DATE: JULY 28, 2022

TO: AUDIT COMMITTEE OF THE BOARD OF HARBOR COMMISSIONERS

SUBJECT: PROPOSED RESOLUTION TO REVISE THE CONTRACTING AUTHORITY OF THE EXECUTIVE DIRECTOR TO BE CONSISTENT WITH LOS ANGELES ADMINISTRATIVE CODE SECTION 10.1.1.

Summary

The Office of the City Attorney intends to request that the Board of Harbor Commissioners (Board) approve a Resolution revising the contracting authority of the Executive Director of the Los Angeles Harbor Department (Harbor Department) to be consistent with Los Angeles Administrative Code Section 10.1.1. Under Section 10.1.1., the Board may delegate to the Executive Director the authority to enter into personal service contracts up to one year and contracts that are not personal service contracts up to three years, provided that the value of any such contracts do not exceed One Hundred-Fifty Thousand Dollars ($150,000) annually.

The Board previously approved a Resolution that delegates to the Executive Director the limited authority to enter into personal service contracts up to one year, procurement contracts up to three years, and construction contract change orders, provided that the value of any such contracts do not exceed One Hundred-Fifty Thousand Dollars ($150,000) annually or per change order.

Consistency with applicable law and administrative efficiency would be improved by authorizing the Executive Director, or his or her designee, to approve and execute contracts on behalf of the Harbor Department to the full extent provided for under Los Angeles Administrative Code Section 10.1.1., instead of limiting such authority to only personal service contracts, procurement contracts, and change orders.

Discussion

Since 2012, City Council has amended Los Angeles Administrative Code Section 10.1.1. multiple times to increase the contracting authority that the Board of Harbor Commissioners, the Board of Airport
Commissioners, and the Board of Water and Power Commissioners may delegate to their respective General Managers.

As amended, Section 10.1.1.(a) and (c) now provides that the Board of Harbor Commissioners and the Board of Airport Commissioners may delegate to their respective General Managers the authority to approve and execute personal service contracts which do not obligate the City for a longer period of time than one year and contracts which are not personal service contracts and do not obligate the City for a longer period of time than three years, provided such contracts do not involve consideration reasonably valued in excess of One Hundred-Fifty Thousand Dollars ($150,000) annually.

Section 10.1.1.(a) and (d) now provides that the Board of Water and Power Commissioners may delegate to its General Manager the authority to approve and execute personal service contracts which do not obligate the City for a longer period of time than one year do not involve consideration reasonably valued in excess of One Hundred-Fifty Thousand Dollars ($150,000) annually as well as contracts which are not personal service contracts and do not obligate the City for a longer period of time than three years, provided such contracts do not involve consideration reasonably valued in excess of Five Million Dollars ($5,000,000) annually.

The Board previously adopted Resolution No. 13-7574 (Transmittal 1) which limits the authority of the Executive Director to approve and execute on behalf of the Harbor Department personal service contracts which do not obligate the City for a longer period of time than one year and do not exceed One Hundred-Fifty Thousand Dollars ($150,000) for any one project and procurement contracts which do not obligate the City for a longer period of time than three years and do not exceed One Hundred-Fifty Thousand Dollars ($150,000), as well as construction contract change orders which do not cumulatively exceed twenty-five percent (25%) of the contract amount, or a lesser percentage specified in the construction contract, so long as no individual change order exceeds One Hundred-Fifty Thousand Dollars ($150,000) annually.

The Harbor Department frequently enters into contracts that do not exceed three years or One Hundred-Fifty Thousand Dollars ($150,000) annually that are neither personal service nor procurement contracts, or construction contract change orders. Because of the limited scope of Resolution No. 13-7574, execution of contracts that Los Angeles Administration Code Section 10.1.1. now authorizes the Board to delegate to the Executive Director currently must be approved by the Board. This requires extensive staff, Board, and City Council resources for contracts that are relatively limited in time and value and slows the administration of the Port’s business. Administrative efficiency would be improved by authorizing the Executive Director, or his or her designee, to approve and execute contracts on behalf of the Harbor Department to the full extent provided for under Los Angeles Administrative Code Section 10.1.1(a) and (c).
Specifically, the proposed Resolution (Transmittal 2) would authorize the Executive Director, or his or her designee, to approve and execute on behalf of the Harbor Department:

a. Personal service contracts which do not obligate the City for a longer period of time than one year and which do not involve consideration reasonably valued in excess of One Hundred-Fifty Thousand Dollars ($150,000) annually; and

b. Contracts that are not for personal services which do not obligate the City for a longer period of time than three years and which do not involve consideration reasonably valued in excess of One Hundred-Fifty Thousand Dollars ($150,000) annually; and

c. Construction contract change orders which do not cumulatively exceed twenty-five percent (25%) of the contract amount, or a lesser percentage specified in the construction contract, so long as no individual change order exceeds One Hundred-Fifty Thousand Dollars ($150,000).

The authority delegated to the Executive Director under the proposed Resolution would not apply to any franchise, concession, permit, license, or lease within the meaning of the City’s Charter Sections 605 and 606.

Furthermore, Resolution Nos. 11-7230 and 11-7239, which authorize the use of the current Revocable Permit template and delegate authority to the Executive Director to approve and execute Revocable Permits that do not materially deviate from the current Revocable Permit template and are valued at or below or provide for compensation not to exceed One Hundred-Fifty Thousand Dollars ($150,000) annually, would not be rescinded and would remain in full force and effect.

Likewise, Resolution Nos. 17-8046 and 17-8047, which authorize the use of the current Temporary Entry and Use Permit (TEUP) template and delegate authority to the Executive Director to execute TEUPs that do not materially deviate from the current TEUP template, are valued at or below or provide for compensation not to exceed $150,000 and are for a fixed term not to exceed sixty (60) days, would also not be rescinded and would remain in full force and effect.

Finally, Resolution No. 20-9728, which authorizes the use of the Joint Revocable Permit and Master Joint Revocable Permit templates for jointly owned rail properties with the Port of Long Beach and delegates authority to the Executive Director to execute such permits where compensation is charged but does not exceed $50,000 per year per permit, would also not be rescinded and would remain in full force and effect.

Attachment(s):
Transmittal 1: Resolution No. 13-7574
Transmittal 2: Proposed Resolution – ED Contracting Authority
DATE: OCTOBER 16, 2013

FROM: CONTRACTS AND PURCHASING

SUBJECT: RESOLUTION NO. 13-3574 - INCREASE THE CONTRACTING AUTHORITY OF THE EXECUTIVE DIRECTOR PURSUANT TO LOS ANGELES ADMINISTRATIVE CODE SECTION 10.1.1

SUMMARY:

Los Angeles City Charter Sections 506(c) and 604(c) empowers the Board of Harbor Commissioners (Board) to authorize the general manager to contract on behalf of the City of Los Angeles Harbor Department (Harbor Department) where the contract does not involve payment or receipt of money or consideration reasonably valued in excess of a monetary limit and a time limit provided by ordinance. That ordinance is codified in Los Angeles Administrative Code (LAAC) Section 10.1.1.

The Harbor Department executes annual procurement contracts to purchase business required materials, supplies and services to support Harbor Department operations. These annual procurement contracts are typically under $100,000 each and are awarded for a term of one year, plus two, one-year renewal options. Execution of the renewal options extends the contracts past one-year; therefore, Board approval is required to execute the renewal options.

In order to administer these smaller procurement contracts more efficiently, the Board previously requested that the Office of the City Attorney draft an ordinance to amend Section 10.1.1 subsection (a) of the LAAC to increase the contracting authority of the Executive Director for procurement contracts. The amendment to the LAAC gives the Executive Director the authority to execute procurement contracts that do not exceed $150,000 annually, and are for a term of three years or less. On July 10, 2013, the City Council approved Ordinance 182594 which authorized the Board to increase the contracting authority of the Executive Director. Although the Board previously requested that this Ordinance be prepared and approved by the City Council, this subsequent Board action is required to effectuate the increase in contracting authority of the Executive Director.

RECOMMENDATION:

It is recommended that the Board of Harbor Commissioners:

1. Rescind Resolution 5983 which authorizes the Executive Director to execute (a) contracts or agreements that do not exceed $150,000 and have a term of one-year or less; and (b) construction contract change orders which do not cumulatively exceed twenty-five percent (25%) of the contract amount so long as no individual change order exceeds $150,000;
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2. Rescind all prior Resolutions defining the Executive Director’s contracting authority;

3. Authorize the Executive Director, or designee, to execute personal service agreements that do not exceed $150,000 for any one project and have a term of one-year or less, including all amendments, without further Board approval;

4. Authorize the Executive Director, or designee, to execute procurement contracts that do not exceed $150,000 annually, and are for a term of three years or less, pursuant to Los Angeles Administrative Code Section 10.1.1 subsection (a);

5. Authorize the Executive Director, or designee, to enter into construction contract change orders which do not cumulatively exceed twenty-five percent (25%) of the contract amount, or a lesser percentage specified in the construction contract, so long as no individual change order exceeds $150,000, and provided the underlying construction contract was awarded by the Board prior to or after the adoption of this resolution, unless the contract specifically provides otherwise; and

6. Adopt Resolution No. 12574

DISCUSSION:

Background/Context - Currently, the contracting authority of the Executive Director is defined by Resolution No. 5983 adopted by the Board of Harbor Commissioners on April 25, 2001 (Transmittal 1). Resolution 5983 authorizes the Executive Director to execute (a) contracts or agreements that do not exceed $150,000 and have a term of one-year or less; and (b) construction contract change orders which do not cumulatively exceed twenty-five percent (25%) of the contract amount so long as no individual change order exceeds $150,000. Resolution 5983 does not distinguish between personal service contracts and procurement or purchasing contracts.

Each fiscal year, the Contracts and Purchasing Division (CPD) receives requests from various Harbor Department Divisions to establish annual procurement contracts. These contracts enable Harbor Department staff to purchase commodities and supplies, including, but not limited to, tires, batteries, paint, electrical supplies, and fuel, and to obtain various repair services. As CPD receives requests to establish contracts, CPD determines the lowest price through a competitive bid process, or through cooperative agreements based on contracts established by a City, County, State or other municipality.

These annual procurement contracts are typically under $100,000 each and are awarded for a term of one year, plus two, one-year renewal options. Due to the small dollar value of these contracts, it is more cost-effective to award them for multi-year periods, which results in considerable savings in staff administrative hours.

Compliance - Historically, the Executive Director would enter into annual procurement contracts for a term of one year, with two, one-year renewal options. The renewal
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options were considered to be a new contract and not an extension of the existing authority; therefore, the Executive Director was continuing to enter into these annual procurement contracts under the authority of Article 1, Section 10.1.1 (a) of the LAAC. In 2009, the Office of the City Attorney opined that any contract or agreement with the same vendor, for a period of more than one year, which did not undergo a new competitive bid process, must be approved by the Board. As a result, the Executive Director executes these contracts when awarded; however, upon expiration of the initial term, Board approval is required to exercise the renewal options.

Due to the number of annual procurement contracts (approximately 180), small dollar values associated with each contract, and the various expiration dates, CPD submits these annual procurement contracts in aggregate to the Board for approval each fiscal year. In 2012, the Office of the City Attorney opined that it was inappropriate for CPD to submit an annual report to the Board requesting approval to execute the renewal options for several contracts. According to the City Attorney, each annual procurement contract should be transmitted to the Board in a separate report requesting authorization to execute the renewal options.

In December 2011, the City Council approved an Ordinance which increased the contracting authority of the Executive Director of the Los Angeles World Airports. Rather than hire additional staff to administratively process these annual procurement contracts, CPD recommended that the Harbor Department pursue a similar amendment to the LAAC. At the December 6, 2012, Board meeting, the Board approved Resolution 12-7419 which requested the Office of the City Attorney to draft an Ordinance to amend the LAAC to increase the contracting authority of the Executive Director. On May 14, 2013, the recommendation was forwarded to the City Council for consideration. On July 9, 2013, the City Council approved Ordinance 182594 which amends Section 10.1.1 (a) of the LAAC to authorize the Executive Director of the Harbor Department to enter into procurement contracts that are $150,000 per year for a period not-to-exceed three years (Transmittal 2). The Ordinance became effective on July 29, 2013. Pursuant to the Ordinance, Board action is now required to effectuate the increase in contracting authority of the Executive Director.

ENVIRONMENTAL ASSESSMENT:

The proposed action is approval of a resolution to increase the contracting authority of the Executive Director for procurement contracts. As an administrative activity, the Director of Environmental Management has determined that the proposed action is exempt from the requirements of the California Environmental Quality Act in accordance with Article II Section 2 (f) of the Los Angeles City CEQA Guidelines.

ECONOMIC IMPACT:

This Board action will have no direct employment effect, but will improve the efficiency of CPD operations by reducing the workload required to administratively process annual procurement contracts.
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FINANCIAL IMPACT:

The proposed Board action recommends that the contracting authority of the Executive Director be increased, pursuant to Ordinance 182594 which amended Section 10.1.1 (a) of the LAAC. Approval of the recommendations will result in administrative efficiencies for CPD staff. Authority to expend funds will be subject to each fiscal year’s Board adopted budget.

Should the recommendations not be approved, there will be a negative financial impact on the Harbor Department inasmuch as CPD will require additional staff to administratively process annual procurement contracts, per the Office of the City Attorney. On average, CPD will be required to prepare and process approximately 50 Board reports each fiscal year. It is anticipated that CPD would require two (2) Procurement Analysts and one (1) Management Analyst to absorb the increased workload at an annual cost of approximately $356,964 for salaries and benefits.

CITY ATTORNEY:

Assistant City Attorney Christopher B. Bobo has reviewed this resolution and approved it as to form and legality.

TRANSMITTAL(S):

1. Resolution 5983
2. Ordinance 182594

FIS Approval: (initials)
CA Approval: (initials)

GLENN R. ROBISON
Director of Contracts & Purchasing

MOLLY CAMPBELL
Deputy Executive Director

APPROVED:

GERALDINE KNATZ, Ph.D.
Executive Director

GR/tc
Author: TCarey
RESOLUTION NO. 5983

DEFINING THE HARBOR DEPARTMENT EXECUTIVE DIRECTOR'S CONTRACTING AUTHORITY PURSUANT TO CHARTER SECTION 604(c) AND ORDINANCE NO. 173186

Recitals

A. Los Angeles Charter Section 604(c) authorizes the City Council to adopt an ordinance allowing the boards of the proprietary departments, including the Harbor Department, to set the Executive Director's contracting authority within certain limits defined in the ordinance.

B. By Ordinance No. 170313, as amended by Ordinance No. 173186, the Council has authorized proprietary boards to empower their Executive Directors to enter into contracts in amounts not to exceed One Hundred Fifty Thousand Dollars ($150,000). These ordinances are codified in Los Angeles Administrative Code ("LAAC") Section 10.1.1.

C. By Resolution No. 5921 adopted by the Board on September 29, 2000, the Board authorized the Executive Director to enter into new contracts in amounts not to exceed $150,000 per contract.

D. Prior to September 29, 2000, the Board has approved various construction contracts which set the Executive Director's change order authority at twenty-five percent (25%) of the contract amount provided that no one change order could exceed $100,000 without Board approval.

E. This resolution restates the Executive Director's contract authority in order to conform the Executive Director's change order authority to the same level as the Executive Director's authority for new contracts.

NOW, THEREFORE, BE IT RESOLVED, that the Board of Harbor Commissioners does hereby authorize and empower the Executive Director of the Harbor Department to do all things necessary and proper to award contracts involving an expenditure of One Hundred Fifty Thousand Dollars ($150,000) or less where funds have been appropriated upon the following conditions:

1. The total contract dollar amount awarded to any one person or entity in any 12-month period for any one project shall not exceed $150,000 without further Board approval. As to change orders related to construction contracts awarded by the Board, the Executive Director shall have the authority to enter into contract change orders which do not cumulatively exceed twenty-five percent (25%)
of the contract amount so long as no individual change order exceeds $150,000. This authority shall apply to all Board-approved construction contracts which are currently outstanding and all future contracts unless such future contracts otherwise provide.

2. The total contract period for contracts granted by the Executive Director to a contractor for any one project, including amendments, shall not exceed 12 months without Board approval.

BE IT FURTHER RESOLVED, that all prior resolutions related to the Executive Director's contracting authority are repealed.

I HEREBY CERTIFY that the foregoing Resolution was adopted by the Board of Harbor Commissioners of the City of Los Angeles at its meeting held ____________.

______________________________
AUDREY H. YAMAKI
for Board Secretary

APPROVED AS TO FORM

4/16/2001

JAMES K. HAHN, City Attorney

By

RAYMOND P. BENDER, Assistant

RPB:cp
4/16/01
ORDINANCE NO. 182594

An ordinance amending Subsection (c) of Section 10.1.1 of Article 1, Chapter 1 of Division 10 of the Los Angeles Administrative Code to allow the Board of Harbor Commissioners to authorize the General Manager of the Harbor Department to enter into multi-year contracts, up to three years, that would otherwise require approval by the Board of Harbor Commissioners.

THE PEOPLE OF THE CITY OF LOS ANGELES
DO ORDAIN AS FOLLOWS:

Section 1. Subsection (c) of Section 10.1.1 of Article 1, Chapter 1 of Division 10 of the Los Angeles Administrative Code is amended to read as follows:

(c) Notwithstanding the provisions of Subsection (a) of this Section, the Board of Harbor Commissioners and the Board of Airport Commissioners may authorize the respective General Managers of those Departments to enter into contracts on behalf of the Department that satisfy all of the following:

1. The contract is not for personal services; and

2. The contract does not obligate the City for a term of longer than three years including all extensions, renewals and amendments; and

3. The contract does not involve consideration reasonably valued in excess of One Hundred Fifty Thousand Dollars ($150,000) annually.

The Harbor Department and the Department of Airports shall each submit a report quarterly to the Board of Harbor Commissioners and the Board of Airport Commissioners, respectively, identifying all contracts, including the dollar value involved in each contract, authorized by the General Manager of the Department pursuant to the provisions of this Subsection.

Three years after the effective date of this Subsection, January 22, 2012, the Harbor Department and the Department of Airports shall each submit a report to the Mayor and the City Council evaluating the effects and benefits of the authority granted by the provisions of this Subsection, and include a recommendation regarding whether to continue the provisions of this Subsection.

1
Sec. 2. The City Clerk shall certify to passage of this ordinance and have it published in accordance with Council policy, either in a daily newspaper circulated in the City of Los Angeles or by posting for ten days in three public places in the City of Los Angeles: one copy on the bulletin board located at the Main Street entrance to the Los Angeles City Hall; one copy on the bulletin board located at the Main Street entrance to the Los Angeles City Hall East; and one copy on the bulletin board located at the Temple Street entrance to the Los Angeles County Hall of Records.

I hereby certify that this ordinance was passed by the Council of the City of Los Angeles, at its meeting of JUN 19 2013.

JUNE LAGMAY, City Clerk

Approved
JUN 25 2013

By
Deputy

Mayor

Approved as to Form and Legality

CARMEN A. TRUTANICH, City Attorney

By

Date
April 30, 2013

File No. 13-0624
RESOLUTION NO. __________

A RESOLUTION OF THE BOARD OF HARBOR COMMISSIONERS OF THE CITY OF LOS ANGELES AUTHORIZING THE EXECUTIVE DIRECTOR TO APPROVE AND EXECUTE CONTRACTS ON BEHALF OF THE LOS ANGELES HARBOR DEPARTMENT

WHEREAS, the City of Los Angeles (City) is a chartered city duly organized and existing under and pursuant to the provisions of the Constitution of the State of California and the Charter of the City (Charter); and

WHEREAS, the Los Angeles Harbor Department (Harbor Department) is a Proprietary Department of the City, established and provided for by the Charter, having control of its own revenues and funds and under the management and control of a Board of Harbor Commissioners (Board); and

WHEREAS, Section 651(a) of the Charter provides that the Board shall have possession, management, and control of all lands and waters known as the Harbor District and all harbor and port improvements, works, utilities, facilities, and watercraft owned, controlled, or operated by the Harbor Department known as the Harbor Assets; and

WHEREAS, Section 506(c) of the Charter provides that any action by the Board authorizing the approving of contracts which obligate the City for a longer period of time than as provided by ordinance, or which involve consideration reasonably valued in excess of such monetary limitation as provided by ordinance, shall be taken by the Board by order or resolution; and

WHEREAS, Section 604(c) of the Charter allows the Board to authorize the Executive Director to contract on behalf of the Harbor Department where the contract does not involve payment or receipt of money or consideration reasonably valued in excess of a monetary limit provided by ordinance; and

WHEREAS, Section 10.1.1.(a) and (c) of the Los Angeles Administrative Code provides that the Board may authorize the Executive Director to approve and execute on behalf of the Harbor Department personal service contracts which do not obligate the City for a longer period of time than one year and contracts which are not personal service contracts and do not obligate the City for a longer period of time than three years, provided such contracts do not involve consideration reasonably valued in excess of One Hundred-Fifty Thousand Dollars ($150,000) annually; and

WHEREAS, Resolution 13-7574 currently limits the authority of the Executive Director to approve and execute on behalf of the Harbor Department personal service contracts which do not obligate the City for a longer period of time than one year and do
not exceed One Hundred-Fifty Thousand Dollars ($150,000) for any one project and only procurement contracts which do not obligate the City for a longer period of time than three years and do not exceed One Hundred-Fifty Thousand Dollars ($150,000), as well as construction contract change orders which do not cumulatively exceed twenty-five percent (25%) of the contract amount, or a lesser percentage specified in the construction contract, so long as no individual change order exceeds One Hundred-Fifty Thousand Dollars ($150,000); and

WHEREAS, consistency with applicable law and administrative efficiency would be improved by authorizing the Executive Director, or his designee, to approve and execute contracts on behalf of the Harbor Department to the full extent provided for under Los Angeles Administrative Code Section 10.1.1.(a) and (c).

NOW, THEREFORE, BE IT RESOLVED by the Board of Harbor Commissioners of the City of Los Angeles, as follows:

1. The Executive Director of the Harbor Department, or his or her designee, is hereby authorized to approve and execute on behalf of the Harbor Department:
   a. Personal service contracts which do not obligate the City for a longer period of time than one year and which do not involve consideration reasonably valued in excess of One Hundred-Fifty Thousand Dollars ($150,000) annually; and
   b. Contracts that are not for personal services which do not obligate the City for a longer period of time than three years and which do not involve consideration reasonably valued in excess of One Hundred-Fifty Thousand Dollars ($150,000) annually; and
   c. Construction contract change orders which do not cumulatively exceed twenty-five percent (25%) of the contract amount, or a lesser percentage specified in the construction contract, so long as no individual change order exceeds One Hundred-Fifty Thousand Dollars ($150,000).

2. Resolution No. 13-7574 is rescinded, no longer of any effect, and is superseded by this Resolution.

3. The authority delegated to the Executive Director of the Harbor Department under this Resolution shall not apply to any franchise, concession, permit, license, or lease within the meaning of Charter Sections 605 and 606.

4. Resolution Nos. 11-7230 and 11-7239, which authorize the use of the current Revocable Permit template and delegate authority to the Executive Director to approve and execute Revocable Permits that do not materially deviate from the current Revocable Permit template and are valued at or below or provide for compensation not to exceed One Hundred-Fifty Thousand Dollars ($150,000) annually, are not rescinded and remain in full force and effect.
5. Resolution Nos. 17-8046 and 17-8047, which authorize the use of the current Temporary Entry and Use Permit (TEUP) template and delegate authority to the Executive Director to execute TEUPs that do not materially deviate from the current TEUP template, are valued at or below or provide for compensation not to exceed $150,000, and are for a fixed term not to exceed sixty (60) days, are not rescinded and remain in full force and effect.

6. Resolution No. 20-9728, which authorizes the use of the Joint Revocable Permit and Master Joint Revocable Permit templates for jointly owned rail properties with the Port of Long Beach and delegates authority to the Executive Director to execute such permits where compensation is charged but does not exceed $50,000 per year per permit, is not rescinded and remains in full force and effect.

I HEREBY CERTIFY THAT the foregoing Resolution was adopted by the Board of Harbor Commissioners of the City of Los Angeles at its meeting held on

_____________________

AMBER M. KLESGES
Board Secretary

APPROVED AS TO FORM AND LEGALITY

_____________________, 2022
MICHAEL N. FEUER, City Attorney
STEVEN Y. OTERA, General Counsel

By _______________________
JANET KARKANEN, Deputy