3.14

WATER QUALITY, SEDIMENTS, AND OCEANOGRAPHY

3.14.1 Introduction

This section describes the environmental setting for water quality, sediments, and oceanography within the PMPU area, identifies applicable regulations, and analyzes the potential impacts that could result from implementing the proposed Program. Mitigation measures and the significance of impacts after mitigation also are described.

3.14.2 Environmental Setting

7 3.14.2.1 Regional Setting

The Port consists of the Inner Harbor (channels, basins, and slips north of the Vincent Thomas Bridge), Outer Harbor (south of Reservation Point to the San Pedro and Middle breakwaters), and Main Channel (between the Vincent Thomas Bridge and Reservation Point) (Figure 3.14-1). The Port is adjacent to the Port of Long Beach, and oceanographically they function as one unit due to an inland connection via Cerritos Channel and because they share the Outer Harbor behind the San Pedro, Middle, and Long Beach breakwaters. The Port has been physically modified through past dredge and fill projects as well as by construction of breakwaters and other structures such as wharfs and piers.

The Port and Port of Long Beach complex (port complex) is bounded on the landward side by the communities of San Pedro and Wilmington and the City of Long Beach, and on the seaward side by the three breakwaters that protect port facilities. Terminal Island, which is shared by the two ports and supports a number of large cargo terminals and other port uses, comprises nearly a quarter of the total land area and is separated from the mainland by the Los Angeles Main Channel, Long Beach Back Channel, and the Cerritos Channel that links the two ports. A major drainage channel, the Dominguez Channel, discharges into Los Angeles Harbor via the Consolidated Slip, and the Los Angeles River discharges into eastern San Pedro Bay at the east side of Long Beach Harbor. The lower portion of the Dominguez Channel is clay lined and tidal, representing an approximate 8-mile stretch south of Vermont Avenue.

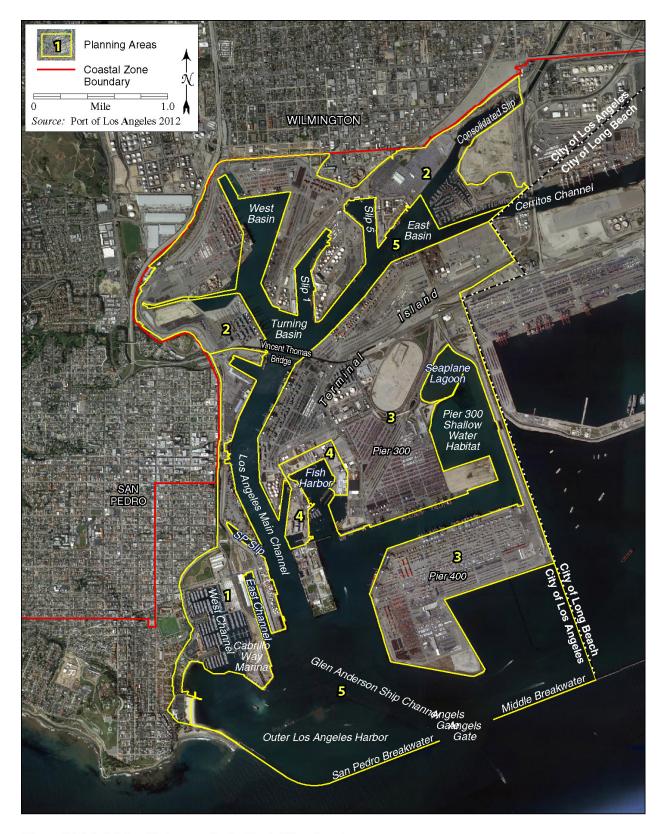


Figure 3.14-1. Major Waterways in the Port of Los Angeles

The two ports are at the outlet of the Dominguez Watershed (the term watershed is used to describe a geographic area of land that drains water to a shared destination, in this case the port complex and, ultimately, the Pacific Ocean), which encompasses 133 square miles of largely urban and industrial land uses, as well as the waters of the port complex itself. The Dominguez Watershed extends as far north as Inglewood and includes several small cities as well as portions of the City of Los Angeles. The combined land area of the Port and the Port of Long Beach (11.6 square miles) represents less than 10 percent of the total watershed land area.

The oceanographic unit for the combined port complex has two major hydrologic components - marine and freshwater. The Port is marine and primarily influenced by the southern California coastal marine environment known as the Southern California Bight. The main freshwater influx into the Port is through Dominguez Channel and numerous large Los Angeles County and City of Los Angeles storm drains that discharge to the harbor. Other sources of freshwater include discharges of treated sewage from the TIWRP into the Outer Harbor and runoff from smaller storm drains located throughout the Port. The existing beneficial uses of coastal and tidal waters in the Inner Harbor, as identified in the *Water Quality Control Plan: Los Angeles Region Basin Plan for the Coastal Watersheds of Los Angeles and Ventura Counties* (Basin Plan) (Los Angeles RWQCB 1994), include industrial service supply, navigation, non-contact water recreation, commercial and sport fishing, preservation of rare and endangered species, and marine habitat. Beneficial uses in the Outer Harbor are navigation, water contact and non-contact recreation, commercial and sport fishing, marine habitat, and preservation of rare and endangered species.

Areas throughout the Port are listed as impaired waters under Section 303(d) of the CWA (2010 Integrated Report [Clean Water Action Section 303(d) List/305(b) Report]). These include Consolidated Slip, Cabrillo Marina, Fish Harbor, Inner Cabrillo Beach Area, Los Angeles/Long Beach Outer Harbor (inside breakwater), Los Angeles/Long Beach Inner Harbor, and Dominguez Channel Estuary, upstream from the Port (SWRCB 2010a). The reasons for the impairments are summarized in Table 3.14-1.

As a result of these impairment listings, the Los Angeles RWQCB and the USEPA are working together to set TMDLs for the listed pollutant/water body combinations. The TMDL process was established under the CWA as a mechanism to address water quality problems in a comprehensive manner (such as on a watershed-wide basis). The first goal of the TMDL process is to establish the maximum amount of a pollutant (for example, pounds of copper per year) that a water body can receive and still meet water quality standards. If the amount of a pollutant received by a water body exceeds this level, the agencies will establish a pollutant load reduction goal to bring the water body back into compliance and ensure that beneficial uses are not being impaired. Pollutant load reductions are accomplished through load allocations, which are apportioned among multiple sources within the watershed.

Table 3.14-1. Section 303(d) Listed Waters and Impairments in Los Angeles Harbor

Listed Waters/Reaches	Impairments		
Los Angeles/Long Beach Outer Harbor,	Tissue: DDT, PCBs		
inside breakwater (4,042 acres)	Sediment: Toxicity		
Cabrillo Marina (77 acres)	Tissue: DDT, PCBs		
	Sediment: Benzo(a)pyrene		
Inner Cabrillo Beach (82 acres)	Water: Indicator bacteria		
	Tissue: DDT, PCBs		
Los Angeles/Long Beach Inner Harbor	Water: Beach closures (pathogens)		
(3,003 acres)	Tissue: DDT, PCBs		
	Sediments: Benthic community effects, toxicity, benzo(a)pyrene,		
	chrysene, copper, zinc		
Fish Harbor (91 acres)	Tissue: DDT, PCBs		
	Sediment: Toxicity, chlordane, DDT, PCBs, PAHs,		
	benzo[a]anthracene, benzo[a]pyrene, chrysene,		
	dibenz[a,h]anthracene, phenanthrene, pyrene, copper, lead, mercury,		
	zinc		
Consolidated Slip (36 acres)	Tissue: Chlordane, dieldrin, DDT, PCBs, toxaphene		
	Sediments: Benthic community effects, toxicity, chlordane, DDT,		
	PCBs, benzo[a]anthracene, benzo[a]pyrene, chrysene, phenanthrene,		
	pyrene, 2-methynaphthalene, cadmium, chromium, copper, lead,		
	mercury, zinc		
Dominguez Channel Estuary	Water: Ammonia, coliform bacteria		
	Tissue: Chlordane, dieldrin, DDT, lead		
	Sediment: Benthic community effects, benzo[a]pyrene,		
	benzo[a]anthracene, chrysene, phenanthrene, pyrene, DDT, PCBs,		
	zinc, sediment toxicity		
Notes: PCBs = polychlorinated biphenyls; DDT = dichloro-diphenyl-trichloroethane; PAHs = polycyclic aromatic			

Notes: PCBs = polychlorinated biphenyls; DDT = dichloro-diphenyl-trichloroethane; PAHs = polycyclic aromatic hydrocarbons.

The term "tissue" typically refers to edible fish tissue.

Source: SWRCB 2010a

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3.14.2.2 PMPU Area

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Marine water quality in the Port is affected primarily by climate, circulation (including tidal currents), biological activity, and, to some extent historical contaminant inputs (legacy contaminants). Parameters such as salinity, pH, temperature, and transparency/turbidity are influenced primarily by large scale oceanographic and meteorological conditions, while DO and nutrients are related to local processes in addition to regional conditions. Surface runoff, effluent discharges, and historical and recent watershed inputs also affect water and sediment quality within the Port. Results from the 2008 and previous biological baseline studies indicated that water quality characteristics within the port complex do not exhibit large spatial or seasonal trends (SAIC 2010).

The Dominguez Channel and Greater Los Angeles and Long Beach Harbor Waters Toxic Pollutants (Harbor Toxics) TMDL (Los Angeles RWQCB and USEPA 2011) lists 358 active NPDES permits in the Dominguez Channel and Greater Harbor

Waters, including 207 statewide industrial stormwater permits, 90 statewide construction stormwater permits, 24 municipal stormwater permits, and 6 individual NPDES permits for a publicly owned treatment work, refineries, and generating stations. Discharge permits typically specify maximum allowable concentrations and mass emission rates for effluent constituents. Numeric criteria for priority pollutants in discharge permits may be based on limits contained in the *California Ocean Plan* (SWCRB and CalEPA 2005) or by the California Toxics Rule (CTR). The relative contributions (i.e., loadings) to the Port from regulated point sources and unregulated non-point sources are expected to vary for individual contaminants. Specific loadings for stressors (i.e., sources of impairment) identified on the 303(d) list (Table 3.14-1) are not fully characterized, but they are expected to be addressed by future TMDL special studies.

At present, DO concentrations in most areas of the Port are similar to those of the nearby ocean. With the exception of copper, concentrations of dissolved metals do not exceed any regulatory criteria (copper concentrations above the CTR criteria have been reported from two locations as part of limited sampling). Dissolved organic contaminants, such as pesticides and PCBs are rarely detected in ambient water sampling and, with the exception of tributyltin, do not exceed regulatory criteria. During dry weather, bacterial indicator levels in the Port typically are non-detectable, but levels following storm events exceed water quality criteria for periods up to 96 hours after the end of the event (Port and Port of Long Beach 2009). The water quality impairments on the current Section 303(d) list for the ports are based primarily on localized areas of sediment contamination and on the presence of sediment toxicity, benthic community effects, and elevated concentrations of pollutants in fish tissue, rather than the concentrations of dissolved pollutants (Port and Port of Long Beach 2009).

3.14.2.2.2 Marine Sediments

The overall quality of sediments within the port complex varies widely. While studies have shown that sediment contaminant concentrations in most of the port complex are below regulatory limits, a number of localized areas of poor sediment quality and impaired benthic communities still exist (e.g., Consolidated Slip, Long Beach West Basin, Fish Harbor, Inner Harbor slips). These hotspots are principle factors for TMDL development and are key to future TMDL implementation strategies. Much of the sediment pollution in the ports is "legacy contamination" left over from past port activities and watershed inputs (e.g., DDT contamination that originated from the Montrose site in Torrance and spread through stormwater conveyances to virtually all areas of the Port). There are still areas of sediment contamination in both ports that need some form of remediation or focused management (Port and Port of Long Beach 2009) which will be accomplished through compliance with the recently approved Harbor Toxics TMDL.

3.14.2.2.3 Oceanography

The Port and Port of Long Beach are protected from incoming waves and currents by the federal breakwater, which consists of three distinct segments. The three segments are separated by the harbor entrances (Angels Gate and Queens Gate) through which much of the water exchange between the ports and the ocean occurs. Over the past

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3.14.3 **Applicable Regulations**

This section discusses the applicable regulations and policies that guide development within the PMPU area.

80 to 100 years, development of the port complex, through dredging, filling, and channelization, has altered the harbor bathymetry. Several major capital development projects constructed during the past three decades have created new land (including Pier 400 in the Port and the southern expansion of Pier J in the Port of Long Beach) from dredged material, resulting in altered circulation patterns within the port complex.

Circulation patterns are established and maintained by tidal currents, although wind, thermal structure, and local topography can influence these patterns. Flood tides flow into the Port and up the channels, while ebb tides flow down the channels and out of the Port. A circulation model (WRAP Model, Port and Port of Long Beach 2009) shows that flood currents entering the Port through Angels Gate are influenced by Pier 400 and forced to circulate around the structure into the Outer Harbor and up the Los Angeles Main Channel. During ebb tides water is drawn from all areas of the Port toward the entrance gaps.

Wind has an important role in driving the surface currents in the open water area of the port complex. During rain events, freshwater flows from the Dominguez Channel, Los Angeles River, and San Gabriel River can alter circulation patterns in the port complex. Tidal currents are generally not strong and typically too small to cause resuspension and transport of bottom sediments, although some re-suspension and transport of sediments can occur during rain events.

The mean tidal range in the Outer Harbor, calculated by averaging the difference between all high and low waters, is 3.76 feet. The mean diurnal range, calculated by averaging the difference between all the higher high water and lower low water tides. is approximately 5.6 feet (USACE and LAHD 1992). The extreme tidal range (between maximum high and maximum low water) is about 10.5 feet. The highest and lowest tides reported are 7.96 feet above mean lower low water (MLLW) and -2.56 feet below MLLW, respectively (USACE and LAHD 1992). MLLW is the mean of all lower low water, equal to 2.8 feet below MSL, and is the datum from which southern California tides are measured.

The Port is directly exposed to ocean swells entering from the south and southeast. regardless of swell origin. The more severe waves from extratropical storms (Hawaiian storms) enter from a southerly direction. The Channel Islands and Santa Catalina Island provide some sheltering from these larger waves, depending on the direction of approach. The other major exposure window opens to the south, allowing swells to enter from storms in the southern hemisphere. Waves and seas entering the Port are greatly diminished by the time they reach the Inner Harbor.

The only sources of flooding within the 100-year and 500-year flood zones would be storm surge, tsunami, or seiche (discussed in Section 3.5, Geology). Rainfall events that result in runoff volumes exceeding the capacity of the storm drains could also cause temporary, localized ponding until the runoff drains away.

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3.14.3.1 Federal Regulations

3.14.3.1.1 Clean Water Act

The CWA provides for the restoration and maintenance of the physical, chemical, and biological integrity of the nation's waters. The act sets up a system of water quality standards, discharge limitations, and permit requirements. The SWRCB and its RWQCB implement sections of the CWA through the Water Quality Control Plan, SUSMPs, and permits for discharges.

Section 303(d) of the CWA created the TMDL program. Section 303(d) requires that the states make a list of water bodies that are not attaining standards after the technology-based limits are put into place (the 303(d) list) and develop TMDLs for those water bodies. The USEPA reviews and approves the state's 303(d) list and TMDL submittals. A TMDL is a quantitative assessment of water quality conditions, contributing sources, and the load reductions or control actions needed to restore and protect bodies of water in order to meet their beneficial uses. It must account for all sources of the pollutants that caused the water to be listed, including point sources such as stormwater, and nonpoint sources such as agricultural runoff and aerial deposition. Section 303(d) and its implementing regulations require that approved TMDLs be incorporated into water quality control plans, such as watershed plans and regional (basin) plans, and USEPA regulations require that NPDES permits, as issued or revised, be consistent with approved TMDLs.

The Harbor Toxics TMDL was enacted into law in March 2012, with a 20-year compliance timeframe. The Harbor Toxics TMDL (Los Angeles RWOCB and USEPA 2011) provides an implementation plan to meet numeric targets for toxic pollutants in the Dominguez Channel and greater Los Angeles and Long Beach Harbor Waters. Compliance with the TMDL for metals and PAHs is based on achieving the load and waste load allocations and/or demonstrating attainment of the sediment quality objectives. Compliance with the TMDLs for bioaccumulative compounds is based on achieving the assigned loads and waste load allocations or, alternatively, by meeting fish tissue targets. Compliance requires the elimination of toxic pollutants being loaded into Dominguez Channel and the harbors, and cleanup of contaminated sediments lying at the bottom of greater Los Angeles and Long Beach Harbors, Implementation of the TMDL is envisioned as a phased process. The initial phase (Phase I) includes elements to reduce the amount of sediment transport from point sources that directly or indirectly discharge to Dominguez Channel and the port complex. Phase II will implement site-specific cleanup actions for areas identified as high-priority in Phase I. Phase II will also include implementation of additional BMPs and site remedial actions upstream and in the Port, as determined to be effective based on the success of upstream source control, TMDL monitoring data evaluations, and WRAP and Sediment Management Plan-directed activities implemented during Phase I. Phase III will implement secondary and additional remediation actions as necessary for compliance with final load allocations by the end of the implementation period.

Section 401 of the CWA requires any applicant for a federal license or permit to discharge into navigable waters (including dredging and construction or operation of facilities) to obtain a certification from the appropriate state or regional water quality

control board that the discharge will meet applicable water quality standards. In the Los Angeles area, the Los Angeles RWQCB issues 401 certifications.

Section 402 of the CWA created the system, known as NPDES, for permitting wastewater discharges (www.epa.gov/npdes/pubs/101pape.pdf). Under NPDES, all facilities that discharge pollutants from any point source into waters of the U.S. are required to obtain an NPDES permit. Permits under the NPDES program include *individual* permits tailored and issued to a specific facility, and *general* permits covering multiple facilities within a specific category and a specific geographical area. General permits are issued, for example, to stormwater sources and to groups of facilities that require the same type of monitoring (Section 3.14.3.2, State Regulations).

Under the authority of the CWA Section 402, the USEPA recently issued a nationwide NPDES permit, the Vessel General Permit (VGP), that regulates discharges incidental to the normal operation of vessels operating in a capacity as a means of transportation within waters of the U.S. The VGP requirements include narrative effluent discharge limits to be achieved through operational control measures and the use of best available technology; inspection, monitoring, recordkeeping, and reporting requirements; and additional requirements applicable to certain vessel types. The VGP is applicable to specific vessel types and lengths, including cruise ships, oil tankers, bulk carriers, container ships, and emergency response vessels, that operate within the ports. All recreational, military, and fishing vessels, and other vessels less than 79 feet in length, are exempt from this permit. The VGP is administered and enforced by the USEPA.

Section 404 of the CWA regulates dredging and dredged material disposal. The regulations are administered cooperatively by the USACE, which is the federal permitting agency, and the USEPA. Under Section 404, discharges of dredged material into waters of the U.S. require permits. To obtain a permit the applicant must demonstrate that the dredged material is suitable for discharge at a given location based on the levels of contaminants and/or response of aquatic organisms to the material.

3.14.3.1.2 Rivers and Harbors Appropriation Act of 1899

This Act, which is administered by the USACE, prohibits discharges to navigable waters and their tributaries without a permit. It exempts storm drain and sewer discharges, but includes such discharges as dredged material, fill, and substances placed on the banks of navigable waters and their tributaries that could be washed into those waters.

3.14.3.1.3 Coastal Nonpoint Source Pollution Control Program

This is a joint program of NOAA and USEPA that was established by Congress during a reauthorization of the CZMA to provide a more comprehensive solution to the problem of polluted runoff in coastal areas (NOAA and USEPA 1990). The program builds on existing coastal zone management and water quality programs by applying a consistent set of economically achievable measures to prevent and mitigate runoff pollution problems. State programs incorporate management

measures to address land-based sources of runoff from urban developments, marinas, hydromodification (e.g., stream channelization), and the loss of wetland and riparian areas

3.14.3.1.4 Marine Protection, Research and Sanctuaries Act

Ocean disposal of dredged materials is regulated under Title I of the Marine Protection, Research and Sanctuaries Act (MPRSA; 33 USC. 1401 *et seq.*). The USEPA and USACE share management responsibility for ocean disposal of dredged material. Under Section 102 of MPRSA, USEPA has the responsibility for designating an acceptable location for the ocean dredged material disposal site. With concurrence from USEPA, the USACE issues permits under MPRSA Section 103 for ocean disposal of dredged material deemed suitable according to USEPA criteria in MPRSA Section 102 and EPA regulations in Title 40 of the CFR Part 227 (40 CFR 227).

3.14.3.1.5 Oil Pollution Control Act

As set forth in 33 USC Section 2701 *et seq.*, this act requires vessel owners to report any hazardous waste spilled from a vessel. Owners are responsible for cleanup and any damages. Marinas are responsible for any oil contamination resulting from activities at their facilities including dumping or spilling oil or oil-based paint and the use of chemically treated agents. The Act is administered by the USCG.

Spill, Prevention, Control, and Countermeasure (SPCC): Oil SPCC regulations require the Port to have in-place measures that help ensure oil spills do not occur. However, if they do, there are protocols and response equipment in place to contain the spill and neutralize potential harmful impacts. For any proposed project with an in-water component, an SPCC Plan and an OSCP would be prepared for review and approval by the RWQCB or the CDFG OSPR, in consultation with other responsible agencies. The SPCC Plan and OSCP would detail and implement spill prevention and control measures.

Office of Spill Prevention and Response (OSPR): This office is both a prevention and response organization and has the CDFG's public trustee and custodial responsibilities for protecting, managing, and restoring the state's fish, wildlife, and plants (CDFG 2012a). Part of OSPR's comprehensive program is the requirement for all marine facilities and tank vessels carrying petroleum product as cargo, as well as all non-tank vessels over 300 gross tons, to have California approved oil spill contingency plans. The Marine Safety Branch is responsible for the review and approval of oil spill contingency plans submitted to OSPR and for ensuring that those vessels entering California State waters that are required to have California oil spill contingency plans have approved plans (CDFG 2012b).

3.14.3.2 State Regulations

3.14.3.2.1 Porter-Cologne Act of 1972

The Porter-Cologne Water Quality Control Act (CWC Section 13000 *et seq.*), which is the principal law governing water quality regulation in California, establishes a

comprehensive program to protect water quality and the beneficial uses of state waters. The Act established the SWRCB and nine RWQCBs, which are charged with implementing its provisions and which have primary responsibility for protecting water quality in California. The Porter-Cologne Water Quality Control Act also implements many provisions of the federal CWA, such as the NPDES permitting program. CWA Section 401 gives the SWRCB the authority to review any proposed federally permitted or federally licensed activity that may impact water quality and to certify, condition, or deny the activity if it does not comply with state water quality standards. If the SWRCB imposes a condition on its certification, those conditions must be included in the federal permit or license.

3.14.3.2.2 Water Quality Control Plan, Los Angeles Region (Basin Plan)

The Basin Plan (Los Angeles RWQCB 1994) is designed to preserve and enhance water quality and to protect beneficial uses of regional waters (inland surface waters, groundwater, and coastal waters such as bays and estuaries). The Basin Plan designates beneficial uses of surface water and groundwater, such as contact recreation or municipal drinking water supply. The Basin Plan also establishes water quality objectives, which are defined as "the allowable limits or levels of water quality constituents or characteristics which are established for the reasonable protection of beneficial uses of water or the prevention of nuisance within a specific area."

The Basin Plan specifies water quality objectives for a number of constituents/ characteristics that could be affected by the proposed Program or alternatives. These constituents include: bioaccumulation; biostimulatory substances; chemical constituents; DO; oil and grease; pesticides; pH; PCBs; suspended solids; toxicity; and, turbidity. With the exceptions of DO and pH, water quality objectives for most of these constituents are expressed as descriptive rather than numerical limits. For example, the Basin Plan defines limits for chemical contaminants in terms of bioaccumulation, chemical constituents, pesticides, PCBs, and toxicity as follows:

- Toxic pollutants shall not be present at levels that bioaccumulate in aquatic life to levels which are harmful to aquatic life or human health;
- Surface waters shall not contain concentrations of chemical constituents in amounts that adversely affect any designated beneficial use:
- No individual pesticide or combination of pesticides shall be present in concentrations that adversely affect beneficial uses. There shall be no increase in pesticide concentrations found in bottom sediments or aquatic life; and,
- All waters shall be maintained free of toxic substances in concentrations that are toxic to, or produce detrimental physiological responses in human, plant, animal, or aquatic life. There shall be no chronic toxicity in ambient waters outside mixing zones.

The Basin Plan also specifies water quality objectives for other constituents, including ammonia, bacteria, total chlorine residual, and radioactive substances. These are not evaluated in this PEIR because the proposed Program and its alternatives do not include any discharges or activities that would affect the water

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quality objectives for these parameters. A basin plan amendment incorporating the Harbor Toxics TMDL was enacted into law in March 2012.

3.14.3.2.3 State Water Resources Control Board Stormwater Permits

The SWRCB has developed a statewide General Construction Activities Stormwater Permit and a General Industrial Activities Stormwater Permit for projects that do not require an individual permit for these activities. The General Industrial Activities Stormwater Permit is a state-wide general NPDES permit issued by the SWRCB that regulates stormwater discharges associated with 10 broad categories of industrial activities. In the Los Angeles area, this permit is administered by the Los Angeles RWQCB under Order 97-03-DWQ, with oversight by USEPA. The General Industrial Activities Stormwater Permit (Water Quality Order 02-01-DWQ) requires dischargers to develop and implement a SWPPP to reduce or prevent industrial pollutants in stormwater discharges, eliminate unauthorized non-storm discharges, and conduct visual and analytical stormwater discharge monitoring to verify the effectiveness of the SWPPP.

The General Construction Activities Stormwater Permit is a state-wide general NPDES permit issued by the SWRCB that regulates stormwater discharges from construction projects that encompass at least 1 acre of soil disturbance, unless the discharge is in compliance with an NPDES Permit. The General Construction Activities Stormwater Permit applies to all stormwater discharges associated with construction activities, except for those on tribal lands, those in the Lake Tahoe Hydrologic Unit, and those performed by Caltrans. Under this permit, all construction activities that disturb 1 acre or more must:

- Prepare and implement a SWPPP that specifies BMPs to prevent all construction pollutants from contacting stormwater. The intent of the SWPPP and BMPs is to keep all products of erosion from moving offsite into receiving waters;
- Eliminate or reduce non-stormwater discharges to storm sewer systems and waters of the U.S.; and,
- Perform sampling and analytical monitoring to determine the effectiveness of BMPs in (a) preventing further impairment by sediment in storm waters discharged directly into waters listed as impaired for sediment or silt; and, (b) reducing or preventing pollutants (even if not visually detectable) in stormwater discharges from causing or contributing to exceedances of water quality objectives.

3.14.3.2.4 Los Angeles Municipal Separate Storm Sewer System NPDES Permit

The Municipal Stormwater Permitting Program regulates stormwater discharges from municipal separate storm sewer systems (MS4s). The Los Angeles RWQCB, with oversight by USEPA, administers the MS4 permitting program in the Los Angeles area (USEPA 2012a). The MS4 permits require the municipal discharger (typically, a city or county) to develop and implement a Stormwater Management Plan/Program with the goal of reducing the discharge of pollutants to the maximum extent

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practicable, the performance standard specified in Section 402(p) of the CWA. The programs specify what BMPs will be used to address certain program areas, which include public education and outreach; illicit discharge detection and elimination; construction and post-construction; and, good housekeeping for municipal operations. MS4 permits also generally include a monitoring program.

3.14.3.2.5 California Toxics Rule

The CTR establishes numeric criteria for priority toxic pollutants in inland waters as well as enclosed bays and estuaries to protect ambient aquatic life (23 priority toxics) and human health (57 priority toxics). The CTR also includes provisions for compliance schedules to be issued for new or revised NPDES permit limits when certain conditions are met. The numeric criteria are the same as those recommended by the USEPA in its CWA Section 304(a) guidance (USEPA 2012b).

3.14.3.2.6 California Bay Protection and Toxics Cleanup Program

The California Bay Protection and Toxic Cleanup Act requires the SWRCB to develop sediment quality objectives for toxic pollutants to protect the state's enclosed bays and estuaries. The SWRCB has been developing sediment quality objectives based on a "multiple lines of evidence" approach utilizing information on sediment chemistry, toxicity and benthic health. The SWRCB is proposing to amend the *Water Quality Control Plan for Enclosed Bays and Estuaries - Part 1 Sediment Quality*. The proposed amendments will only apply to surficial sediments within enclosed bays and estuaries of California (SWRCB 2009).

3.14.3.3 Local Plans

3.14.3.3.1 Water Resources Action Plan

The WRAP was developed jointly by the Port and the Port of Long Beach to address water and sediment quality issues of mutual concern. The WRAP (Port and Port of Long Beach 2009) has two main driving forces: 1) the ports' need to achieve their broad mission to protect and improve water and sediment quality; and, 2) the promulgation of TMDLs for port waters and the associated CWA permits (Section 1.7.2.4.2, Water Quality). The purpose of the WRAP is to provide the framework and mechanisms for the ports to achieve the goals and targets established in TMDLs affecting the port complex, and to comply with the Industrial Activities, Construction Activities, and Municipal permits issued to the ports and their respective cities and tenants through the NPDES program. Four basic types of sources are addressed by the WRAP control measures: land use discharges; on-water discharges; sediments; and watershed discharges. Control measures for land use and water use are summarized in Table 3.14-2. The control measures address sources, rather than specific pollutants since a given measure is likely to be effective for more than one pollutant. Control measures developed in the WRAP do not identify numerical goals for pollution reduction, nor do they set compliance standards. Rather, the WRAP provides a roadmap for the Port and Port of Long Beach to comply with existing regulations.

Table 3.14-2. WRAP Control Measures

Control Measure	Description
	Landside Sources
LU-1: Enhance housekeeping BMPs in maintenance and fueling areas, general cargo handling areas, certain dry bulk cargo handling areas, automobile dismantling and boat repair facilities, oil production facilities, and building maintenance and landscaping areas. LU-2: Develop a Port-wide guidance manual for design of new and redeveloped	Increase the scope of housekeeping BMP application, and improve and add BMPs; apply BMPs already in use more uniformly to facilities port-wide, and institute new BMPs as needed. Review individual facility SWPPPs and recent inspection/audit and annual reports in the normal course of program management to identify needed improvements in terms of existing and new housekeeping BMPs. Develop a guidance manual, in coordination with agencies and city departments, to ensure that port-specific conditions are
facilities, including design criteria and operational BMPs.	reflected in SUSMP design guidance for measures instituted on port property.
LU-3: Evaluate the need for structural BMPs for key discharges and targeted pollutants at existing facilities and install where necessary to ensure compliance.	Where LU-1 proves inadequate in high-risk areas, evaluate the need for new or additional structural BMPs (e.g., berms, separators, containment, valves, in-line hydrodynamic treatment units, diversion to sewer, stormwater recycling, and drain capping), and install those deemed necessary and appropriate.
LU-4: Continue and expand upon existing stormwater/dust control programs for vacant/undeveloped property.	Inventory vacant and undeveloped areas within both ports to determine areas of highest priority for runoff and pollutant control measures. For those areas deemed highest priority, install temporary measures pending long-term solutions.
LU-5: Enhance and expand litter control programs and implement relevant elements of those programs in specific sources.	Review all facilities to determine where the scope of existing litter-related housekeeping and structural BMP application needs to be increased and where additional BMPs (e.g., fences, stormceptors, public education, enforcement, new equipment) are necessary.
LU-6: Enhance and expand street and public parking area sweeping/ cleaning programs.	Evaluate sweeping/cleaning activities and inspect all sites to assess debris levels and problem areas (e.g., dry bulk and recycled metals terminals access streets, truck queuing lanes, parking lots at restaurants and fishing piers). Evaluate existing street sweeping and cleaning equipment. Revise sweeping/cleaning schedules and equipment as needed.
LU-7: Evaluate existing construction permit compliance procedures and enhance as necessary.	Evaluate recent inspection reports and reporting protocols, review upcoming revisions to the General Construction Permit, and formulate the necessary program enhancements (e.g., revised permit structure, inspection frequency, and construction specifications).
LU-8: Evaluate Port-owned properties outside the harbor districts and ensure permit compliance as necessary.	Develop a management program that includes procedures for ensuring that remote site facilities found to be deficient in their compliance work with their local agencies to achieve compliance. On-Water Sources
OW-1: Develop guidance manual for on-	Develop manuals that will be distributed to vessel operators
water activities (e.g., allowable and prohibited vessel maintenance activities and discharges).	(including cargo vessels, harbor craft, and recreational vessels) as guidance for allowable and prohibited on-water activities.
OW-2: Develop Port policy and standards for maintenance, in-kind replacement, and eventual phasing out of exposed treated pilings from in-water applications.	Develop plans for phasing out exposed treated pilings by establishing BMPs for current piling management practices (wrapping, storage, installation, and disposal) and identifying feasible alternatives to the use of treated wood pilings.

Table 3.14-2. WRAP Control Measures

Control Measure	Description			
OW-3: Develop BMPs and Port standards	Identify the feasibility of alternative anti-corrosion technology			
for zinc-based cathodic protection of port	(e.g., other metals or induced-current systems) and develop			
structures and vessels.	guidance for applying those alternatives to port practices.			
Sediments				
S-1: Develop sediment management policy/guidance establishing priorities for removal, disposal, and management of sediments with a clear decision-making framework.	Develop sediment management policy and guidance that will apply the Contaminated Sediment Task Force (CSTF) Long-Term Management Strategy to the Port situation. Policy will include identification of data gaps and priority areas, and short-term and long-term management strategies for future projects.			
S-2: Develop a sediment management policy establishing priorities for the management of areas of legacy contaminated sediments and hotspots.	Complete remediation of IR Site 7, continue participation in Consolidated Slip Restoration Task Force. Work with regulatory agencies and stakeholders to develop scientifically-based TMDLs; develop implementation plan to manage hotspots and comply with TMDLs. Any remedial process will ultimately be driven by the regulatory agencies and may include other responsible parties.			
Watershed				
WS-1: Employ all available means to support efforts to reduce upstream pollutant loadings that adversely affect harbor water and sediment quality.	Participate in local and regional efforts to characterize pollutant inputs to the ports from outside sources; participate in watershed planning efforts; encourage the Los Angeles RWQCB and USEPA to use their authority to address upstream discharges.			

3.14.4 Impacts and Mitigation Measures

3.14.4.1 Methodology

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Potential impacts to water quality, sediments, and oceanography as a result of the proposed Program are assessed through a comparison of literature data (including applicable water quality criteria) and results from past projects in the Port, to estimated discharges and other consequences of the proposed Program using scientific expertise of the preparers. For oceanographic resources, potential impacts are assessed using results from previous modeling studies for the Port, the program description (Chapter 2.0, Program Description), and preparer expertise. Potential impacts to groundwater quality are addressed in Section 3.6, Groundwater and Soils, and the effects of flooding impacts associated with the proposed Program are evaluated in Section 3.5, Geology.

3.14.4.2 Thresholds of Significance

The *L.A. CEQA Thresholds Guide* (City of Los Angeles 2006) is the basis for the following significance criteria and for evaluating the significance of impacts on water quality, sediments, and oceanography resulting from the proposed Program. Water quality, sediments, and oceanography impacts would be significant under the following conditions.

WQ-1: Water quality degradation is considered a significant impact if the proposed Program causes a violation of any water quality standard or waste

discharge requirement (WDR), or creates a condition of pollution, 1 contamination or nuisance as defined in CWC Section 13050. 2 "Pollution" means an alteration of the quality of the waters of the state to a degree 3 that unreasonably affects either of the following: (1) the waters for beneficial uses; 4 or, (2) facilities that serve these beneficial uses. "Pollution" may include 5 6 "Contamination." "Contamination" means an impairment of the quality of the waters of the state by 7 waste to a degree that creates a hazard to the public health through poisoning or 8 through the spread of disease. "Contamination" includes any equivalent effect 9 resulting from the disposal of waste, whether or not waters of the state are affected. 10 "Nuisance" means anything that meets all of the following requirements: 1) is 11 injurious to health, or is indecent or offensive to the senses, or an obstruction to the 12 free use of property, so as to interfere with the comfortable enjoyment of life or 13 property; 2) affects at the same time an entire community or neighborhood, or any 14 considerable number of persons, although the extent of the annoyance or damage 15 inflicted upon individuals may be unequal; and, 3) occurs during, or as a result of, the 16 treatment or disposal of wastes. 17 **WQ-2**: Placement of fill is considered a significant impact if the proposed Program 18 substantially reduces or increases the amount of surface water in a water body. 19 **WQ-3**: Placement of fill is considered a significant impact if it causes permanent 20 adverse changes to the movement of surface water sufficient to produce a 21 substantial change in the current or direction of water flow. 22 **WO-4**: Water quality degradation is considered significant if the proposed 23 Program accelerates natural processes of wind and water erosion and 24 sedimentation, resulting in sediment runoff or deposition which would not 25 be contained or controlled onsite 26 3.14.4.3 Impacts and Mitigation 27 Construction of the proposed appealable/fill projects would require permits and 28 would be governed by WDRs. Assessments of the potential for the proposed 29 appealable/fill projects to have adverse impacts on water and sediment quality 30 include the assumptions, based on regulatory controls, that the project would require 31 the following: 32 A Section 404 (of the CWA) permit from the USACE for in-water construction 33 activities: 34 A Section 401 (of the CWA) Water Quality Certification from the Los Angeles 35 RWQCB for in-water construction activities that contains conditions including 36 standard WDRs; 37 An individual NPDES permit for stormwater discharges or coverage under the 38 General Construction Activities Storm Water Permit. This permit will include 39 preparation of a project-specific SWPPP with BMPs to prevent runoff of 40 pollutants to harbor waters (SWRCB 2010b); 41

- A Debris Management Plan and SPCC Plan that would be prepared and implemented prior to the start of construction activities;
- Vessel operators would comply with federal and state regulations governing discharges to state waters (Port of Long Beach and Port 2012), the VGP, and the Port Tariff No. 4 (Table 4 in Port of Long Beach and Port 2012 that identifies the rules related to discharges that are allowed and prohibited by the Port tariff);
- The tenant would obtain and implement the appropriate stormwater discharge permits for operation of the sites;
- The tenant would comply with Port Marine Oil Terminal lease conditions, which include provisions for the inspection, control, and cleanup of leaks from aboveground tank and pipeline sources; and,
- Land-use source control measures (e.g., housekeeping and structural BMPs, if needed) identified through the stormwater permits, WRAP, and Tenant Outreach Program would be implemented as appropriate.

Other assumptions are included in the impact analysis below where applicable.

Impact WQ-1: The proposed Program would not cause violations of any water quality standard or waste discharge requirement, or create a condition of pollution, contamination or nuisance as defined in California Water Code §13050.

Planning Area 2

Construction

Two of the proposed appealable/fill projects and associated land use changes (Yang Ming Terminal Redevelopment and China Shipping Fill) in Planning Area 2 entail cut and fill components that would require in-water construction. The Berths 187-189 Liquid Bulk Relocation Project would involve in-water construction to make the wharf at Berths 191-194 MOTEMS compliant. None of the proposed appealable/fill projects, as currently defined (Section 2.5.3.3.2, Appealable/Fill Projects), would require dredging or dredged material disposal. Instead, it is expected that cut projects would involve excavation behind temporary bulkheads. Nevertheless, in-water construction activities would have the potential for degrading water or sediment quality in the Port or violating water quality standards.

Proposed appealable/fill projects that remove, replace, or install sheet pile bulkheads likely would disturb bottom sediments within the immediate project vicinity. Resuspension of bottom sediment into the water column would, in turn, result in impacts to water quality, such as increased turbidity and suspended particle and trace contaminant concentrations, and decreases in DO concentrations. For example, removal of sheet pile bulkheads would disturb bottom sediment through movement and vibration as the sheet pile is pulled out. Similarly, during placement of sheet pile bulkheads and pilings, vibration from pile driving equipment used to install sheet piles into the bottom would disturb and resuspend sediments. The magnitude of changes to water quality would depend, in part, on the specific construction methods employed and the physical and chemical characteristics of bottom sediments at the project site, but would be temporary in nature, lasting only as long as the construction

activities. Typically, WDRs and USACE permits require monitoring and control measures, including modification or suspension of activities if excessive turbidity is observed and, in certain cases, the use of silt curtains.

Sediments in some areas of the Port contain elevated contaminant concentrations which, if released from resuspended sediments, could affect water quality (USACE 2008). However, effects to water quality typically are localized and short-term because sediments suspended by construction activities settle to the bottom within periods of minutes to hours, depending on the particle size and settling rate and mixing and dispersion by local currents (USACE and LAHD 1992; Contaminated Sediment Task Force [CSTF] 2005). Fill placement is subject to the USACE's 404 permit program and requires a Section 401 Water Quality Certification from the Los Angeles RWQCB. A 401 Water Quality Certification is an agreement that a proposed discharge of fill would not violate state water quality standards (CSTF 2005).

The water quality certification also would specify receiving water monitoring requirements, which typically include measurements of water quality parameters such as DO, turbidity, pH, and suspended solids at varying distances from the dredging operations. Analyses of contaminant concentrations (metals, DDT, PCBs, and PAHs) in waters near the in-water construction operations may also be required if the contaminant concentrations in the Port sediments are elevated and represent a potential risk to beneficial uses. Monitoring data are used by the construction contractor to demonstrate that water quality limits specified in the permit are not exceeded.

In developing control measures for sediment management, LAHD considers options available based on guidance contained in the Los Angeles Region CSTF Strategy (CSTF 2005). This guidance includes the following key principles:

- Interagency coordination in planning efforts, including an open public process;
- Use of various best management practices for dredging, particularly of contaminated sediments;
- Beneficial re-use of sediments where possible; and,
- Employment of a hierarchy of disposal methods in the planning process.

WRAP sediment control measures S-1 and S-2 also address sediment management policy/guidance by establishing priorities for removal, disposal, and management of sediments with a clear decision-making framework, and a sediment management policy establishing priorities for the management of areas of legacy contaminated sediments and hotspots, respectively (Table 3.14-2).

In general, construction activities in the upland portions of the proposed appealable/fill projects would have the potential to have adverse impacts on Port water quality if the construction site is not appropriately managed for erosion, dust, runoff, and spills/leaks. These sources are addressed under Impact WQ-4. Construction activities associated with the proposed appealable/fill projects would require an individual NPDES permit for storm water discharges or coverage under the General Construction Activities Storm Water Permit. Preparation and implementation of a construction SWPPP would be required prior to the start of any

construction activities, and construction contractors would be required to implement BMPs to prevent/contain releases of soils and contaminants.

Accidents resulting in spills of fuel, lubricants, or hydraulic fluid from equipment used during construction of the proposed appealable/fill projects could result in releases of contaminants to Port waters. Based on past history for this type of work, accidental leaks and spills of large volumes of hazardous materials or wastes containing contaminants during onshore construction activities have a very low probability of occurring because large volumes of these materials typically are not used or stored at construction sites. Spills associated with construction equipment, such as oil/fluid drips or gasoline/diesel spills during fueling, typically involve small volumes that can be effectively contained within the work area and cleaned up immediately (Port of Los Angeles Spill Prevention and Control procedures [CA012]). Construction and industrial SWPPPs and standard Port BMPs (e.g., use of drip pans, contained refueling areas, regular inspections of equipment and vehicles, and immediate repairs of leaks) reduce the potential for materials from onshore construction activities to be transported off site and enter storm drains or the harbor.

The BMPs and other construction controls that would be employed, as described above, in compliance with the relevant permits would minimize the likelihood and severity of contaminant inputs to Port waters. Any such discharges are expected to be small and result in temporary, localized impacts to water quality that would not violate water quality standards or adversely affect the beneficial uses of waters of the Port.

Operations

Operation of the proposed appealable/fill projects (Yang Ming Terminal Redevelopment and China Shipping Fill) and activities associated with the proposed land use changes (e.g., converting vacant land on Mormon Island to liquid bulk and replacing an existing liquid bulk facility [Kinder Morgan] with container cargo uses) in Planning Area 2 are not expected to involve discharges of wastewaters other than stormwater runoff. The exception is that areas converted from liquid bulk to unpaved open space uses, such as the Berth 187-189 Liquid Bulk Relocation Project site, would provide increased potential for infiltration of runoff, resulting in somewhat lower runoff volumes. Similarly, the Berths 187-189 Liquid Bulk Relocation Project and associated land use change would not involve discharges of wastewaters other than stormwater runoff.

Stormwater runoff from proposed appealable/fill projects would be collected by the storm drain system and discharged to the harbor in quantities and at locations similar to existing conditions. The volume of stormwater discharged from the proposed appealable/fill projects in Planning Area 2 is expected to be comparable to existing discharge volumes. Similarly, the proposed appealable/fill projects and land use changes would not involve intensification of commercial/industrial activities. Further, implementation of these appealable/fill projects would include structural (e.g., SUSMP requirements) and procedural (housekeeping) BMPs that are not part of the current baseline. Thus, compared to baseline conditions, implementation of the proposed appealable/fill projects and land use changes would likely result in a reduction of pollutant concentrations that are commonly present in stormwater runoff from industrialized portions of the PMPU area. In addition, the facilities associated

with the proposed appealable/fill projects would be operated in accordance with one or more industrial SWPPPs that would contain monitoring requirements to ensure that stormwater quality complies with permit conditions.

Future increases in ship calls associated with the proposed appealable/fill projects and/or land use changes would increase risks of accidental spills and illegal discharges into the harbor, with corresponding increases in potentials for impacts to water and sediment quality. Vessels calling at the Port would be subject to the requirements of various federal and state regulations governing discharges to state waters, the VGP, and the Port Tariff No. 4 (Port of Long Beach and Port 2012). These regulations prohibit most discharges in coastal waters, such as oily bilge water, sewage, and various other wastes, and restrict the types of maintenance activities that can be performed in bays and harbors LAHD and the Port of Long Beach have a long-established spill response system, overseen by the USCG and the CDFG's OSPR. Under this program, vessels are required to maintain oil spill contingency plans and have the financial resources to support a spill response. The USCG conducts regular inspections of vessels to ensure seaworthiness and verify that appropriate pollution control mechanisms are in place.

Vessel traffic also represents one of several potential input sources of contaminants to the Port through discharges incidental to vessel operation and maintenance. Potential sources include in-water maintenance activities, deck wash-down, and leachate from vessel hull anti-fouling paints. Increases in vessel traffic could potentially contribute to higher mass loadings of contaminants. Through the NPDES program, most vessel discharges are now regulated under the Vessel General Permit. Copper is the most common active ingredient in anti-fouling paints. Other sources of copper to the watershed include atmospheric deposition and stormwater runoff. While vessel traffic is one of several ongoing and historical input sources of contaminants to the port complex watershed, portions of the Port are impaired with respect to copper. Thus, increased loadings associated with increases in vessel traffic compared to baseline conditions could worsen water and sediment quality conditions for copper.

Atmospheric deposition related to Port operational emissions may provide an increased localized impact to the local watersheds. These impacts are primarily related to resuspended dust from vehicular traffic and coarse-sized, mechanically-derived particles, such as zinc from tire wear and copper from brake pad wear. Fine particulates from vehicle exhaust may also contribute to the local watersheds to a lesser degree. However, the contribution of particulates from area-wide and regional transportation sources likely dominate the metal-containing particulate matter that enters the municipal storm drain systems and far outweighs the Port's contribution. Furthermore, mixing with Port receiving waters dilutes the pollutants so that the receiving water standards are not expected to be violated.

These watershed contaminant input sources were evaluated, and waste load allocations for the primary sources were assigned, as part of the Harbor Toxics TMDL (Los Angeles RWQCB and USEPA 2011). Compliance with the Harbor Toxics TMDL and the VGP is expected to reduce contaminant loading to harbor waters and sediments.

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Planning Area 3

Construction

The Berth 300 Development Project in Planning Area 3 would construct an 18-acre fill and a new wharf, but it would not require dredging or dredged material disposal. The land use option to convert Berth 301 from maritime support to liquid bulk would require upgrades to make the wharf MOTEMS compliant. The conversion of land at Pier 400 from container use to maritime support could result in the construction of a wharf. As discussed above for Planning Area 2, in-water construction activities associated with these projects would involve removal, replacement, or installation of sheet pile bulkheads and pilings likely would disturb bottom sediments within the immediate project vicinity. Resuspension of bottom sediments into the water column would, in turn, result in impacts to water quality, such as increased turbidity and suspended particle and trace contaminant concentrations, and decreases in DO concentrations. The magnitude of changes to water quality would depend, in part, on the specific construction methods employed and the physical and chemical characteristics of bottom sediments at the project site, but effects would be temporary, lasting only as long as the construction activities. Typically, WDRs and USACE permits require monitoring and control measures, including modification or suspension of activities if excessive turbidity is observed and use of silt curtains.

Construction activities in the upland portions of the Berth 300 Development Project and other land use changes in Planning Area 3 (e.g., converting vacant land to maritime support, converting the break bulk and vacant area at Berths 206-209 and 210-211 to mixed use [i.e., container, dry bulk, and/or break bulk], replacing the existing liquid bulk facility north of the TIWRP with container cargo uses, converting vacant land, commercial fishing, and industrial areas near Fish Harbor to container cargo uses, converting Berth 301 from maritime support to liquid bulk or container cargo uses, and conversion of land at Pier 400 from container use to maritime support) have the potential for adverse impacts on Port water quality if the construction site is not appropriately managed for erosion, dust, runoff, and spills/leaks. These sources are addressed under Impact WQ-4. Construction activities would require an individual NPDES permit for storm water discharges or coverage under the General Construction Activities Storm Water Permit. Preparation and implementation of a construction SWPPP would be required prior to start of any construction activities, and construction contractors would be required to implement BMPs to prevent/contain releases of soils and contaminants.

Accidents resulting in spills of fuel, lubricants, or hydraulic fluid from equipment used during construction of the Berth 300 Development Project and construction associated with land use changes could result in releases of contaminants to Port waters. Based on past history for this type of work, accidental leaks and spills of large volumes of hazardous materials or wastes containing contaminants during onshore construction activities have a very low probability of occurring because large volumes of these materials typically are not used or stored at construction sites. Standard Port BMPs reduce the potential for materials from onshore construction activities to be transported offsite and enter storm drains or the harbor, thus minimizing the likelihood and severity of contaminant inputs to Port waters. Any such discharges are expected to be small and result in temporary, localized impacts to

water quality that would not violate water quality standards or adversely affect beneficial uses of Port waters.

Operations

Operation of the Berth 300 Development Project and other land use changes in Planning Area 3 noted above are not expected to involve discharges of wastewaters other than stormwater runoff. The Berth 300 Development Project would collect stormwater runoff by the storm drain system and discharge it to the harbor in quantities and at locations similar to existing conditions. The volume of stormwater discharged from Berth 300 Development Project in Planning Area 3 is expected to be comparable to existing discharge volumes, with the exception of minor increases related to runoff from the 18-acre fill at Berth 300. Similarly, contaminant loading of stormwater runoff would be similar to or less than existing conditions because the proposed appealable/fill project and land use changes would not involve intensification of commercial/industrial activities. Regardless, implementation of the Berth 300 Development Project would include structural and procedural (housekeeping) BMPs that are not part of the current baseline. Thus, compared to baseline conditions, implementation of the proposed appealable/fill project and land use changes likely would result in a reduction of pollutant concentrations that are commonly present in stormwater runoff from industrialized portions of the PMPU area. In addition, the facilities associated with Berth 300 Development Project would be operated in accordance with one or more industrial SWPPPs that would contain monitoring requirements to ensure that stormwater quality complies with permit conditions.

Future increases in ship calls associated with the Berth 300 Development Project and/or land use changes could also result in higher mass loadings of contaminants through discharges incidental to vessel operation and maintenance. Vessels calling at the Port would be subject to the requirements of various federal and state regulations governing discharges to state waters, the VGP, and the Port Tariff No. 4 (Port of Long Beach and Port 2012). Through the NPDES program, most vessel discharges are now regulated under the VGP. Future increases in vessel traffic also would increase risks of accidental spills and illegal discharges into the port complex, with corresponding increases in potentials for impacts to water and sediment quality. In accordance with LAHD's spill response system, vessels are required to maintain oil spill contingency plans and have the financial resources to support a spill response. The USCG conducts regular inspections of vessels to ensure seaworthiness and verify that appropriate pollution control mechanisms are in place.

Vessel traffic also represents one of several potential input sources of contaminants to the Port through discharges incidental to vessel operation and maintenance. Potential sources include in-water maintenance activities, deck wash-down, and leachate from vessel hull anti-fouling paints. Increases in vessel traffic could potentially contribute to higher mass loadings of contaminants. Through the NPDES program, most vessel discharges are now regulated under the Vessel General Permit. Copper is the most common active ingredient in anti-fouling paints. Other sources of copper to the watershed include atmospheric deposition and stormwater runoff. While vessel traffic is one of several ongoing and historical input sources of contaminants to the port complex watershed, portions of the Port are impaired with respect to copper. Thus,

increased loadings associated with increases in vessel traffic compared to baseline conditions could worsen water and sediment quality conditions for copper.

Atmospheric deposition related to Port operational emissions may provide an increased localized impact to the local watersheds. These impacts are primarily related to resuspended dust from vehicular traffic and coarse-sized, mechanically-derived particles, such as zinc from tire wear and copper from brake pad wear. Fine particulates from vehicle exhaust may also contribute to the local watersheds to a lesser degree. However, the contribution of particulates from area-wide and regional transportation sources likely dominate the metal-containing particulate matter that enters the municipal storm drain systems and far outweighs the Port's contribution. Furthermore, mixing with Port receiving waters dilutes the pollutants so that the receiving water standards are not expected to be violated.

These watershed contaminant input sources were evaluated, and waste load allocations for the primary sources were assigned, as part of the Harbor Toxics TMDL (Los Angeles RWQCB and USEPA 2011). Compliance with the Harbor Toxics TMDL and the VGP is expected to reduce contaminant loading to harbor waters and sediments.

Planning Area 4

Construction

Of the three proposed appealable/fill projects in Planning Area 4 (Tri Marine Expansion, 338 Cannery Street Adaptive Reuse, and Al Larson Marina) only the Al Larson Marina Project would involve in-water construction, consisting primarily of removal of marina slips. None of the proposed appealable/fill projects would involve dredging or dredged material disposal.

Removal of pilings or other in-water marina structures by the Al Larson Marina project likely would disturb bottom sediments within the immediate project vicinity. Resuspension of bottom sediments into the water column would, in turn, result in impacts to water quality, such as increased turbidity and suspended particle and trace contaminant concentrations, and decreases in DO concentrations. The magnitude of changes to water quality would depend, in part, on the specific construction methods employed and the physical and chemical characteristics of bottom sediments at the project site, but the effects would be temporary in nature, lasting only as long as the construction activities. Typically, WDRs and USACE permits require monitoring and control measures, including modification or suspension of activities and/or the use of silt curtains if excessive turbidity is observed.

Construction activities in the upland portions of the proposed appealable/fill projects and/or construction activities associated with land use changes have the potential to have adverse impacts on Port water quality if the construction site is not appropriately managed for erosion, dust, runoff, and spills/leaks. These sources are addressed under Impact WQ-4. Construction activities would require an individual NPDES permit for storm water discharges or coverage under the General Construction Activities Storm Water Permit. Preparation and implementation of a construction SWPPP would be required prior to start of any construction activities,

 and construction contractors would be required to implement BMPs to prevent/contain releases of soils and contaminants.

Accidents resulting in spills of fuel, lubricants, or hydraulic fluid from equipment used during in-water construction associated with the Al Larson Marina Project could result in releases of contaminants to Port waters. Based on past history for this type of work, accidental leaks and spills of large volumes of hazardous materials or wastes containing contaminants during onshore construction activities have a very low probability of occurring because large volumes of these materials typically are not used or stored at construction sites. Standard Port BMPs reduce the potential for materials from onshore construction activities to be transported offsite and enter storm drains or the harbor, thus minimizing the likelihood and severity of contaminant inputs to Port waters. Any such discharges are expected to be small and result in temporary, localized impacts to water quality that would not violate water quality standards or adversely affect beneficial uses of waters of the Port.

Operations

Operations of the Tri Marine Expansion, 338 Cannery Street Adaptive Reuse, and Al Larson Marina projects and other land use changes in Planning Area 4 are not expected to involve discharges of wastewaters other than stormwater runoff. The proposed appealable/fill projects would collect stormwater runoff by the storm drain system and discharge it to the harbor in quantities and at locations similar to existing conditions. The volume of stormwater discharged from Tri Marine Expansion, 338 Cannery Street Adaptive Reuse, and Al Larson Marina projects in Planning Area 4 is expected to be comparable to existing discharge volumes. Similarly, contaminant loading of stormwater runoff would be similar to or less than existing conditions because the proposed appealable/fill projects and land use changes generally would not involve intensification of commercial/industrial activities, with the exception of replacing commercial fishing with container uses at Fish Harbor. Regardless. implementation of the proposed appealable/fill projects would include structural and procedural (housekeeping) BMPs that are not part of the current baseline. Thus, compared to baseline conditions, implementation of the proposed appealable/fill projects and land use changes would likely result in a reduction of pollutant concentrations that are commonly present in stormwater runoff from industrialized portions of the PMPU area. In addition, the facilities associated with proposed appealable/fill projects would be operated in accordance with one or more industrial SWPPPs that would contain monitoring requirements to ensure that stormwater quality complies with permit conditions.

Future increases in ship calls associated with the proposed appealable/fill projects and/or land use changes could also result in higher mass loadings of contaminants through discharges incidental to vessel operation and maintenance. Vessels calling at the Port would be subject to the requirements of various federal and state regulations governing discharges to state waters, the VGP, and the Port Tariff No. 4 (Port of Long Beach and Port 2012). Through the NPDES program, most vessel discharges are now regulated under the VGP. Future increases in vessel traffic also would also increase risks of accidental spills and illegal discharges into the harbor, with corresponding increases in potentials for impacts to water and sediment quality. In accordance with LAHD's spill response system, vessels are required to maintain oil spill contingency plans and have the financial resources to support a spill response.

The USCG conducts regular inspections of vessels to ensure seaworthiness and verify that appropriate pollution control mechanisms are in place.

Vessel traffic also represents one of several potential input sources of contaminants to the Port through discharges incidental to vessel operation and maintenance. Potential sources include in-water maintenance activities, deck wash-down, and leachate from vessel hull anti-fouling paints. Increases in vessel traffic could potentially contribute to higher mass loadings of contaminants. Through the NPDES program, most vessel discharges are now regulated under the Vessel General Permit. Copper is the most common active ingredient in anti-fouling paints. Other sources of copper to the watershed include atmospheric deposition and stormwater runoff. While vessel traffic is one of several ongoing and historical input sources of contaminants to the port complex watershed, portions of the Port are impaired with respect to copper. Thus, increased loadings associated with increases in vessel traffic compared to baseline conditions could worsen water and sediment quality conditions for copper.

Atmospheric deposition related to Port operational emissions may provide an increased localized impact to the local watersheds. These impacts are primarily related to resuspended dust from vehicular traffic and coarse-sized, mechanically-derived particles, such as zinc from tire wear and copper from brake pad wear. Fine particulates from vehicle exhaust may also contribute to the local watersheds to a lesser degree. However, the contribution of particulates from area-wide and regional transportation sources likely dominate the metal-containing particulate matter that enters the municipal storm drain systems and far outweighs the Port's contribution. Furthermore, mixing with Port receiving waters dilutes the pollutants so that the receiving water standards are not expected to be violated.

These watershed contaminant input sources were evaluated, and waste load allocations for the primary sources were assigned, as part of the Harbor Toxics TMDL (Los Angeles RWQCB and USEPA 2011). Compliance with the Harbor Toxics TMDL and the VGP is expected to reduce contaminant loading to harbor waters and sediments.

Impact Determination

Construction

Compliance with applicable regulations, permit conditions, and source control measures would reduce the risks that construction activities associated with the proposed appealable/fill projects and land use changes would significantly degrade water quality. Potential impacts from in-water construction conducted in accordance with permit conditions, Water Quality Certifications, and BMPs would be less than significant.

Operations

Similarly, implementing appropriate BMPs and compliance with the requirements of the NPDES Stormwater Program, LAMC, and other applicable federal, state, and local regulations would reduce the risks of impacts to water quality from operational discharges of stormwater. Potential impacts to water and sediment quality from

terminal or other Port operations covered by the PMPU would be less than 1 significant. 2 Mitigation Measures 3 4 No mitigation is required. Residual Impacts 5 Residual impacts would be less than significant. 6 Impact WQ-2: The proposed Program would not result in 7 placement of fill that substantially reduces or increases the amount of surface water in a water body. 9 Planning Area 2 10 Construction 11 Two of the proposed appealable/fill projects (Yang Ming Terminal Redevelopment 12 and China Shipping Fill) in Planning Area 2 would have small fill (6 acres and 16 13 acres, respectively) components. The Yang Ming Terminal Redevelopment Project 14 also would involve a small cut (i.e., creation of open water) that would create 3 acres 15 of new open water. The Berths 187-189 Liquid Bulk Relocation Project and other 16 proposed land use changes in Planning Area 2 would not create new fill or cuts. 17 The net surface area of the fills associated with the Yang Ming Terminal 18 Redevelopment and China Shipping Fill projects (22 acres combined) represents only 19 a small portion of the total acreage of open water habitat within the PMPU area 20 (approximately 3,250 acres). Minor, temporary, and localized changes in surface 21 water coverage would occur from in-water construction activities due to the presence 22 of construction equipment. However, this effect would be minor because much of the 23 construction work likely would occur from land, minimizing the need for in-water 24 construction equipment. Thus, these proposed appealable/fill projects would have 25 26 little effect on the amount of open water in the PMPU area, and construction activities would not cause changes to water or sediment quality or beneficial uses. 27 **Operations** 28 The small net change in the surface area of open water in the port complex associated 29 with operation of the Yang Ming Terminal Development and China Shipping Fill 30 projects would not result in significant changes in water or sediment quality or 31 beneficial uses. 32 Planning Area 3 33 Construction 34 The Berth 300 Development Project in Planning Area 3 would construct an 18-acre 35 36 fill and new wharf, whereas none of the proposed land use changes would create new fill or cuts. Some effects would occur during construction of the Berth 300 37

Development fill and wharf and/or wharf upgrades at Berth 301 due to the presence 1 of construction equipment. However, effects would be minor because much of the 2 3 construction work is expected to occur from land, minimizing the need for in-water construction equipment, and therefore unlikely to cause changes in water or sediment 4 quality or beneficial uses. 5 **Operations** 6 The surface area of the Berth 300 Development fill (18 acres) represents only a very 7 small portion of the open water habitat within the PMPU area (approximately 3,250 8 acres). The small, temporary and localized changes in surface water area in the port 9 complex associated with operation of the Berth 300 Development Project would not 10 result in significant changes in water or sediment quality or beneficial uses. 11 Planning Area 4 12 Construction 13 The Tri Marine Expansion, 338 Cannery Street Adaptive Reuse, and Al Larson 14 Marina projects and associated land use changes in Planning Area 4 would not 15 require fill. The Al Larson Marina Project would remove docks and pilings from the 16 existing marina, which would result in minor, temporary, and localized changes in 17 surface water coverage due to the presence of construction equipment. However, 18 once the docks were removed, construction of the Al Larson Marina would result in a 19 small net increase in open water. Nevertheless, in-water construction activities in 20 Planning Area 4 would not result in substantial changes in the amount of surface 21 water. 22 **Operations** 23 Operation of the Tri Marine Expansion, 338 Cannery Street Adaptive Reuse, and Al 24 Larson Marina projects and associated proposed land use changes in Planning Area 4 25 would not result in substantial reductions in the amount of surface water. 26 **Impact Determination** 27 Construction and Operations 28 Construction and operation of the three projects, associated with small cut and fill 29 components (Yang Ming Terminal Redevelopment, China Shipping Fill, and Berth 30 300 Development), would collectively result in less than significant impacts. The 31 other proposed appealable projects and land use changes would not fill open water 32 areas of the Port and, therefore, would have no impact on surface water areas. 33 **Mitigation Measures** 34 No mitigation is required. 35 **Residual Impacts** 36

Residual impacts would be less than significant.

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Impact WQ-3: The proposed Program would not result in 1 placement of fill that causes permanent adverse changes to the 2 movement of surface water sufficient to produce a substantial 3 change in the current or direction of water flow. 4 Planning Area 2 5 Construction 6 The Yang Ming Terminal Redevelopment and China Shipping Fill projects in 7 Planning Area 2 would have small fill components (6 acres and 16 acres, 8 respectively). The Yang Ming Terminal Redevelopment Project also would involve a 9 3-acre cut. The Berths 187-189 Liquid Bulk Relocation Project and other proposed 10 land use changes in Planning Area 2 would not create new cuts or fill. 11 Construction activities associated with the Yang Ming Terminal Redevelopment and 12 China Shipping Fill projects would not result in permanent adverse changes in 13 surface water movement because they would not create any barriers to water 14 movement or promote stagnation or other flow modifications that could result in 15 adverse impacts to marine water quality. Instead, minor, temporary and localized 16 changes in flow conditions could occur due to the presence of construction 17 equipment. However, these effects would be minor because much of the construction 18 work would occur from land, minimizing the need for in-water construction 19 equipment. 20 **Operations** 21 Long-term changes to water flow patterns in the port complex related to operation of 22 the Yang Ming Terminal Redevelopment and China Shipping Fill projects would be 23 minor because the footprints of the cut and fill areas would be small relative to the 24 overall surface water area. Proposed land use changes in Planning Area 2 would not 25 result in any barriers to water movement in the Port. 26 Planning Area 3 27 Construction 28 The Berth 300 Development Project would construct an 18-acre fill. Construction 29 activities would cause minor, temporary, and localized changes in flow conditions 30 due to the presence of construction equipment. However, these activities would not 31 create any barriers to water movement or promote stagnation or other flow

Operations

construction equipment.

Long-term changes to water flow patterns in the port complex related to operation of the Berth 300 Development Project and associated land use changes would be minor because the footprint of the fill area would be small relative to the overall surface

modifications that could result in adverse impacts to marine water quality. The

construction work would occur from land, minimizing the need for in-water

effects of project construction on water flow would be minor because much of the

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water area, and would have minimal impacts on water movement or exchanges 1 between open water areas of the Port. Proposed land use changes in Planning Area 3 2 3 would not result in any barriers to water movement in the Port. Planning Area 4 4 Construction 5 The Tri Marine Expansion and 338 Cannery Street Adaptive Reuse projects and 6 associated proposed land use changes in Planning Area 4 would not require 7 placement of fill or create any barriers to water movement in the Port. The Al Larson 8 Marina Project would remove docks and pilings from the existing marina, which 9 would result in minor, temporary, and localized changes in water movement due to 10 the presence of construction equipment. However, once the docks have been 11 removed, construction of the Al Larson Marina would result in small improvements 12 in water exchange within Fish Harbor. Therefore, the proposed appealable/fill 13 projects and land use changes in Planning Area 4 would not result in any changes in 14 surface water flows that would affect water or sediment quality. 15 **Operations** 16 Operation of the Tri Marine Expansion and 338 Cannery Street Adaptive Reuse 17 projects and associated land use changes in Planning Area 4 would not result in 18 substantial changes to water flow in the Port. Proposed land use changes in Planning 19 Area 4 would not result in any barriers to water movement in the Port. 20 **Impact Determination** 21 22 Construction and Operations Construction and operation of the three projects, as associated with small cut or fill 23 components (Yang Ming Terminal Redevelopment, China Shipping Fill, and Berth 24 300 Development), would result in less than significant impacts to water flow 25 patterns. The other proposed appealable projects and land use changes would not fill 26 open water areas of the Port and, therefore, would have no impact on water flows. 27 **Mitigation Measures** 28 No mitigation is required. 29 **Residual Impacts** 30 Residual impacts would be less than significant. 31 Impact WQ-4: The proposed Program would not accelerate 32 natural processes of wind and water erosion and sedimentation, 33 resulting in sediment runoff or deposition which would not be 34 contained or controlled onsite. 35

Planning Area 2

Construction

In general, construction activities have the potential to adversely affect Port water quality if the construction site is not appropriately managed for erosion, dust, and runoff. Construction activities associated with the Yang Ming Terminal Redevelopment, China Shipping Fill, and Berths 187-189 Liquid Bulk Relocation projects and associated land use changes in Planning Area 2 would require coverage under the General Construction Activities Storm Water Permit. The WDRs for stormwater runoff in the County of Los Angeles and incorporated cities covered under NPDES Permit No. CAS004001 (December 13, 2001) require implementation of runoff control from all construction sites. Preparation and implementation of a construction SWPPP would be required prior to the start of any construction activities, and construction contractors would be required to implement BMPs such as general site management, construction and waste materials management, erosion control, and sediment control to prevent/contain releases of soils and contaminants.

Surface water features within the PMPU area, other than open water associated with Planning Area 5, consist mostly of channelized flows that drain adjacent land areas. While future development of some sites could entail site grading, this would not occur within the course of a stream or a river and would not be expected to cause appreciable changes to existing drainage patterns. Implementation of appropriate BMPs and compliance with the requirements of the NPDES Stormwater Program, LAMC, WRAP, and other applicable federal, state, and local regulations prior to approval of the proposed appealable/fill projects would minimize potential impacts.

Operations

Operation of the Yang Ming Terminal Redevelopment, China Shipping Fill, and Berths 187-189 Liquid Bulk Relocation projects would result in an small increase in open area acreage compared to baseline conditions (e.g., at Berths 187-189). In general, parks and open spaces would be designed, landscaped, and maintained to prevent soil erosion and offsite transport. Additionally, open space would promote comparatively greater infiltration of stormwater. Other proposed land use changes in Planning Area 2 would result in similar levels of industrial intensity compared to existing conditions. Thus, operations would not accelerate erosion or promote deposition or accumulation of soils/sediments in upland areas or in the port complex.

Planning Area 3

Construction

Construction activities associated with the Berth 300 Development Project and construction associated with land use changes in Planning Area 3 would require coverage under the General Construction Activities Storm Water Permit. The WDRs for stormwater runoff in the County of Los Angeles and incorporated cities covered under NPDES Permit No. CAS004001 (13 December 2001) require implementation of runoff control from all construction sites. Preparation and implementation of a construction SWPPP would be required prior to the start of any construction activities, and construction contractors would be required to implement BMPs such

as general site management, construction and waste materials management, erosion control, and sediment control to prevent/contain releases of soils and contaminants. Implementation of appropriate BMPs and compliance with the requirements of the NPDES Stormwater Program, LAMC, WRAP, and other applicable federal, state, and local regulations prior to approval of the proposed appealable/fill project would minimize potential impacts.

Operations

Operation of the Berth 300 Development Project and land use changes in Planning Area 3 would result in similar levels of industrial intensity compared to existing conditions. Thus, operations would not accelerate erosion or promote deposition or accumulation of soils/sediments in upland areas or in the port complex.

Planning Area 4

Construction

Construction activities associated with Tri Marine Expansion, 338 Cannery Street Adaptive Reuse, and Al Larson Marina projects in Planning Area 4 would require coverage under the General Construction Activities Storm Water Permit. The WDRs for stormwater runoff in the County of Los Angeles and incorporated cities covered under NPDES Permit No. CAS004001 (13 December 2001) require implementation of runoff control from all construction sites. Preparation and implementation of a construction SWPPP would be required prior to the start of any construction activities, and construction contractors would be required to implement BMPs such as general site management, construction and waste materials management, erosion control, and sediment control to prevent/contain releases of soils and contaminants. Implementation of appropriate BMPs and compliance with the requirements of the NPDES Stormwater Program, LAMC, WRAP, and other applicable federal, state, and local regulations prior to approval of the proposed appealable/fill projects would minimize potential impacts.

Operations

Operation of the Tri Marine Expansion, 338 Cannery Street Adaptive Reuse, and Al Larson Marina projects and other land use changes in Planning Area 4 would result in a slight intensification of industrial activities compared to baseline conditions. In general, these activities would occur in areas covered by impermeable surfaces and, therefore, would not accelerate erosion or offsite deposition of soils. Other proposed land use changes in Planning Area 4 would result in operations with similar levels of industrial intensity compared to existing conditions. Thus, operations would not accelerate erosion or promote deposition or accumulation of soils/sediments in upland areas or in the port complex.

Impact Determination

Construction and Operations

Compliance with applicable regulations, permit conditions, and control measures would minimize the risk that construction and operation of the proposed appealable/fill

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projects and land use changes under the proposed Program would accelerate erosion or sedimentation processes. Therefore, impacts would be less than significant.

Mitigation Measures

No mitigation is required.

Residual Impacts

Residual impacts would be less than significant.

3.14.5 Summary Impact Determination

Table 3.14-3 summarizes the impact determinations of the proposed Program related to water quality, sediments, and oceanography. Identified potential impacts are based on federal, state, and City of Los Angeles significance criteria, Port criteria, and the scientific judgment of the report preparers.

For each type of potential impact, the table describes the impact, notes the CEQA impact determination, describes any applicable mitigation measures, and notes the residual impacts (i.e., the impact remaining after mitigation). All impacts, whether significant or not, are included in the table.

Table 3.14-3. Summary Matrix of Potential Impacts and Mitigation Measures for Water Quality, Sediments, and Oceanography Associated with the Proposed Program

Environmental Impacts	Impacts Determination	Mitigation Measures	Impacts After Mitigation			
Construction						
WQ-1: Construction of the proposed Program would not result in discharges that create pollution, contamination, or nuisance as defined in Section 13050 of the CWC or that cause regulatory standards to be violated.	Less than significant	No mitigation is required	Less than significant			
WQ-2: Construction of the proposed Program would not substantially reduce or increase the amount of surface water in a water body.	Less than significant	No mitigation is required	Less than significant			
WQ-3: Construction of the proposed Program would not cause permanent adverse changes to the movement of surface water sufficient to produce a substantial change in the current or direction of water flow.	Less than significant	No mitigation is required	Less than significant			
WQ-4: Construction of the proposed Program would not accelerate natural processes of wind and water erosion and sedimentation, resulting in sediment runoff or deposition which would not be contained or controlled onsite.	Less than significant	No mitigation is required	Less than significant			

Table 3.14-3. Summary Matrix of Potential Impacts and Mitigation Measures for Water Quality, Sediments, and Oceanography Associated with the Proposed Program

Environmental Impacts	Impacts Determination	Mitigation Measures	Impacts After Mitigation			
Operations						
WQ-1: Operation of the proposed Program would not result in discharges that create pollution, contamination, or nuisance as defined in Section 13050 of the CWC or that cause regulatory standards to be violated.	Less than significant	No mitigation is required	Less than significant			
WQ-2: Operation of the proposed Program would not substantially reduce or increase the amount of surface water in a water body.	Less than significant	No mitigation is required	Less than significant			
WQ-3: Operation of the proposed Program would not result in permanent adverse changes to the movement of surface water sufficient to produce a substantial change in the current or direction of water flow.	Less than significant	No mitigation is required	Less than significant			
WQ-4: Operation of the proposed Program would not accelerate natural processes of wind and water erosion and sedimentation, resulting in sediment runoff or deposition which would not be contained or controlled onsite.	Less than significant	No mitigation is required	Less than significant			

3.14.6 Significant Unavoidable Impacts

No significant unavoidable impacts to water quality, sediments, and oceanography would occur as a result of implementation of the proposed Program.

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