# **3.8** LAND USE AND PLANNING

# 3.8

# LAND USE AND PLANNING

### 3 3.8.1 Introduction

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15 16 This section describes the existing environmental and regulatory settings for land use and planning, analyzes the potential impacts on land use and planning that would result from the implementation of the proposed Project, and identifies the significance of those impacts.

Land use and planning issues refer to the compatibility of the physical land uses of a project with adjacent or surrounding land uses, as well as a project's consistency with plans and policies that have regulatory jurisdiction over the project. This section describes existing land uses that could be affected by the proposed Project, and the proposed Project's compliance with land use plans, policies, and ordinances of the City of Los Angeles, regional planning and regulatory agencies, and LAHD. The proposed project impacts related to inconsistency with a land use plan would potentially be significant, but mitigation is proposed to reduce the impact to less than significant.

### 17 3.8.2 Environmental Setting

18The proposed project site is located at the southern end of the City within the19boundaries of the Port at Berths 56–60 and 70–71, which comprise City Dock #1.20The proposed project site lies within the San Pedro Waterfront Project area. The21proposed project boundaries also include Berth 260, which is where the existing22SCMI facility is located. Onsite and surrounding land uses are described separately23below.

#### 24 **3.8.2.1** Onsite Land Uses

LAHD administers the Port of Los Angeles, which includes 28 miles of waterfront and 7,500 acres of land and water area. LAHD leases property for automobile, container, omni (mixed-use), lumber, cruise ship, liquid and dry bulk terminals, and commercial fishing facilities. Port facilities include slips for 3,700 pleasure craft, sport fishing boats, and charter vessels, as well as community facilities, such as a waterfront youth center, the Cabrillo Aquarium, and the Maritime Museum. Major

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Port activities include commercial shipping and transfer of containerized cargo, liquid bulk cargo, breakbulk, and dry bulk cargo; commercial fishing; recreation; and tourism.

As described fully in Section 2.2, "Existing Environmental Setting," there are a variety of onsite land uses. The existing site comprises eight berths, including Berths 56 through 60, 70 and 71 (former Westway Terminal Site), and 260 (the existing SCMI facility). Figure 2-3 shows the existing conditions of the proposed project site and surrounding area.

9Existing land uses within the proposed project area are listed and described in Table103.8-1. Several of the buildings on site have been determined to be eligible for listing11as historical resources in the NRHP individually and as part of a historic district,12including the Pan-Am Terminal Facility Building at Berth 56, the transit sheds at13Berths 57–60, and the pier/wharf at Berths 57–60 itself. For further discussion of14these refer to Section 3.4, "Cultural Resources."

Table 3.8-1. Existing Land Uses in the Proposed Project Area

Location	Existing Uses	Building SF or Parcel Surface Area
Sampson Way and 22 <sup>nd</sup> Street		
Berth 56	Parking lot	43 spaces
Berth 56	Vacant land	0.65 acre
Berth 57	Transit shed (Crescent Warehouse and San Pedro Bait Company)	50,140 square feet
Berths 58–60	rths 58–60 Transit shed (Vacant)	
End of Berth 60	Water taxi Facility	1,200 square feet
Berths 70–71	Former Westway Terminal site with liquid bulk storage and Pan American Oil Company Pump House	14.3 acres
Berth 260	SCMI facilities	1.32 acres

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#### 3.8.2.2 Surrounding Land Uses

The proposed project site is bounded by the East Channel to the west, the Main Channel to the east,  $22^{nd}$  Street to the north, and the open water of the San Pedro Bay to the south. The site and surrounding area are largely industrial with a mix of other uses.

The Municipal Fish Market is located just north of the proposed project site, at the eastern terminus of  $22^{nd}$  Street. Mike's fueling station is located at Berth 72 just

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north of the Westway Terminal and south of the Municipal Fish Market, adjacent to the proposed project site. Mike's occupies less than 1 acre, including waterfront and wharf, and currently has five aboveground storage tanks, with capacities ranging from 500 to 200,000 gallons. The existing operations provide fuel to recreational boaters within Los Angeles Harbor. Mike's fueling station, which employs two people, handles clear diesel, lube oil, red dye diesel, and waste lube oil. Further north is the SP Slip, which accommodates berthing for an active commercial fishing fleet.

- 9 The Port of Los Angeles Pilot Station and Warehouse No. 1 are located south of the 10 proposed project site, adjacent to the Westway Terminal. Warehouse No.1 is a six-11 story building that is listed as a historic building on the NRHP. Occasionally it is 12 used as warehouse space for the Port and Crescent Warehouse, and provides filming 13 locations for television shows and other media.
- 14Across the East Channel from City Dock No. 1 there are additional transit sheds at15Berths 54 and 55 (which include fruit storage space for SSA). Additionally, there are16plans for Berths 45 through 47 and 49 through 50 to be used for future cruise17terminals as part of the San Pedro Waterfront Project. Cabrillo Way Marina is18located opposite Miner Street from SSA, and Phase II was completed in November192011.
- 20 $22^{nd}$  Street Park, an 18-acre park that opened in January 2010, is located to the west21and southwest, and offers walking and biking trails, shade trees, a bocce ball court,22restrooms, parking, and more than 4 acres of flat grassy recreational space.

## 23 **3.8.3** Applicable Regulations

- State, regional, and local governments provide regulatory guidance for land use decisions. No federal land use planning regulations are applicable to the proposed Project. Land use plans and policy documents set forth regulations pertaining to allowed development. For a description of applicable regulations associated with historical structures, please refer to Section 3.4, "Cultural Resources." Project-related plans are discussed below.
- 30 **3.8.3.1** State

#### 31 3.8.3.1.1 Los Angeles Tidelands Trust Grant

The State of California granted the submerged lands and tidelands comprising the Port in trust to the City of Los Angeles in 1929 by statute, commonly referred to as the "Los Angeles Tidelands Trust Grant" (Chapter 651 of the Statutes of 1929, as amended). The grant provides that the submerged lands and tidelands be used in connection with, or for the promotion and accommodation of, commerce, navigation, and fishery, and that any harbor constructed on the lands always remain a public harbor for all purposes of commerce and navigation. Subsequent amendments to the Los Angeles Tidelands Trust Grant broadened uses of the tidelands to include commercial and industrial buildings, public buildings, public parks, convention

centers, playgrounds, small harbors, restaurants, motels, hotels, and the protection of wildlife habitats and open space.

The State Lands Commission (SLC) has oversight responsibility for all submerged lands and tidelands. With respect to submerged lands and tidelands that have been granted in trust to municipalities, the SLC is authorized to ensure that all revenues received from trust lands and trust assets are expended only for those uses and purposes consistent with the public trust for commerce, navigation and fisheries, and the applicable statutory grant (PRC Section 6306.)

#### 9 3.8.3.1.2 California Coastal Act of 1976

- The California Coastal Act of 1976 (Coastal Act; PRC Section 30000 et seq.) was enacted to establish policies and guidelines that provide direction for the conservation and development of the California coastline. The Coastal Act established the California Coastal Commission and created a state and local government partnership to ensure that public concerns regarding coastal development are addressed. The following are the basic goals of the state for the coastal zone:
  Protect, maintain, and where feasible, enhance and restore the overall quality of the coastal zone environment and its natural and artificial resources.
  - Assure orderly, balanced utilization and conservation of coastal zone resources taking into account the social and economic needs of the people of the state.
    - Maximize public access to and along the coast and maximize public recreational opportunities in the coastal zone consistent with sound resources, conservation principles, and constitutionally protected rights of private property owners.
  - Assure priority for coastal-dependent and coastal-related development over other development on the coast.
    - Encourage state and local initiatives and cooperation in preparing procedures to implement coordinated planning and development for mutually beneficial uses, including educational uses, in the coastal zone. (PRC Div 20 30001.5.)

The Coastal Act also influences Port operations, and the California Coastal Commission has made a series of recommendations for its implementation. The commission has been charged to protect regional, state, and national interests in assuring the maintenance of the long-term productivity and economic vitality of coastal resources necessary for the well being of the people of the state; to avoid long-term costs to the public and a diminished quality of life resulting from the misuse of coastal resources; and to provide continued state coastal planning and management through the state coastal commission (PRC 30004).

36The California Coastal Commission is responsible for assisting in the preparation,37review, and certification of LCPs. The LCPs are developed by municipalities for that38portion of their jurisdiction that falls within the coastal zone. Following certification39of the LCP, regulatory responsibility is then delegated to the local jurisdiction. The40PMP acts as the LCP for the Port, as described in Section 3.8.3.2.1 below.

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Chapter 8 of the Coastal Act establishes specific planning and regulatory procedures for California's "commercial ports" (defined as the ports of San Diego, Los Angeles, Long Beach, and Hueneme). The act requires that a coastal development permit be obtained from the Coastal Commission for certain development within these ports. However, a commercial port is granted the authority to issue its own coastal development permits once it completes a master plan certified by the Coastal Commission.

8 The standards for master plans, contained in Chapter 8 of the Coastal Act, require 9 environmental protection while expressing a preference for port-dependent projects. 10 Additionally, Section 30700 establishes the number and locations of California ports. This section of the act encourages existing ports to modernize and construct 11 12 necessary facilities within their boundaries in order to minimize or eliminate the necessity for future dredging to create new ports. The logic behind this process is 13 14 that it is environmentally and economically preferable to locate major shipping 15 terminals and other existing maritime facilities in the major ports rather than create new ports in new areas of the state. Each commercial port in California has a 16 17 certified port master plan that identifies acceptable development uses. If a port 18 desires to conduct or permit developments that are not included in the approved port master plan, the port must apply to the Coastal Commission for either a coastal 19 20 permit or an amendment to the master plan.

#### **3.8.3.2** Regional and Local Plans and Programs

#### 22 **3.8.3.2.1** Port of Los Angeles Master Plan

- Intended as a guide for development within the Port, the PMP was certified in 1979 and was most recently revised in November 2009 (LAHD 2008a). The PMP was approved by the Board of Harbor Commissioners and certified by the California Coastal Commission. The PMP preceded the Port Plan and divides the Port into nine individual planning areas. The PMP identifies ten major land uses that are allowed within the Port:
  - 1. General Cargo—includes container, unit, breakbulk, neo-bulk, and passenger facilities
  - 2. Liquid Bulk—comprised of crude oil, petroleum products, petrochemical products, and chemicals and allied products
  - 3. Other Liquid Bulk—molasses, animal oils, fats, vegetable oils
    - 4. Dry Bulk—metallic ores, nonmetallic minerals, coal, chemicals, primary metal products, etc.
    - 5. Commercial Fishing—includes docks, fish canneries, fish waste treatment facilities, fish markets, and commercial fishing berthing areas
  - 6. Recreational—water-oriented parks, marinas and related facilities, small craft launching ramps, museums, youth camping and water oriented facilities, public beaches, and public fishing piers

1 2		7. Industrial—shipbuilding/yard/repair facilities, light manufacturing/industrial activities, and ocean resource–oriented industries
3 4		8. Institutional—uses that pertain to lands either owned or leased by institutional activities of federal, state, and city governments
5		9. Commercial—restaurants, tourist attractions, office facilities, and retail facilities
6 7		10. Other—vacant land, proposed acquisitions, rights-of-way for rail, utilities, roads, and areas not designated for specific short-term use
8 9		The proposed project site is located in PA 2 (West Bank). The land use classifications for the proposed project site planning area are as follows:
10		■ 1—General Cargo
11		■ 2—Liquid Bulk
12		■ 4—Dry Bulk
13		<ul> <li>5—Commercial Fishing</li> </ul>
14		<ul> <li>6—Recreational</li> </ul>
15		<ul> <li>7—Industrial</li> </ul>
15		
17		■ 9—Commercial
18		■ 10—Other
19 20 21 22 23 24 25		The PMP recommends that PA 2 short-term plans be devoted to commercial, recreational, restaurant and tourist-oriented facilities, commercial fishing, general cargo, and dry and liquid bulk terminals. The development of this area would focus on maintaining existing land uses, expanding commercial and recreational opportunities, and improving internal circulation. The long-term goal for this area is to relocate hazardous and potentially incompatible cargo operations to Terminal Island and its proposed southern extension.
26 27 28 29 30 31 32 33		The PMP includes specific amendments to it over the years, including the addition of the RMP. (Refer to Section 3.7.3.2.2 in Section 3.7, "Hazards and Hazardous Materials" for a description of this plan.) The RMP provides guidance for existing activities and future development of the Port to minimize or eliminate impacts on vulnerable resources from accidental releases. The overall objective of the RMP is to minimize or eliminate the overlaps of hazardous footprints and areas of substantial residential, visitor, recreational, and high density working populations and direct high economic impact facilities identified as hazardous.
34	3.8.3.2.2	General Plan of the City of Los Angeles
35		California state law (Government Code Section 65300) requires that each city
36		prepare and adopt a comprehensive, long-term plan for its future development. This
37 38		general plan must contain seven elements: land use, circulation, housing, conservation, open space, noise, and safety. In addition to these, state law permits

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cities to include optional elements in their general plans, thereby providing local governments with the flexibility to address the specific needs and unique character of their jurisdictions. California state law also requires that the day-to-day decisions of a city follow logically from and be consistent with the general plan. More specifically, Government Code Sections 65860, 66473.5, and 65647.4 require that zoning ordinances, subdivision, and parcel map approvals be consistent with the general plan.

The General Plan of the City of Los Angeles is a comprehensive, long-range declaration of purposes, policies, and programs for the development of the City of Los Angeles. The General Plan is a dynamic document consisting of 11 elements, which include10 Citywide elements (Air Quality, Conservation, Historic Preservation and Cultural Resources, Housing, Infrastructure Systems, Noise, Open Space, Public Facilities and Services, Safety, and Transportation) and the Land Use Element, also known as the Community Plan, for each of the City's 35 Community Planning Areas, as well as plans for the Port of Los Angeles and Los Angeles International Airport.

#### General Plan Framework Element

The City of Los Angeles General Plan Framework Element, adopted December 1996 (re-adopted August 2001), is a strategy for long-term growth that creates a Citywide context in which to guide updates of the Community Plan and Citywide elements. The General Plan Framework Element responds to state and federal mandates to plan for the future. The Framework Element does not mandate or encourage growth. Because population forecasts are estimates about the future and not an exact science, it is possible that population growth as estimated may not occur: it may be less or it may be more. The City of Los Angeles uses population forecasts provided by SCAG to plan for long-term growth.

26The General Plan Framework Element sets forth a citywide comprehensive long-27range growth strategy. It defines citywide policies that will be implemented through28subsequent amendments of the City's community plans, zoning ordinances, and other29pertinent programs. The General Plan Framework Element includes seven areas for30policies, including:

- 31 Land Use
  - Housing
    - Urban Form and Neighborhood Design
      - Open Space and Conservation
      - Economic Development
      - Transportation
      - Infrastructure and Public Services

38The Framework Element contains policies that are intended to maintain the City's39cultural and natural diversity. The Framework Element refines adopted City policy40and is intended to update "Concept Los Angeles," the central theme of which is to

1 2 3 4 5 6 7 8	preserve single-family neighborhoods by focusing any growth away from such neighborhoods and into centers. Although the Framework Element incorporates a diagram that depicts the generalized distribution of centers, districts, and mixed-use boulevards throughout the City, it does not convey or affect entitlements for any property. Specific land use designations are determined by the community plans. The Framework Element provides guidelines for future updates of the City's community plans. It does not supersede the more detailed community or specific plans.
9 10	Applicable areas of the Framework Element to the proposed Project (further discussed in Impact LU-2 below) include:
11	■ Land Use
12	<ul> <li>Open Space and Conservation</li> </ul>
13	<ul> <li>Economic Development</li> </ul>
14	■ Transportation
15	<ul> <li>Infrastructure and Public Services</li> </ul>
16	Port of Los Angeles Plan
17 18 19 20 21	The Port of Los Angeles Plan (Port Plan; LAHD 1992: PT-1 through PT-4, plus subsequent amendments) is part of the City of Los Angeles General Plan Land Use Element, which is intended to serve as the official 20-year guide to the continued development and operation of the Port, and is consistent with the PMP. The Port Plan's primary purposes are to:
22 23 24	promote an arrangement of land and water uses, circulation, and services that contribute to the economic, social, and physical health, safety, welfare, and convenience of the Port, within the larger context of the City;
25 26	<ul> <li>guide the development, betterment, and change within the Port to meet existing and anticipated needs and conditions;</li> </ul>
27	<ul> <li>contribute to a safe and healthful environment;</li> </ul>
28	<ul> <li>balance growth and stability;</li> </ul>
29 30	<ul> <li>reflect economic potentialities and limitations, land and water developments, and other trends; and</li> </ul>
31	protect investment to the extent reasonable and feasible.
32 33 34 35 36	The Port Plan designates the southern portion of the Port, including the proposed project area, as Commercial/Industrial land uses, which are further classified as General/Bulk Cargo and Commercial/Industrial Uses/Non-Hazardous uses. General Cargo includes container, breakbulk, neo-bulk, and passenger facilities. Commercial uses include restaurants and tourist attractions (e.g., Ports O'Call), offices, retail
37 38	facilities, and related uses. Industrial uses include light manufacturing/maritime- related industrial activities, ocean-resource industries, and related uses.

1 2	The Port Plan contains the following objectives and policies applicable to the proposed Project:	
3	Port of Los Angeles Plan Objectives	
4 5 6 7	<b>Objective 1.</b> To maintain the Port of Los Angeles as an important local, regional and national resource and to promote and accommodate the orderly and continued development of the Port so as to meet the needs of foreign and domestic waterborne commerce, navigation, the commercial fishing industry and public recreational users.	
8 9 10 11	<b>Objective 2.</b> To establish standards and criteria for the long-range orderly expansion and development of the Port by the eventual aggregation of major functional and compatible land and water uses under a system of preferences that will result in the segregation of related Port facilities and operations into functional areas.	
12 13 14	<b>Objective 4.</b> To assure priority for water and coastal dependent development within the Port, while maintaining and, where feasible, enhancing, the coastal zone environmental and public views of and access to coastal resources.	
15 16	<b>Objective 12.</b> To stimulate employment opportunities for workers residing in adjacent communities, such as San Pedro and Wilmington.	
17	Applicable Port of Los Angeles Plan Policies	
18 19 20	<b>Policy 6.</b> The highest priority for any water or land area use within the jurisdiction of the LAHD shall be for developments that are completely dependent on harbor water areas and/or harbor land areas for their operations.	
21 22 23 24 25 26 27 28	<b>Policy 11.</b> It shall be long-range Port development policy to have facilities used for the storage or transfer of hazardous liquid and hazardous dry bulk cargoes that are inappropriately located, phased out, and relocated to more appropriate sites in areas relatively remote from adjacent communities. Such policy shall be subject to the following criteria: (1) changes in economic conditions that affect types of commodities traded in waterfront commerce; (2) the economic life of existing facilities handing or storing hazardous cargoes; and (3) precautions deemed necessary to maintain national security.	
29 30 31	<b>Policy 16.</b> Location, design, construction and operation of all new or expanded development projects under the LAHD's jurisdiction shall be based on the latest safety standards appropriate to the intended facility.	
32 33 34	<b>Policy 18.</b> Port development projects shall be consistent with the specific provisions of this Plan, the certified PMP, the California Coastal Act of 1976 and other applicable federal, state, county and municipal laws and regulatory requirements.	
35 36	<b>Policy 19.</b> The following long-range preferred water and land uses shall guide future Port development:	

1 2	Area 2 West Bank: Commercial, recreation, commercial fishing, and non-hazardous cargo operations and support activities.
3	<b>Dalies 20</b> Since the Dort provides an ideal environment for advectional purposes
4	<b>Policy 20.</b> Since the Port provides an ideal environment for educational purposes such as oceanographic and marine research, the development of educational and
5	research facilities shall be appropriate institutional uses in land or water areas of the
6	harbor where they will not interfere with other Port-dependent preferred uses.
7	Port of Los Angeles Plan Programs
8	The Port Plan also identifies programs to further ensure the continued development
9	and operation of the Port. The programs most relevant to the proposed project site
10	are outlined below.
11	Risk Management
12	Implementation of the Port Risk Management Plan, an element of the PMP.
13	<ul> <li>Relocation of hazardous and/or incompatible facilities to sites that do not result</li> </ul>
14	in a risk exposure to high-density populations in accordance with the provisions
15	of the Risk Management Plan.
16	General Plan Land Use Designations and Zoning
17	As discussed above, the Port Plan is a part of the City of Los Angeles General Plan
18	and is intended to promote an arrangement of land and water uses, adequate
19	circulation, and public services that will encourage and contribute to the economic,
20	social, and physical health, safety, welfare, and convenience of the Port within the
21	larger framework of the City. The Port Plan defines the same PAs as those defined
22	within the PMP. The General Plan land use categories for PA 2 are commercial,
23	recreation, commercial fishing, and non-hazardous cargo operations and support
24	activities.
25	Most of the Port is zoned [Q]M2 (Qualified Light Industrial) or [Q]M3 (Qualified
26	Heavy Industrial) by the City of Los Angeles Zoning Ordinance. The zoning
27	designation for the majority of the land within the proposed project area was
28	changed, by ordinance, from its original designation. These changes, reflected by a
29 20	[Q], have brought Port zoning into consistency with the General Plan, as mandated
30 31	by California Government Code 65860(d). The City Council approved the AB 283
31	Citywide General Plan and Zoning Consistency Program, which establishes permanent qualified conditions that prohibit incompatible land uses within the Port
32	and adjoining communities. Zoning for the proposed project site areas has been
34	designated as [Q]M2 and [Q]M3. The following are allowed uses in Planning Area
35	2—West Bank [Q]M2 and [Q]M3:
36	<ul> <li>General Cargo—passenger terminals; breakbulk terminals; neo-bulk terminals</li> </ul>
37	handling cargoes such as automobiles, lumber, and similar products.
38	<ul> <li>Support—warehouses; open and enclosed storage facilities; marine oil service</li> </ul>
39	stations; marine services including diving and water taxi services; marine

1 2 3		research facilities; public facilities including fire stations, utility systems, and customs houses; cold storage and freezing facilities; rail service and railroad yards; and tug/barge services.	
4 5 6 7		• <b>Commercial</b> —business or professional offices, restaurants, boat sales, retail and service; retail and service uses including boat supply, marine hardware and those retail and service uses permitted in the C1.5 zone; tourist attractions and exhibits and incidental specialty commercial uses.	
8 9		<ul> <li>Commercial Fishing—commercial fishing docks and berthing areas; fish processing and canning; and fish markets, wholesale, and retail.</li> </ul>	
10 11 12 13		Recreation—parks, consistent with the Tidelands Grants; maritime-related museums; community buildings; marinas and related uses including offices, club houses, launching ramps, boat building and repair, dry boat storage and sport fishing facilities.	
14	3.8.3.2.3	Port of Los Angeles Strategic Plan 2010/2011	
15 16 17 18 19 20 21		The Port of Los Angeles Strategic Plan, updated in 2010, is a five year plan used to improve the performance of the Port and to outline the Port's direction and priorities (LAHD 2010). The Strategic Plan has 11 objectives, each with initiatives/action items that respond to the plan's Mission, "To provide our customers with the world's most secure and advanced seaport facilities to stimulate the economy and attract business, while promoting a sustainable "grow green" philosophy and embracing evolving technology."	
22		Strategic Plan Objectives relevant to the proposed Project include the following:	
23 24 25		<ul> <li>Strategic Objective 1: Implement development strategies to ensure the Port maintains and efficiently manages a diversity of cargo and land uses while maximizing land use compatibility and minimizing land use conflicts.</li> </ul>	
26 27		<ul> <li>Strategic Objective 2: Deliver cost-effective facilities and infrastructure in a timely manner consistent with the land use plan.</li> </ul>	
28 29 30 31		Strategic Objective 3: Promote, develop, and provide a safe and efficient transportation system for the movement of goods and people in the Port vicinity and throughout the region, state, and nation in a cost-effective and environmentally sensitive and sustainable manner.	
32		<ul> <li>Strategic Objective 5: Be the greenest port in the world.</li> </ul>	
33 34 35		<ul> <li>Strategic Objective 9: Strengthen relations with all internal and external stakeholders through education, advocacy, meaningful interaction and engaging events/initiatives that benefit the community.</li> </ul>	
36 37 38		<ul> <li>Strategic Objective 10: Realize the potential of the diversity of Los Angeles' population by expanding opportunity; retain and develop more high-quality jobs with an emphasis on green technology.</li> </ul>	

#### 1 3.8.3.2.4 Port of Los Angeles Sustainability Plan 2011

2 3 4 5 6 7 8		The development of the Port of Los Angeles Sustainability Assessment and Plan Formulation (Sustainability Plan) is in response to the Mayoral initialized Executive Directive No. 10, Sustainable Practices in the City of Los Angeles, passed in June of 2007. "This directive sets forth his vision to transform Los Angeles into the most sustainable large city in the country and includes goals in the areas of energy and water, procurement, contracting, waste diversion, non-toxic product selection, air quality, training, and public outreach"(LAHD 2008b).
9 10 11 12 13 14 15		In June 2008, the Port of Los Angeles published the Sustainability Assessment and Plan Formulation, which surveyed and evaluated existing Port sustainability efforts. The 2011 Sustainability Report highlights major sustainability initiatives undertaken since 2008. The Sustainability Report uses a Material Issues Scorecard, which rates the Port's progress on addressing the material issues most important to the Port and its stakeholders for achieving sustainable operations. These eleven material issues include:
16		Health Risk Reduction
17		Air Quality
18		<ul> <li>Energy &amp; Climate Change</li> </ul>
19		■ Water Quality
20		Stakeholder Relationships
21		■ Land Use
22		<ul> <li>Habitat Protection</li> </ul>
23		<ul> <li>Open Space &amp; Urban Greening</li> </ul>
24		<ul> <li>Local Economic Development</li> </ul>
25		Environmental Justice
26		■ Green Growth
27 28 29		Of these eleven material issues, the Port is acknowledged as an industry leader on policies and plans addressing Health Risk Reduction, Air Quality, Habitat Protection, Open Space and Urban Greening, and Green Growth.
30	3.8.3.2.5	Green Building Policy
31 32 33 34		On August 27, 2003, the Board of Harbor Commissioner approved LAHD's Environmental Management Policy, which includes guidelines on implementation of LEED certification and standards for new and existing building construction and/or renovation.
35 36 37		The LEED Green Building Rating System is voluntary, consensus-based, and market-driven, and is based on existing, proven technology that evaluates environmental performance in five categories:

34		This analysis evaluates the consistency or compliance of the proposed Project and
33	3.8.4.1	Methodology
32	3.8.4	Impact Analysis
29 30 31		A sustainability staff has been created to continuously evaluate and advance the Port's sustainability practices, as well as develop green guidelines and sustainable strategies.
26 27 28		In addition, all Port buildings will include solar power to the maximum extent feasible, as well as incorporation of the best available technology for energy and water efficiency.
24 25		<ul> <li>All other buildings will be designed or constructed to meet the highest achievable LEED standard to the extent feasible for the building's purpose.</li> </ul>
20 21 22 23		<ul> <li>Existing Buildings of 7,500 square feet or greater will be inventoried and evaluated for their applicability to the LEED Existing Building Standards. Priority for certification will be determined by building operation and maintenance procedures.</li> </ul>
17 18 19		New Construction (e.g., marine utilitarian buildings such as equipment maintenance), without compromising functionality, will be designed to a minimum level of LEED NC Silver.
14 15 16		New Construction (e.g., office buildings) 7,500 square feet or greater, without compromising functionality, will be designed to a minimum level of LEED NC Gold.
10 11 12 13		The City adopted the policy that all new City buildings of 7,500 square feet or larger should be designed, whenever possible, to meet the LEED Certified level. The Port has taken this policy further, and under the jurisdiction of the Harbor Department, all construction must meet the following (NC = New Construction):
6 7 8 9		Points are earned for goals accomplished in each category, and the certification level for a building is acquired by the total number of points (100 base points). There are four LEED certification levels: Certified (40–49 points), Silver (50–59 points), Gold (60–79 points), and Platinum (80–100 points).
5		<ul> <li>Safeguarding Water</li> </ul>
3 4		<ul><li>Conserving Materials and Resources</li><li>Embracing Indoor Environmental Quality</li></ul>
2 3		<ul> <li>Improving Energy Efficiency</li> <li>Concerning Materials and Resources</li> </ul>
1		Sustainable Site Planning

This analysis evaluates the consistency or compliance of the proposed Project and associated infrastructure improvements with relevant land use documents and regulations. The land use analysis addresses the potential for the creation of physical incompatibilities between the proposed Project and adjacent land uses or activities

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- 1 and determines whether any identified incompatibilities would result in physical 2 impacts on the environment. 3 The land use impact analysis is based on the IS/NOP's determination of potentially 4 significant issues, and issues identified by reviewing agencies, organizations, or 5 individuals commenting on the IS/NOP that made a fair argument that the issue was 6 potentially significant (Appendix A). 7 The IS/NOP determined that the proposed Project would have less-than-significant 8 impacts on the following land use issues; therefore, they will not be discussed in the 9 land use impact analysis below: 10 Physically divide an established community 11 Conflict with any applicable habitat conservation plan or natural community 12 conservation plan 3.8.4.2 Thresholds of Significance 13 14 The following criteria are based on the L.A. CEQA Thresholds Guide (City of Los 15 Angeles 2006) and are the basis for determining the significance of impacts associated with land use consistency and compatibility resulting from physical 16 17 changes associated with the proposed Project. A significant impact on land use and 18 planning in the proposed project area would occur if the proposed Project were: 19 LU-1: Inconsistent with the adopted land use/density designation in the Community 20 Plan, redevelopment plan, or specific plan for the site, which would result in an 21 adverse physical effect on the environment. 22 LU-2: Inconsistent with the General Plan or adopted environmental goals or policies 23 contained in other applicable plans, which would result in an adverse physical effect 24 on the environment. 3.8.4.3 Impacts and Mitigation 25 3.8.4.3.1 **Construction Impacts** 26 Impact LU-1a: Construction of the proposed Project would 27 not be inconsistent with the adopted land use/density 28 designation in the Community Plan, redevelopment plan, or 29 specific plan for the site. 30
- 31Because no developed land use would yet be in place, construction activities would32not conflict with adopted land use/density designation in the Community Plan,33redevelopment plan, or specific plan for the site.

1		Impact Determination
2		No impact would occur.
3		Mitigation Measures
4		No mitigation is required.
5		Residual Impacts
6		No impact would occur.
7 8 9 10		Impact LU-2a: Construction of the proposed Project would not be inconsistent with the General Plan or adopted environmental goals or policies contained in other applicable plans.
11 12 13		Because no developed land use would yet be in place, construction activities would not conflict with the General Plan, adopted environmental goals, or policies contained in other applicable plans.
14		Impact Determination
15		No impact would occur.
16		Mitigation Measures
17		No mitigation is required.
18		Residual Impacts
19		No impact would occur.
20	3.8.4.3.2	Operational Impacts
21		Impact LU-1a: Operation of the proposed Project would not
22		be inconsistent with the adopted land use/density
23		designation in the Community Plan, redevelopment plan, or
24		specific plan for the site.
25		The proposed Project is under the jurisdiction of the Port Plan (which is the Port's
26		equivalent to a Community Plan of the Los Angeles General Plan). The proposed
27		Project is also under the jurisdiction of the PMP. The proposed Project is located
28		within areas zoned [Q]M2 and [Q]M3 in the City of Los Angeles Zoning Ordinance.
29		Both the Port of Plan and the PMP describe the Planning Area in which the proposed
30		Project is located as PA 2 West Bank. The preferred long-range water and land uses

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for PA 2 include commercial, recreation, commercial fishing, and non-hazardous cargo operations and support activities. The PMP recommends that this planning area be devoted to commercial, recreational, restaurant and tourist-oriented facilities, commercial fishing, general cargo, and dry liquid bulk terminals. [Q]M2 and [Q]M3 allow for commercial fishing, recreation, industrial, institutional, commercial, and other uses. Operation of the proposed Project is consistent with the planned land uses pursuant to the Port Plan, the PMP, and current zoning.

- 8 Impact Determination
- 9 The proposed Project uses in PA 2 would generally remain consistent with land use 10 designations contained within the Port Plan, the PMP, and zoning for the Port per the 11 City of Los Angeles Zoning Ordinance. The proposed Project's commercial and 12 institutional uses are consistent with the planned land uses pursuant to the Port Plan, 13 the PMP, and zoning ordinances. Therefore, impacts on land use would be less than 14 significant.
- 15 Mitigation Measures
- 16 No mitigation is required.

#### 17 Residual Impacts

18 Impacts would be less than significant.

# 19Impact LU-2b: Operation of the proposed Project would be20inconsistent with the General Plan or adopted environmental21goals or policies contained in other applicable plans, which22would result in an adverse physical effect on the23environment.

- Table 3.8-2 below identifies specific goals/objectives/policies contained within the following land use documents applicable to the proposed Project, indicates whether the goal/policy/objective is consistent with the proposed Project, and includes a discussion of the consistency between the goal/policy/objective and the proposed Project.
- 29 General Plan Framework Element
  - Port of Los Angeles Plan (part of the City of Los Angeles General Plan)
    - Port of Los Angeles Master Plan
      - Port of Los Angeles Strategic Plan
    - Los Angeles Green Building Policy

The proposed Project is consistent with the California Tidelands Trust Act of 1911 because all property and improvements included in the proposed Project would be dedicated to maritime-related uses and would therefore be consistent with the trust.

1	Additionally, the proposed Project is consistent with provisions of the California
2	Coastal Act because LAHD has certified the PMP that provides LAHD with coastal
3	development permit authority for actions/developments consistent with that master
4	plan. The Port of Los Angeles Sustainability Report highlights major initiatives
5	undertaken since 2008 to address implementation of the various sustainability related
6	programs and policies. As such, there are no goals, objectives, or policies with which
7	to evaluate consistency with the proposed Project. However, the proposed Project
8	would not preclude the implementation of the report's sustainability efforts.

#### Table 3.8-2. Proposed Project Consistency Analysis

Goal/Objective/Policy	Consistency Analysis	
GENERAL PLAN FRAMEWORK ELEMENT		
The General Plan Framework Element provides guidelines for future updates of the City's community plans. It does not supersede the more detailed community or specific plans.	The proposed Project is <b>consistent</b> overall with this element. Overall, the proposed Project would support the goals, objectives, and policies of the Port Plan.	
<b>Open Space Policy:</b> Consider urban forms of open space, such as small parks, pedestrian districts, community plazas, and similar elements.	The proposed Project is <b>consistent</b> with this policy. The proposed Project provides a waterfront promenade with community plazas and gathering areas.	
<b>Economic Policy</b> : Provide sufficient land to support economic development activities.	The proposed Project is <b>consistent</b> with this policy. The proposed Project provides opportunities for marine research education and private industry businesses.	
<b>Economic Policy</b> : Promote the re-use and recycling of deteriorated commercial and industrial districts.	The proposed Project is <b>consistent</b> with this policy. The proposed Project would adaptively reuse existing transit sheds that are deteriorating, and would redevelop the former Westway liquid bulk terminal, which has been vacated.	
<b>Transportation Policy</b> : Enhance pedestrian circulation and bicycle access to centers and mixed-use boulevards.	The proposed Project is <b>consistent</b> with this policy. The proposed Project would provide right-of-way for the extension of tracks for the Red Car analyzed in the 2009 SPW EIR/EIS, develop the waterfront promenade through the proposed project area, and accommodate bicycle and pedestrian access.	
Port of Los And	GELES PLAN—CITY OF LOS ANGELES GENERAL PLAN	
<b>Objective 1:</b> To maintain the Port of Los Angeles as an important local, regional, and national resource and to promote the orderly and continued development of the Port so as to meet the needs of foreign and domestic waterborne commerce and commercial fishing industry and public recreational users.	The proposed Project is <b>consistent</b> with this objective. The proposed Project addresses land use and regulatory strategies to ensure the Port continues to be an economically vibrant hub for foreign and domestic commerce, while providing and enhancing an array of recreational opportunities within the Port. The proposed Project would not have an adverse affect on commerce, commercial fishing, or recreation, and would increase opportunities for marine research based education and industry.	
<b>Objective 2:</b> To establish standards and criteria for the long-range orderly expansion of the Port by the eventual aggregation of major functional and	The proposed Project is <b>consistent</b> with this objective. The proposed Project would include education, research, office, recreation, and commercial uses that are segregated from existing industrial and Port-related uses where appropriate.	

Goal/Objective/Policy	Consistency Analysis
compatible land and water uses under a system of preferences which will result in the segregation of related Port facilities and operations into functional areas.	
<b>Objective 4:</b> To assure priority for water and coastal dependent development within the Port while maintaining and enhancing coastal zone environment and public views of and access to coastal resources.	The proposed Project is <b>consistent</b> with this objective. Proposed project development in the Port would include education, research, recreation, office, and commercial uses, which would be coastal dependent and supportive. Public views and access to the coastal resources would be protected and enhanced by improved vehicular and pedestrian linkages to the waterfront via the waterfront promenade and Signal Street.
<b>Objective 12:</b> To stimulate employment opportunities for workers residing in adjacent communities, such as San Pedro and Wilmington.	The proposed Project is <b>consistent</b> with this objective. The proposed Project would include commercial uses (museum and cafe) that would increase the employment opportunities for workers residing in adjacent communities. Additionally, the proposed Project includes a marine science business park to attract marine- related business. The proposed business park use would provide employment opportunities for people living in San Pedro and Wilmington.
<b>Policy 6.</b> The highest priority for any water or land area use within the jurisdiction of the Port shall be for developments that are completely dependent on harbor water areas and/or harbor land areas for their operations.	The proposed Project is <b>consistent</b> with this policy. The proposed Project includes the waterfront area at Berths 56–60 and 70–71. This area would consist of the extension of the waterfront promenade to Warehouse No. 1, public space along the waterfront, berthing space for research vessels, adaptive reuse of the transit sheds at Berths 57–60, and remediation and development of Berths 70–71. These uses would be dependent upon the harbor water areas and include marine-related research, education, business space, and the proposed wave tank facility.
<b>Policy 11.</b> It shall be long-range Port development policy to have facilities used for the storage or transfer of hazardous liquid and hazardous dry bulk cargoes that are inappropriately located, phased out, and relocated to more appropriate sites in areas relatively remote from adjacent communities. Such policy shall be subject to the following criteria: (1) changes in economic conditions that affect types of commodities traded in waterfront commerce; (2) the economic life of existing facilities handing or storing hazardous cargoes; and (3) precautions deemed necessary to	The proposed Project is <b>consistent</b> with this policy. The proposed Project would provide for redevelopment of the Westway Terminal following demolition of the storage tanks and remediation of the site (both approved under the 2009 SPW EIR/EIS) including development of office space, berthing space for marine-research vessels, and the wave tank facility.

Goal/Objective/Policy	Consistency Analysis		
maintain national security.			
<b>Policy 16.</b> Location, design, construction and operation of all new or expanded development projects under the Port's jurisdiction shall be based on the latest safety standards appropriate to the intended facility.	The proposed Project is <b>consistent</b> with this policy. All aspects of design of the proposed Project would be reviewed by appropriate Port staff ensure any and all safety standards and measures have been adhered to.		
<b>Policy 18.</b> Port development projects shall be consistent with the specific provisions of this Plan, the certified Port Master Plan, the California Coastal Act of 1976 and other applicable federal, state, county and municipal laws and regulatory requirements.	The proposed Project is <b>consistent</b> with this policy. As discussed throughout this section, the proposed Project would be consistent with local, state, and federal regulations for the Port.		
<b>Policy 19.</b> The following long-range preferred water and land uses shall guide future Port development: <i>Area 2 West Bank:</i> Commercial, recreation, commercial fishing, and non-hazardous cargo operations and support activities	The proposed Project is <b>consistent</b> with this policy. As discussed in Impact LU-1b above, the long-range preferred water and land uses in PA 2 are reflected in the proposed project design and are consistent with both short-term and long-term goals as stated in the Port Plan for PA 2.		
<b>Policy 20.</b> Since the Port provides an ideal environment for educational purposes such as oceanographic and marine research, the development of educational and research facilities shall be appropriate institutional uses in land or water areas of the harbor where they will not interfere with other Port- dependent preferred uses.	The proposed Project is <b>consistent</b> with this policy. Recreation, community, and educational facilities (e.g., museum, public plaza, and a public education facility) would provide various educational opportunities geared towards oceanographic and marine research and related studies. Furthermore, the proposed Project would provide opportunities for institutional research facilities (e.g., research tanks and wave tank).		
Po	DRT OF LOS ANGELES STRATEGIC PLAN		
<b>Strategic Objective 1:</b> Implement development strategies to ensure the Port maintains and efficiently manages a diversity of cargo and land uses while maximizing land use compatibility and minimizing land use conflicts.	The proposed Project is <b>consistent</b> with this policy. The Strategic Plan initiatives note that the Port has long-range plans to "develop a comprehensive land use plan that recognizes the needs of commerce and recreation; establish land areas that consolidate liquid bulk storage facilities; retain economically viable breakbulk operations; promote the expansion of water-dependent institutional/research facilities and develop appropriate recreational facilities." The proposed Project is consistent with this objective and provides for deindustrialization of the proposed project area to eliminate the existing liquid bulk storage tanks at the Westway Terminal, and provides compatible commercial, research, education, and recreational uses together along the waterfront.		

Goal/Objective/Policy	Consistency Analysis	
<b>Strategic Objective 2:</b> Deliver cost-effective facilities and infrastructure in a timely manner consistent with the land use plan.	The proposed Project is <b>consistent</b> with this policy. Operation of the proposed Project is consistent with the planned land uses pursuant to the Port Plan, the PMP, and current zoning and no conflicts would result upon implementation of the proposed Project. Furthermore, the proposed Project would incorporate the existing transit sheds in order to provide for cost-effective facilities and infrastructure consistent with the land use plan.	
<b>Strategic Objective 3:</b> Promote, develop, and provide a safe and efficient transportation system for the movement of goods and people in the Port vicinity and throughout the region, state, and nation in a cost- effective and environmentally sensitive and sustainable manner.	The storage areas at the end of Berth 60 utilized by the water taxi service would be relocal within the general vicinity of Berth 60 to better accommodate the proposed Project while maintaining the safe and efficient transportation of goods in the Port vicinity. Also, the	
Strategic Objective 5: Be the greenest port in the world.	The proposed Project is <b>consistent</b> with this policy. The proposed Project has been subject to the CAAP and has undergone CEQA analysis in this document, and, where appropriate, mitigation measures have been imposed as an implementation strategy. Sections of this EIR create and implement action plans for clean water, clean soil, and clean groundwater. Specifically, the proposed Project includes the removal of hazardous materials and the remediation of hazardous areas. Additionally, the proposed Project would actually reduce the intensity of the land use of the area by removing industrial uses and replacing them with commercial, educational, public open space, and research uses. The proposed Project includes the redevelopment of the Westway Terminal following removal of the liquid bulk storage tanks and remediation of the site to complete the full buildout of a 50,000-square-foot facility for NOAA that would include office and laboratory space and the 80,000-square-foot wave tank. Additionally, the proposed Project includes the extension of the waterfront promenade around the transit sheds at Berths 58–60 and right-of-way for the Red Car line (approved under the 2009 SPW EIR/EIS) along Signal Street to Warehouse No. 1.	
<b>Strategic Objective 9:</b> Strengthen relations with all internal and external stakeholders through education, advocacy, meaningful interaction and engaging events/initiatives that benefit the community.	The proposed Project is <b>consistent</b> with this policy. The proposed Project has involved extensive community outreach and input into the planning process, and throughout the EIR process.	
<b>Strategic Objective 10:</b> Realize the potential of the diversity of Los Angeles' population by expanding	The proposed Project is <b>consistent</b> with this policy. The proposed Project's café, classrooms, government offices, and marine science business	

Goal/Objective/Policy	Consistency Analysis					
opportunity; retain and develop more high-quality jobs with an emphasis on green technology.	park would provide jobs. It is anticipated the majority of these jobs would be taken by local and regional residents.					
PORT OF LOS ANGELES GREEN BUILDING POLICY						
New Construction (e.g., office buildings) 7,500 square feet or greater, without compromising functionality, will be designed to a minimum level of LEED NC Gold.	The proposed Project is <b>consistent</b> with this standard. The proposed project building designs would comply with new construction LEED requirements.					
New Construction (e.g., marine utilitarian buildings such as equipment maintenance), without compromising functionality, will be designed to a minimum level of LEED NC Silver.	The proposed Project is <b>consistent</b> with this standard. The proposed project building designs would comply with new construction LEED requirements.					
Existing Buildings of 7,500 square feet or greater will be inventoried as evaluated for their applicability to the LEED Existing Building Standards. Priority for certification will be determined by building operation and maintenance procedures.	The proposed Project is <b>consistent</b> with this standard. The proposed project building designs would comply with LEED existing building requirements, as applicable.					
All other buildings will be designed or constructed to meet the highest achievable LEED standard to the extent feasible for the building's purpose.	The proposed Project is <b>consistent</b> with this standard. The proposed project building designs would comply with LEED requirements.					
All Port buildings will include solar power to the maximum extent feasible, as well as incorporation of the best available technology for energy and water efficiency.	The proposed Project is <b>consistent</b> with this standard. The proposed Project would incorporate energy efficient designs into construction and development of new buildings. In addition, the proposed Project would incorporate solar panels on rooftops, where feasible.					

1		Impact Determination
2 3		The proposed Project is consistent with all goals, objectives, and policies of the following plans:
4		<ul> <li>General Plan Framework Element</li> </ul>
5		<ul> <li>Port of Los Angeles Plan (part of the City of Los Angeles General Plan)</li> </ul>
6		<ul> <li>Port of Los Angeles Master Plan</li> </ul>
7		<ul> <li>Port of Los Angeles Strategic Plan</li> </ul>
8		<ul> <li>Los Angeles Green Building Policy</li> </ul>
9 10 11 12 13 14 15		As discussed above, the proposed Project is consistent with the California Tidelands Trust Act of 1911 because all property and improvements included in the proposed Project would be dedicated to marine research and marine-related business uses. Furthermore, the proposed Project is consistent with the provisions of the PMP and the Port Plan. The proposed Project would be consistent with the General Plan and adopted environmental goals, objectives, policies, and purposes contained in other applicable plans.
16 17 18 19 20 21 22 23 24 25 26 27		The proposed Project would locate project facilities (including implementation of the proposed waterfront promenade as planned in the San Pedro Waterfront Project) adjacent to Mike's fueling station, which stores and handles hazardous liquid bulk materials. This would be inconsistent with the objective of the RMP of the PMP to locate vulnerable populations away from hazardous facilities. This land use inconsistency could result in adverse physical environmental impacts on vulnerable populations (i.e., public recreators) should Mike's fueling station ever have an accidental release, spill, or explosion of the hazardous liquid bulk materials. Therefore, this land use inconsistency is a significant impact under CEQA. Implementation of Mitigation Measure MM RISK-1, identified in Section 3.7, "Hazards and Hazardous Materials," would reduce impacts to less-than-significant levels.
28		Mitigation Measures
29 30		Implement Mitigation Measure MM RISK-1 (see Section 3.7, "Hazards and Hazardous Materials").
31		Residual Impacts
32		Impacts would be less than significant.
33	3.8.4.3.3	Summary of Impact Determinations
34 35 36 37		Table 3.8-3 summarizes the impact determinations of the proposed Project related to land use and planning, as described in the detailed discussion and tables above. Identified potential impacts may be based on federal, state, City of Los Angeles, and LAHD significance criteria.

For each type of potential impact, Table 3.8-3 describes the impact, notes the impact determination, describes any applicable mitigation measures, and notes the residual impacts (i.e., the impact remaining after mitigation). All impacts, whether significant or not, are included in this table.

#### 5 **Table 3.8-3.** Summary Matrix of Potential Impacts and Mitigation Measures for Land Use Associated with 6 the Proposed Project

Environmental Impacts	Impact Determination	Mitigation Measures	Impacts after Mitigation				
3.8 LAND USE AND PLANNING							
Construction							
<b>LU-1a:</b> Construction of the proposed Project would not be inconsistent with the adopted land use/density designation in the Community Plan, redevelopment plan, or specific plan for the site.	Less than significant	No mitigation is required.	Less than significant				
<b>LU-2a:</b> Construction of the proposed Project would not be inconsistent with the General Plan or adopted environmental goals or policies contained in other applicable plans.	Less than significant	No mitigation is required.	Less than significant				
Operation	•						
<b>LU-1b:</b> Operation of the proposed Project would not be inconsistent with the adopted land use/density designation in the Community Plan, redevelopment plan, or specific plan for the site.	Less than significant	No mitigation is required.	Less than significant				
<b>LU-2b:</b> Operation of the proposed Project would be inconsistent with the General Plan or adopted environmental goals or policies contained in other applicable plans, which would result in an adverse physical effect on the environment.	Significant	Implement Mitigation Measure MM RISK-1 (see Section 3.7, "Hazards and Hazardous Materials").	Less than significant				

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### 3.8.4.4 Mitigation Monitoring

9 10 11 See Table 3.7-2 in Section 3.7, "Hazards and Hazardous Materials," for mitigation monitoring for MM RISK-1. No other mitigation related to land use and planning is required for the proposed Project.

#### **3.8.4.5** Significant Unavoidable Impacts

No significant unavoidable impacts on land use and planning would occur during
construction or operation of the proposed Project.

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