiet construction equipment will be utilized.
27 Noise limits established in the City of Los Angeles Noise Ordinance will be fully
28 complied with.
- 29 h) **Notification.** Sensitive receptors including residences within 2,000 feet of the
30 proposed project site will be notified of the construction schedule in writing prior
31 to the beginning of construction.
- 32 i) **Reporting.** LAHD will clearly post the telephone number where complaints
33 regarding construction-related disturbance can be reported.

34 Therefore, LAHD will notify sensitive receptors of the anticipated duration of the project
35 construction, create a system for construction-related complaints, and inform the public
36 how to use it.

37 **LACOPH-5** Comment noted. Please see response to LACOPH-4.

38

- 1 **LACOPH-6** Comment noted. As discussed above in response LACOPH-3, the proposed Project will
2 incorporate mitigation measures to reduce the level of construction noise. This
3 mitigation will include prohibitions related to staging and delivery areas identified below
4 (mitigation measure MM NOI-1, Draft EIR, page 3.9-20).
- 5 e) **Idling Prohibitions.** Unnecessary idling of internal combustion engines near
6 noise-sensitive areas will be prohibited.
- 7 f) **Equipment Location.** All stationary noise-generating construction equipment,
8 such as air compressors and portable power generators, will be located as far as
9 practical from existing noise-sensitive land uses.
- 10 Therefore, the LAHD will locate staging and equipment away from sensitive land uses.
11 Idling delivery trucks and other delivery equipment will be prohibited.
- 12 In addition, please see response to Caltrans-3. As discussed in Section 3.11, the proposed
13 Project includes mitigation measure MM TC-1 which requires a Traffic Control Plan to
14 be developed for the construction phases to minimize potential impacts on local
15 roadways. This plan will be approved by City and County engineers before construction.
- 16 **LACOPH-7** Comment noted. As discussed above in response LACOPH-3, the proposed Project will
17 incorporate mitigation measures to reduce the level of construction noise. This
18 mitigation will include idling prohibitions identified below.
- 19 e) **Idling Prohibitions.** Unnecessary idling of internal combustion engines near
20 noise-sensitive areas will be prohibited.
- 21 Therefore, LAHD will minimize idling equipment and minimize the impact associated
22 with noise engine, particulate matter, and green gas emissions (mitigation measure MM
23 NOI-1, Draft EIR, page 3.9-20).
- 24 **LACOPH-8** Comment noted. As discussed above in response LACOPH-3, the proposed Project will
25 incorporate mitigation measures to reduce the level of construction noise. This
26 mitigation will include temporary noise barriers as described below.
- 27 a) **Temporary Noise Barriers.** When construction occurs within 500 feet of a
28 residence or park, temporary noise barriers (solid fences or curtains) will be
29 located between noise-generating construction activities and sensitive receptors.
- 30 Therefore, LAHD will be screening all sensitive receptors from any semi-stationary piece
31 of equipment that operates under full power for more than 60 minutes per day if there is a
32 direct line of sight to any residential bedroom window from the equipment to homes
33 along the perimeter of the construction site (mitigation measure MM NOI-1, Draft EIR,
34 page 3.9-20).
- 35 **LACOPH-9** Comment noted. Please see response to SCQAMD-1. The analysis and evaluation of the
36 particle matter (PM) emissions is included in Section 3.2.4, pages 3.2-26 to 3.2-79. The
37 Draft EIR includes an analysis and evaluation of PM₁₀, PM_{2.5}, Diesel Particulate Matter
38 (DPM), and ultrafine particles. The analysis identifies that the mitigated proposed project
39 peak daily construction emissions for PM₁₀ is below SCAQMD thresholds and the

1 unmitigated proposed Project peak daily construction emissions for PM_{2.5} is below
2 SCAQMD thresholds. The unmitigated proposed Project operations would result in PM₁₀
3 and PM_{2.5} emissions below the SCAQMD thresholds. There are certain years where
4 proposed project construction would overlap with proposed project operation (2011 and
5 2015). For those two years, the mitigated proposed Project results in PM₁₀ emissions less
6 than the SCAQMD thresholds, and the unmitigated proposed Project results in PM_{2.5}
7 emissions less than the thresholds.

8 Please refer to Section 3.2 (specifically Section 3.2.4.3) of the Draft EIR for a more
9 detailed discussion on Health Risk. A qualitative assessment of how toxic air
10 contaminant (TAC) emissions would result in a significant health risk to sensitive
11 receptors was conducted for the proposed Project and was presented in Section 3.2 of the
12 Draft EIR. The significant impact noted in Impact AQ-2 is an indirect impact associated
13 with emissions from emission sources outside the control of the proposed Project, and no
14 additional mitigation measures are proposed. In the short term, the recreational health
15 risk impact on proposed project visitors would remain significant. In the long term,
16 levels of pollution from both Port facilities and all Port-related trucks traveling along
17 Harry Bridges Boulevard will substantially diminish in accordance with the CAAP.

18 Specifically, DPM from trucks is anticipated to diminish by 80% over the next 5 years
19 under the Port's Clean Trucks Program. The Ports of Los Angeles and Long Beach have
20 instituted voluntary programs to reduce DPM emissions from Port operations including
21 installation of diesel oxidation catalysts on yard equipment, funding the incremental costs
22 of cleaner fuels, cold-ironing of ocean-going vessels, and providing monetary support to
23 the Gateway Cities truck fleet modernization program. In addition, all major LAHD
24 development projects will include a health risk assessment to further quantify TAC
25 emissions and target mitigation to reduce the impact on public health. Other current
26 regulations and future rules adopted by CARB and EPA will further reduce air emissions
27 and associated cumulative impacts in the proposed project region. The health risks
28 associated with the proposed Project and its alternatives have been adequately analyzed
29 and fully disclosed within the Draft EIR allowing the reader, and subsequently the Board
30 (the decision makers), to compare and contrast the benefits and costs of the project.

31 Please refer to Section 3.2 (specifically Section 3.2.2.5) of the Draft EIR for a more
32 detailed discussion on Ultrafine Particles (UFPs). New research is being done on UFPs,
33 particles classified as less than 0.1 micron in diameter. UFPs are formed usually by a
34 combustion cycle, independent of fuel type. UFPs are emitted directly from the tailpipe
35 as solid particles (soot—elemental carbon and metal oxides) and semivolatile particles
36 (sulfates and hydrocarbons) that coagulate to form particles. The research regarding
37 UFPs is at its infancy but suggests the UFPs might be more dangerous to human health
38 than the larger PM₁₀ and PM_{2.5} particles (termed fine particles) due to size and shape.
39 Because of the smaller size, UFPs are able to travel more deeply into the lung
40 (specifically the area of the lungs known as the alveoli) and are deposited in the deep
41 lung regions more efficiently than fine particles. UFPs are inert (meaning they do not
42 react with other substances); therefore, normal bodily defense does not recognize them.
43 UFPs might have the ability to travel across cell layers and enter into the bloodstream
44 and/or into individual cells. With a large surface area-to-volume ratio, other entities
45 might attach to the particle and travel into the cell as a kind of “hitchhiker.” Current UFP

1 research primarily involves roadway exposure. Preliminary studies suggest that over
2 50% of an individual's daily exposure is from driving on highways. Levels appear to
3 drop off rapidly as one moves away from major roadways. CARB is currently measuring
4 and studying UFPs at the San Pedro Bay Ports. Work is being done on filter technology,
5 including filters for ships, which appears promising. LAHD began collecting UFP data at
6 its four air quality monitoring stations in late 2007 and early 2008. LAHD actively
7 participates in CARB testing at the Port and will comply with all future regulations
8 regarding UFPs

9 **LACOPH-10** Comment noted. Please see response to Caltrans-3, and LACOPH-6 and -9.

10 The construction of the proposed Project will require an approved construction traffic
11 plan by LADOT per mitigation measure MM TC-1 in Section 3.11. The construction
12 traffic plan will identify the location of all construction parking and will seek to minimize
13 construction parking with traffic interference. The construction traffic plan will seek to
14 reduce the impact of construction traffic on the arterial system.

15 The proposed Project includes air quality mitigation measures to reduce emissions during
16 construction. In addition, please see response to SCAQMD-8. Mitigation measure MM
17 AQ-6 has been amended as suggested as shown below:

18 **MM AQ-6: Best Management Practices.**

19 The following types of measures ~~are required on~~for construction equipment
20 (including onroad trucks) will be used where applicable and feasible:

- 21 1. Use diesel oxidation catalyts and catalyzed diesel particulate traps
- 22 2. Maintain equipment according to manufacturers' specifications
- 23 3. Restrict idling of construction equipment and on-road heavy-duty trucks to a
24 maximum of 5 minutes when not in use
- 25 4. Install high-pressure fuel injectors on construction equipment vehicles
- 26 5. Maintain a minimum buffer zone of 300 meters between truck traffic and
27 sensitive receptors
- 28 6. Improve traffic flow by signal synchronization
- 29 7. Enforce truck parking restrictions
- 30 8. Provide on-site services to minimize truck traffic in or near residential areas,
31 including, but not limited to, the following services: meal or cafeteria services,
32 automated teller machines, etc.
- 33 9. Re-route construction trucks away from congested streets or sensitive receptor
34 areas
- 35 10. Use electric power in favor of diesel power where available
- 36 11. Provide temporary traffic controls such as flag person, during all phases of
37 construction to maintain smooth traffic flow

- 1 12. Schedule construction activities that affect traffic flow on the arterial system to
2 off-peak hours, to the extent possible in compliance with construction noise
3 restrictions
- 4 13. Provide dedicated turn lanes for movement of construction trucks and equipment
5 on- and off- site
- 6 14. Configure construction parking to minimize traffic interference.

7 Therefore, LAHD will maintain equipment and vehicle engines in good condition and
8 proper tune. LAHD does not suspend use of construction equipment operations during
9 second stage smog alerts. However, operations will be minimized to the extent possible.
10 It should be noted that the South Coast Air Basin has not had a Stage 2 smog alert since
11 1988 (SCAQMD).

12 In addition to the mitigation measures identified above, LAHD follows sustainable
13 construction guidelines. The intent of LAHD Construction Guidelines is to facilitate the
14 integration of sustainable concepts and practices into all capital projects at the Port, and
15 to phase in the implementation of these procedures in a practical yet aggressive manner.
16 Significant features of LAHD Construction Guidelines include, but are not limited to, the
17 following:

- 18 1. All ships & barges used primarily to deliver construction related materials for
19 LAHD construction contracts shall comply with the Vessel Speed Reduction
20 Program and use low-sulfur fuel within 40 nautical miles of Point Fermin.
- 21 2. Harbor craft shall meet U.S. EPA Tier 2 engine emission standards and this
22 requirement will increase to U.S. EPA Tier 3 engine emission standards by
23 January 1, 2011.
- 24 3. All dredging equipment shall be electric.
- 25 4. Onroad heavy-duty trucks shall comply with EPA 2004 onroad emission
26 standards for PM₁₀ and NO_x and shall be equipped with a CARB verified Level 3
27 device. Emission standards will increase to EPA 2007 onroad emission standards
28 for PM₁₀ and NO_x by January 1, 2012.
- 29 5. Construction equipment (excluding onroad trucks, derrick barges, and harbor
30 craft) shall meet U.S. EPA Tier-2 nonroad standards. The requirement will
31 increase to Tier 3 by January 1, 2012, and Tier 4 by January 1, 2015. In addition,
32 construction equipment shall be retrofitted with a California Air Resources Board
33 (CARB) certified Level 3 diesel emissions control device.
- 34 6. Comply with SCAQMD Rule 403 regarding Fugitive Dust and other fugitive
35 dust control measures.
- 36 7. Additional Best Management Practices, based largely on Best Available Control
37 Technology (BACT), will be required on construction equipment (including
38 onroad trucks) to further reduce air emissions.

39 In addition, LAHD incorporates mitigation measure MM AQ-7: General Mitigation
40 Measure, which encompasses all Air Quality mitigation measures so that if a CARB-
41 certified technology becomes available and is shown to be as good as or better in terms of

1 emissions performance than the existing measure, the technology could replace the
2 existing measure pending approval by LAHD. Therefore, LAHD will use methanol or
3 natural gas-powered mobile equipment and pile drivers, and propane- or butane-powered
4 onsite mobile equipment, if ready and available at competitive prices.

5

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CITY OF LOS ANGELES
INTER-DEPARTMENTAL CORRESPONDENCE

Wilmington Waterfront Project
DOT Case No. HRB 08-006

Date: January 30, 2009

To: Dr. Ralph G. Appy, Director of Environmental Management
Port of Los Angeles

From: 
Edward Guerrero Jr., Transportation Engineer
Department of Transportation

Subject: **DRAFT ENVIRONMENTAL IMPACT REPORT (DEIR) FOR THE
PROPOSED WILMINGTON WATERFRONT PROJECT - LADOT
TRAFFIC IMPACT ASSESSMENT**

The Department of Transportation (DOT) has completed its review of the traffic impact analysis prepared by Fehr & Peers Transportation Consultants, dated September 2008, and the subsequent release of the Draft Environmental Impact Report (DEIR) in December 2008, for the proposed Wilmington Waterfront Project (WWP). After careful review of the pertinent data, DOT has determined that the traffic study adequately describes the project related impacts of the proposed development.

PROJECT DESCRIPTION

The project includes the development of approximately 58 acres of land located in the northern portion of the Port of Los Angeles, directly adjacent to the community of Wilmington and is generally bounded by Lagoon Avenue to the west, Broad Avenue to the east, C Street to the north, and Water Street (Bannings Landing) to the south. Construction of the proposed project would be completed across two phases.

Phase One would include the development of approximately 58,000 square feet of retail space, 75,000 square feet of light industrial land-use and 9.75 acres of open (park) space. Phase Two of the project would include the development of 12,000 square feet of restaurant space, an additional 75,000 square feet of light industrial land-use, and an additional 5.7 acres of open (park) space. A copy of the project site plan is attached (Attachment A).

The expected completion date for Phase One of the project is the year 2015. The expected completion date for Phase Two of the project is the year 2020.

DISCUSSION AND FINDINGS

Significant Traffic Impacts

LADOT-1 The traffic impact analysis for this project included the review of 14 intersections and 6 street segments. Per DOT Traffic Study Policies and Procedures, Revised March 2002, a significant impact for intersections is identified as an increase in the Critical Movement Analysis (CMA) Vehicle-to-Capacity (V/C) ratio due to project related traffic, under the thresholds given in Attachment B. Similarly, a significant impact for neighborhood street segments is identified as an increase in the average daily traffic (ADT), due to project related traffic, under the thresholds also given in Attachment B.

Based on DOT's current traffic impact criteria, the proposed project **will** create a significant traffic impact at the intersection of Anaheim Street and Avalon Boulevard under the full 2020 build-out of the project.

A summary description of the volume to capacity ratios and levels of service (LOS) at the study intersections is presented in Attachment C. A summary description of the street segment impact analysis is presented in Attachment D.

RECOMMENDATIONS

Planned Street Improvements

The WWP has identified the following key roadway improvement projects as part of the traffic impact analysis:

- I-110 / C Street and Harry Bridges Boulevard Interchange Improvement
- Lagoon Avenue Grade Separation

LADOT-2 Therefore, in order to maintain the integrity of the traffic impact analysis, it is DOT's recommendation that the implementation of these improvements be completed in concurrence with the completion of Phase One of the development. If there is any delay in the completion of these improvements, then a similar time extension should be considered to the planned Phase One implementation schedule as well.

Anaheim Street & Avalon Boulevard

LADOT-3 In response to the traffic impact projected at this location, the WWP has proposed a mitigation package that will reconfigure the southbound approach of the intersection to provide for the addition of an exclusive right turn lane. However, in order to insure that the proposed mitigation is the best possible solution to this impact, it is DOT's recommendation that additional consideration be provided to exploring other possible mitigation. Inasmuch as the traffic impact identified at this location is not expected to occur until the full build-out of the project (Phase Two), it is DOT's recommendation that POLA reconvene with DOT after the completion of Phase One, prior to finalizing the mitigation for this impact.

Construction Impacts

LADOT-4

POLA should coordinate all worksite traffic control issues with DOT's Southern District Office. Issues to address include any roadway or sidewalk closures, traffic detours, haul routes, hours of operation, protective devices, warning signs and access to abutting properties. DOT also recommends that all construction related traffic be restricted to off-peak hours.

Site Access and Internal Circulation

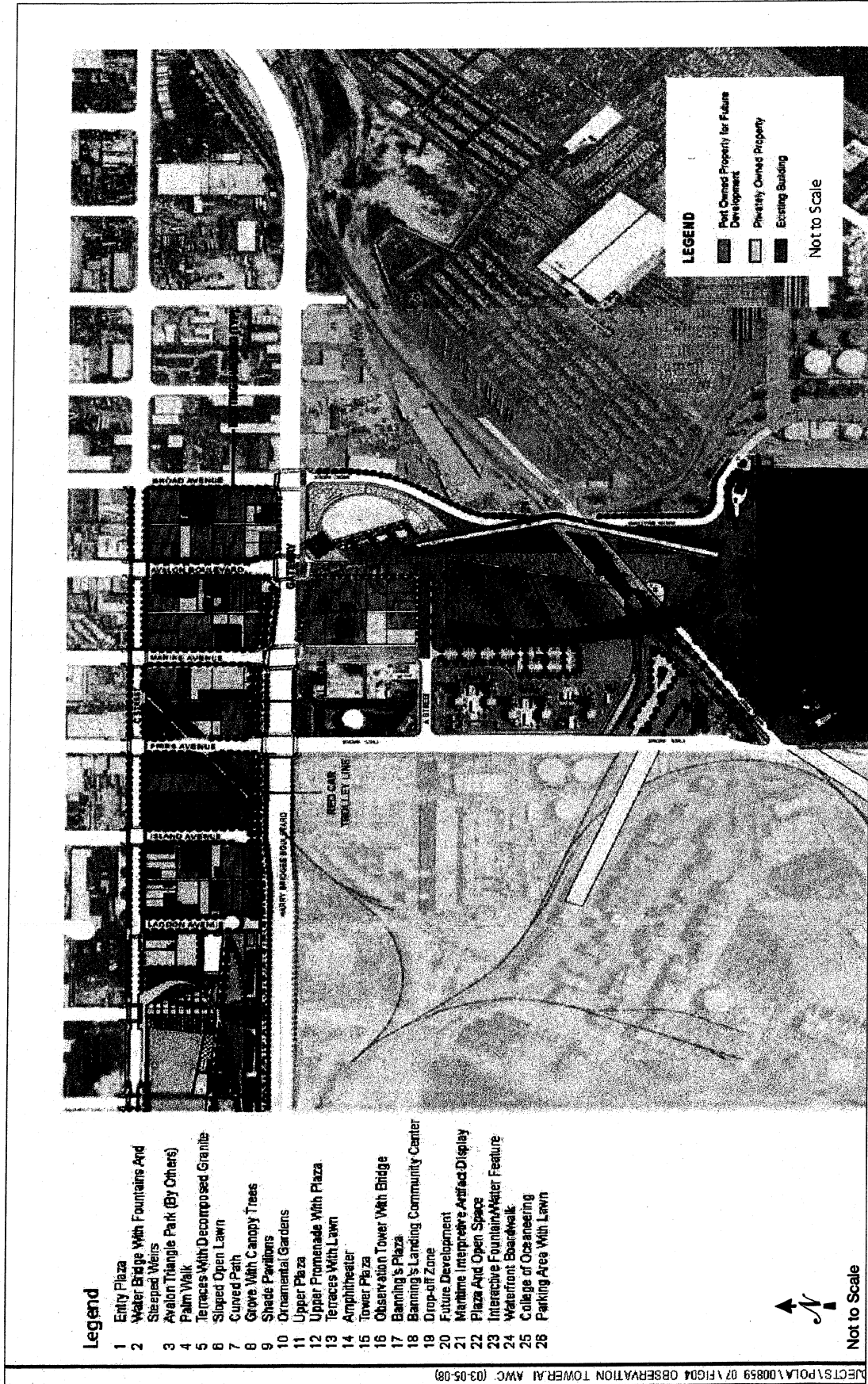
LADOT-5

The review of the project traffic study does not constitute approval of the project's driveway access and circulation scheme. Those require separate approval and should be coordinated through DOT's Citywide Planning Coordination Section (201 North Figueroa Street, 4th Floor Station 3, 213-482-7024).

If you have any questions, please feel free to contact me at (213) 485-1062.

EGJr.:hs
wwp_response2deir_jan09_v3.doc

cc: Fifteenth Council District
Sean Haeri, Roy Kim, DOT
Anjum Badwa, Fehr & Peers Transportation



Legend

- 1 Entry Plaza
- 2 Water Bridge With Fountains And Stained Weirs
- 3 Aviation Triangle Park (By Others)
- 4 Palm Walk
- 5 Terraces With Decomposed Granite
- 6 Sloped Open Lawn
- 7 Curved Path
- 8 Groves With Canopy Trees
- 9 Sheds Pavilions
- 10 Ornamental Gardens
- 11 Upper Plaza
- 12 Upper Promenade With Plaza
- 13 Terraces With Lawn
- 14 Amphitheater
- 15 Tower Plaza
- 16 Observation Tower With Bridge
- 17 Banning's Plaza
- 18 Banning's Landing Community Center
- 19 Drop-off Zone
- 20 Future Development
- 21 Maritime Interpretive Artifact Display
- 22 Plaza And Open Space
- 23 Interactive Fountain/Water Feature
- 24 Waterfront Boardwalk
- 25 College of Oceanography
- 26 Parking Area With Lawn



Not to Scale

Source: Jones & Stokes, February 2008



FEHR & PEERS
TRANSPORTATION CONSULTANTS

Jul 16, 2008
FPA
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PROJECT SITE PLAN
FIGURE 2

1. A transportation impact on an intersection shall be deemed "significant" in accordance with the following table except as otherwise specified in a TSP, ICO or CMP:

SIGNIFICANT TRANSPORTATION IMPACT

<u>Level of Service</u>	<u>Final V/C Ratio</u>	<u>Project-Related Increase In V/C</u>
C	> 0.700 - 0.800	equal to or greater than 0.040
D	> 0.800 - 0.900	equal to or greater than 0.020
E, F	> 0.900	equal to or greater than 0.010

For purposes of this calculation, the "Final V/C Ratio" shall mean the future V/C ratio at an intersection considering impacts with project, ambient and related project growth but without proposed traffic mitigation. "Project-Related Increase in V/C" shall mean the change in V/C between the future V/C ratio with project, ambient and related project growth but without proposed traffic mitigation and the future V/C ratio with ambient and related project growth but without project and proposed traffic mitigation.

2. A local residential street shall be deemed significantly impacted² based on an increase in the projected average daily traffic (ADT) volumes:

<u>Projected Average Daily Traffic with Project (Final ADT)</u>	<u>Project-Related Increase In ADT</u>
0 to 999	16 percent or more of final ADT*
1,000 or more	12 percent or more of final ADT
2,000 or more	10 percent or more of final ADT
3,000 or more	8 percent or more of final ADT

* For projects in West Los Angeles Transportation Improvement and Mitigation Specific Plan area, use 120 or more trips

²Source: Traffic Infusion on Residential Environment (TIRE) Index developed by D.K. Goodrich and modified by LADOT for Los Angeles City conditions.

**TABLE 7
FUTURE (2015) INTERSECTION LEVEL OF SERVICE ANALYSIS**

Intersection	Peak Hour	Cumulative Base (Year 2015)		Cumulative plus Project (Year 2015)		Project Increase in V/C	Significant Project Impact
		V/C or Delay	LOS	V/C or Delay	LOS		
1 Figueroa St/John S. Gibson Bl I-110/Harry Bridges Boulevard** [a]	AM	0.403	A	0.409	A	0.006	NO
	PM	0.342	A	0.358	A	0.016	NO
2 Figueroa St Harry Bridges Bl [a]	AM	Intersection will not exist in the future.		Intersection will not exist in the future.		Intersection will not exist in the future.	
3 N. Fries Av Anaheim St**	AM	0.492	A	0.510	A	0.018	NO
	PM	0.494	A	0.534	A	0.040	NO
4 Fries Av C St [c]	AM	0.268	A	0.282	A	0.014	NO
	PM	0.184	A	0.223	A	0.039	NO
5 Fries Av Harry Bridges Bl**	AM	0.355	A	0.406	A	0.051	NO
	PM	0.469	A	0.524	A	0.055	NO
6 Marine Av C St [b]	AM	0.205	A	0.216	A	0.011	NO
	PM	0.151	A	0.168	A	0.017	NO
7 Marine Av Harry Bridges Bl [b]	AM	0.486	A	0.500	A	0.014	NO
	PM	0.677	B	0.705	C	0.028	NO
8 Avalon Bl Anaheim St**	AM	0.664	B	0.671	B	0.007	NO
	PM	0.878	D	0.894	D	0.016	NO
9 Avalon Bl C St [c]	AM	0.198	A	0.208	A	0.010	NO
	PM	0.301	A	0.314	A	0.013	NO
10 Avalon Bl Harry Bridges Bl**	AM	0.393	A	0.395	A	0.002	NO
	PM	0.649	B	0.643	B	-0.006	NO
11 Broad Av C St [c]	AM	0.238	A	0.246	A	0.008	NO
	PM	0.327	A	0.343	A	0.016	NO
12 Broad Av Harry Bridges Bl**	AM	0.339	A	0.374	A	0.035	NO
	PM	0.482	A	0.545	A	0.063	NO
13 Alameda St Anaheim St**	AM	0.515	A	0.518	A	0.003	NO
	PM	0.631	B	0.643	B	0.012	NO
14 John S. Gibson Bl Channel St**	AM	0.612	B	0.616	B	0.004	NO
	PM	0.689	B	0.696	B	0.007	NO

Notes:

** Intersection is assumed to be operating under ATSAC and ATCS systems in the future. Per LADOT guidelines a 10% capacity credit has been taken at intersections operating with both systems.

[a] Intersections to be reconfigured and combined as per the proposed conceptual plan for Harry Bridges Boulevard realignment.

[b] Intersection is a two-way stop-controlled intersection. Level of service analysis assumes 1,200 vehicles per lane per hour.

[c] Intersection is a four-way stop-controlled intersection. Level of service analysis assumes 1,200 vehicles per lane per hour.

TABLE 8
FUTURE (2020) INTERSECTION LEVEL OF SERVICE ANALYSIS

Intersection	Peak Hour	Cumulative Base (Year 2020)		Cumulative plus Project (Year 2020)		Project Increase in V/C	Significant Project Impact	Cumulative Plus Project (w/Mitigation)		Project Increase in V/C	Significant Project Impact
		V/C or Delay	LOS	V/C or Delay	LOS			V/C or Delay	LOS		
1 Figueroa St/John S. Gibson Bl I-110/Harry Bridges Boulevard** [a]	AM	0.415	A	0.434	A	0.019	NO				
	PM	0.354	A	0.382	A	0.028	NO				
2 Figueroa St Harry Bridges Bl [a]	AM	Intersection will not exist in the future.		Intersection will not exist in the future.		Intersection will not exist in the future.					
3 N. Fries Av Anaheim St**	AM	0.511	A	0.535	A	0.024	NO				
	PM	0.511	A	0.556	A	0.045	NO				
4 Fries Av C St [c]	AM	0.274	A	0.304	A	0.030	NO				
	PM	0.188	A	0.247	A	0.059	NO				
5 Fries Av Harry Bridges Bl**	AM	0.372	A	0.483	A	0.111	NO				
	PM	0.481	A	0.582	A	0.101	NO				
6 Marine Av C St [b]	AM	0.210	A	0.233	A	0.023	NO				
	PM	0.155	A	0.183	A	0.028	NO				
7 Marine Av Harry Bridges Bl [b]	AM	0.497	A	0.521	A	0.024	NO				
	PM	0.891	B	0.728	C	0.037	NO				
8 Avalon Bl Anaheim St**	AM	0.888	B	0.701	C	0.015	NO	0.656	B	-0.045	NO
	PM	0.905	E	0.929	E	0.024	YES	0.880	D	-0.049	NO
9 Avalon Bl C St [c]	AM	0.203	A	0.228	A	0.023	NO				
	PM	0.308	A	0.332	A	0.024	NO				
10 Avalon Bl Harry Bridges Bl**	AM	0.407	A	0.421	A	0.014	NO				
	PM	0.684	B	0.863	B	-0.001	NO				
11 Broad Av C St [c]	AM	0.244	A	0.263	A	0.019	NO				
	PM	0.334	A	0.361	A	0.027	NO				
12 Broad Av Harry Bridges Bl**	AM	0.348	A	0.409	A	0.061	NO				
	PM	0.495	A	0.589	A	0.094	NO				
13 Alameda St Anaheim St**	AM	0.532	A	0.541	A	0.009	NO				
	PM	0.650	B	0.673	B	0.023	NO				
14 John S. Gibson Bl Channel St**	AM	0.831	B	0.638	B	0.007	NO				
	PM	0.711	C	0.720	C	0.009	NO				

Notes:

- ** Intersection is assumed to be operating under ATSAC and ATCS systems in the future. Per LADOT guidelines a 10% capacity credit has been taken at intersections operating with both systems.
- [a] Intersections to be reconfigured and combined as per the proposed conceptual plan for Harry Bridges Boulevard realignment.
- [b] Intersection is a two-way stop-controlled intersection. Level of service analysis assumes 1,200 vehicles per lane per hour.
- [c] Intersection is a four-way stop-controlled intersection. Level of service analysis assumes 1,200 vehicles per lane per hour.

TABLE 9
STREET SEGMENT IMPACT ANALYSIS: WILMINGTON WATERFRONT

Street Segments	Weekday Two-Way Daily Volumes						Impact Analysis	
	Existing (2008)	Ambient Growth	Future No Project (2015) ¹	Project Only ²	Future with Project (2015)	% of Final ADT	Physical Mitigation Criteria	Impacts
1. Mar Vista Ave n/o C St	322	4.6%	215	13	228	5.7%	16.0%	NO
2. Hawaiian Ave n/o C St	512	4.6%	323	13	336	3.9%	16.0%	NO
3. Gulf Ave n/o C St	299	4.6%	255	13	268	4.9%	16.0%	NO
4. McDonald Ave n/o C St	227	4.6%	180	13	193	6.7%	16.0%	NO
5. Bay View Ave n/o C St	487	4.6%	392	13	405	3.2%	16.0%	NO
6. C St e/o Gulf Ave	1,103	4.6%	1,365	50	1,415	3.5%	12.0%	NO

Street Segments	Weekday Two-Way Daily Volumes						Impact Analysis	
	Existing (2008)	Ambient Growth	Future No Project (2020) ¹	Project Only ²	Future with Project (2020)	% of Final ADT	Physical Mitigation Criteria	Impacts
1. Mar Vista Ave n/o C St	322	7.8%	225	21	246	8.5%	16.0%	NO
2. Hawaiian Ave n/o C St	512	7.8%	340	21	361	5.8%	16.0%	NO
3. Gulf Ave n/o C St	299	7.8%	264	21	285	7.4%	16.0%	NO
4. McDonald Ave n/o C St	227	7.8%	188	21	209	10.0%	16.0%	NO
5. Bay View Ave n/o C St	487	7.8%	408	12	420	2.9%	16.0%	NO
6. C St e/o Gulf Ave	1,103	7.8%	1,401	81	1,482	5.5%	12.0%	NO

City of Los Angeles Department of Transportation

LADOT-1 Please see response to LADOT-3 below. As discussed in Section 3.11, prior to mitigation there will be a significant impact as a result of the proposed Project on the Anaheim Street and Avalon Boulevard Intersection. However, inclusion of mitigation measure MM TC-2, which would reconfigure the southbound approach of Avalon Boulevard at the intersection of Avalon Boulevard and Anaheim, would reduce level of service (LOS) volumes to less-than-significant levels.

LADOT-2 Comment noted. The completion dates of the transportation improvement have been updated. The off-ramps are scheduled to be completed prior to Phase I completion of the proposed Project (Phase I to be constructed from 2009 to 2015). Please note that Caltrans is the lead agency for the I-110/C Street and Harry Bridges Boulevard Interchange Improvement and Lagoon Avenue Grade Separation and has been working with LAHD to coordinate permitting and construction schedules. Caltrans is working with LAHD on developing the "C" Street and John S. Gibson projects to alleviate traffic congestion in the area (Caltrans is the lead agency for the off-ramp projects in question and is coordinating permitting and construction schedules with LAHD). These two transportation improvement projects are scheduled to complete design in 2011 and to complete construction in June 2013.

LADOT-3 Comment noted. Mitigation measure MM TC-2 has been modified as follows:

MM TC-2: Reconfigure the southbound approach of Avalon Boulevard at the intersection of Avalon Boulevard and Anaheim Street. Prior to the initiation of Phase II construction, LAHD will add consult with LADOT. The consultation will review the details of adding a right-turn lane in the southbound direction or an alternative measure that achieves the same results and would not create a new impact. Currently the southbound approach consists of one through/left-turn lane and one through/right-turn lane. The mitigation will result in one right-turn lane, one through lane, and one through/left-turn lane. This proposed mitigation will require the removal of two metered parking spaces along Avalon Boulevard to allow for the right-turn lane and the restriping of the northbound approach to properly align with the reconfigured southbound approach. A conceptual drawing illustrating the feasibility of this mitigation is provided in Figure 12 of the traffic report prepared for this project (Appendix I).

Table 3.11-14 shows the projected LOS at this location with the proposed mitigation in place. The table shows that this improvement would fully mitigate the identified impact at Avalon Boulevard and Anaheim Street, reducing the projected LOS to less than Without Project levels. With mitigation in place, the intersection is projected to operate at LOS B ($V/C = 0.656$) during the AM peak hour, and at LOS D ($V/C = 0.880$) during the PM peak hour.

LADOT-4 Comment noted. Please see response to Caltrans-3. LAHD will coordinate all worksite traffic control issues with LADOT's Southern District Office and will submit a

- 1 construction traffic control plan for review and approval per Mitigation measure MM TC-
2 1 in Section 3.11, on page 3.11-39.
- 3 **LADOT-5** Comment noted. LAHD will submit driveway and circulation scheme plans for
4 LADOT's approval and coordinate with LADOT's Citywide Planning Coordination
5 Section, and this information has been added to the Final EIR. See revisions to Impact
6 TC-1a in Chapter 3 of this Final EIR.



JAN 30 2009

DATE /

FILE CODE /

354 South Spring Street / Suite 800
Los Angeles / California 90013-1258

T 213 977 1600 / F 213 977 1665
www.crala.org

Dr. Spencer D. MacNeil
U.S. Army Corps of Engineers, Los Angeles District, Regulatory Brach (USACE)
2151 Alessandro Drive, Suite 110
Ventura, CA 93001

Dr. Ralph Appy
Los Angeles Harbor Department (LAHD)
425 South Palos Verdes Street
San Pedro, CA 90731

Sent via email: ceqacomments@portla.org

Subject: Comments to the Draft Environmental Impact Report
Proposed Wilmington Waterfront Development Project

Dear Dr. MacNeil and Dr. Appy:

On behalf of the Community Redevelopment Agency of the City of Los Angeles (CRA/LA), I am pleased to submit our comments regarding the Draft Environmental Impact Report (DEIR) for the proposed Wilmington Waterfront Development Project (Project). The Project has the potential to be a catalytic development for the entire Wilmington community by achieving the Port of Los Angeles' objective of "enhancing the livability and economic viability of the Los Angeles Harbor", an objective that is closely aligned with the CRA/LA Los Angeles Harbor Industrial Center Redevelopment Plan. Below you will find our comments to the DEIR, which are meant to further our mutual revitalization efforts in the Wilmington Community.

Project Description:

CRA-1

- The Project Site and Surrounding Uses Sections in the DEIR do not fully describe the physical and social surroundings of the project, such as the proximity of the Project to residential neighborhoods and the Avalon commercial corridor, which is downtown Wilmington's "Main Street". Although the location of the Wilmington Industrial Park on the northeast corner of the Project is called out, there is no mention that this is a CRA/LA Project Area. These sections should be revised to include a better contextual analysis in order to fully assess potential impacts to residents, businesses, and the CRA/LA Project Area.

Impacts to Aesthetics:

- CRA-2 | • Renderings of the Observation Tower have continued to evolve through the Port of Los Angeles' (POLA) efforts to engage the community in the design process. Because of this, the renderings are at a conceptual stage. Since the construction of a 200 foot high observation tower at the waterfront could have an aesthetic impact to our adjacent Project Area, the CRA/LA recommends that POLA also involve CRA/LA Staff and our Wilmington Industrial Park Advisory Committee on the final design of the Observation Tower.

- CRA-3 | • It is unclear whether the Project includes street improvements on both sides of C Street along Avalon Development District A. One-sided improvements along C Street from Lagoon to Broad Avenue would create an unfinished appearance that could have an aesthetic impact to our adjacent Project Area. Therefore, CRA/LA recommends that landscape and streetscape improvements be included on both sides of C Street and undertaken in such a manner to minimize potential construction impacts to our Project Area.

Impacts to Traffic:

- CRA-4 | • The realignment of Broad Avenue in conjunction with the proposed street vacation of Avalon Boulevard, south of A Street, could have traffic and circulation impacts to our adjacent Project Area. There are few project details regarding the proposed realignment of Broad Avenue, but in the Executive Summary this element is determined to have been analyzed at a Project-level. Therefore, CRA/LA recommends that these Project elements, particularly the realignment of Broad Avenue, be changed to Programmatic-level analysis in the DEIR, requiring additional site-specific environmental review at the time of implementation. In addition, POLA should closely work with CRA/LA staff to ensure that these Project elements have minimal impact on our adjacent Project Area especially during construction.

- CRA-5 | • The realignment of Broad Avenue could also impact pedestrian circulation and safety from our Project Area to the proposed Wilmington Waterfront Development Project. Consequently, CRA/LA recommends that additional environmental review of the realignment of Broad Avenue is conducted and mitigation measures that reduce vehicular/pedestrian conflicts at the corners of Broad Avenue and Harry Bridges Boulevard and Broad and C Street are incorporated.

Impacts to Land Use:

- CRA-6 | • It is our understanding that the Department of City Planning plans to begin the New Community Plan Program for Wilmington-Harbor City, which would include the area listed as Avalon Development District A in the DEIR. This Community Plan process could result in land use changes that would impact the proposed use of this area for green technology business. Therefore, language changes in the DEIR should be incorporated that indicate the possible use of this area for green technology businesses.

CRA-7

Thank you for the opportunity to review the DEIR for the Wilmington Waterfront Development Project and the CRA/LA looks forward to our continued partnership in the redevelopment and revitalization of the Wilmington community. Please provide the CRA/LA staff with five (5) copies of the Final EIR/EIS, once it has been completed. Should you have any questions related to the CRA/LA and its redevelopment activities, you may contact me at 213-977-1744.

Sincerely,



Barron McCoy
Regional Administrator (Harbor Region)

cc: Pauline Lewicki, Principal Planner
Susan Totaro, Project Manager
Megan Hunter, City Planner
File
Records

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1 **Community Redevelopment Agency (CRA) of the City of** 2 **Los Angeles**

3 **CRA-1** Chapter 7 provides a discussion of the existing Los Angeles Harbor Industrial Center
4 Redevelopment Project (see Section 7.2.2.3.2). It states that the CRA has established a
5 redevelopment area called the Los Angeles Harbor Industrial Center Redevelopment
6 Project and describes the physical and social surroundings. The redevelopment area is
7 also included in the proposed project analysis performed in Chapter 7, Section 7.3.
8 Additionally, the Los Angeles Harbor Industrial Center Redevelopment Project is
9 identified and discussed in Section 3.8 (see Section 3.8.2.1.3 “Redevelopment Areas in
10 the Project Vicinity”).

11 **CRA-2** Comment noted. LAHD will update CRA staff on progress of final design of the tower.
12 As the (sole) Lead Agency (please note the document is an EIR, not an EIR/EIS joint
13 document as your letter indicates), LAHD did not find that the tower will create a
14 negative aesthetic impact on the surrounding area in the Draft EIR (Section 3.1.4.3,
15 Impact AES-1). In fact, the Observation Tower is expected to have a positive impact on
16 the aesthetics of the environment and create views of the harbor in the process.

17 **CRA-3** LAHD will only be conducting street improvements on one side of C Street, from
18 Lagoon Avenue to Avalon Boulevard due to cost and Tidelands Trust restrictions.
19 Though LAHD encourages other City agencies (Public Works, CRA, etc.) to add a
20 streetscape on the opposite side of C Street, enhancements along one side of C Street
21 from Lagoon Avenue to Avalon Boulevard will not create an adverse aesthetic impact.
22 The Draft EIR analyzed the aesthetic impacts of the proposed Project and concluded that
23 the neither construction nor operation of the proposed Project would degrade the existing
24 visual character or quality of the site or its surroundings, and that the impacts on the
25 visual quality of character of the proposed project area would be less than significant
26 (Draft EIR, pages 3.1-24 through 3.1-26). In addition, a traffic control plan would be
27 implemented during construction of the proposed Project, which would mitigate impacts
28 on transportation and traffic in the proposed project area to less-than-significant levels
29 (Draft EIR, pages 3.11-36 through 3.11-38). Therefore, construction and operation of the
30 proposed enhancements to C Street in the Avalon Development District would not
31 adversely impact the CRA/LA Los Angeles Harbor Industrial Center Redevelopment
32 Plan area.

33 **CRA-4** Comment noted. LAHD adequately analyzed the impacts of vacating Avalon Boulevard
34 and realigning Broad Avenue in Draft EIR Section 3.11.4.3. The Draft EIR concludes
35 that, after the implementation of mitigation measures, impacts on intersections within the
36 proposed project vicinity would be less than significant. The Draft EIR also concludes
37 that operation of the proposed Project would not have a significant impact on traffic
38 volumes on neighborhood streets within the proposed project vicinity. The realignment
39 of Broad Avenue will be south of Harry Bridges Boulevard and will not include Broad
40 Avenue north of Harry Bridges Boulevard where it borders the Los Angeles Harbor
41 Industrial Center Redevelopment project. The traffic analysis was developed in
42 consultation with the LADOT and included the intersections of Broad Avenue/C Street

- 1 and Broad Avenue/Harry Bridges Boulevard. Furthermore, the traffic analysis included
2 the cumulative effects of specific development projects expected to be built in the
3 vicinity of the proposed project site prior to the proposed Project's interim year 2015 and
4 the full buildout year 2020. The list of these specific development projects was based on
5 data from LADOT and CRA/LA, and it included the Los Angeles Harbor Industrial
6 Center Redevelopment project. The traffic analysis determined there would be less-than-
7 significant impacts on these intersections, and the intersections would remain at LOS A
8 for 2015 and 2020 conditions.
- 9 **CRA-5** The Draft EIR adequately analyzes the impacts of vacating Avalon Boulevard and
10 realigning Broad Avenue, and concludes that impacts on the CRA project area would be
11 less than significant (see Draft EIR Section 3.11.4.3). The realignment of Broad Avenue
12 will be south of Harry Bridges Boulevard and will not include Broad Avenue north of
13 Harry Bridges Boulevard where it borders the Los Angeles Harbor Industrial Center
14 Redevelopment project. There will be signalized intersections and crosswalks at the
15 intersection of Broad Avenue and Harry Bridges Boulevard to facilitate safe pedestrian
16 circulation. LAHD is working with LADOT to stripe crosswalks at the intersection of
17 Broad Avenue and C Street. Therefore, impacts on pedestrian circulation at the corners
18 of Broad Avenue and Harry Bridges Boulevard and Broad Avenue and C Street would be
19 less than significant.
- 20 **CRA-6** Comment noted. The Los Angeles Department of City Planning has commented on the
21 Draft EIR; responses to those comments are labeled DCP-1 to DCP-7, and can be found
22 on pages 2-57 through 2-59 above. Specifically, please see response DCP-6, in which
23 LAHD states that it has altered the language in the Executive Summary to identify the
24 possible future use of the Avalon Development District as a site for development of green
25 tech businesses.
- 26 **CRA-7** Comment noted. CRA will receive five copies of the Final EIR once it is completed.
27

JG



PACIFIC HARBOR LINE



Andrew C. Fox
President

January 21, 2009

Dr. Ralph Appy
Director of Environmental Management
Port of Los Angeles
425 South Palos Verdes Street
San Pedro, CA 90731

Dear Dr. Appy:

Pacific Harbor Line (PHL) is hereby submitting its comments on the Wilmington Waterfront Development Project Draft EIR.

The penultimate sentence of the last paragraph of Page 10 (Traffic Improvements) of the draft report states: "Additionally with the vacation of Avalon Boulevard south of A Street, Broad Street would replace Avalon Boulevard as the main access street for automobile traffic on the east side of the proposed project site and continue through to the waterfront, providing access to the waterfront promenade and Bannings Landing Community Center."

PHL-1

This description fails to mention that the primary access to this location will not be via Broad Ave. but via the new Lagoon Ave. grade separation which will carry all traffic over the railroad tracks without a grade level crossing. As you know the Berth 200 rail yard project will move the current Pier A switching yard to the Berth 200 site. The design of that yard is such that all switch moves will take place to the west, crossing the proposed Broad Ave. grade crossing. That means that this crossing will be occupied with trains many, many more times per day and for longer periods than is the current Avalon grade crossing.

PHL-2

With the Lagoon Ave. grade separation, there is simply no need for a Broad Ave. crossing. Drivers will soon learn to take Lagoon if they want to avoid delay. Further, construction of the crossing and the increased rail traffic will result in several times the current amount of train horn sounding per day than are currently sounded at Avalon Street. Imagine the effect this will have on the public drawn to the waterfront. Whereas elimination of this crossing, as well as the Fries Ave crossing, made possible by the Lagoon Ave. grade separation, will create a virtual quiet zone for trains moving on the mainline all the way from Henry Ford to Figueroa.

PHL-3

Construction of the Broad Ave. crossing together with the associated frustration of motorists trying to get across will make that crossing extremely hazardous. The current Avalon Blvd. crossing is but a single track. The proposed Broad Ave. crossing will consist of no less than four tracks. It is widely recognized amongst traffic engineers that multiple track crossings are much more hazardous as impatient motorists often run around the gates as soon as one train passes just to collide with a different train entering the crossing on a different track. Combine this with near total the lack of visibility to the west that will be created by the Land Bridge/Pedestrian Water Bridge and this is a recipe for disaster.

PHL-4

The purpose of grade separations is to enhance safety, improve traffic circulation and secondarily to eliminate noise. To build a multimillion dollar separation and then construct a totally redundant grade crossing is antithetical. PHL submits that if an automobile crossing is really wanted in that vicinity, then the Land Bridge be widened just enough to accommodate two traffic lanes to carry this traffic over the tracks.

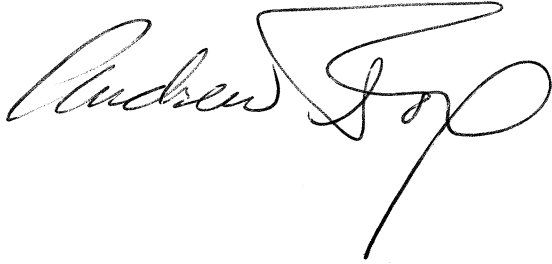
PHL-5

The plan also shows extending the Waterfront Red Car Line to Wilmington. While this aspect of the plan is vague on details suffice it to say that temporal separation with rail freight operations, which exists today in on the San

PHL-5
CONT.

Pedro waterfront is not an option if the Red Car line extends north across Harbor Blvd in San Pedro. It will require an entirely separate track. There are standards for the degree of separation that must be maintained between heavy and light rail operations on parallel tracks and these will need to be observed. PHL will need sufficient room adjacent to its (freight) track to be able to conduct normal maintenance operations using off track machinery without interference from light rail operations. Also the light rail track would have to cross at grade both the North Gaffey Street spur track and the Conoco Phillips spur track. The FRA and CPUC are generally opposed to such crossings and at a minimum these will require full interlocking signalization to protect both light rail and freight train movements.

Very Truly Yours,

A handwritten signature in black ink, appearing to read "Andrew J. Lopez". The signature is fluid and cursive, with a large, stylized initial "A" and "L".

1 Pacific Harbor Lines

2 **PHL-1** Access to the Wilmington Waterfront proposed project area will be provided primarily by
3 the Lagoon Avenue grade separation (a related, but separate project under CEQA), with
4 secondary access provided by Fries and Broad Avenues. Because the primary access for
5 the Wilmington Waterfront area will be Lagoon Avenue, the majority of automobile
6 traffic in the area will use Lagoon and not Broad Avenue. Thus, with other alternatives,
7 the crossing at Broad Avenue will not create a significant hardship for automobile traffic
8 or adversely affect train traffic. Approximately 50 train movements per day occur at the
9 existing Pier A Rail Yard and are assumed to cross Broad Avenue; once the Pier A Rail
10 Yard is relocated, the number of train moves generated from the Yard is anticipated to
11 remain the same or potentially decrease due to the new Yard being located approximately
12 1,500 feet further away from the Broad Avenue, resulting in no impact on LOS at the
13 Broad Avenue grade crossing. LAHD will submit an application to the CPUC for an at-
14 grade crossing at Broad Avenue in September 2009 to support the design of the Berth
15 200 Rail Yard project. All safety standards will be observed in designing the rail
16 crossing.

17 **PHL-2** Comment noted. The Lagoon Avenue grade separation will provide unimpeded access to
18 the Wilmington Waterfront proposed project area. However, it is important to continue
19 the connection of Avalon Boulevard, Wilmington's Main Street, through the realigned
20 Broad Avenue, to the water's edge. Please refer to Section 3.9 of the Draft EIR, Impact
21 NOI-5, for a discussion of the impacts of noise from rail horn blasts on park users.

22 **PHL-3** As stated in response to PHL-1, LAHD will submit an application to the CPUC for an at-
23 grade crossing at Broad Avenue in September 2009 to support the design of the Berth
24 200 Rail Yard project. All safety standards will be observed in designing the rail
25 crossing.

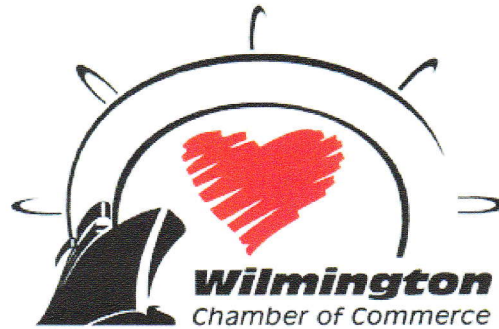
26 **PHL-4** Comment noted. The project design would not support adding a grade separation to the
27 land bridge along Broad Avenue, as the land bridge is dedicated to providing waterfront
28 pedestrian access and open space. LAHD has studied adding a Broad Avenue grade
29 separation, but this would require additional land outside of the proposed project area.
30 As noted in PHL-2, Broad Avenue would replace Avalon Boulevard as the street
31 connection to the water's edge.

32 **PHL-5** Thank you for your comment. Project design for the extension of the Waterfront Red Car
33 Line to Wilmington assumes a separate track for the passenger rail is needed. The
34 proposed Project does include an extension of the Waterfront Red Car Line from San
35 Pedro to Wilmington, effectively joining the two communities. As the exact engineering
36 details of the alignment and operation are not known at the time of preparing this EIR,
37 this proposed project element was analyzed programmatically. A program-level analysis
38 generally analyzes the broad environmental effects of the action with the understanding
39 that additional site-specific environmental review may be required in the future. The
40 potential environmental impacts of the Waterfront Red Car Line extension will be
41 analyzed, if necessary, in a project-level review once sufficient engineering details are
42 known.

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January 30, 2009

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

Dear Dr. Appy:

The Wilmington Chamber of Commerce would like to express our support for the Wilmington Waterfront Development Project. We find that this project exemplifies the foundation of our Mission Statement

"The Wilmington Chamber of Commerce promotes, supports and enhances a positive business environment and improves the quality of life in the community."

We are particularly pleased with how this project will link the community to the waterfront as well as linking San Pedro with Wilmington through the extension of the Red Car Line and the California Coastal Trail. The commercial development that is incorporated into this project will attract local residents and visitors to the area, most of whom will spend money in support of local businesses.

We are also pleased with the thought that has gone into the environmental and economic sustainability of the project. The consideration for green technology business opportunities within the project area will bring high paying jobs and prestige to our community. These are critical components that will prevent the project area from deteriorating over time.

We are also appreciative of the mitigation that has been identified particularly regarding traffic and air quality, issues so important to our community.

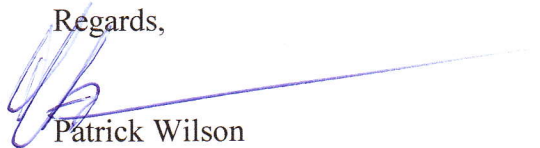
WCC-1 | The only concern we have is for funding. We realize that we are in uncertain economic times
WCC-2 | and all discretionary spending should be carefully evaluated before assuming financial obligations, particularly for projects that are not primarily revenue generators. While this project is important for the community of Wilmington, as a driver of such great economic

WCC-2
CONT.

impact, the financial viability of the Port of Los Angeles should take precedence, and if it is unfeasible to proceed with the project within the identified timeline, it would be better to delay the project than to impose unhealthy spending requirements on the Port.

The Wilmington Chamber of Commerce looks forward to participating with the assisting the Port in facilitating the advancement of the Wilmington Waterfront Development Project.

Regards,



Patrick Wilson
President

1 **Wilmington Chamber of Commerce**

2 **WCC-1** Thank you for your comment. The purpose of CEQA is to evaluate the physical
3 environmental impacts of the proposed Project. The Draft EIR analyzes and evaluates
4 the impact of the proposed Project on various environmental resources pursuant to
5 CEQA. CEQA does not require an analysis or evaluation of funding or financial
6 circumstances of the proposed Project. However, the Board of Harbor Commissioners
7 will be presented with project financing information, as well as the environmental
8 analysis, when considering project approval.

9 **WCC-2** Comment noted. As discussed above in WCC-1, while CEQA does not require an
10 analysis of funding or financial circumstances of the proposed Project, the Board of
11 Harbor Commissions will take this information into consideration when deliberating
12 approval of the project.

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Wilmington Waterfront Development Project Draft Environmental Impact Report (DEIR)

Comments

The public review process is intended to allow agencies and the public to provide feedback to the Port on the project, alternatives, mitigation measures, and any other information that may help us prepare a comprehensive Final Environmental Impact Report for the Wilmington Waterfront Development Project. Public comments from community, civic and industry stakeholders are encouraged. Please submit your comments by letter or on this Comment form and drop in to Comment Box at the January 15, 2009 Public Meeting, 6 pm at Banning's Landing or mail to the address below.

Comments can also be submitted by email at ceqacomment@portla.org. **Emails must reference "Wilmington Waterfront Development Project" in their subject line and must include a valid mailing address from the person(s) submitting the comment. Your name and a mailing address must also be listed below in order for your comment to be accepted into the public record.**

Name Sue Castillo Telephone/Fax 310-489-3024

Organization/Company _____

Address 809 S. Grand Avenue

City/State/Zip Code San Pedro CA 90731

E-Mail Sue-castillo@longbeach.gov

Please mail your comments no later than January 30, 2009 to the following address:

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

COMMENTS: (Please use the reverse side if necessary.)

extend the red car from San Pedro to
Wilmington now! joining these
two communities with a fun, attractive
form of public transportation would have
great positive impacts on the area.
(then, bring it on east to Long Beach!)

CAS-1

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1 **Sue Castillo**

2 **CAS-1** Thank you for your comment. The proposed Project does include an extension of the
3 Waterfront Red Car Line from San Pedro to Wilmington, effectively joining the two
4 communities. As the exact engineering details of the alignment and operation are not
5 known at the time of preparing this EIR, this proposed project element was analyzed
6 programmatically. A program-level analysis generally analyzes the broad environmental
7 effects of the action with the understanding that additional site-specific environmental
8 review may be required in the future. The potential environmental impacts of the
9 Waterfront Red Car Line extension will be analyzed, if necessary, in a project-level
10 review once sufficient engineering details are known.

11

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Name FRANK HERRERA Telephone/Fax 310 835 1192

Organization/Company Pres. Wilmington Yacht Club

Address 700 W. G St

City/State/Zip Code Wilmington CA 90744

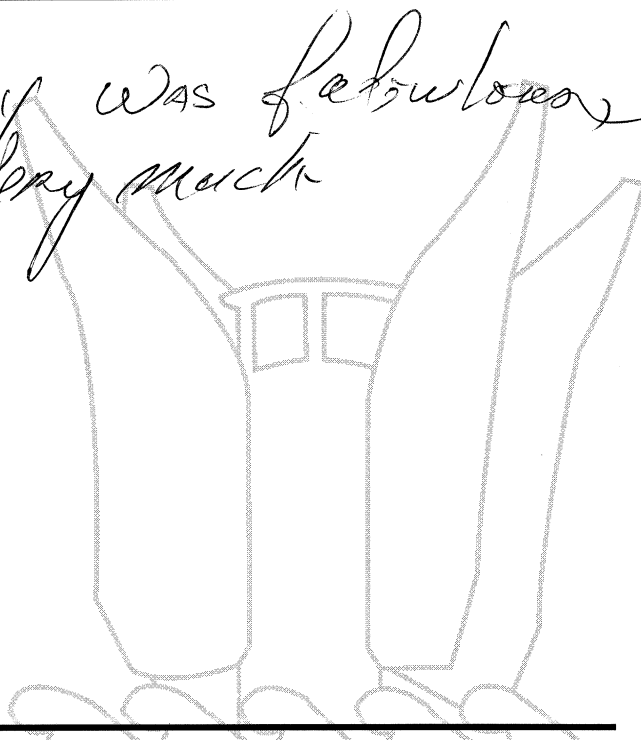
E-Mail _____

Please mail your comments no later than January 30, 2009 to the following address:

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

COMMENTS: (Please use the reverse side if necessary.)

HERR-1
The overall display was fabulous
So, Real. I like it very much



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1 **Frank Herrera**

2 **HER-1** Thank you for your comment and support of the project.

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Wilmington Waterfront Development Project Draft Environmental Impact Report (DEIR)

Comments

The public review process is intended to allow agencies and the public to provide feedback to the Port on the project, alternatives, mitigation measures, and any other information that may help us prepare a comprehensive Final Environmental Impact Report for the Wilmington Waterfront Development Project. Public comments from community, civic and industry stakeholders are encouraged. Please submit your comments by letter or on this Comment form and drop in to Comment Box at the January 15, 2009 Public Meeting, 6 pm at Banning's Landing or mail to the address below.

Comments can also be submitted by email at ceqacomment@portla.org. **Emails must reference "Wilmington Waterfront Development Project" in their subject line and must include a valid mailing address from the person(s) submitting the comment. Your name and a mailing address must also be listed below in order for your comment to be accepted into the public record.**

Name JEANNETTE LITTLEBURY Telephone/Fax (310) 328-2166
Organization/Company NATIONAL POLYTECHNIC COLLEGE OF SCIENCE
Address 272 S. FRIES AVE.
City/State/Zip Code WILMINGTON, CA 90744
E-Mail JLITTLEBURY@NATPOLY.EDU

Please mail your comments no later than January 30, 2009 to the following address:

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

COMMENTS: (Please use the reverse side if necessary.)

What is to become of our College and most importantly our new floating Kessel Classrooms. The "Discovery"?? We have been here since 1967. We teach Commercial Diving. What is to become of our location.

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1 **Jeannette Littlebury**

2 **LIT-1** The National Polytechnic College is an integral part of the Wilmington Waterfront
3 community. The College will continue to have access to the waterfront for diving
4 instruction; and the vessel Discovery, with its floating classrooms, may be relocated but
5 will remain along the Wilmington waterfront promenade.

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Wilmington Waterfront Development Project Draft Environmental Impact Report (DEIR)

Comments

The public review process is intended to allow agencies and the public to provide feedback to the Port on the project, alternatives, mitigation measures, and any other information that may help us prepare a comprehensive Final Environmental Impact Report for the Wilmington Waterfront Development Project. Public comments from community, civic and industry stakeholders are encouraged. Please submit your comments by letter or on this Comment form and drop in to Comment Box at the January 15, 2009 Public Meeting, 6 pm at Banning's Landing or mail to the address below.

Comments can also be submitted by email at ceqacomment@portla.org. **Emails must reference "Wilmington Waterfront Development Project" in their subject line and must include a valid mailing address from the person(s) submitting the comment. Your name and a mailing address must also be listed below in order for your comment to be accepted into the public record.**

Name PAT ROME Telephone/Fax (310) 952-0533
Organization/Company RESIDENT
Address 25327 Pine Creek Lane
City/State/Zip Code Wilmington, CA 90744
E-Mail pjwrome@yahoo.com

Please mail your comments no later than January 30, 2009 to the following address:

Dr. Ralph Appy
Director of Environmental Management
Los Angeles Harbor Department
425 South Palos Verdes Street
San Pedro, CA 90731

COMMENTS: (Please use the reverse side if necessary.)

ROME-1

THIS PROJECT IS WONDERFUL!!! NEEDS TO HAVE MORE FOCUS ON GREEN TECHNOLOGY (SOLAR/WIND/WAVE.) MAKE THIS PROJECT CUTTING EDGE. TOWER SHOULD BE SOLAR.

ALL PLANTS AND TREES MUST BE NATIVE + DROUGHT RESISTANT. GET A GOOD RESTAURANT IN HERE / PARKING SHOULD BE DOUBLE DECKER

ROME-2

IM VERY GLAD THAT YOU ARE DOING THIS PROJECT IN PHASES.

ROME-3

HOW MANY RED CAR MUSEUMS ARE BEING PLANNED? GOOD SIGNAGE ALL OVER - A MERCADO WOULD BE GREAT.

ROME-4

LETS GET LOTS OF CONCERTS, EVENTS - THINGS TO MAKE WILMINGTON A REAL DESTINATION (NOT A JOKE!!!)

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1 **Pat Rome**

2 **ROME-1** Thank you for your comment. The Wilmington Waterfront Project is intended to
3 showcase LAHD's commitment to sustainability. The proposed Project would
4 incorporate a number of sustainable design elements in concert with LAHD's effort to
5 create a green port. The design elements are analyzed as part of the proposed Project
6 within this Draft EIR. Some include the use of recycled water for all landscaping, water
7 features, and flushing toilets and urinals in new buildings; use of drought-tolerant plants,
8 natives, and shade trees; and offsetting at least 12.5% of the proposed Project's energy
9 needs through solar power. Please refer to Section ES.1.2.4 on page ES-3 of the Draft
10 EIR for a discussion of the sustainable design features.

11 The proposed project planning and design team evaluated the use of solar panels on the
12 Observation Tower, but found mounting the solar panels to shade structures to be more
13 efficient and effective.

14 The proposed Project also provides incentives for businesses promoting green technology
15 to locate within the 150,000 square feet of proposed light industrial development within
16 the Avalon Development District. Please refer to Table 2-1 on page 2-12, as well as page
17 2-18 of the Draft EIR for further discussion.

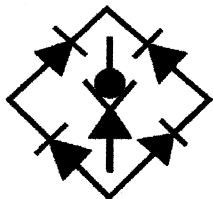
18 **ROME-2** Thank you for your comment.

19 **ROME-3** The proposed Project includes construction of a Red Car Museum in the existing Bekins
20 Building. Alternative locations for the Red Car Museum in San Pedro are analyzed as
21 part of the San Pedro Waterfront Project EIS/EIR. Wayfinding and coastal trail signage
22 are included in the Wilmington Waterfront Project. A Mercado is being considered as a
23 potential use of the commercial parcel south of Harry Bridges, near Avalon Triangle
24 Park.

25 **ROME-4** The proposed Project includes a 10-acre elevated open space park and a 7-acre plaza,
26 adjacent to the waterfront promenade, which is designed as a gathering and event space.
27 It is anticipated that the Observation Tower will serve as a regional attraction, and that
28 the community and LAHD will use the waterfront for special events throughout the year.

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Electric Vehicle and
Electro-Hydraulic Controls
www.rosstron.com

Rosstron Inc.

January 23, 2009

Dr. Ralph G. Appy
Port of Los Angeles
425 South Palos Verdes Street
San Pedro CA 90731



RE: Wilmington Waterfront Project

Dear Dr. Appy,

As a longtime area resident and small business owner, may I first say Thank you to the Port of Los Angeles & its staff for all of the planning and work that has gone into the Wilmington Waterfront Draft EIR – the Project will become a great asset for our area of Southern California.

I attended the Jan 15 public meeting and was pleased to see that there was widespread community support for the project.

I heard Coach Tim Humphrey speak at that meeting about his vision for a youth rowing program at POLA. I understand that the close-by USC Rowing Program and Boathouse has very kindly offered to host a youth rowing program once negotiations with the POLA for an extended lease are completed.

BEL-1

Since the USC Rowing program is located so close to the core of the Wilmington Waterfront Project and its youth missions are also in accordance with the broader community outreach goals of the Wilmington Waterfront Master Plan, I congratulate the Port of Los Angeles and USC for their vision in moving this process forward.

I and many others in the area look forward to our student athletes achieving success in their rowing and college careers with the help of the Port of Los Angeles and the Wilmington Waterfront Project.

Best regards

Hamish R. Bell

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1 **Hamish R. Bell**

2 **BEL-1** Thank you for your comment. LAHD welcomes the opportunity to engage with
3 community youth through the possible use of the proposed Project by the USC Rowing
4 Program.

5

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Wilmington Waterfront DEIR Comments

Fri 1/23/2009 2:33 PM

From: Robert Standart [robert@xrtrucking.com]

To: Ceqacomments

Port Of Los Angeles,

STA-1 | Regarding the Wilmington Waterfront. Since the State of California's
economy is in trouble why would spending money that no one has be OK? They are laying off
STA-2 | teachers left and right, doubling classrooms all over Los Angeles and Long Beach. Why is this
Project OK? You have people in the City of Wilmington in Dire straits. Putting a park by the
waterfront would just mean more homeless or Transients to relocate over there from elsewhere.
STA-3 | This is an Industrial area, not made for pedestrians. The money that you have for this project
should be used for better things. Or at least till the Economic state that we are in today is better.

Robert Standart
PO Box 159
Wilmington,ca 90748

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1 Robert Standart

- 2 **STA-1** Comment noted. CEQA does not require the analysis of the proposed Project’s fiscal
3 impact(s) on the State of California, but rather requires the analysis of the proposed
4 Project’s physical environmental impacts. The economic and social impacts of a project
5 need only be considered in an EIR if they would result in a direct physical impact on the
6 environment (CEQA Guidelines section 15064 (e)). However, the Board of Harbor
7 Commissioners will be presented with and asked to consider financing, as well as the
8 environmental analysis, in consideration of project approval. In addition, the Draft EIR
9 includes a section discussing socioeconomics issues (see Chapter 7).
- 10 **STA-2** Comment noted. Please see response to comment STA-1. CEQA does not require the
11 analysis of the proposed Project’s ability or inability to relocate homeless populations in
12 Wilmington, but rather requires the analysis of the proposed Project’s physical
13 environmental impacts.
- 14 **STA-3** Comment noted. The proposed Project includes amendments to the Los Angeles General
15 Plan, the Port Plan, the Wilmington–Harbor City Community Plan, and the Port Master
16 Plan to provide better land use compatibility and reduce the heavy industrial nature of the
17 area. In addition, the Wilmington–Harbor City Community Plan has allowed and
18 provided for the development and connection of the Wilmington Community to the
19 waterfront. The planning effort for creating a pedestrian connection to the Wilmington
20 waterfront started in the 1980s. Please refer to Section ES 7.1 on page ES-95 for further
21 discussion. Regarding project financing, please refer to the response to comment STA-1
22 above.
- 23
- 24

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Fri 1/23/2009 12:16 AM

Wilmington Waterfront DEIR Comments

From: Thelma Standart [xrthelma@aol.com]

To: Ceqacomments

We have had our business in the port area since 1989. Have experienced a great deal in 20 years in the Wilmington area. This area has in some many words become our home away from home since the majority of our time as owner operators of our own business has been spent in this area.

STAN-1 | Our business moved to the Wilmington Industrial Park, of which we have seen take a life of port transportation logistics throughout the last decade and may port supporting trucking companies have found a home in the park. Our concern is that Harry Bridges and Alameda are our major industrial/commercial routes to the freeways and LA port terminals. We are sensitive to the community needs and we feel that the safety and integrity of the industry will meet challenging times, adding additional hard time to our industry. The issue is anticipated to start evolving as an increase of commuter traffic in an industrial area grows, especially foot traffic as many local residents travel by foot or bicycles in the area.

STAN-2 |

STAN-3 | The design presented in the paper does not include a traffic circulation plan or even suggest address the issue. How are both commuters and industry work together within the proposed project area? How does this plan keep the industrial access roads free of congestion as to keep the cargo moving and provide safety? Bridges? Pathways?, etc...

We are in logistic transportation...and it is critical to make such considerations essential in your plans as not to produce an impact in the core economy of the area and impose safety hazards for the local residents and visitors to the area.

Thank you,

Thelma Y. Standart
Vice President

XRT Express Reefer Transport, Inc.
PO Box 159
Wilmington, California 90748
Office: 310-834-8288

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1 **Thelma Standart**

2 **STAN-1** Comment noted. There are several traffic improvements occurring along Harry Bridges
3 Boulevard and the Harry Bridges Boulevard interchange with the I-110. These
4 improvements are adequately analyzed in conjunction with the traffic impacts resulting
5 from the proposed Project in Section 3.11 of the Draft EIR. Caltrans is working with
6 LAHD on developing the "C" Street and John S. Gibson projects to alleviate traffic
7 congestion in the area (Caltrans is the lead agency for the off-ramp projects in question
8 and is coordinating permitting and construction schedules with LAHD). These two
9 transportation improvement projects are scheduled to complete design in 2011 and to
10 complete construction in June 2013, prior to the completion of construction of Phase I of
11 the proposed Project (in 2015). The analysis in the Draft EIR and the traffic report
12 (Appendix I) included the I-110 and C Street Interchange Improvements as being in place
13 for the baseline (without Project) analysis. The traffic shifts were estimated based on the
14 future configuration of this intersection. The analysis includes these improvements as the
15 baseline and concludes that with the proposed Project there would be no cumulative
16 impact on these intersections.

17 In addition, an improvement to connect Harry Bridges Boulevard near Lagoon Avenue to
18 Pier A Street would be built during construction of the proposed Project. This
19 improvement, known as the South Wilmington Grade Separation, is a separate project
20 and has been previously assessed under CEQA. It would consist of an elevated road
21 extending from Harry Bridges Boulevard, passing over the existing railroad tracks, and
22 connecting to Pier A Street and Fries Avenue. Once complete, it would allow better
23 access to the proposed project area and nearby industrial sites, and would also reroute
24 some of the truck traffic currently using Harry Bridges Boulevard.

25 The combination of the Caltrans coordinated improvements to C Street and John S.
26 Gibson projects and the South Wilmington Grade Separation would work to improve
27 heavy industrial truck traffic circulation and alleviate conflicts between the proposed
28 Project's visitor and public automobile and pedestrian traffic and LAHD industrial traffic.

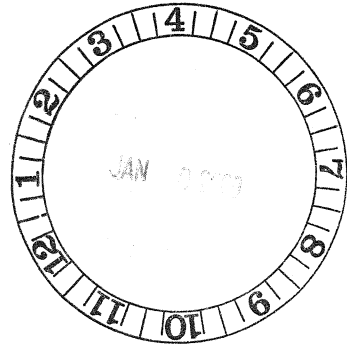
29 **STAN-2** Comment noted. The proposed Project visitor and community serving amenities such as
30 the waterfront promenade, land bridge, and commercial uses (restaurant and Mercado)
31 will typically be used during the weekends, when commuter and industrial traffic is low.
32 Impacts to traffic were analyzed in Chapter 3.11 of the Draft EIR and were found to be
33 less-than-significant with the implementation of mitigation measures. Please see
34 response to comment STAN-3 for further discussion of this issue.

35 **STAN-3** Comment noted. The proposed Project's traffic impacts were analyzed in a traffic study,
36 the results of which were discussed in Section 3.11 and Appendix I of the Draft EIR. The
37 traffic study follows LADOT guidelines during weekday traffic to determine whether
38 impacts on intersections within the general vicinity of the proposed Project would occur.
39 The results of the analysis concluded no significant traffic impacts would occur. The
40 pedestrians would safely access the waterfront through improved streetscapes in the
41 Avalon Development District (see Figure 2-6 in the Draft EIR); signalized crosswalks
42 along Harry Bridges Boulevard at Fries Street, Marine Avenue, and Avalon Boulevard,

1 and then by use of the land bridge, extending from the intersection of Harry Bridges
2 Boulevard and Avalon Boulevard south, over the railroad tracks to the waterfront. Water
3 Street and Broad Street will be realigned to improve circulation and minimize
4 interference with the public. The land bridge will also act to separate the public from
5 automobile and rail traffic and pedestrian traffic.

6

JGR



Patricia Winkel Rome
2527 Pine Creek Lane
Wilmington, Ca 90744
Phone (310)952-0533

January 28, 2009

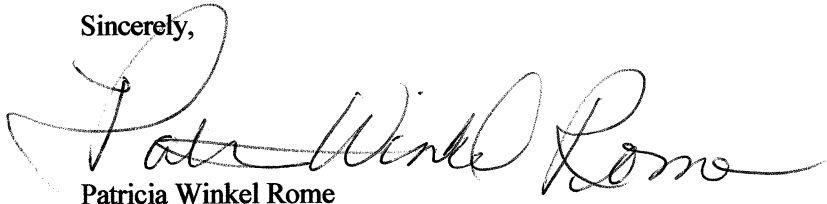
Dr Ralph Appy
Director of Environmental Management
425 South Palos Verdes St
San Pedro, Ca 90731

Dear Dr. Appy,

ROM-1

The proposed plan for the Wilmington waterfront is very exciting. It seems you have total community support. If the city of Santa Monica can run its entire city fleet on solar electric why can't this whole project be sustainable? Could the green technology park have an open house 2 or 3 times a year? How about tours, labs, workshops for students and teachers? A demonstration garden and nursery could show how to landscape to protect the environment. Please use this unique opportunity to build something to benefit all of the residents of Wilmington.

Sincerely,



Patricia Winkel Rome

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1 **Patricia Rome**

2 **ROM-1** Thank you for your comment. Many sustainable design elements are incorporated into
3 the proposed Project. Please see response to ROME-1 for additional discussion.

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January 30, 2009

Dr. Ralph G. Appy
Port of Los Angeles
425 South Palos Verdes Street
San Pedro, CA 90731

RE: Wilmington Waterfront Project

Dear Dr. Appy,

Having been around the waterfronts my entire life, both along the New Jersey Shore and now in the Long Beach/Los Angeles area, my wife and I read with excitement the Port's plan for development of the Wilmington Waterfront.

BAT-1 | Of particular interest would be the benefits offered to the youth of the area. Having been a competitive rower for over 30 years and having rowed/raced on the waters of the Port, the development of this area which could easily include a youth rowing program, would offer many benefits to junior high and high school aged community members such as increased health awareness and exposure to college programs (USC and others).

BAT-2 | We also understand that the USC Rowing Program has offered to provide housing for a Community youth rowing program, my question to you is why stop there. Rowing is a sport that adults can be introduced to and once proficient can do for many years. The waters of the Port offer an ideal location for such an endeavor.

Therefore, we congratulate the POLA and USC Rowing for their future thinking and vision to utilize this area for the benefit of the community. My wife and I await further development and information on this project and are excited about the prospect of seeing a community rowing program using the many miles of calm water.

Best Regards,

Bill and Cindy Bater

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1 **Bill and Cindy Bater**

2 **BAT-1** Thank you for your comment. LAHD welcomes the opportunity to engage with
3 community youth through the possible use of the proposed Project by the USC Rowing
4 Program.

5 **BAT-2** Thank you for your comment. Your suggestions are appreciated. The public floating
6 docks will allow for many types of recreation within the Wilmington Waterfront.

7

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Wilmington Property Owners.

1348 Hyatt Ave,
Wilm. Ca. 90744

President Arthur Hernandez

To The port of L.A.

To The Water Front

HER-1
HER-2
In the Master Plan for Wilmington this must be a lift for boats or Ramp, The people of Wilmington should have the right to water and access to the Pacific Ocean, The access should be in writing.

In Wilm We want a light Rail System that works not a Toy Train.

The Development of a light Rail System to

- HER-3 XXX
- (1) Green Line
 - (2) Banning Short-Line - Wilm Devel.
 - (3) Long Beach Blue Line
 - (4) Am TRAX Development.
 - (5) Development should be parallel,
 - (6) Economic consideration should parallel,
 - (7) ~~Municipal~~ municipal municipal. (w.v.c.)
Not 15th District

Sincerely Yours

Arthur Hernandez

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1 **Arthur Hernandez**

2 **HER-1** Thank you for your comment. A boat lift or ramp is currently not part of the proposed
3 project design.

4 **HER-2** Comment noted. The State of California granted the tidelands comprising the Port in
5 trust to the City of Los Angeles in 1929 by statute commonly referred to as the “Los
6 Angeles Tidelands Trust Grant” (Chapter 651, Statutes of 1929, as amended). As trustee
7 of the Port, LAHD operates it in accordance with the Los Angeles City Charter, the Los
8 Angeles Tidelands Trust Grant, the Public Trust Doctrine, and the California Coastal Act.
9 These legal mandates require that LAHD use the Port for the purposes of promoting and
10 accommodating waterborne commerce, navigation, fishery, and related purposes.

11 The overall purposes of the proposed Project are to increase public access to the
12 waterfront; improve pedestrian connectivity from Wilmington to the waterfront; allow
13 additional visitor-serving commercial and recreational development at the Waterfront
14 District; improve the local economy and economic sustainability of the community by
15 improving the industrial corridor along Harry Bridges and Avalon Boulevards; and
16 finally to enhance automobile, truck, and rail transportation within and around the
17 immediate area of the Port. As part of the proposed Project, there are a number of
18 amendments to planning documents, including a rezone under the City of Los Angeles
19 zoning ordinance to allow for parks consistent with the Tidelands Trust in Planning Area
20 5 (at the waterfront). Through the Tidelands Trust Grant, the purpose and objectives of
21 the proposed Project, and the amendments to the planning documents under the proposed
22 Project, access for the Wilmington Community to the waterfront is and will be in writing.

23 **HER-3** Comment noted. A light rail system is not within the scope of the proposed Project.
24 However, LAHD is continuing discussions with LA County Metro regarding regional
25 transit connections to the Harbor area.

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28198
WILMINGTON WATERFRONT DEVELOPMENT PROJECT
SCOPING MEETING

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Scoping meeting taken at Banning's
Landing, California, commencing at
6:00 p.m., Thursday, January 15, 2009,
before Katherine Jones, CSR No. 10097.

PAGES 1 - 31

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APPEARANCES:

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KATHERINE MC DERMOTT, POLA Deputy Executive Director of Development
CHRIS BROWN, POLA Engineering Division
JAN GREEN REBSTOCK, POLA Environmental Management Division

COMMENTS BY:

KEN MELENDEZ
DON COMPTON
ARTHUR HERNANDEZ
DAN HOFFMAN
GARY KERN
DONALD KNIGHT
DONNA ETHINGTON
JESSIE MARQUEZ
TIM HUMPHREY
SUSAN PRICHARD

2

Thursday, January 15, 2009; 6:00 p.m.
Wilmington, California

-oOo-

SPEAKER1: Good evening. I'm Katherine
McDermott, Deputy Executive Director of the Port of
Los Angeles, and we're really pleased to see people
coming tonight. I was afraid we'd be talking to
ourselves. Thank you for coming.

Page 1

10 Before we get started, we have Spanish
11 translation services available. Thelma or Kathy.
12 Can you raise your hand?

13 Thank you. See Kathy or Thelma if you
14 need Spanish translation services.

15 Tonight is really a milestone in something
16 we're especially proud of as an organization because
17 I think this has been a process that we've been
18 proud of, that the community's been proud of, and I
19 think this is a project that we all feel really good
20 about. So we really feel this is the culmination of
21 a long process, and we're glad to be here tonight
22 for the public meeting.

23 The scale model of the project is
24 available for viewing in the lobby. If you have any
25 questions or would like to see that, you can step

3

1 out to the lobby to see it. The process tonight is
2 that we're going to give a short presentation to
3 review the project elements, and then we'll discuss
4 the environmental review process and the findings of
5 the environmental analysis.

6 After that presentation, then there will
7 be an opportunity for public comment on the project
8 and the analysis. And the allotted speaking time
9 for each participant is three minutes. So if you're
10 interested in speaking, we would ask you to please
11 complete a speaker's card and turn it in to Kathy or
12 Thelma.

13 I'd like to introduce staff this year to
14 support the process: Chris Brown works for the Port
15 of Los Angeles. I think most of you know that he's
16 the project engineer for the Wilmington Waterfront
17 Development Program.

18 Jan Green Rebstock, also for the Port of
19 L.A., she's the environmental project manager for
20 the Port's waterfront projects.

21 Charles Richmond, in the front here is with
22 Jones & Stokes. He assisted in the environmental
23 analysis for the project.

24 Q And those members of the Wilmington
25 Waterfront Subcommittee, it would be nice if you

4

1 could stand, and we'd like to thank you for your
2 participation and also acknowledge you. Could those
3 members stand that are here.

4 (Members standing.)

5 Thank you. So I'm going to turn it over
6 to Chris Brown now to provide the overview of the
7 proposed Wilmington Waterfront Development Project.
8 Thank you.

9 CHRIS BROWN: Thank you, very much,
10 Katherine.

11 It's been a long time getting here. I
12 know some of you have been with us all three years,
13 and longer than that. Let's step through where we
14 started on this.

15 This is a basic layout of the limits of
16 the project. The main portion of it is centered
17 here on the Banning's Landing buildings, the
18 waterfront atop Slip 5, and Avalon Boulevard to

19 Harry Bridges Boulevard with a commercial district
20 here between C Street and Harry Bridges. We looked
21 at a bike path and pedestrian and future Red Car
22 down to San Pedro.

23 The objectives of this project are what we
24 have here: Improve the connectivity of the
25 Wilmington Community to the Waterfront. You've got

5

1 waterfront community that's landlocked, and want to
2 change that. Enhance livability to public open
3 space and recreation. Enhance economic viability
4 through sustainable economic developments.

5 Again, three years ago, 2006, we started
6 official outreach for this project. In this very
7 room, we had the first public meeting where we
8 talked about general ideas for what people wanted to
9 see in the project era. We broke up into groups and
10 bring ideas forward and speak to the entire group.

11 We came back in July with several concepts
12 for the project for the master plan and asked people
13 to select one and then tell us what they liked about
14 them and submit some of the other ones.

15 From there we came back in October with a
16 draft proposed master plan and asked people what
17 they thought of that. And then finally, in
18 December, we presented the complete master plan with
19 a model, with all the renderings and with a lot of snow
20 out there on Bayview Field. That was a great day.

21 This is the master plan that we came up
22 with. As I discussed earlier, it concentrates on
23 waterfronts, bringing public access all the way a
24 across the strip here, not just Banning's Landing.
25 Without obstacles get to the waterfront, pedestrians

6

1 could come down and we can provide some green
2 space -- a continuing green space down to the water.

3 We came up with an observation tower. We
4 have incorporated water features throughout the
5 project. There's triangle park which we're
6 building; we haven't forgotten about that. We have
7 tied into the commercial district in here linking
8 the Wilmington Community with the waterfront,
9 finally.

10 Since we adopted this master plan, we have
11 moved into the design phase a bit. We refined the
12 plan a bit, and what you see here is the interim
13 phase of the plan, it incorporates the waterfront.
14 We've gotten a little more specific in what that is
15 going to be. We're incorporating the railroad
16 tracks. What it doesn't incorporate is the DWP
17 company here, water and power oil tanks here. We're
18 working on acquiring that property and being able to
19 build the whole project.

20 In the interest of not waiting until that
21 was done, we came up with interim project to build
22 as much as we could. And looking at the industrial
23 green technologies throughout this area, and
24 development area, with the plans to work with Clean
25 Air Project and cleaning up the area. The idea was,

7

1 why spend that money and spend somewhere else?
2 Let's keep the money in this area and taxes and
3 jobs.

4 We also incorporated the California
5 coastal trail portion here, the link from the west
6 to the waterfront, leaving a right of way for the
7 red car and incorporate another small kind of pocket
8 park along the old red car right of way here to
9 facility. The linkage would provide additional
10 green space.

11 The full build-out when we get the
12 properties, will allow us to have that green land
13 bridge on the other side of the railroad tracks and
14 provide a lot of open space, lawn, shady areas, and
15 terrace plaza space along there, as well as, an
16 additional large parking lot for the area.

17 Focusing more on waterfront in this slide
18 we did provide for retail development down at the
19 waterfront, hoping to get another thing to attract
20 people down here. There's parking on this side.
21 There's also parking over here which will serve
22 Banning's Landing.

23 There will be piers that project out over
24 the water to allow people to interface with the
25 water. We've got transitory docks to allow boaters

8

1 to come up and tie up, and hopefully, go to a
2 restaurant or spend time here in the area. That
3 observation tower remained here and became quite a
4 significant structure, as we'll see in a little bit.

5 Reiterating what we have, we have a
6 parking lot over here, parking lot here that will be
7 built in the first phase, and parking lot built when
8 the DWP properties become available. It also shows
9 a pedestrian bridge linking up to the Avalon
10 Triangle area that will be built in the first phase
11 to provide the linkage in the meantime.

12 This is a rendering of the kind of a
13 bird's eye view of the water, what we're expecting
14 this to look like. Here you see the observing
15 tower, as well the pedestrian bridge leading down
16 into this area. The lawn slopes down to provide a
17 performance space, if that comes about, for events
18 like that, and also just a place for people to look
19 at, sit and look at the theater of the ports. We
20 provided a space for the restaurants there. We will
21 look for a developer to come do linkage, bringing
22 people out to the waterfront with Banning's Landing.

23 Another view southwest of the area.
24 Looking down from, basically, the top of the land
25 bridge looking down that slope at the water. And

9

1 then this detail shows a little bit how that land
2 bridge works. Underneath, it will be the railroad
3 tracks. The existing ones and new ones.

4 Instead of having Water Street right here
5 where it currently is on the waterfront, we're going
6 to realign it along the railroad tracks to provide
7 more space and put it underneath the tunnel to
8 improve access to the area here. This is the final
9 look, and some of the affects that we can get at

10 night with the illuminations on that.

11 So with that, that's a brief summary of
12 the project. Let me turn it over to Jan.

13 JAN GREEN-REBSTOCK: Before I go through
14 the environmental review, I'd like to make a short
15 security announcement. There's a black Jetta
16 blocking the access to the building. Could you please
17 pull your car forward. Thank you.

18 So just a quick review of how we got here.
19 We sent out the NOP or Notice of Preparation for
20 beginning the environmental review back in
21 March 2008. We had a scoping meeting here, and with
22 all the input that we received, compiled the draft
23 EIR which we released in early December. We've had
24 a 45 days public review period, and there's a copy
25 of the draft EIR on the table outside if you'd like

10

1 to take a look. We also did send electronic copies
2 to everyone, along with the reader's guide, if you
3 didn't have time to read all 1,500 pages.

4 We are here tonight at the public meeting.
5 We will take your input on the analysis and the
6 draft EIR. The comment period closes at the end of
7 the month, January 30. Then we hope to compile all
8 of that and bring a final version of the EIR to the
9 Board in the spring. We hope to have a
10 certification hearing.

11 So this is a laundry list of the
12 environmental issues that were addressed in the
13 document. Wide range of issues: Aesthetics to
14 utilities, we touched on hazards, cultural
15 resources, land use issues. We are making some
16 changes to the community plan boundary and Port
17 master plan boundary in this document.

18 So touching on there, some noise issues
19 related to the rail and harbor generating station
20 nearby. But we were successful in applying
21 mitigation measures, resulting in just three
22 significant impacts which remain significant, even
23 with the mitigation applied where possible -- where
24 the Board will have to do overwriting considerations
25 relating to air quality, geology, and noise.

11

1 And I'll go into a little detail in a
2 minute what the details are with those. But we were
3 successful in reducing everything to less than
4 significant with mitigation. Here, and some impacts
5 that were already less than significant.

6 Regarding the air quality, we do know that NOx
7 emissions will exceed the threshold in the year
8 2011, and this is where construction emissions and
9 operation emissions occur at the same time. We
10 still have issues related to recreational health
11 risks, and there's a discussion in there regarding
12 the Mates III Study and the harbor generating station
13 hazards. The ultra fine particles are an issue and we're
14 trying to still deal with greenhouse gas emissions.
15 Because we have a zero baseline, any emissions over that
16 are going to be significant.

17 With geology, it's a fact of life we do
18 have to deal with seismic hazards. There is nothing

19 that could mitigate that; that's a significant
20 impact. There's construction noise due to pile
21 driving. I do want you to know we were applying
22 mitigation measures everywhere we could. The Port
23 did recently, actually, I think this was last year,
24 already approved sustainable construction guidelines
25 to apply to all of our construction equipment, so

12

1 we're mitigating our air emissions and noise to the
2 greatest extent possible.

3 So tonight is your chance, after you've
4 had a chance to review the EIR, to provide us
5 comments during this meeting, and I'll give you that
6 moment in a second. You can fill out a comment card
7 and leave it with us, or send us a letter by the end
8 of the month. You can also send an E-mail, and so the
9 contact information is up there.

10 With that, I'm going to go ahead and
11 conclude this part of the meeting and then throw it
12 open for public comment. And anyone who would like
13 to speak will have three minutes. Please fill out a
14 comment card, and I do have a stack of them here.
15 What I'm going to do is call your name and then
16 maybe the two people behind you, and maybe if you
17 could cue up, and we can get through this in an
18 orderly fashion.

19 And the first person to speak will be Ken
20 Melendez, followed by Don Compton and Arthur
21 Hernandez.

22 KEN MELENDEZ: My name is Ken Melendez,
23 Waterfront Development Subcommittee. I've been in
24 the Wilmington community since 1974 as a business
25 owner for 25 years I'm retired from, property owner

13

1 for over 20 years, lived in Wilmington for 20 years.
2 I now live in Harbor City. Ten years ago retired
3 from my business got involved in doing volunteer
4 work on the Wilmington Waterfront Development
5 Subcommittee.

6 I support this 100 percent. I like every
7 aspect of it. I like the idea of the jobs and
8 bringing jobs to Wilmington community. I love the
9 tower, I love the continuation of opening the rest
10 of this up, the green areas, the red car, I mean, I
11 like the whole part of it.

12 I want to thank all the Wilmington
13 Waterfront community people here. I want to name
14 them, there's, basically, eight who have held
15 together for almost seven years. They don't have to
16 stand. Charlie Rico. Frank Herrera, right there.
17 Cecilia Roman. Gary Kerns. Jessie Marquez is here.
18 I'm here. Anyway -- Arthur Hernandez right there.
19 There's been -- Don is back there -- he is over
20 there hiding. I'm sorry. I'm getting old, my eyes
21 are going bad. And my three minutes are running up.

22 I want to thank all them and we held
23 together through all this, and a number of these
24 people on this committee were working on this
25 waterfront for Banning's Landing, like, 20 years

WWFPC-1

14

1 ago. So this has come a long way.
 2 We need to move this thing forward and get
 3 this thing built. I want to thank Paul for writing
 4 an article ahead of time; he's here to write
 5 something. I appreciate that. He's from San Pedro,
 6 but doesn't matter, we're all one. I want to call
 7 attention to Jan and Chris and Dave Mathewson and
 8 Katherine McDermott. These are all Port staff and
 9 these are all the people that are making this happen
 10 too. It's a tremendous thing.
 11 We all know Wilmington is difficult.
 12 There's a lot of things to overcome with the tanks
 13 and trains. This thing can really allow the Port to
 14 operate and bring something to the community. Of
 15 course, something's going to connect up with the
 16 buffer, they're going to build a 30-acre incredible
 17 park down there instead of -- I get a yellow light
 18 now -- they're going to build a 30-acre incredible
 19 park down there that we worked on, call it the L.
 20 And that is a huge accomplishment from the TraPac
 21 (phonetic) expanding to now being a buffer between
 22 the community and the Port.
 23 I urge everyone to get behind that
 24 project. Let's make it happen for Wilmington.
 25 Thank you, very much for coming. Thank you.

WWFPC-1
Continued

15

1 DON COMPTON: Ladies and Gentlemen, I've
 2 been one of the fiercest critics of the project, and
 3 there's an ongoing problem that Dr. John Froines and
 4 his wife and I and several others are still looking
 5 seriously and the issues related to ultrafines.
 6 But let me concentrate you folks on this
 7 accomplishment. And Chris Brown mentioned that,
 8 roughly, May or April of '06, they started the
 9 public outreach on this. Well, on May 10, '06, the
 10 education caucus, of which I was Chair, and Arthur
 11 Hernandez, Vice Chair, met right here in this
 12 building with Roderick Hamilton.
 13 Now, the point of this discussion is to
 14 show that this project is something that can save
 15 Site F, Wilmington, the market, the bank, by moving
 16 that school plan down across from this buffer.
 17 Because on May 10 of '06, Roderick Hamilton, who is
 18 the Chief real estate promoter for LAUSD, came down
 19 here and listened to Chris Brown and his
 20 presentation with the graphs and models.
 21 Mr. Hamilton was so impressed with that
 22 data, that he told the group. And I'm not one who
 23 not only chaired the meeting, but took the minutes.
 24 He said this would be a wonderful spot, not at the
 25 buffer, but, say, across the street for a middle

WWFPC-2

16

1 school one day. Wilmington is in desperate need of
 2 a second middle school. The day has arrived. This
 3 project has now been approved and funded, despite
 4 the economic downturn, so there's no better time for
 5 all of you who wish to get a second middle school
 6 here in south Wilmington where this belongs.
 7 To get behind this project, to talk to the
 8 mayor's deputy Ricardo Hong, to urge the mayor to
 9 take the focus off of Site F despite the homes being

10 done. That Northgate Market and parking area can be
11 two-thirds and can be designed so we can focus on
12 bringing the middle school component of the plan
13 right down here.

14 Finally, we will have a middle school
15 where it belongs, one in the south and one in the
16 northwest. It's up to you folks. If you start
17 lobbying hard and making telephone calls to Ricardo
18 Hong, Janice Hahn, to your elected
19 representatives -- because the WNC is all in favor
20 of no school on site F. Leave it alone; we are in
21 an economic decline. And the only source of the
22 revenue and jobs of any matter is right there on
23 that site. They take that off for a school, it may
24 be built, but it won't be staffed. They're going to
25 layoff 1500 teachers very soon, they have no money

WWFPC-2
Continued

17

1 to replace them. So now's the time to stop that
2 project and come down here if they want to build
3 something. Let them put in the middle school
4 component, at least.

5 ARTHUR HERNANDEZ: My name is Arthur
6 Hernandez, I'm a board member of the Wilmington
7 Waterfront Development Committee.

8 All through the years, we have gone
9 forward to meetings and tried to have some sort of
10 margin of success. I was a critic, I was a mentor,
11 and was an advocate in development of the buffer,
12 like so many other people in Wilmington, and not to
13 see any success. But now this is the finale, I
14 cannot believe how much development is going
15 forward.

WWFPC-3

16 I'd like to take this time to thank
17 everybody that worked on the committee, the Port,
18 the people that made it all happen. It's wonderful
19 to see something that's on the scale of development,
20 it just grade great. I made a note of some of the
21 things in the master plan for Wilmington. I
22 mentioned a few things: There must be a lift for
23 boats around ramps, which I think they already have
24 a ramp easement right here at the Banning's Landing,
25 or if they don't wish to use that, they can either

18

1 have an overhead ramp -- a lift -- lift boats in
2 there. Because it's so important for Wilmington to
3 have access to water.

4 Some of the other ports up and down
5 California don't have access to water, they don't
6 have a Port of Los Angeles, they just have a little
7 beach, and that's it. And they are regressing
8 instead of progressing. Wilmington if we get access
9 to water, we can progress and good forward. One
10 time it was available, we had a fishing fleet in the
11 Wilmington, one of my relatives, Ralph Page, he had
12 a boat and was in charge of the Wilmington bus line
13 that went over the hill and he was very active in
14 Wilmington, that was 40, 50, 60 years ago.

WWFPC-4

15 Also, the access to the Pacific Ocean is
16 wonderful, and that access should be in writing for
17 Wilmington, never to be taken away. Because so many
18 times we've brought -- we went forward and it was

19 mentioned and it was, like, taken away or deleted.
20 It's very important for the residents, the people,
21 the indigenous people of Wilmington to have that
22 right to the water. 29 percent of the world only
23 have access to water. So that's where we're at.

WWFPC-4
Continued

24 Also, Wilmington, we'd like to go forward
25 with a light rail system, tunnel and rail lines

19

1 going through there. That's great. Also in
2 Wilmington, we don't want a toy train, we'd prefer
3 to have a light rail system that would go to
4 possibly the Green Line, the 110, even the Banning
5 Short Line for Wilmington Development, or connect to
6 the Long Beach Blue Line. Or Amtrak, that would
7 come in and come to Wilmington and connect to the
8 cruise line in San Pedro. That might be something
9 that would be better and would expedite the people
10 in the cruise line, bring them around, take them to
11 LAX, whichever comes first. That would be great.

WWFPC-5

12 Also the development should be parallel --
13 parallel to development of San Pedro. The economic
14 consideration should be parallel. Because whenever
15 you have rail lines, there's always one rail line
16 that's trying to be dominant. Because of that,
17 there's always been many problems in the development
18 of rail lines. Angel's Flight, every time they take
19 it, bring it out, they bill the City Council for
20 \$300,000. Somebody gets the money. And there
21 shouldn't be any dispute and if that becomes
22 successful, the money should be parallel and equal.

WWFPC-6

23 Also, the money should go to the municipal
24 of Wilmington and go to the Wilmington neighborhood
25 council there so that can be turned over to the

20

1 organization that can handle that money. And the
2 money should not go to the 15th District because
3 there was money allocated years ago, and I think it
4 was about a year ago, and it went to the gap, about
5 \$300,000, then I think the lady of the 15th
6 District, they had money for transportation, she
7 gave it away to the Wilshire corridor. Thank you.

JAN GREEN-REBSTOCK: Dan Hoffman.

9 DAN HOFFMAN: Dan Hoffman, director of the
10 Chamber of Commerce. Thank you for giving us the
11 opportunity. It's embarrassing, but I went to most
12 of the meetings and until recently, we didn't
13 understand that this is separate from what was the
14 buffer. But at our meeting last Thursday with the
15 Board of Directors, we had a chance to review, I'm
16 happy to report the Wilmington Chamber of Commerce
17 Board of Directors approved the draft EIR and would
18 like to see you move forward with it.

WWFPC-7

19 I would also like to thank you -- we
20 talked to business members who are in the area that
21 we're discussing, and the Port has worked
22 collaboratively and cooperatively with those
23 businesses, and we appreciate that and hope it
24 continues. And on a personal note, I would like to
25 thank Wilmington Waterfront subcommittee, who has

21

1 worked so hard and so long. Chris, and all the
2 staff at the Port.

WWFPC-7
Continued

3 I've been a resident for 30 years, this
4 is, certainly, one of the nicest things -- the
5 nicest thing that I've seen come to Wilmington in
6 that time. Thank you, very much.

7 JAN GREEN-REBSTOCK: Thank you. Following
8 Gary will be Donald Knight and then Donna Ethington.

9 GARY KERN: Gary Kern, I'm the effective
10 direct for the Wilmington AC Foundation. I was born
11 and raised here. I've seen a lot of changes come
12 from this community. About 20 years ago, a group of
13 people came together trying to get this building
14 built. After about a ten years' struggle to get the
15 building built, we saw that there could be a good
16 working relationship between the community and the
17 Port. And with the coming together of PCAC

18 community and forming the Waterfront Committee out
19 of that, we decided -- a group of people in
20 Wilmington decided that now was the time to draw a
21 line in the sand and say to the Harbor Department,
22 "You've come as far north as you're going to go."

WWFPC-8

23 After a lot of discussion, a lot of
24 meetings, a lot of community input, a lot of
25 consensus, which was very uncommon for the people in

22

1 Wilmington, we find we were able to bring all of our
2 warring factors together and create one united
3 voice. That voice is the culmination of that
4 project today. It's a wonderful project. I think
5 that in coming here, the community is going to see a
6 lot of positive benefits. And I am one proud
7 citizen of Wilmington. Thank you.

8 JAN GREEN-REBSTOCK: Donald Knight.

9 DONALD KNIGHT: I'm Donald Knight,
10 president of United States Merchant Marines of World
11 War II. We're the owners and operators of the Lane
12 Victory; I hope you all know about the ship. You
13 may think this is out of the plan, but this is
14 mainly for the Harbor Department, it's going to take
15 two minutes. The ship, although, it's not located
16 in Wilmington, it does have a lot of ties here.

17 The current plans for the San Pedro
18 Waterfront Project is to relocate us to the north
19 Harbor water cut. We have several concerns
20 regarding this. The slip appears to be very narrow,
21 we need more room for tug boats. We need two tugs
22 to dock us or put us into a slip.

WWFPC-9

23 Number 2, for our six Catalina cruises, we
24 take aboard about 700 or 900 people. These
25 passengers require 4 to 500 parking places, and I

23

1 don't see that parking places close to the ship
2 where they have it located.

3 The space is required for loading
4 caterers, goods, supplies, ticketing. I don't see
5 the space for that. The has in location for movies,
6 television series and commercials. Many of these
7 require significant space for the company's
8 equipment, large trucks, et cetera. Probably an
9 acre or more. This is vital revenue to us.

10 We serve as the training platform for
 11 police departments, fire departments, Coast Guard,
 12 boat training for merchant seamen, Boy Scouts, Sea
 13 Cadets. Being confined to a slip will have
 14 significant problems for some of these activities.
 15 The alternate plan calls sustainable working group
 16 where they have us on a regular dock, as opposed to
 17 a slip. It would work far better for us. We ask
 18 that this be given more consideration. If we are to
 19 remain a viable operating ship in this harbor, these
 20 concerns must be addressed. So we respectfully
 21 request a meeting with your designers and engineers
 22 to make sure some of these issues are resolved.

23 Thank you for the opportunity to speak
 24 here tonight.

25 JAN GREEN-REBSTOCK: Donna Ethington

WWFPC-9
Continued

24

1 followed by Jessie Marquez.

2 DONNA ETHINGTON: I thought this day would
 3 never come. It's our lifetime. That's probably the
 4 most exciting thing. It's a huge thing for
 5 Wilmington to redevelop that whole area. Remember,
 6 talking to the residents on C Street talking about
 7 all the trucks.

8 Now with this whole buffer area, I mean
 9 all those people along C Street will be protected
 10 and, you know, hold a brand new place for the kids
 11 to play. I couldn't be happier. And I gotta hand
 12 it to Ken and Cecilia and Gary and all those that
 13 really pushed this thing along.

14 The only thing we're missing, though, and
 15 I'm glad to see the right people here from the Port,
 16 is we gotta lick this now. We gotta put a
 17 Wilmington Youth Sailing to -- the kids need to ride
 18 their bikes from Banning's Landing to over there.
 19 The whole redevelopment over the, Wilmington Marina,
 20 so we complete the waterfront project, whatever it
 21 takes, to get all this going. I'm excited and I'm
 22 excited for the community. It's a great day.

23 Thank you, Port of L.A.

24 JESSIE MARQUEZ: My name is Jessie
 25 Marquez. I was also born and raised here in

WWFPC-10

25

1 Wilmington. I'm proud and honored to be here to see
 2 in beautiful project come to pass. I want to be
 3 able to thank of the Port staff and Port management
 4 for them undertaking such a concept, because what
 5 we've done here was never in their plans, never in
 6 their thoughts, and it took a lot to be able to
 7 understand what the relationship means between
 8 business and the community.

9 I want to thank the Wilmington Waterfront
 10 Committee, Wilmington residents, and other residents
 11 that have come from other areas for their
 12 participation to be able to understand what it does
 13 take to be a visionary? What does it take to be
 14 able to comprehend people's dreams? Many people in
 15 Wilmington have thought about developing the
 16 waterfront, many people thought, why couldn't this
 17 happen? Why couldn't that happen? But we've been
 18 able to come together and prove that we can realize

WWFPC-11

19 these dreams, we can make the impossible, possible.
20 And that's what we've done. So I'm proud to be able
21 to say that we support the project.
22 I will be submitting some written
23 comments. There are a few things that we feel that
24 still need to be addressed. They're all minor,
25 things we'd like to see because the project area

26

WWFPC-11
Continued

1 will be expensive. They need to have some emergency
2 call boxes distributed so in case someone falls
3 down, someone can immediately go to a call box in
4 case there's a robbery or something that might
5 occur, there's a call box to go to. We do need
6 these disbursed throughout the area, and I'm sure
7 the public would like to have that.

WWFPC-12

8 Regarding our tower, I love the design of
9 the sail, but one thing I did recommend before is
10 that the actual stairway and elevator not be square,
11 that it also have a curvature to it because you have
12 a beautiful swept sail design and not too good
13 looking rectangular, so add curvature to it.

WWFPC-13

14 Another detail, because we don't have the
15 detail of what the tower is going to be, many
16 people, like myself, you've seen, take photographs
17 an movies. In many cases, they have screens or
18 plexiglass. Well, you need to cutout sections so
19 photographers can get their cameras in there to take
20 photos. There are things that are minor, but we
21 feel would be significant. And we do want this as a
22 tourist destination point. Tourists need to take
23 photos without a scratched plexiglass or screen in
24 front of the lens.

25 JAN GREEN-REBSTOCK: Last two speakers of

27

1 the evening are going to be Tim Humphrey and Susan
2 Prichard.

3 TIM HUMPHREY: I'm a resident of the Long
4 Beach, and I'm here to advocate the inclusion of
5 water activities in this project. For about 16
6 years now, I've been involved with the sport of
7 rowing, the last seven years as a coach. I recently
8 stepped down from the Long Beach Association, my
9 involvement there, and looking to start a new
10 program.

WWFPC-14

11 Obviously, the space in Alamos Bay is
12 limited. I started looking around with the group
13 and saw that there's a wonderful opportunity to find
14 protective flat water in the Port of L.A. in Long
15 Beach. So we've started contacting USC regarding
16 possibly starting a community rowing club there.
17 I'm here tonight at this meeting and discovered that
18 this proposed site and improvement for the community
19 would also be a spectacular site to include water
20 access for recreational activity, especially one
21 with such low environmental impact.

22 So it is my hope that high school rowing
23 will be started, as well as community rowing. My
24 personal dream is to provide athletic opportunities
25 for kids from Banning High School, Cabrillo, Port of

28

1 L. A. High School that's opening up soon, even as far
2 up as Poly, Compton, Jordan, and really give
3 students that would ordinarily not be able to make
4 the commute over to Alamos Bay or up to Marina del
5 Rey, which is the other nearest rowing program for
6 the public, to give them an opportunity to come down
7 and experience the sport of rowing.

8 Because I believe it has truly life
9 changing principles and opportunities within it, and
10 it would definitely go along with the aesthetic of
11 this project trying to bring vitalization to an
12 industrial area. So, you know, often times you see
13 rowing in movies, a picturesque background, but
14 along the same time, it definitely provides young
15 athletes and adults who want to start something new,
16 gives them a great opportunity in both physical and
17 mental activity.

18 JAN GREEN-REBSTOCK: Susan Prichard.

19 SUSAN PRICHARD: My name is Susan
20 Prichard, resident of Wilmington. And I love
21 everything in this whole thing. But there is one
22 little point: I've attended a few musical programs
23 here in the summertime. It's extremely hot outside
24 here because of the white top, and if there's
25 anything you can do for shading from this building

WWFPC-14
Continued

WWFPC-15

29

1 to the water or -- the trees in your pictures look
2 very straight. I don't know if you can make the
3 trees kind of like -- what's the word I'm looking
4 for -- they'll span out so that he make shade. It
5 will be a lot better because of the water reflection
6 on white can increase -- really adds to the heat in
7 the summertime. Thank you.

8 JAN GREEN-REBSTOCK: Thank you. Before we
9 conclude the meeting, I was going to give Chris
10 Brown a chance to give you a little briefing on the
11 shade structures that we incorporated into the
12 project, because I know that's a concern of
13 everybody's.

14 CHRIS BROWN: Let me get the right picture
15 here. It is an excellent point, because it does get
16 warm here. There's shade structures along the
17 water, this here. Structures on top in this area,
18 and we are looking at shade trees, not just palm
19 tree type things. We understand; we hear that
20 concern.

21 JAN GREEN-REBSTOCK: With that, this
22 concludes our meeting. Thank you, very much, for
23 coming. Please make sure you take a glance at
24 the model on your way out. Have a good night.

25 (Proceedings concluded.)

30

1 STATE OF CALIFORNIA)
2) SS.
3 COUNTY OF LOS ANGELES)
4)

5 I, KATHERINE JONES, Certified Shorthand Reporter
6 No. 10097 in the State of California, duly empowered to
7 administer oaths, certify:

8 That said public meeting was taken before me at

28198

9 the time and place therein set forth and was taken down by
10 me in shorthand and thereafter transcribed under my
11 direction and supervision, and I hereby certify that the
12 foregoing deposition is a full, true, and correct transcript
13 of my shorthand notes so taken.

14 I further certify that I am neither counsel for,
15 nor related to any party to said action, nor in anywise
16 interested in the outcome thereof.

17 IN WITNESS WHEREOF, I have hereunto subscribed my
18 name on this 23rd day of January 2009.

19
20
21 _____
KATHERINE JONES, CSR No. 10097
22
23
24
25

31

Waterfront Hearing Transcript (WWFPC) Responses to Comments

- 1
2
- 3 **WWFPC-1** Thank you for your comment. Your support for the proposed Project will be forwarded
4 to the Board of Harbor Commissioners.
- 5 **WWFPC-2** Thank you for your comment. The proposed Project does not incorporate the building of
6 schools. Furthermore, Site F, the market, the bank, and the moving of schools to across
7 the buffer are out of the scope of the proposed Project.
- 8 **WWFPC-3** Thank you for your comment. Your support for the proposed Project will be forwarded
9 to the Board of Harbor Commissioners.
- 10 **WWFPC-4** The proposed Project includes a waterfront promenade and public floating docks for
11 recreational boats and a possible water taxi. The proposed Project does not include a boat
12 ramp or lift as there is not adequate space for long-term boat trailer parking.
- 13 **WWFPC-5** The proposed Project includes the extension of the Red Car Line from the San Pedro
14 Waterfront at Swinford Street and Harbor Boulevard to the Wilmington Waterfront at
15 Avalon and Harry Bridges Boulevards. The proposed Project does not include a
16 connection to the Green Line, a connection to the Long Beach Blue Line, or the
17 construction and operation of an Amtrak line, as these are all out of the scope of the
18 proposed Project. However, LAHD is coordinating with the MTA and looking for
19 opportunities for more regional transit connections to the proposed project area and
20 harbor area in general.
- 21 **WWFPC-6** Thank you for your comment. The development of the proposed Project would generally
22 occur parallel to the waterfront development of San Pedro. The Red Car Line in San
23 Pedro and the Red Car Line in Wilmington are all part of the same system throughout the
24 LA Waterfront. As engineering details for the Wilmington extension of the Red Car Line
25 system still need to be worked out, it is anticipated that some portions of the San Pedro
26 line may be constructed first.
- 27 **WWFPC-7** Thank you for your comment. The support of the Wilmington Chamber of Commerce
28 for the proposed Project will be forwarded to the Board of Harbor Commissioners.
- 29 **WWFPC-8** Thank you for your comment. Your support for the proposed Project will be forwarded
30 to the Board of Harbor Commissioners.
- 31 **WWFPC-9** Thank you for your comment. The Lane Victory is located in San Pedro. Any relocation
32 or change to the Lane Victory would be part of the San Pedro Waterfront Project and not
33 the Wilmington Waterfront Development Project. The concerns noted in the public
34 comment regarding the Lane Victory will be addressed in the Final EIS/EIR for the San
35 Pedro Waterfront Project.
- 36 **WWFPC-10** Thank you for your comment. Your support for the proposed Project will be forwarded
37 to the Board of Harbor Commissioners.

- 1 **WWFPC-11** Thank you for your comment. Your support for the proposed Project will be forwarded
2 to the Board of Harbor Commissioners.
- 3 **WWFPC-12** Thank you for your comment. LAHD will consider incorporating emergency call boxes
4 throughout the proposed Project.
- 5 **WWFPC-13** Thank you for your comment. The final design of the proposed Observation Tower is not
6 complete. LAHD will continue to consider public comments on the Observation Tower,
7 including cutout areas from the viewing platform from which to take photographs.
- 8 **WWFPC-14** Thank you for your comment. Programmed activities not been fully developed for the
9 proposed Project; However, LAHD will consider accommodating youth and adult rowing
10 activities within the proposed Project once it is built.
- 11 **WWFPC-15** Thank you for your comment. Your support for the proposed Project will be forwarded
12 to the Board of Harbor Commissioners. The proposed Project would incorporate a
13 number of shade pavilions along the water and shade trees, not just palm trees, to protect
14 visitors from the sun.
- 15