



THE PORT
OF LOS ANGELES
Executive Director's
Report to the

Board of Harbor Commissioners

DATE: DECEMBER 30, 2025

FROM: CONSTRUCTION

**SUBJECT: RESOLUTION NO. _____ -
AWARD AND APPROVAL OF CONSTRUCTION CONTRACT
CONTRACTOR: SKANSKA
AVALON PEDESTRIAN BRIDGE AND PROMENADE GATEWAY
SPECIFICATION NO. 2804A**

SUMMARY:

Staff requests approval of an award of a contract (Contract) to Skanska USA Civil West California District Inc. (Skanska), to construct the Avalon Pedestrian Bridge and Promenade Gateway (Project). The Project consists of the construction of a concrete cable supported pedestrian bridge and promenade gateway. The lowest responsive and responsible bidder is Skanska, located at 1995 Agua Mansa Road, Riverside, California 92509. The Contract is for a 3-year term in the amount of \$101,930,015, plus a 10% contingency, is \$112,123,016. The work duration is 900 calendar days. Certain expenses incurred under the proposed Contract are eligible for reimbursement under grant funding provided by Los Angeles County Metropolitan Transportation Authority (LACMTA) under Measure M funding for \$10,207,400; California State Transportation Agency (CalSTA) under the Port and Freight Infrastructure Program (PFIP) for \$42,080,000; and United States Department of Transportation (USDOT) Reconnecting Communities and Neighborhoods (RCN) program for \$5,000,000. The City of Los Angeles Harbor Department (Harbor Department) will be responsible for \$54,835,616 in expenses, net of grant reimbursements.

RECOMMENDATION:

It is recommended that the Board of Harbor Commissioners (Board):

1. Find that the Director of Environmental Management has determined that the proposed action has been previously evaluated pursuant to the requirements of the California Environmental Quality Act (CEQA) under Article II Section 2(i) of the Los Angeles City CEQA Guidelines;
2. Find that, in accordance with the Los Angeles City Charter Section 1022, work under the subject Contract can be performed more feasibly by an independent contractor rather than by City employees;

**SUBJECT: AVALON PEDESTRIAN BRIDGE AND PROMENADE GATEWAY
SPECIFICATION NO. 2804A**

3. Award and approve, Specification No. 2804A for Item Nos. 1 through 76 of the Bid Proposal Line Items to Skanska for a total amount of \$112,123,016, including a 10% contingency, and Project work expected for 900 calendar days, and the Contract is for a 3-year term;
4. Authorize the Executive Director to execute and the Board Secretary to attest to this Contract for and on behalf of the Board;
5. Delegate and authorize the Executive Director to adjust the final bid quantities and accept the construction Contract upon its completion in accordance with City Charter Section 655 (g); and
6. Adopt Resolution No. _____.

DISCUSSION:

Project Objectives - The Project will construct a pedestrian bridge to connect the Wilmington Community, which has eight schools within one mile, to the Port of Los Angeles (Port) Wilmington Waterfront area and Banning's Landing Community Center. Currently, two freight mainline tracks in the Port bifurcate the Wilmington Waterfront from the Wilmington community itself. The rail tracks being grade separated move six percent of all U.S. waterborne containers. The Project will provide a dedicated pedestrian/cycling bridge over these freight rail tracks and connect to the State-designated California Coast Trail. The Project will also improve pedestrian connectivity from Wilmington to the Waterfront at Banning's Landing Community Center. The Project provides pedestrian enhancements, as well as developing neighborhood and regional recreational space along Avalon Boulevard from Harry Bridges Boulevard to the Wilmington Waterfront Promenade (Transmittal 1).

This Project has been approved to receive a total of \$57,287,400 from three grant funding sources: LACMTA under Measure M funding, CalSTA under PFIP, USDOT under the RCN program.

Project Description – This Project includes construction of a concrete cable supported pedestrian bridge and promenade gateway. Work includes but is not limited to installation of prestressed concrete pile foundations, retaining wall, architectural features and finishes, site demolition and removals, grading, surcharge, landscaping, hardscaping, construction of a restroom, lighting, striping, signage, parking lots, and play areas.

DATE: DECEMBER 30, 2025

PAGE 3 OF 5

**SUBJECT: AVALON PEDESTRIAN BRIDGE AND PROMENADE GATEWAY
SPECIFICATION NO. 2804A**

Construction Award Process - City of Los Angeles Charter Section 371 (a) - Competitive Bidding sets forth the procedure staff followed to award the Contract. For construction contracts such as this one, the Harbor Department publishes the Notice Inviting Bids in daily newspapers and trade publications circulated in the City of Los Angeles, as well as on the Port of Los Angeles website and the Regional Alliance Marketplace for Procurement (RAMP). The Harbor Department also conducts a pre-bid conference to answer questions related to the construction contract.

Bidders submit bids through the Port's Construction Division Business Opportunity Network (CDBON) System. The opportunity to submit bids closes once a predetermined time is reached. After bid closing, bid documents, Small Business Enterprise (SBE) and Very Small Business Enterprise (VSBE) participation, and other required documents are reviewed for compliance with Harbor Department requirements. Once all the information is verified, and if the lowest bidder is deemed responsive, a recommendation for the award of the construction contract is made. If the apparent lowest bidder is found non-responsive, the next lowest bidder is reviewed.

In conformance with the City Charter section for competitive bidding, as stated above, the Notice of Inviting Bids for Specification No. 2804A (Transmittal 2) was advertised on the Port of Los Angeles website, Daily Breeze, La Opinion, Chinese Daily News, Metropolitan News Company, and in the Los Angeles Business Assistance Virtual Network to reach out to as many potential bidders as possible. A pre-bid meeting was held on December 10, 2025.

As authorized by the Executive Director on December 2, 2025, the Chief Harbor Engineer received three bids for the Contract on December 22, 2025. Skanska was declared the apparent lowest bidder with a bid of \$101,930,015. The analysis of bid results with the companies and their respective bid amounts are included in Transmittal 3. Skanska submitted the required documents in Section 00012.09 within the time specified in the specifications. Staff has verified Skanska's state license, which was found to be in good standing.

The Harbor Department had set a minimum SBE participation level of 16%, of which 4% shall be VSBE participation. Skanska has provided the required documents regarding their SBE and VSBE participation, and staff have calculated their SBE/VSBE participation to be 23.22% and 12.24%, respectively (Transmittal 4).

The Contract is consistent with State of California Prevailing Wage provisions. The Contract is subject to Project Labor Agreement Resolution No.17-8164 as approved by the Board on September 7, 2017, and the Los Angeles City Council on December 5, 2017.

DATE: DECEMBER 30, 2025

PAGE 4 OF 5

**SUBJECT: AVALON PEDESTRIAN BRIDGE AND PROMENADE GATEWAY
SPECIFICATION NO. 2804A**

Bid Protest - On December 29, 2025, Griffith Company (Griffith), the second lowest bidder, submitted a bid protest indicating Skanska did not list a subcontractor for Bid Item 42, the Los Angeles Department of Water and Power (LADWP) electrical work, and since Skanska does not have an electrical license, Skanska cannot self-perform the LADWP work, and their bid should be declared non-responsive. Skanska provided a response letter, dated December 30, 2025, indicating the work for Bid Item 42 is for vaults and conduits only which does not require an electrical license. Skanska also pointed out that the plans for this work requires the contractor to have a Class "A" license which Skanska possesses. Skanska will self-perform this work (Transmittal 5).

Staff reviewed the letters and all relevant materials and has determined the work for Bid Item 42, under Specification No. 2804A, is only for vaults and conduits and an electrical license is not required to perform this work. All electrical work, including pulling cables, will be performed by the Los Angeles Department of Water and Power (LADWP) at a later date.

ENVIRONMENTAL ASSESSMENT:

The proposed action is approval of the award of this construction Contract to Skanska, which is an activity for which the underlying project has been previously assessed in the Addendum to the Wilmington Waterfront Development Project Environmental Impact Report (SCH# 2008031065), which was considered by the Board on October 3, 2024. Therefore, the Director of Environmental Management has determined that the proposed action has been previously evaluated pursuant to the requirements of CEQA under Article II Section 2(i) of the Los Angeles City CEQA Guidelines.

FINANCIAL IMPACT:

Approval of the proposed action will enable the Harbor Department to enter into the proposed Contract with Skanska to construct the Project for an amount not to exceed \$112,123,016, including a 10 percent contingency. Fiscal Year (FY) 2025-2026 funding in the amount of \$2,500,000 has been budgeted within Account 161305 (Construction in Progress), Division 00000 (Harbor Global), Project 2537700 (Wilmington Waterfront - Avalon Pedestrian Bridge and Promenade Gateway). Funds are anticipated to be expended as follows:

FY 2025-2026	\$ 2,500,000
FY 2026-2027	\$ 50,000,000
FY 2027-2028	\$ 46,000,000
FY 2028-2029	\$ 13,623,016
TOTAL	\$ 112,123,016

Funds for future fiscal years will be requested and budgeted as part of the annual budget process, upon Board Approval.

DATE: DECEMBER 30, 2025

PAGE 5 OF 5

SUBJECT: AVALON PEDESTRIAN BRIDGE AND PROMENADE GATEWAY
SPECIFICATION NO. 2804A

Although Skanska is not obligated to perform any work under the Contract in any fiscal year in which no appropriation for the Contract has been made, the Contractor agrees to resume performance of the work required by the Contract on the same terms and conditions for a period of 60 days after the end of the fiscal year if an appropriation therefore is approved within that 60-day period. The Contractor is responsible for maintaining all insurance and bonds during this 60-day period. The time for performance shall be extended during this period until the appropriation is made; however, such extension of time is not compensable.

If in any subsequent fiscal year funds are not appropriated for work required by the Contract, the Contract shall be terminated. However, such termination shall not relieve the parties of liability for any obligation previously incurred.

CITY ATTORNEY:


The Office of the City Attorney has reviewed and approved Specification No. 2804A as to form and legality on November 26, 2025.

TRANSMITTALS:

1. Aerial Site and Pedestrian Bridge Rendering Plans
2. Specification No. 2804A
3. Analysis of Bids
4. Contractor, Subcontractor, and Supplier List
5. Bid Protest and Response Letter

FIS Approval: JS

CA Approval: SO

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SHAUN SHAHRESTANI
Chief Harbor Engineer


DINA ARYAN-ZAHLAN, PE
Deputy Executive Director

APPROVED:

 for
EUGENE D. SEROKA
Executive Director