# Southern California International Gateway Project

Final Environmental Impact Report



#### Prepared by:

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# Chapter 1 Introduction

# 1.1 Final Environmental Impact Report Organization

This chapter presents background and introductory information for the proposed near-dock intermodal rail facility by the Burlington Northern Santa Fe (BNSF) Railway Company, called the Southern California International Gateway Project (the proposed Project, or SCIG). This chapter also presents the authorities of the Los Angeles Harbor Department (LAHD or Port), the Lead Agency preparing this Environmental Impact Report (EIR), the scope and content of the EIR, list of Responsible and Trustee agencies, and the public outreach for the proposed Project. The proposed Project is described in detail in this chapter along with a brief listing of general changes and modifications made to the Draft EIR and Recirculated Draft EIR. Chapter 2, "Response to Comments", presents information regarding the distribution of and comments on the Draft EIR and Recirculated Draft EIR, and responses of the lead agency. Chapter 3 presents changes made to both the Draft EIR and the Recirculated Draft EIR. The alternatives are described and analyzed in Chapter 5 of the Recirculated Draft EIR.

This Final EIR has been prepared in accordance with the requirements of the California Environmental Quality Act (CEQA) (Pub. Res. Code §21000 et seq.) and the State CEQA Guidelines (Cal. Code of Regs. Tit. 14, §15000 et seq.). The EIR describes the affected resources and evaluates the potential adverse environmental impacts to those resources. This EIR will be used: to inform decision-makers and the public about the environmental effects associated with the construction and operation of the proposed Project; to evaluate reasonable and feasible alternatives to the proposed Project; and to propose mitigation measures that would avoid or reduce the significant adverse environmental effects of the proposed Project.

### 1.2 **CEQA Review Process**

CEQA was enacted by the California Legislature in 1970 and requires public agency decision makers to consider the environmental effects of their actions. When a state or local agency determines that a proposed project has the potential for significantly adverse environmental effects after mitigation, an EIR is required to be prepared. The purpose of an EIR is to identify potentially significant adverse effects of a proposed project on the environment, to identify alternatives to the proposed project, and to indicate the manner in which those significant effects can be mitigated or avoided.

SCIG Final EIR 1-1

In accordance with CEQA Guidelines §15121(a), the purpose of an EIR is to serve as an informational document that: "will inform public agency decision-makers and the public generally of the significant environmental effect of a project, identify possible ways to minimize the significant effects, and describe reasonable alternatives to the project." The proposed Project requires discretionary approval from the LAHD and, therefore, it is subject to the requirements of CEQA. This EIR has been prepared in accordance with the requirements of CEQA.

# 8 1.2.1 Notice of Preparation and Scoping Process

#### 1.2.1.1 Notice of Preparation

On September 20, 2005, the LAHD issued a Notice of Preparation (NOP) and Initial Study (IS) to inform responsible and trustee agencies, public agencies, and the public that the LAHD was preparing an EIR for the proposed Project, pursuant to CEQA. The NOP/IS (State Clearinghouse Number 2005091116) was circulated for a 30-day comment period from September 20, 2005, to October 19, 2005, to neighboring jurisdictions, responsible agencies, other public agencies, and interested individuals in order to solicit input on the scope of the environmental analysis to be included in the EIR. The LAHD held public scoping meetings on October 6, 2005 and October 13, 2005. A Supplemental NOP was issued on October 31, 2005, in response to comments, and the review period ended November 29, 2005. A total of 35 individuals commented at the meetings on the proposed Project and the NOP/IS, and 48 letters commenting on the NOP/IS or supporting or opposing the Project were received during the public comment period. Table 1-7 in Section 1.4 of the Recirculated Draft EIR presents a summary of the key comments received during the public comment period on the NOP/IS and the Supplemental NOP. The comment letters received on those documents can be found in Appendix A of the Draft EIR.

### 1.2.1.2 Scope of Analysis

This EIR has been prepared in conformance with CEQA, the State CEQA Guidelines, and Port of Los Angeles Guidelines for the Implementation of CEQA; it includes all of the sections required by CEQA. This EIR relies on policies and guidelines of the City of Los Angeles, including the Port of Los Angeles.

The criteria for determining the significance of environmental impacts in this EIR analysis are described in the section titled "Significance Criteria" (also referred to as the "threshold of significance") under each resource topic in Chapter 3 of the Recirculated Draft EIR. A "Threshold of Significance" is an identified "quantitative, qualitative or performance level of a particular environmental effect, non-compliance with which means the effect will normally be determined to be significant by the agency and compliance with which means the effect normally will be determined to be less than significant" (CEQA Guidelines §15064.7 (a)). Except as noted in particular sections of the document, the City of Los Angeles CEQA Thresholds Guide (City of Los Angeles, 2006) are used for purposes of this EIR, although some criteria were adapted to the specific circumstances of this project.

The following issues have been determined to be potentially significant and, therefore, are evaluated in this EIR.

- aesthetics and visual resources
- air quality and public health
- biological resources
- cultural resources
- geology and soils
- greenhouse gas emissions

- hazards and hazardous materials
- land use
- noise
- transportation and traffic
- utilities and public services
- water resources

In addition to the above, socioeconomics and environmental justice, alternatives, cumulative impacts, significant irreversible impacts, and growth inducing impacts are evaluated in the EIR.

The scope of the document, methods of analyses, and conclusions represent the independent judgment of the LAHD. Staff members from the LAHD and consultants who helped prepare this EIR are identified in Chapter 11 of the Recirculated Draft EIR (List of Preparers and Contributors).

#### 1.2.2 Draft EIR and Public Review

The Draft EIR was released for public review on September 23, 2011 for an extended 90-day comment period. Public hearings were held on November 10, 2011 and November 16, 2011, in Long Beach and Wilmington, respectively, and the comment period ended on February 1, 2012. LAHD received a total of 143 comment letters. In addition, 329 oral and written comments were received at the two public hearings. The comments raised a number of issues that, taken together, warranted the preparation of revised chapters of portions of the Draft EIR and certain appendices to be partially recirculated for public review. Appendix H of the Recirculated Draft EIR describes the changes to the Draft EIR that were made.

#### 1.2.3 Recirculated Draft EIR and Public Review

The Recirculated Draft EIR was released on September 27, 2012 for a 45-day public review period ending on November 13, 2012. Because the LAHD revised and recirculated only certain portions of the Draft EIR, the Notice of Availability of the Recirculated Draft EIR advised reviewers when submitting comments to limit their comments to the Recirculated Draft EIR only, consistent with CEQA Guidelines Section 15088.5(f)(2). One public hearing was held on October 18, 2012 in Wilmington, CA. At the public hearing, 165 oral and written comments were received. Additionally, 784 comments were received by way of written letter and email. The issues raised in the comments were taken into consideration, and a number of changes were made when revising the Recirculated Draft EIR in preparation of the Final EIR. Section 1.5 describes the changes made to the Recirculated Draft EIR in the Final EIR.

#### 1.2.4 Final EIR and Certification

This Final EIR has been provided to the public for review, comment, and participation in the planning process. This Final EIR is being distributed to provide the basis for decision making by the CEQA lead agency, as described in Table 1-6 of the Recirculated Draft EIR, and other concerned agencies. Certification of the EIR for the SCIG Project must

precede Project approval. Project approval requires that the Board review and consider the EIR; adopt Findings of Fact on the significant environmental effects of the Project and the feasibility of mitigation measures and Project alternatives; adopt a Statement of Overriding Considerations; approve a specific Project analyzed in the EIR; and adopt a Mitigation Monitoring and Reporting Program (MMRP).

# 6 1.3 Existing Environmental Setting

# 7 1.3.1 Regional Setting

BNSF has made a business decision to construct an intermodal rail facility near the ports of Los Angeles and Long Beach (the Ports), which would be served by the proposed Project. The Ports are located approximately 25 miles south of downtown Los Angeles. The port complex is composed of approximately 80 miles of waterfront and 7,500 acres of land and water, with approximately 500 commercial berths. The Ports include: automobile, container, omni, lumber, and cruise ship terminals; liquid and dry bulk terminals; and extensive transportation infrastructure for cargo movement by truck and rail. They also accommodate commercial fishing, canneries, shipyards, and boat repair yards; provide slips for 6,000 pleasure craft, sport fishing boats, and charter vessels; and support community and educational facilities such as a public swimming beach, the Boy/Girl Scout Camp, the Cabrillo Marine Aquarium, the Maritime Museum, and public fishing piers. The Ports are adjacent to the community of San Pedro to the west, the Wilmington community and the City of Carson to the north, the City of Long Beach to the east, and the Pacific Ocean to the south.

The proposed Project site was chosen by BNSF through a screening and analysis process (see Section 1.1.1 of the Recirculated Draft EIR). It is located in a largely industrial area east of the Wilmington community of the City of Los Angeles, with portions in the cities of Carson and Long Beach, approximately four miles north of the Ports. The general area is characterized by heavy industry (refineries), goods-handling facilities (warehouses, trucking facilities, railroads, and related commercial and industrial establishments), light commercial uses, and residential and institutional uses. Major highways including Interstate-405, Interstate-710, Alameda Street, Pacific Coast Highway, and State Routes 47 and 103 (Terminal Island Freeway) are all within two miles of the proposed Project site.

# 1.3.2 Proposed Project Setting

The proposed Project has three major components: the railyard itself (including the North Lead Tracks), the alternate sites offered for some businesses currently occupying the site, and the South Lead Track (Figure 1-1). The site of the railyard component of the proposed Project is located in an area that is zoned for heavy industrial uses, bounded generally by Sepulveda Boulevard to the north, Pacific Coast Highway to the south, the Dominguez Channel to the west, and the Terminal Island Freeway to the east. At present, the site is devoted to warehousing and transloading (see Section 1.1.3.2 in the Recirculated Draft EIR for a description of transloading); container and truck maintenance, servicing, and storage; rail service; miscellaneous industrial uses; access roads; an SCE transmission line right of way (part of which is leased to trucking

businesses California Cartage and Three Rivers Trucking); the former UP San Pedro Subdivision rail line; and an equipment storage area leased from the City of Long Beach.

The site is surrounded by a variety of land uses (see Section 3.8 in the Recirculated Draft EIR for more detail) that include industrial facilities to the north, west, and south, and the Terminal Island Freeway to the east, beyond which are residences, schools, churches, health care facilities, and light commercial and institutional uses (Figure 1-1). Specifically, the area to the north of the railyard site, across Sepulveda Boulevard, consists of the existing ICTF, operated by UP and similar in function to the proposed Project. To the west, across the Dominguez Channel, is a large refinery, owned by Tesoro Corporation, that processes crude oil to produce petroleum products. To the south of the Pacific Coast Highway, in the alternate sites for businesses and South Lead Track component of the proposed Project (Figure 1-1), are a series of container staging and maintenance facilities, a sulfur processing facility, a chemical tank farm, a compressed/cryogenic gases facility, and various other industrial operations. The area to the east, across the Terminal Island Freeway within the West Long Beach area, is predominantly a single-family residential area, but also includes two high schools, a middle school, two elementary schools, two child care centers, a supportive housing complex (Century Villages at Cabrillo), a small medical center, commercial businesses, and several warehousing and light industrial facilities (Figure 1-1).

Additional support areas connected to the railyard component of the proposed Project would accommodate the north and south lead tracks (see Section 1.4.3 for a description of these project elements). The North Lead Tracks would extend through the SCE corridor currently occupied by Three Rivers Trucking and connect to an existing rail line (formerly known as the UPRR San Pedro Branch) jointly owned by the LAHD and Port of Long Beach. The north lead track would extend approximately 1,000 feet to the north from the existing rail bridge at Sepulveda Boulevard. Adjacent to the west of the rail line is the ICTF. To the north is the continuation of the existing rail line which extends beyond I-405. To the east is an industrial warehouse and single-family residences within the West Long Beach area. To the south is the continuation of the SCE corridor, including the portion that is occupied by California Cartage.

The South Lead Track area and the alternate sites being offered to several businesses (Section 1.4.3) are located generally south of Pacific Coast Highway (PCH), west of the Terminal Island Freeway, north of a rail right-of-way and Southern Pacific Drive, and east of the Alameda Corridor. This area consists of land owned and/or occupied by Fast Lane Transportation (terminal services, cargo logistics, and container storage/repair) and a subtenant (California Carbon: carbon production services), a portion of Caltrans right-of-way on PCH, an Alameda Corridor Transportation Authority (ACTA) maintenance facility, vacant parcels, and railroad right-of-way connecting to the Alameda Corridor. To the west is an industrial area occupied by Vopak (liquid bulk logistics), Praxair (industrial gases processing facility), and California Sulfur Works (sulfur processing). To the north is Pacific Coast Highway. To the east are additional areas used for container storage by Fast Lane Transportation, and vacant parcels. To the south are several auto salvage businesses, light industrial uses, and vacant parcels.

Existing uses and their baseline operations are summarized in Table 1-1. In addition, several underground utilities are present in this area, primarily petroleum and petroleum product pipelines but also water, sewer, gas, and electric lines. For a description of existing underground utilities and providers, refer to Section 3.11 in the Recirculated Draft EIR.

1 Table 1-1. Existing Land Uses within the Project Site

Table 1-1. Existing La	ina Uses w		ect Site.
Land Use/ Business Name	Acreage	Land Owner	Activities (2010 Conditions)
California Cartage	86	LAHD	Trucking, warehousing, transloading with an estimated 357,000 total truck roundtrips per year and 260 train roundtrips per year (for combined LAHD and SCE sites)
	19	SCE	Trucking, warehousing, transloading with an estimated 357,000 total truck roundtrips per year and 260 train roundtrips per year (for combined LAHD and SCE sites).
Total Intermodal Services	17	Watson Land Company	Warehousing, transloading with an estimated 15,100 truck roundtrips per year.
Three Rivers Trucking	14.5	SCE	Trucking and transloading with an estimated 15,100 trucks roundtrip per year.
	2	LAHD	Queuing lanes for trucking and transloading
Flexi-Van	6	Watson Land Company	Container refurbishing and logistics services with an estimated 2,300 truck roundtrips per year.
San Pedro Forklift	2.2	LAHD	Cargo-handling equipment and truck rentals, cargo fumigation services; estimated 9,300 truck roundtrips per year.
LA Harbor Grain Terminal/Harbor Transload	2.4	LAHD	Transloading and trucking, estimated 9,300 truck roundtrips per year.
Fast Lane Transportation	5.5	Hansen Aggregates/ Fast Lane	Terminal services, cargo logistics, and container storage/repair with an estimated 107,000 truck roundtrips per year b.
Pacific Coast Highway (PCH) Right-of-Way	6	Caltrans	PCH grade separation right of way.
ACTA Maintenance Yard	10	LAHD/ POLB	Maintenance yard for materials storage with office space.
Access roads/vacant property	14.3	LAHD	Ingress/egress for existing businesses.
Tesoroa	0.5	Tesoro (prev Texaco)	Oil refinery
Vacant parcels	0.1	Los Angeles County, Equilon, Harbor Oil Company, BNSF	Vacant parcels in the South Lead Track area along railroad right-of-way connecting to the Alameda Corridor.

a) Small amounts of land would be acquired by BNSF from these businesses, but because the proposed Project would not change their operations in any way, these businesses are not included in the analyses in this EIR.

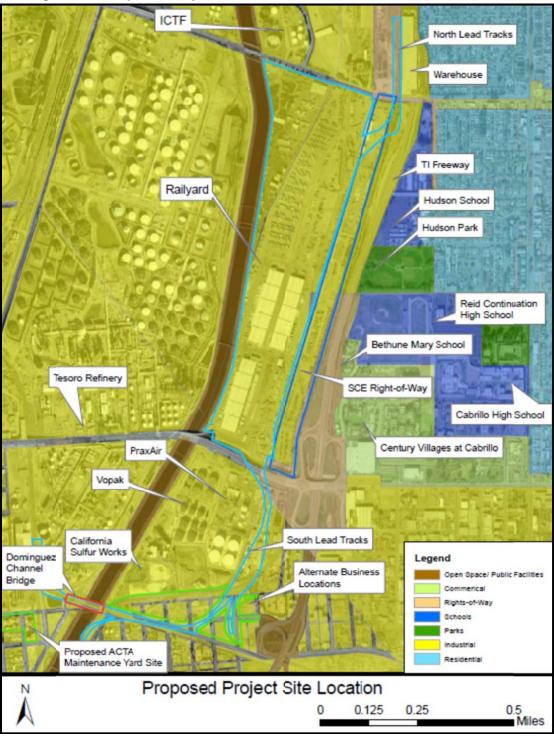
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b) Activity is for all 30 acres of land controlled by Fast Lane, which includes acreage outside but adjacent to the proposed Project site, but does not include Fast Lane's subtenant, California Carbon, which would be unaffected by the proposed Project.

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Figure 1-1. Proposed Project Site Location.



# 1.4 Proposed Project

This section describes the proposed Project, including its objectives and its key elements; the alternatives, including those carried forward and those considered but dismissed, are described and analyzed in Chapter 5 of the Recirculated Draft EIR. The proposed Project consists of the construction and operation of a new near-dock intermodal rail facility by BNSF that would handle containerized cargo transported through the ports of Los Angeles and Long Beach, collectively known as the San Pedro Bay Ports (Ports). The Project would be located approximately four miles to the north of the Ports, primarily on LAHD land in the City of Los Angeles, although portions of the proposed Project would also be located on nearby non-LAHD land in the cities of Los Angeles, Carson, and Long Beach (Figure 1-2). The proposed Project is consistent with LAHD Resolution 6339 regarding intermodal rail facilities and the San Pedro Bay Ports Rail Update Study (Parsons, 2006; see Section 1.1.1 in the Recirculated Draft EIR) and has been proposed to meet an identified need for additional rail facilities in the port area as further discussed below.

# 1.4.1 Proposed Project Overview

The proposed Project would include construction of a new, state-of-the-art, near-dock intermodal railyard (Figures 1-3a and 1-3b), located approximately four miles to the north of the Ports and connected to the Alameda Corridor. The proposed Project features and operations are summarized in Table 1-2. It is estimated that the proposed Project would handle approximately 570,800 TEUs in its first year of operation in 2016 and increase to its maximum capacity of 2.8 million TEUs, as proposed by the project applicant, by 2035. Construction would take approximately 36 months to complete (2013 through 2015), including crane installation that would occur in 2015 (more detail is provided below). The proposed Project would generate approximately 93 operational jobs starting in 2016 and 450 jobs by full build-out. The SCIG facility would be operated by BNSF under a new lease from LAHD, assumed for the purposes of this EIR to be 50 years from 2016 to 2066.

Because of its location approximately 4 miles from the ports, the proposed Project would eliminate a portion (estimated at 95 percent; see Section 3.10 for details of this assumption) of existing and future intermodal truck trips between the ports and the BNSF's Hobart/Commerce Yard (hereafter, Hobart Yard), approximately 24 miles north of the ports in the cities of Los Angeles, Vernon, and Commerce, by diverting them to the proposed SCIG facility. As a result, truck traffic on I-710 (the route that trucks currently take to reach the Hobart facility) would be reduced by the number of trucks diverted to the proposed Project. All truck trips between the ports and the SCIG facility would be required to use designated truck routes to avoid local neighborhoods and sensitive receptors. Figure 1-4 illustrates the current primary local truck routes between port facilities and the major transportation corridors leading to BNSF's Hobart Yard (red/dashed line), and the designated routes between port facilities and the proposed Project (purple/solid line). These changes in traffic patterns, which are evaluated in this EIR, are being proposed in order to shorten a portion of the truck trips that move containers between ships and railcars, thereby easing traffic conditions on local freeways and reducing regional air quality impacts. The proposed Project would provide direct access to the Alameda Corridor and enable the Alameda Corridor to reach its potential in terms of train capacity, thereby further realizing the significant benefits that already result from its use. The

estimated numbers of truck trips and train trips associated with the proposed SCIG Project are also summarized in Table 1-2.

The proposed Project incorporates a number of pollution-reduction features in order to promote the goals of the CAAP (see Section 1.6.1 of the Recirculated Draft EIR). In addition, elements and requirements of the Memorandum of Understanding (MOU) between the BNSF Railroad and the California Air Resources Board (CARB) would be implemented as part of the proposed Project. The proposed Project would incorporate a state-of-the-art logistics system that BNSF represents would significantly increase the efficiency of truck operations by substantially reducing turnaround times, waiting times, and the proportion of trucks making empty trips. The railyard is designed to reduce the number of train movements needed to assemble and disassemble trains, thereby reducing locomotive emissions, and would employ a new type of electric-powered gantry crane that would generate substantially less emissions than conventional intermodal cranes. The project applicant and LAHD anticipate that additional control technologies would be implemented in future years as they are developed through the CAAP and regional and state-wide initiatives, but such technologies (e.g., fuel-cell-powered trucks or hostlers, non-wheeled container movement systems, non-diesel locomotives) are either not yet available or not yet fully demonstrated at this time.

In response to the public comments received on the Notice of Preparation, BNSF has also offered to enhance the following elements:

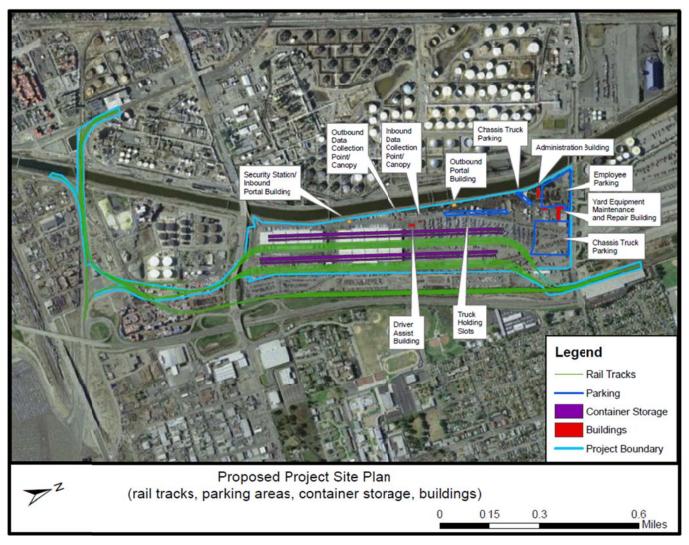
- The operating contractor would be required to give qualified local residents priority for all new job offers at SCIG;
- BNSF would fund a workforce training program in partnership with local institutions to assist area residents in obtaining these jobs;
- Trucking companies contracted to the facility would be required to operate model year 2007 or newer trucks;
- Trucks serving the facility would be limited to specific non-residential truck routes and be equipped with global positioning system (GPS) recording devices for compliance monitoring.

This document analyzes only impacts that arise as a result of the proposed Project (Public Resources Code 21065 and CEQA Guidelines 15378(a). It therefore does not analyze activities at the Hobart Yard or the Sheila Commerce Mechanical Repair Facility, in Commerce (the Sheila facility). Whether or not SCIG is built, domestic traffic (i.e., traffic from non-Port sources) and transloaded cargos to Hobart will likely continue to grow at a rate related to market demand in the United States economy. The distribution of the domestic traffic coming to Hobart indicates that, although some traffic does travel north on the I-710 from the Port area, the domestic truck traffic both to and from Hobart is multidirectional. Because that growth is not dependent on SCIG being built, it is not appropriate to evaluate that growth as part of SCIG, or any truck trips not going to SCIG. The same is true for regional locomotive traffic. This approach is supported by BNSF's representation that they have no current plans to move intermodal business from other regional facilities to Hobart in the event that SCIG is built (BNSF, 2012).

The Sheila facility is a locomotive mechanical shop that primarily supports operations at the nearby BNSF Hobart Railyard. Operations at the Sheila facility include, among other things, locomotive maintenance. This facility would continue to service the same volume of locomotives moving domestic and international cargo operating at the SCIG and Hobart railyards as it would if SCIG were not built.

Los Angeles Harbor Department Chapter 1 Introduction

#### Figure 1-3a. Proposed Project Site Plan.



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Los Angeles Harbor Department Chapter 1 Introduction

#### Figure 1-3b. Proposed Project Site Plan.

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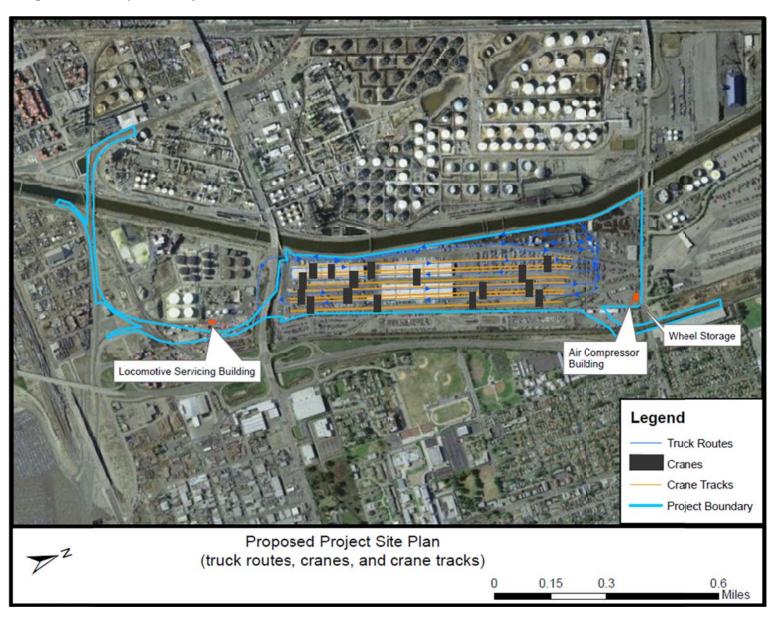


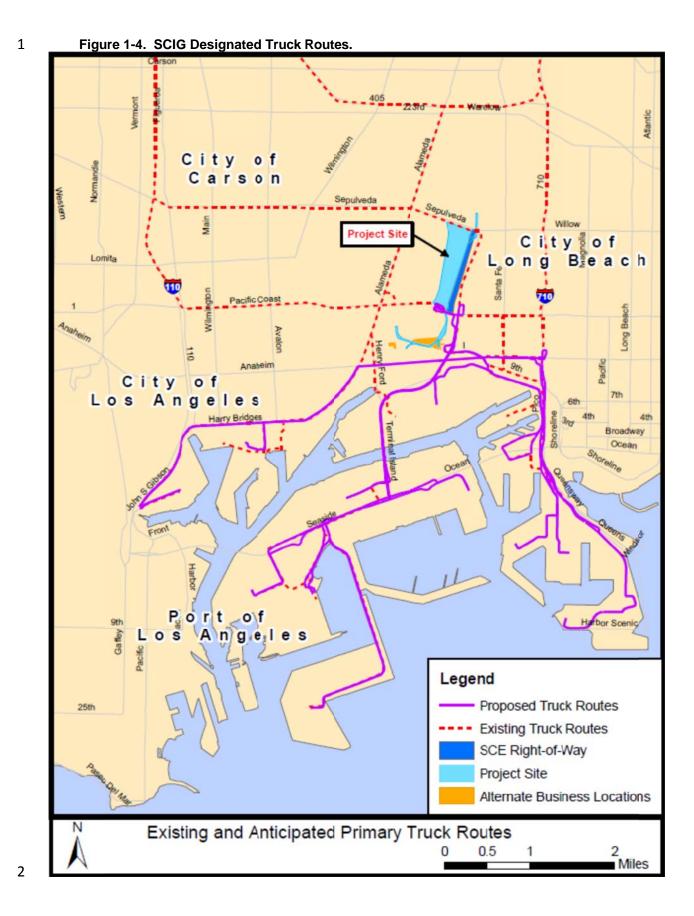
Table 1-2. Summary of Proposed SCIG Railyard Features and Operations.

Element	Description
	• 12 loading
	• 2 support
Railroad tracks	North lead tracks
ramoud tacks	South lead tracks
	• 2 service tracks
	• 10 loading
Electric-powered rail-mounted gantry	• 10 stacking
cranes (RMG cranes)	• 90-100 feet in height
Cranes (rante eranes)	Regenerative braking technology
	10 Liquefied Natural Gas (LNG)-fueled
Cargo-Handling Equipment	or equivalent technology yard hostlers
Cargo Handing Equipment	One diesel-powered railcar wheel changer
	On-road trucks meeting 2007 EPA on-road
	standards
Drayage trucks	Compliant with 2010 CAAP
	Use of designated truck routes, monitored
	by GPS
	Low-emitting switching locomotive
	engines
	Line-haul locomotives meeting 1998
Locomotives	SCAQMD MOU, 2005 CARB MOU and
Locomotives	EPA linehaul locomotive emissions
	standards
	Ultra-low-sulfur diesel (ULSD) fuel
	Automatic idling reduction devices
	Forty high-mast light poles, low-glare
	crane lighting, perimeter lighting, and
Lighting	roadway lighting.
	Automation and efficient directional and  Alice for the second seco
	shielding features
Truck trips per year (one-way) <sup>1, 2</sup>	• 0.4 million in 2016
	• 2.0 million by 2035 (at full capacity)
Train trips per year (round trips) <sup>3</sup>	• 720 trips in 2016
	• 2,880 trips by 2035 (at full capacity)
Throughput (TEUs/lifts, direct intermodal	• 570,808/308,545 annually in 2016
cargo only)	• 2.8 million/1.5 million annually by 2035
Containers per day	• 857 in 2016
	• 4,167 by 2035
Employees	• 93 in 2016
1) The second of the slave is a second of the slave is	• 450 by 2035

<sup>1)</sup> The number of trucks is greater than the number of containers to allow for a proportion of "bobtail" (i.e., unloaded) trips in cases where a truck is not loaded in both directions. The ratio of truck moves to containers is 1.33:1.

<sup>2)</sup> Total trips; the number of trips in each direction would be half of the total.

<sup>3)</sup> A train is assumed to carry 260 containers; the number of train moves per day would be double the number of round trips (i.e., one inbound move, one outbound move).



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## 1.4.2 Proposed Project Objectives

The need for additional rail facilities to support current and expected cargo volumes, particularly intermodal container cargo was identified in several recent studies (see Section 2.1.2 of the Recirculated Draft EIR). As discussed in those studies, even after maximizing the potential on-dock rail yards, the demand for intermodal rail service creates a shortfall in railyard capacity (Parsons, 2006). Those studies specifically identified a need for additional near-dock intermodal capacity to complement and supplement existing, planned, and potential on-dock facilities (Parsons, 2006). Furthermore, as discussed in Section 1.1 of the Recirculated Draft EIR, the need for more efficient, and hence more economical and less polluting, rail-based cargo transportation has prompted state and regional planning agencies to encourage the development of additional near-dock rail facilities.

As described in Section 1.1.5.4 of the Recirculated Draft EIR, near-dock rail yards provide a necessary complement to on-dock railyards because they have specific logistical advantages, including the ability to combine cargo from various marine terminals in order to build trains that efficiently transport cargo to specific destinations throughout the country. In addition, near-dock facilities are able to provide needed intermodal capacity with greatly reduced trucking impacts, compared to the more remote off-dock facilities. Any cargo that is moved by train from the Ports benefits the overall transportation system by reducing the truck trips and total truck mileage along with the associated impacts. Movement of containers by train has been determined to be from three to nearly six times as fuel efficient as by truck on a ton-mile basis, which reduces air emissions by a similar amount (Federal Railroad Administration, 2009). However, near-dock usage has remained relatively flat due to the availability of only one near-dock rail yard (the ICTF operated by UP), causing much intermodal cargo to be drayed over 20 miles to the railyards near downtown Los Angeles.

LAHD has expressed its intent to promote increased use of rail in general, and near-dock rail facilities in particular, as indicated in its Rail Policy (Section 2.1.1 of the Recirculated Draft EIR), and to comply with the Mayor of Los Angeles' goal for the LAHD to increase growth while mitigating the impacts of that growth on the local communities and the Los Angeles region by implementing pollution control measures, including the elements of the CAAP specific to the proposed Project. Similarly, the California EPA has recommended the SCIG project as a preliminary candidate in the 2007 Goods Movement Action Plan, and the Southern California Association of Governments (SCAG) has identified the SCIG project as potentially playing a key role in addressing the growth of high-density truck traffic in its 2012 Regional Transportation Plan Goods Movement Report (SCAG, 2012).

The primary objective and fundamental purpose of the proposed Project is to provide an additional near-dock intermodal rail facility serving the San Pedro Bay Port marine terminals that would meet current and anticipated containerized cargo demands, provide shippers with comparable intermodal options, incorporate advanced environmental controls, and help convert existing and future truck transport into rail transport, thereby providing air quality and transportation benefits.

The following specific project objectives accomplish the primary objective and fundamental purpose:

1. Provide an additional near-dock intermodal rail facility that would:

- a) Help meet the demands of current and anticipated containerized cargo from the various San Pedro Bay port marine terminals, and
- b) Combine common destination cargo "blocks" and/or unit trains collected from different San Pedro Bay Port marine terminals to build trains for specific destinations throughout the country.
- 2. Reduce truck miles traveled associated with moving containerized cargo by providing a near-dock intermodal facility that would:
  - a) Increase use of the Alameda Corridor for the efficient and environmentally sound transportation of cargo between the San Pedro Bay Ports and destinations both inland and out of the region, and
  - b) Maximize the direct transfer of cargo from port to rail with minimal surface transportation, congestion and delay.
- 3. Provide shippers carriers, and terminal operators with comparable options for Class 1 railroad near-dock intermodal rail facilities.
- 4. Construct a near-dock intermodal rail facility that is sized and configured to provide maximum intermodal capacity for the transfer of marine containers between truck and rail in the most efficient manner.
- 5. Provide infrastructure improvements consistent with the California Goods Movement Action Plan.

## 1.4.3 Proposed Project Elements

This section describes the physical elements of the proposed Project. Construction activities and phasing are described in Section 1.4.3.6 and operational activities are described in Section 1.4.3.7.

#### 1.4.3.1 Property Acquisition and Disposition of Businesses

The proposed Project requires acquisition or lease of privately-owned properties by the project applicant, BNSF, and a new lease for the LAHD properties that would result in certain terminations of existing leaseholds and the movement or displacement of businesses occupying those properties. As a result, the LAHD has offered alternate sites that some businesses could elect to move to as part of the proposed Project. However, the LAHD would not purchase any new properties and would not be responsible for constructing any new improvements at the alternate sites. In the case of the ACTA maintenance yard, however, the LAHD would be responsible for moving that entity's operations to a new site as further discussed below.

Of the existing businesses within the proposed Project site (Table 1-1), only three (a portion of California Cartage, a portion of Fast Lane Transportation, and the ACTA maintenance yard) are assumed to move to alternate sites on nearby properties for the purposes of this analysis. In the case of California Cartage and Fast Lane, this assumption is conservative because it accounts for the businesses that have relatively high activity levels and large operating footprints within and adjacent to the proposed Project site. However, the final selection of businesses that would ultimately occupy the alternate sites would be subject to real estate negotiations that are beyond the scope of this EIR. All other remaining businesses within the proposed Project site on LAHD properties would have their leases non-renewed/terminated and those on non-LAHD properties would be removed upon acquisition of the properties by BNSF. The displaced businesses for which

no alternate locations were identified as part of the proposed Project or during the time of this analysis are assumed to move to other compatible areas in the general port vicinity as part of their own business operations and plans. Potential future locations identified would be subject to separate environmental review by the lead agency with jurisdiction over a particular site. This issue is considered in more detail in Section 3.8 in the Recirculated Draft EIR, Land Use.

Potential alternate locations for a portion of Fast Lane Transportation, the ACTA maintenance yard, and a portion of California Cartage operations are depicted in Figure 1-5. The ACTA maintenance yard would move to an approximately 2.5-acre site west of the Dominguez Channel, which has been slightly modified from what was described in Chapter 2 of the Recirculated Draft EIR (see Chapter 3 of this Final EIR for changes made). This analysis assumes that Fast Lane would move a portion of its operations from within the area of the South Lead Track to an approximate 4.5-acre site just southwest of its current location. Fast Lane would continue to maintain its operations (including the subtenant California Carbon) on the remaining parcels it owns or occupies outside of the South Lead Track area, estimated at approximately 24.5 acres; those parcels are not part of the proposed Project. The 4.5-acre site that Fast Lane is assumed to occupy includes access roads and a rail line. In this analysis the roads are assumed to remain active and in use in order that Fast Lane and other businesses in the immediate vicinity have access to their sites. The rail line, which connects the Long Beach Lead Track to the San Pedro Branch, would also remain active. These features could affect the amount of land available for business operations within the site as a whole. However, this analysis assumes, in order to be conservative, that the maximum amount of land would be 4.5 acres.

This analysis assumes that California Cartage would move a portion of its operation to a 10-acre site where the current ACTA maintenance yard is located near the South Lead Track area. Currently, access to this site is via roads through the 4.5-acre parcel described above. Once the South Lead Track is constructed, this site would be entirely surrounded by active rail lines; BNSF has represented that access would be provided across an atgrade crossing over the South Lead Track. Accordingly, although the site would likely experience some access constraints due to rail activity, this analysis assumes that business operations could occur on the 10-acre site. Within the SCE corridor, California Cartage is also assumed to maintain the property it currently leases from SCE, which is estimated to be 19 acres.

For the remaining business on the SCE corridor where the North Lead Track would be located, it is assumed that Three Rivers Trucking would be displaced, given that SCE's operating policies do not allow the construction of any new structures within its right of way, and that Three Rivers Trucking would not be able to operate its business without a new dock and warehouse as indicated in their comment letters received on the Draft EIR (SCE, 2012 and Haft, 2012). BNSF would negotiate a new lease with SCE in order to accomplish the necessary construction for the North Lead Track.

Access to the alternate sites identified as part of the proposed Project and the routes businesses would potentially use in order to connect to the heavy overweight corridor for the movement of 40-foot or larger containers are further discussed in Section 3.10 in the Recirculated Draft EIR, Transportation.

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Table 1-3. Disposition of Existing Businesses.

Business Name	Site Location and Operations	
California Cartage	Move to 10-acre site south of PCH currently occupied by the	
	ACTA maintenance yard and maintain 19-acre parcel currently	
	leased from SCE. Operations reduced by 72% based on acreage.	
ACTA Maintenance Yard	Move to 2.5-acre site west of the Dominguez Channel. No	
	change to activity.	
Fast Lane Transportation	Move a portion of its operations to a vacant 4.5-acre site	
	immediately southwest of current location. Operations on	
	remaining 24.5 acres stay the same (including subtenant	
	operations by California Carbon). No change to activity.	
Total Intermodal Services	Displaced from Project site; no alternate location identified as	
	part of the Project.	
Three Rivers Trucking	Displaced from Project site; no alternate location identified as	
	part of the Project.	
Flexi-Van	Displaced from Project site; no alternate location identified as	
	part of the Project.	
San Pedro Forklift	Displaced from Project site; no alternate location identified as	
	part of the Project.	
LA Harbor Grain	Displaced from Project site; no alternate location identified as	
Terminal/Harbor Transload	part of the Project.	

For the purposes of this EIR, the three businesses assumed to move to the alternate sites (a portion of Fast Lane, ACTA maintenance, and a portion of California Cartage) would continue to operate on their existing sites throughout 2013 while construction of their new facilities and certain proposed Project elements proceeded. For the ACTA maintenance yard, the new facility would consist of a maintenance/office building and a storage yard with perimeter fencing. Offices, warehouses, and maintenance facilities for Fast Lane and California Cartage would also need to be constructed by those businesses. The structures would likely be of modern steel and/or concrete construction and are assumed generally to resemble the existing structures in size and appearance, except that the California Cartage warehouses would be smaller, more modern, and more efficient structures than the existing warehouses, given the large reduction in property acreage and the fact that the existing California Cartage warehouses are very large World War II-era structures that have been adapted to a truck-based transloading operation. Maintenance facilities could include above-ground storage tanks for vehicle fuel. It is assumed those businesses would begin operation in 2014 on their new sites and, in the case of California Cartage and Fast Lane, in combination with the portions of their existing sites that would remain, as described in Table 1-3, while the remaining proposed Project elements were constructed.

This EIR assumes that the businesses that move a portion or all of their operations to alternate locations would operate at the same levels on their new sites as they would have on their existing sites. In the case of California Cartage, LAHD has requested information regarding how California Cartage intends to maintain or scale down their operations at the alternate location in combination with the SCE parcel they lease. At the time of the analysis in the original Draft EIR, California Cartage had provided some information related to truck parking but none related to transloading operations (California Cartage communication, 2009). In their comment letter on the Draft EIR California Cartage stated that they would not be able to conduct a transloading operation on the 10-acre site and that it could only be used for storage and maintenance (Curry, 2012). In order to be

conservative, however, this analysis assumes that a transloading operation or operation of a similar intensity could be conducted on the 10-acre parcel and the SCE parcel. Accordingly, the transloading activity at their current 105-acre site is assumed to be reduced by approximately 72 percent based on the available acreage at the new 10-acre alternate location and the existing 19-acre SCE parcel. This is a conservative assumption because it assumes that California Cartage would continue to provide some transloading (including parking) services at the alternate location and on the SCE parcel if permitted by SCE in accordance with their land use policies. California Cartage's access to the 19-acre SCE parcel would be through a new driveway and access road from Sepulveda Boulevard through the SCE right of way which is further discussed in Section 1.4.3.5. BNSF would negotiate a new lease with SCE in order to accomplish the necessary roadway improvements.

Minor property acquisitions by BNSF in the area of the proposed South Lead Tracks would also be necessary in order to provide adequate space for the track alignments as well as construction staging areas. None of those acquisitions would necessitate moving businesses, as all involve small, vacant parcels of land. Those businesses include Tesoro, Praxair, and rights of way owned by Los Angeles County, Equilon, and Harbor Oil Company (see Table 1-2).

#### Figure 1-5. Potential Alternate Sites for Businesses.

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#### 1.4.3.2 New Railyard

The SCIG facility would be centered around a railyard that would consist of trackage for the trains that would move containers in and out of the port area. The railyard would have three major sets of tracks (two sets of loading tracks, one of storage tracks) to support train operations (Figure 1-3a). These tracks would comprise a total of approximately 105,000 feet of track (including the south lead tracks, see below) and at least 37 switches. The railyard would also include a number of support elements as described below.

**Loading (Strip) Tracks.** The train loading and unloading area would consist of 12 tracks, known as strip tracks, each approximately 4,000 feet long and connected at both ends of the railyard to lead tracks providing access to the regional rail network. The strip tracks would run down the center of the facility in two groups of six tracks each, separated by a paved container staging and storage area. The area between the tracks and on either side of the tracks would be paved with concrete or asphalt to support the trucks,

yard tractors, and cranes that would load and unload the trains. The rails themselves would rest on concrete ties set in crushed rock known as ballast, which would represent a permeable surface.

**Storage Tracks.** Two parallel 4,000-foot-long storage tracks would run along the eastern edge of the railyard and the western edge of the SCE right of way, inside the railyard but parallel to the existing ports-owned San Pedro Branch tracks, from one of the south lead tracks to the north lead tracks.

Service Tracks. Two 1,300-foot-long tracks for minor servicing of locomotives and rolling stock would be located in the southern part of the railyard site. These tracks would be connected to the south lead tracks. As used in this EIR, the terms "service" and "servicing" when used in connection with locomotives refer to minor upkeep activities, such as fueling via mobile fuel truck, cleaning (e.g., wiping windows, removing trash, etc.) and resupplying (e.g., restocking of towels, napkins, water, etc.) of locomotives, while the term "maintenance" refers to major locomotive repairs, load testing, and periodic maintenance of parts, components, mechanical and electrical systems as needed and as required by the Federal Railroad Administration. At times, this EIR may refer to "major servicing" or "major service;" the types of activities referred to by such terms are the equivalent of what is meant by "maintenance." There would be no locomotive maintenance occurring on site; major service and maintenance would be performed at BNSF's Sheila Commerce Mechanical Repair Facility, located at 6300 Sheila Street in Commerce near the Hobart Yard east of downtown Los Angeles.

Container Loading and Stacking Areas. Three-lane paved areas adjacent and parallel to the strip tracks would be used for trucks to come alongside the trains for loading and unloading. Partially-paved areas for container staging would be located between the two sets of strip tracks, on the west side of the western strip tracks, and in the northern portion of the site. The staging areas would be used as temporary transfer points between trucks and the intermodal trains. The areas near the tracks would be used for stacking containers up to five high (40-foot height). The northern area would be used for truck parking and for storing chassis-mounted containers ready for pickup by trucks.

A portion of the facility in the southwest corner of the site that is designated to accommodate refrigerated containers would be equipped with electrical plugs so that the diesel-powered or dual diesel/electric-powered portable refrigeration units (TRUs) could be switched off while the containers are in the railyard, thereby reducing emissions. Refrigerated containers are expected to constitute approximately one percent of the containers handled at the facility.

Cargo-Handling Equipment. The railyard would have 20 electric-powered RMG cranes, ten servicing each set of strip tracks (Figure 1-3a and b). These cranes would be of a new design not currently in use at California intermodal facilities (but currently in operation at a new BNSF intermodal facility in Memphis, TN), and would move on steel wheels along steel tracks. Ten of the cranes, which would all be operational on opening day, would be 89 feet high and 210 feet wide, enough to span a group of six strip tracks (rather than the two tracks conventional cranes span), the adjacent truck lanes, and half of the adjacent container staging area. This span would be due to extensions of lifting components of the cranes that would be cantilevered out over the last two tracks on one side and half of the stacking area on the other. These cranes, which would run on their own rails set 120 feet apart, would load and unload the railcars and chassis. The other ten cranes would be 98 feet high and 169 feet wide, enough span the truck lane on the other

side of each set of strip tracks and the entire adjacent container stacking area, and would manage the stacks of containers. The cantilevered extensions of these stacking cranes, which would operate on rails set 102 feet apart, would be able to pass over the shorter RMGs used to load the trains (Figure 1-3a), thereby maximizing the efficiency of the stacking and loading/unloading operations. The stacking cranes would be installed over a period of several years, beginning in 2015, as throughput increased.

The use of electric-powered, rail-mounted gantry cranes rather than the diesel-powered, rubber-tired gantry cranes (RTGs) used in marine terminals and intermodal rail yards is consistent with the terms of the CAAP. The cranes would be a modern design that would include regenerative braking mechanisms that would return power to the grid during braking and the container lowering phase of operations.

A small proportion of the chassis would be drayed between the chassis storage areas and the strip tracks by up to 10 yard hostlers (hostlers are tractors used to haul chassis-mounted containers around inside the facility). The hostlers would be equipped with LNG-fueled or equivalent engines that would not be a source of diesel emissions.

A small, rubber-tired, wheel change machine would be used to change out faulty railcar wheels. This piece of equipment would have a clean diesel engine, consistent with the terms of the CAAP. The facility would also include 14 gasoline-powered service support vehicles for transporting personnel and light equipment around the facility.

Office and Maintenance Area. The office and maintenance area would be located in the northwest portion of the proposed Project site (Figure 1-3a) and would include an administrative office building, a hostler maintenance building, a crane maintenance facility for servicing the rail-mounted and wheeled cranes, and a driver assist facility. Other maintenance elements, which would be located elsewhere in the facility, would include an air compressor building (for supplying compressed air to the train brake systems), a fueling facility (including a 1,000 gallon above-ground storage tank) for yard equipment, and an electrical substation. The use and storage of hazardous materials (fuel, lubricants, paints, and solvents for use in the facility) would be limited to these areas.

The administration building would be a three-story structure with approximately 26,000 square-feet (sq. ft.) of office space to house BNSF and contract personnel. The hostler and crane maintenance building would be a single-story building of approximately 19,000 sq. ft. Given their sizes, both buildings fall under the POLA's LEED (Leadership in Energy and Environmental Design program) criteria. Accordingly, they would be designed to LEED standards to meet energy-efficiency and sustainability goals, including passive heating and cooling design, ecologically sound structural materials and coatings, and energy-efficient heating, lighting, and ventilation systems. The air compressor building would be an approximate 1,000 to 1,500-sq-ft, single-story structure.

**Truck Gate Complex.** Inbound and outbound gates would form a complex at the northwest end of the facility near Sepulveda Boulevard. Both gates would include access lanes, a portal, and a checkpoint. Trucks and other traffic would enter and leave the facility via paved, 3,500-foot access lanes located along the west boundary of the railyard. The inbound and outbound lanes would connect to PCH just south of the railyard. For most of the distance along the railyard there would be one lane in each direction, but at the north end of the railyard, at the checkpoint, the lanes would widen to eight in each direction.

The in-gate portal would be a small building located next to the inbound access lane midway between the PCH off ramp and the facility checkpoint. The outbound portal would be near the north end of the outbound lanes. The portals would allow trucks to be digitally

inspected via cameras using optical character recognition technology to document the condition of the equipment, to check the integrity of the shipping seals, and to verify the identity of the container and chassis.

The inbound checkpoint would be at the end of the queuing lanes, at the entrance to the railyard, and the outbound checkpoint would be a kiosk south of the outbound portal. The inbound checkpoint would consist of approximately twelve (12) gate booths covered by a 222-foot-wide canopy with a small driver assistance building nearby. The portals and checkpoints would not be staffed directly; rather, all transactions would be conducted by computers and cameras linked to operators in the administration building. The driver assistance building would be staffed.

**Utilities and Lighting.** Electrical service would be provided by either LADWP or SCE, likely via a new 23kVa connection to a nearby substation together with another 23kVa connection to a separate substation for redundancy. The facility would be provided with a modern storm drain system that would meet the requirements of the City of Los Angeles MS4-NPDES. More detail on the storm drain system is provided in sections 3.11 (Public Service and Utilities) and 3.12 (Water Resources). New potable water and on-site sanitary sewer systems would be constructed, but the site's existing sewer mains to the Los Angeles County Department of Public Works facilities would be used (since the site would support fewer workers than at present, the sewers would not need to be upgraded).

The proposed facility would include 40 high-mast light standards, crane lighting incorporating on-demand technology; perimeter lighting; and roadway lighting. The lighting would include automation and efficient directional and shielding features in accordance with LAHD lighting policy/practice in order to minimize light spillover into adjacent facilities and residences and to minimize energy use. The crane lights would illuminate only when the cranes were in operation (moving or actually lifting or placing containers).

**Landscaping**. Landscaping would be installed around buildings and along fence lines where appropriate and compatible with security. Landscaping would be consistent with LEED standards (low-water plants, of native species where feasible). Landscaping compatible with Caltrans standards (i.e., drought-tolerant, low maintenance ground cover and shrubs) would be installed in the area of the new PCH interchange (Section 1.4.3.5).

In addition, a condition of the proposed Project (Section 3.1.5 in the Recirculated Draft EIR) will be that BNSF endeavor to install an area of intensive landscaping along the western side of the Terminal Island Freeway, east of the SCE right of way. This feature, would consist of several hundred trees of native species selected to be drought-tolerant and non-invasive.

#### 1.4.3.3 North Lead Tracks

Two north lead tracks, one from each group of six strip tracks, would cross Sepulveda Boulevard on an existing bridge, which would need to be replaced, to connect the proposed Project to the Ports' San Pedro Branch track. These approximately 1,000-footlong tracks would allow trains to uncouple or couple two train halves on the loading tracks, but they could be used for train access to the railyard from the San Pedro Branch in an emergency in the event the south lead tracks are inoperable. The north lead tracks would cross SCE property, including an access road to the SCE land and SCE businesses (i.e., a portion of California Cartage), via an overpass (Figure 1-8). In addition, several of

the electrical lines on SCE property would need to be raised in order to provide clearance for the north lead tracks that would be elevated in this area. To accomplish this, the existing transmission and subtransmission towers would be removed and new towers would be built nearby. SCE would need to relocate its communication line from the existing towers to temporary poles until the new towers were built, at which time the line would be attached to the new towers.

#### 1.4.3.4 South Lead Tracks

The two south lead tracks, each approximately 4,000 feet long, would link the proposed Project to the Alameda Corridor, west of the facility, and would serve as the facility's connection to the regional rail network; normally, all trains would enter and exit the facility on the south lead tracks. These lead tracks would enable an 8,000-foot-long train to exit the Alameda Corridor and enter the facility without interfering with Alameda Corridor main line operations, and conversely, would allow an outbound train to couple two train halves together into one train without interfering with Alameda Corridor main line operations.

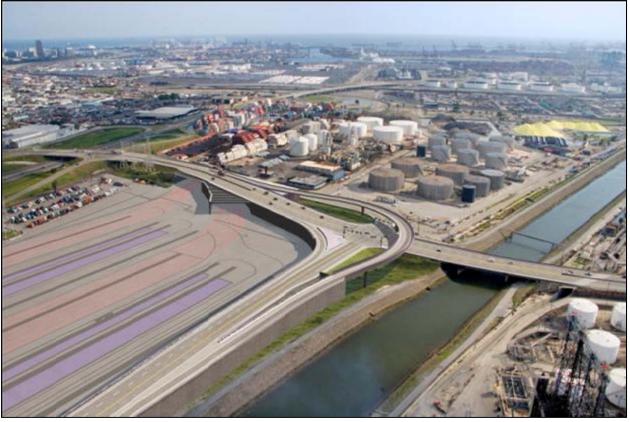
After exiting the railyard, the south lead tracks would curve westward under PCH, cross the Dominguez Channel on a reconstructed bridge, and then join the Alameda Corridor mainline tracks. To accommodate the new tracks a number of modifications would be made to existing trackage, including relocating the existing Long Beach Lead tracks and installing switches, widening the Dominguez Channel rail crossing, relocating the industry lead tracks along the Alameda Corridor, and installing switches to connect the lead tracks to the Alameda Corridor.

A locomotive service area consisting of two short tracks would be located adjacent to the south lead tracks on land south of PCH. Both the yard switching locomotive and line-haul locomotives would receive minor service, including fueling, interior cleaning, and restocking, in this area (major service and maintenance would be performed at BNSF's Sheila Commerce Mechanical Repair Facility, as described above). Because the fueling would be accomplished by mobile fuel trucks, there would be no fixed fuel tanks at the service area.

### 1.4.3.5 Roadway and Rail Bridge Access Elements

The proposed Project would include a number of roadway and trackage improvements outside the railyard in order to provide truck and train access to the SCIG facility.

**Grade Separation at PCH.** A new interchange would be constructed on PCH next to the Dominguez Channel (Figure 1-6). The interchange project would include new ramps connecting the SCIG access road to the westbound PCH and a reconstructed interchange connecting the SCIG access road to the eastbound PCH.



Although there is an existing road underpass (E Road), there is no existing rail underpass beneath PCH. To accommodate the transition of the twelve strip tracks into the two south lead tracks, it would be necessary to construct a rail underpass that could accommodate eight tracks. The existing PCH bridge spanning the SCIG access road between the eastbound PCH and the proposed Project site would, therefore, need to be lengthened to allow the southern portion of the strip tracks as they join the south lead tracks to pass under the PCH on the way to the Alameda Corridor. In addition, this bridge lengthening would allow the SCIG access road to be widened to two lanes. The new road underpass would allow trucks exiting the facility to proceed eastbound directly onto PCH to the Terminal Island Freeway, thereby facilitating access to designated truck routes. This change would involve relocation of abutments and support piers, replacing the existing bridge spans with new spans of increased length, and constructing new roadway. The new interchange would maintain access from PCH to E Road and the businesses south of PCH (e.g., one of Fast Lane's other sites, Praxair, Vopak's tank farm, California Sulfur Company, and a LAHD aggregate crusher facility).

**Dominguez Channel Bridge.** The rail bridge over the Dominguez Channel would need to be widened to accommodate the south lead tracks as shown in Figure 1-7. This would involve widening the abutments and piers, and placing a new span wide enough to accommodate four tracks.



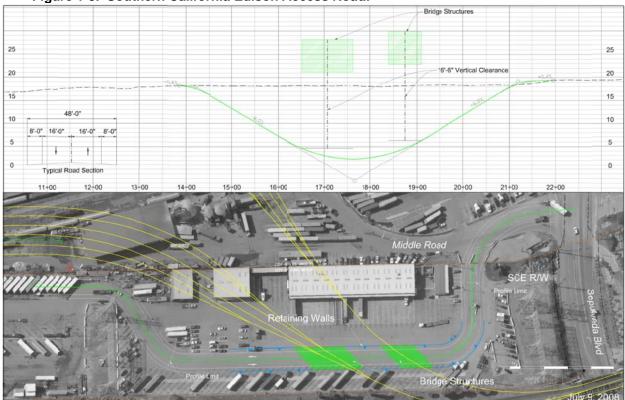
Figure 1-7. Proposed Dominguez Channel Rail Bridge.

**Southern California Edison Access Road.** The North Lead Tracks would cross a portion of the SCE property along the east side of the proposed Project site through an easement that BNSF would negotiate (Figure 1-8). A bridge would carry the tracks over an existing access road to the SCE property that is located at the north end of SCE's property. The tracks would be supported by two separate bridge structures. The SCE access road would be upgraded to the standards of <u>AASHTO Edition 5 (2004)</u> to allow it to serve as the primary access for the portion of California Cartage that is assumed to stay on the property leased from SCE and for SCE. The access road would also be dropped below existing grade for a short distance in order to pass under the proposed North Lead Tracks.

The access road would start at the existing intersection of Middle Road and Sepulveda Boulevard, which is located approximately 600 feet west of the Terminal Island Freeway. The road would be approximately 1,400 feet long, with a 700-foot-long depressed section running under the railroad tracks, and 48 feet wide, providing a 16-foot-wide travel lane in each direction and 8-foot-wide shoulders. At the point where it crosses under the tracks the road would have a 16'-6" vertical clearance and a 6% grade through the depressed section, and be supported by retaining walls on each side. Appropriate drainage systems would be provided to maintain accessibility at all times during the rainy seasons. The

geometry of the access road would meet design standards for large trucks pulling 45-foot containers and would not interfere with the existing SCE tower legs. It is expected that this access road would be private. In addition, emergency access to the SCE parcel would be provided at several points throughout the proposed railyard.

Figure 1-8. Southern California Edison Access Road.



**Sepulveda Boulevard Bridge.** The existing railroad bridge over Sepulveda Boulevard would be replaced by a modern bridge capable of carrying three tracks (the existing bridge can only carry one track for modern trains), in order to accommodate the proposed north lead tracks. The new bridge would include widened approaches and abutment areas. This document assumes that the new bridge would be constructed of reinforced concrete in a modern design, but it is possible that noteworthy architectural features of the existing bridge would be salvaged and re-used in the new bridge for aesthetic and cultural preservation reasons.

# 1.4.4 Project Construction

### 18 1.4.4.1 Construction Activities and Phasing

19 Construction of from 2013 to Construction a

Construction of the proposed project would occur over approximately a 36-month period from 2013 to 2015, with the erection of cranes occurring in 2015 (Figure 1-9). Construction activities would occur essentially simultaneously in three major areas:

1. The railyard including the north lead tracks and railroad bridge over Sepulveda Blvd;

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- 2. PCH grade separation and interchange;
- 3. The south lead tracks area along the Long Beach Lead and Alameda Corridor, including the Dominguez Channel Bridge.

Figure 1-9. Construction Schedule.



Depending on the amount of construction activity at any given time, there would be 30 to 150 workers per day, 12 to 30 pieces of construction equipment, and 30 to 150 vehicles transporting workers and materials to and from the various construction areas. Construction would normally occur during one 10-hour shift per day, up to 6 days per week, consistent with City of Los Angeles code requirements to reduce noise (and, for the portion of construction within the City of Long Beach, consistent with the City of Long Beach code requirements). However, this document assumes that nighttime construction would occur on the PCH grade separation as a requirement of local authorities to maintain traffic flow.

Specific construction activities for the proposed Project elements are described in more detail below. Detailed information on the types and numbers of construction equipment are presented in sections 3.2 (Air Quality) and 3.10 (Transportation) in the Recirculated Draft EIR, and details of construction quantities and techniques are presented in Appendix C.

Activities common to all construction activities would include servicing construction equipment at designated areas; transporting construction workers, supervisors, and inspectors onsite in light-duty trucks and light buses; and controlling dust, track-out, and erosion by following a Construction Storm Water Pollution Prevention Plan that would require storm water best management practices such as wetting, wheel washing, erosion barriers, hazardous materials containment, and site inspections (see Section 1.4.3.6.1).

In addition to construction of the railyard, construction activities would occur to support moving existing businesses to alternate locations. These would include demolition of existing structures at the alternate business locations and construction of new structures (a maintenance facility and offices for Fast Lane, a maintenance/office building for the ACTA facility, and offices, warehouses, and maintenance facilities for California Cartage) and grading/paving activities for on-road vehicle access (see Section 1.4.3.1 for details of alternate business facilities).

#### 1.4.4.2 General Construction Practices

A number of construction practices would be common to all elements of construction, including storm water management, waste management and pollution control, and staging area management.

**Storm Water Management.** All construction sites would be managed in accordance with the proposed Project's National Pollution Discharge Elimination System (NPDES) construction storm water permit, which would require a storm water pollution prevention plan (SWPPP) for each site. The SWPPPs would be developed by the LAHD, BNSF, the contractor, and the construction management team, and no construction would start until the SWPPPs had been approved by the LAHD. The SWPPPs would specify the best management practices (BMPs) to be followed at each site to minimize or eliminate discharges of water pollutants to surface and ground water via runoff from construction areas.

BMPs would include both procedural controls and structural controls. Procedural controls would include minimizing the amount of exposed soil at any one time during grading operations; washing dirt off construction vehicles before they leave the site; refueling construction equipment only in designated areas; keeping construction materials, fuels, lubricants, and solvents in designated containment areas; protecting storm drain inlets with covers, filters, or sandbags; and conducting regular inspections of procedures and structures. Structural controls would include installing and maintaining berms, catchment areas, and filters, and installing grates and wheel washers at site exits. Contractors would be required to implement the provision of the SWPPP, and the construction manager would be responsible for ensuring that compliance and for ensuring that the SWPPP is modified as necessary during the construction phase to respond to changing conditions and address ineffective BMPs.

**Pollution Control.** Construction equipment and practices would conform to CAAP's Construction Activity measure, as implemented by the LAHD's Sustainable Construction Guidelines (adopted February 2008). Specifically, all construction equipment would be fitted with mufflers, all engines would be maintained regularly, the construction contract would specify the use of newer off-road equipment meeting USEPA Tier-2 off-road standards and fitted with diesel emissions control devices, as appropriate, and the use of on-road trucks meeting the 2004 on-road standards, and the contractors would be required to comply with SCAQMD Rule 403.

Dust control would include regular, frequent spraying of exposed soils by water trucks, minimizing the amount of exposed soil by staging excavation and backfill, conducting regular street sweeping and street wash down (employing storm water controls), rinsing soil and dust off vehicles exiting the sties, and potentially applying surface stabilants with spray trucks to areas that must be exposed for prolonged periods.

Non-hazardous recyclable solid wastes generated from construction (piping, welding and coating wastes, scrap lumber and cardboard) would typically be hauled to local recycling centers. Asphalt and concrete would be recycled on-site for use in project construction. Used hydrostatic test water would be treated as required and discharged under permit. Contaminated soils or groundwater could be encountered during the construction of pipelines and. would be sent to a permitted treatment or disposal facility in accordance with local, state, and federal regulations (see Section 3.7 in the Recirculated Draft EIR for more detail).

SCIG Final EIR 1-28

Staging and Storage Areas. Sites for equipment laydown, material storage, construction management, and worker parking and staging would be located on the proposed Project site, Sepulveda Boulevard bridge site, and adjacent to the PCH and Dominguez Channel sites. Storage yards and staging areas would be on sites that have already been improved, with access to large commercial streets to allow easy movement of personnel and equipment. It is anticipated that the majority of materials would be brought in during off-peak traffic hours, with the primary exception being concrete, which must be mixed and delivered within a limited window of time.

Construction material would also be stored at contractors' existing facilities as well as at those of suppliers providing equipment, materials, or labor to the proposed Project. Aggregate, concrete, asphalt, sand, and slurry materials would be purchased locally (when available) and storage would be provided by local suppliers or in one of the designated storage areas. Staging and storage areas would be protected with storm water controls in accordance with the proposed Project's construction storm water permit and Storm Water Pollution Prevention Plan (SWPPP; see Storm Water Management, above).

**Hazardous Materials Abatement.** Prior to demolition, existing structures would be inspected by qualified personnel for the presence of asbestos-containing materials. If asbestos is found in a material that will become friable during demolition, then these materials would be removed and disposed of in compliance with EPA and Los Angeles County regulations prior to demolition. The appropriate notification would be made to these agencies prior to demolition.

**Public Utility Management.** Prior to the start of construction BNSF would prepare, or cause to be prepared, a Public Services Relocation Plan that would describe the procedures for minimizing public services and utility service disruptions in the Project area. The Plan would be developed with input from the service providers for the Project site and would be submitted to city regulatory departments (Los Angeles, Long Beach, and Carson) for review and approval. The Plan would include the following measures:

- Prior to disconnecting any existing services, new facilities (i.e., water, sewer, communications, gas, and electricity) would be installed. Pipeline installation would occur within existing utility corridors/easements to the extent possible.
- As demolition activities progress, unnecessary facilities and connections would be eliminated and new facilities and connections activated.
- Minor service interruptions (those lasting 1 day or less) could occur during the transition between obsolete and newly installed facilities and services. Affected properties would be properly notified prior to any service interruption.
- Full access to all utilities would be restored upon completion of Project construction.

It is anticipated that similar measures would be undertaken by the alternate business sites during the construction.

**Traffic Management Plan.** A traffic management plan containing traffic control measures conforming to the requirements and guidance of the Los Angeles Department of Transportation (LADOT), Caltrans, and the cities of Carson and Long Beach, would be required at the time construction permits are obtained. Potential measures may include detour plans, limiting major road obstructions to off-peak hours, coordination with emergency service and transit providers, coordinating access with adjacent property owners and businesses, and advance notice of temporary parking loss or use of detour roads. At a minimum, construction-related traffic would be prohibited from entering

residential areas and only local roadways and highways would be utilized. The details of the TMP are described in Section 3.10 in the Recirculated Draft EIR, Transportation.

# 1.4.4.3 Construction of the Railyard, North Lead Tracks, and Sepulveda Railroad Bridge

**Demolition.** The proposed Project site and alternate business sites would be cleared of existing structures and miscellaneous site features such as pavement, curbs, signs and above-ground utilities prior to construction. These structures principally consist of: (a) three warehouses; (b) several small buildings/structures; (c) pavement; and (d) access roads and railroad tracks. The demolition debris would be recycled on-site (asphalt and concrete) or transported to an offsite recycling or disposal facility. The demolition would require approximately four to five months to complete.

**Underground Utilities.** A number of underground pipelines would need to be relocated or reinforced in place in order to accommodate the configuration, weight, and vibration of the proposed facility. This work would involve trenching both to access the existing pipelines and to construct new alignments, cutting and disposal of pipelines, concrete work, and construction of ancillary features (e.g., cathodic protection, valves, inspection ports). The underground utility work would require approximately four to five months to complete.

**Earthwork.** Earthwork would include excavating, repositioning, and compacting approximately 325,000 cubic yards of earth and hauling another 175,000 cubic yards offsite for reuse elsewhere or disposal in approved landfills. Some of the soils could require environmental remediation prior to or during the earthwork phase of construction if contamination is discovered. In that case, testing and disposal would be conducted under the oversight of approved environmental professionals and the designated lead regulatory agency in accordance with local, state, and federal regulations (see Section 3.7 in the Recirculated Draft EIR for more detail). Earthwork would require approximately 9 months to complete.

**Drainage and Utility Construction/Relocation.** Underground utilities and drainage piping would be installed at the Project site and alternate business sites at the same time as the earthwork takes place. The project would require relocation of the above-ground Los Angeles Department of Water and Power (LADWP) electrical power lines. The existing SCE electrical power lines and towers would not be relocated except, as noted in Section 1.4.3.3, for the SCE electrical lines in the vicinity of the south side of Sepulveda Boulevard that would need to be raised to accommodate California Public Utility Commission vertical clearance requirements where the north lead tracks would traverse the SCE right of way to connect to the San Pedro Branch tracks. The underground utility work would involve opening of trenches, installation of underground services, and closure of trenches, and would require approximately six months to complete.

**Fine Grading and Sub-grade Preparation.** As the earthwork and drainage/utility phases are completed, fine grading of unpaved areas and sub-grade preparation of areas to be paved would commence. Approximately 245,000 cubic yards of aggregate base course would be delivered to the facility and to alternate business sites as necessary, where it would be spread by bottom dump trucks. This work would require approximately two months to complete.

**Paving.** Approximately 10,000 cubic yards of reinforced concrete and 310,000 tons of asphalt-concrete would be poured at the site in the construction of roads, truck lanes, parking areas, curbing, crane runways, container stack runways, structure foundations, and building pads. Traffic control barriers would be installed, and the paved areas would be striped. This work would require approximately 3 months to complete.

**New Buildings.** Buildings and other structures to be constructed at the project site and alternate business sites would include administrative buildings; warehouses; a driver assist building; hostler, crane, and general maintenance structures; checkpoint structures; and light towers. Building construction would require the delivery and installation of structural steel, concrete, siding, roofing, interior paneling, interior utilities, surface coatings, and equipment. This work would require approximately 9 months to complete.

**Track Work and Signal Installation.** Approximately 46,000 feet of track (consisting of ties, rails, tie plates, joint bars, spikes, and various other small materials), and at least 24 switches would be installed. Aggregate materials (crushed rock and ballast rock) would be placed and the tracks leveled and straightened. Signal equipment necessary to control movement of trains to and from the facility would be installed. Track work would take approximately 3 months with crews working one 10-hour shift per day, up to 6 days per week.

**Sepulveda Railroad Bridge.** The existing rail bridge over Sepulveda Boulevard/Willow Street would need to be replaced to accommodate additional tracks. This work would include widening the existing overpass abutments and installing a new steel span that would carry three tracks over Sepulveda Boulevard/Willow Street.

Construction would proceed in three phases. In phase 1 the existing bridge and UPRR track would be moved approximately 15 feet west to keep the UPRR track in service, and the easterly portion of the new bridge, along with new approaches and retaining walls, would be constructed. New track would be installed along the eastern half of the new right of way that would become the new UPRR track.

In phase 2 the old UPRR track and the existing bridge would be removed and the western portion of the new bridge, approaches, and retaining walls would be completed. The new BNSF North Lead Track would be installed on the new bridge and approaches to complete construction.

The existing bridge would be either a) moved to another location to be preserved as a historical artifact, b) disassembled and partially salvaged for re-use or display, or c) demolished after historical recordation. Certain features of the existing abutments might be salvaged and re-used in the new bridge (see Section 3.4 in the Recirculated Draft EIR, Cultural Resources, for details regarding the disposition of the existing bridge).

Other existing structures, pavement, and aggregate would be demolished and recycled or disposed of, new pilings would be installed, new concrete abutments would be constructed, and the new span and tracks would be installed. Construction would take approximately 16 months.

**Southern California Edison Access Road.** Improvements to the SCE access road would include demolition of most of the existing road, grading to lower the road profile and widen the roadbed, dropping the road below existing grade for a short distance in order to pass under the proposed north lead tracks, installing a bridge to carry the tracks over the road, installing pavement, curbs, and storm drainage, striping the new pavement, and installing signage as necessary. Excavated soil would be either used elsewhere on the

Project site or hauled away for appropriate disposal (most likely, sold to a soil broker or used as landfill daily cover). Graders, haul trucks, concrete cutters, paving equipment, concrete trucks, and utility vehicles would be used. An alternative access road approved by the SCE, LADOT, POLA, and Caltrans would be established to maintain access to SCE property during construction. This work would take approximately 120 days.

# 1.4.4.4 Construction of the Pacific Coast Highway Grade Separation

The existing PCH Bridge that spans the access road off of PCH into the proposed Project site would be modified to accommodate the south lead tracks and access roads. Modifications would include relocation of abutments and support piers, replacement of the existing bridge spans with new, longer spans, and reconstruction of the PCH roadway over the new underpass. Construction would include demolition of the existing structure and pavement, installation of new reinforced-concrete pilings, fabrication of structural steel, construction of new concrete abutments, installation of new reinforced concrete spans, and construction of new asphaltic-concrete pavement, including striping, drainage, and curbing. Traffic detours would be implemented in accordance with a traffic plan that would be approved by the LADOT, POLA, and Caltrans. This work would take approximately 22 months.

# 1.4.4.5 Construction of South Lead Tracks and Dominguez Channel Bridge

Construction of the south lead tracks would require widening the Dominguez Channel rail bridge to accommodate the additional tracks.

**Earthwork and Utilities.** Approximately 36,000 cubic yards of soil would be excavated, repositioned, and compacted on the site to bring the site to finish grade. Recycled crushed paving materials would be incorporated into the site to improve its geotechnical qualities. Underground utilities would be relocated as necessary, which would involve trenching and the installation of pipe and conduit, manholes, and catch basins. Earthwork and utility relocation would take approximately 14 months to complete.

Track Work and Signal Installation. Track construction would involve the installation of approximately 18,000 feet of track, ten switches, and signals as necessary between the primary proposed Project Area and the western end of the reconstructed Dominguez Channel Bridge. Approximately 10,000 cubic yards of sub-ballast and 45,000 cubic yards of ballast materials would be placed in the right of way and then the tracks would be installed, leveled, and straightened. Signal equipment to control the movement of trains to and from the facility, the Alameda Corridor, and other port-area trackage would be installed. This work would take approximately six months.

**Dominguez Channel Bridge.** Bridge reconstruction would involve widening the abutments and piers, and placing new bridge elements. Soil would be excavated and reused on site or disposed of, the old abutments would be demolished, piles would be driven into the shoreline, new concrete abutments constructed, and a new steel span fabricated and installed. Work would be staged so as to minimize disruptions of train traffic between the Ports and the Alameda Corridor. New pilings and new concrete

abutments would require work within waters of the United States. This work would take approximately 12 months.

**Landscaping.** Following completion of the major site improvements, landscaping would proceed along the site perimeter. This element would include installation of the intensive landscaping along the western side of the Terminal Island Freeway (see section 1.4.3). Construction would include fine grading, the installation of fencing materials, and the placement of soil and plants. This work would take approximately 20 days.

#### 1.4.4.6 Installation of Loading Cranes

Once the railyard is completed the 10 RMG cranes would be assembled, tested, and readied for the opening of the facility. This work would involve the delivery of crane components by ship, truck, and rail, and their fabrication on site, and would take from six to 12 months in 2015. Six stacking cranes would also be delivered, assembled, and tested during 2015; the remaining four stacking cranes would be delivered and placed into operation in subsequent years, as needed to handle increasing throughput.

# 1.4.5 Proposed Project Operations

The SCIG railyard is expected to begin operation in early 2016 and is assumed to reach full operation (maximum capacity) in 2035. It would operate 24 hours a day, 7 days per week, 360 days per year; trucks and trains would arrive at and depart from the facility day and night. Upon opening, the facility would have approximately 93 employees (e.g., crane operators, train crews on site, hostler drivers, mechanics, clerks, inspectors, security personnel, and supervisors), which would increase to a maximum of 450 employees at full operation. The employees would operate the facility over three shifts (typically 6AM-2PM, 2PM-10PM, 10PM-6AM). Up to 40 visitors and vendors (e.g., customers, off-site BNSF staff, fuel truck deliveries, couriers/postal deliveries, and janitorial service) would stop at the facility each day, on average, and train crews and truck drivers would make use of on-site rest facilities. In the first year of operation, the SCIG railyard is estimated to consume approximately 1,790 megawatt-hours (MWh) of electricity, which would increase to 8,700 MWh at full operation, starting in 2035.

Operations would involve the use of a variety of cargo-handling equipment on site, and activity by trucks and railroad locomotives from off-site locations. The use of remote sensing and computerized inventory, scheduling, and communications would allow the railyard to minimize redundant or unproductive truck and hostler trips.

#### 1.4.5.1 Truck and Container Operations

Trucks would transport containers between the SCIG facility and the marine terminals at the two ports. This document assumes that only marine cargo, i.e., direct intermodal cargo, would be handled at the facility. This assumption is supported by the requirement that only trucks that use the designated truck routes between the Ports and the SCIG facility and that are equipped with GPS devices would be allowed in the railyard.

Containers arriving from the Ports on trucks would be loaded directly onto railcars if the appropriate railcars are available, or staged in the container stacking areas if they are not. Containers arriving on trains from the east would likely be temporarily staged in the container stacking areas until being loaded on trucks for delivery to port terminals,

although to the extent trucks were available immediately they could be transferred directly from railcars to trucks.

Containers would be picked up from and delivered to the marine terminals in the Ports by on-road drayage trucks operated under contracts between various trucking companies and BNSF for drayage between the SCIG railyard and the Ports. The contracts would specify that all trucks would be powered by engines that meet or exceed the 2007 EPA on-road standards (see section 5.2.2 in the Recirculated Draft EIR for a discussion of potential alternative truck technologies). This arrangement would ensure that the trucks entering and leaving the SCIG railyard would meet the 2010 CAAP's Clean Truck Program (CTP) engine emissions requirements.

The proposed SCIG facility would operate like a circuit. On-road trucks would arrive at and depart from the facility hauling 20-, 40-, and 45-foot shipping containers on chassis. The trucks would be typical tractors of the type used in 18-wheel semi-trailer rigs throughout the country except, as described above, they would be powered by 2007 or newer EPA on-road diesel engines. The number and frequency of these truck arrivals and departures would vary depending on vessel and train schedules, but it is expected that at full capacity an average of approximately 5,542 trucks, carrying 4,167 containers, would arrive at and depart from the facility each day, as well as employee and vendor traffic (Table 1-2; Appendix G in the Recirculated Draft EIR). Truck travel to and from port terminals to the SCIG railyard would occur along designated truck routes described below and shown in Figure 1-4. The truck routes would be used as follows:

- From the Port of Loss Angeles West Basin, trucks would proceed on Harry Bridges eastbound to Anaheim Street, take Anaheim eastbound to the Terminal Island Freeway, then proceed northbound on the Terminal Island Freeway, exiting at Pacific Coast Highway and entering facility queuing lanes.
- From Terminal Island, trucks would proceed on Seaside/Ocean Avenue to the Terminal Island Freeway, then proceed northbound on the Terminal Island Freeway, exiting at Pacific Coast Highway and entering facility queuing lanes.
- From the Port of Long Beach Middle Harbor and Pier J, trucks would proceed north on Harbor Scenic Drive to I-710, proceed north to exit I-710 at either 9th Street or Anaheim Street, proceed west to the Terminal Island Freeway, then north on the Terminal Island Freeway, exiting at Pacific Coast Highway and entering facility queuing lanes.

Use of these truck routes would be monitored and enforced through the use of GPS devices installed in the trucks, in accordance with BNSF's drayage contract requirements.

Inbound trucks would enter the SCIG railyard from the PCH off-ramps and proceed to an on-site entry portal to undergo an automated inspection and identification process that would use multiple digital cameras to document the condition of the equipment, check that shipping seals are intact, and verify that the container identified by the trucker corresponded to the actual container on the truck's chassis. The digital imaging process would comply with the Department of Homeland Security facility access regulations, and would also reduce idling time and paperwork. From the portal trucks would proceed along multiple queuing lanes along the western boundary of the facility, designed to avoid truck lines on the streets and to minimize idling. The queuing lanes would lead to checkpoint kiosks within the facility for additional inspection, driver identification (using the Intermodal Driver Database maintained by the Intermodal Association of North America), and exchange of security and cargo information. The applicant represents that

this process, which would be entirely remotely-controlled from the administration building, would take less than 2 minutes for each truck.

After passing through the kiosks, the majority (BNSF estimates 90 percent) of trucks would be directed straight to track side, where an RMG would lift the container off the chassis and place it on a railcar for further shipment. This practice, called a "direct-to-railcar live lift," is very efficient because the container is loaded immediately onto the railcar as opposed to being parked in a temporary location, which requires extra equipment activity, with the resultant additional emissions, to bring it to trackside later. Trucks not directed to a live lift would be directed to a designated container stacking area where the container would be lifted off of the chassis by an RMG and stacked for loading onto a railcar at a later time.

Outbound trucks would follow a similar process. Trucks that had performed a live lift or delivered a container to a stacking area would in most cases be directed to a location in the container stacking area where another container would be loaded onto the chassis by an RMG for transport back to the port terminals. These trucks would then proceed out of the facility, passing first through the out-gate portal at the north end of the facility. There, a digital camera array would record images of equipment for inspection and identification purposes, similar to the in-gate portal process described previously. The trucks would then proceed to the outbound checkpoint, an automated kiosk where additional driver biometric and cargo information would be collected. Once clear of the out-gate checkpoint the truck would proceed on the truck exit lanes on the west side of the facility to the PCH on-ramp, and head to the port terminals along the designated truck routes. Based on experience at the similar Memphis, TN facility, BNSF estimates that the amount of time a truck spends in the proposed facility would be approximately half of the current "turn time," which would reduce the amount of emissions per container and increase the number of containers each truck could dray in a shift.

#### 1.4.5.2 Train Operations

At full operation, the SCIG railyard is expected to handle eight inbound and eight outbound trains per day. The trains would enter and leave the facility via the Alameda Corridor. Inbound and outbound trains would typically operate as described below. Trains would be comprised of a set of three or four diesel-electric locomotives and a variable number of railcars. The locomotives would be large units of the type known as "road engines", identified as "long-haul" engines in the CAAP and "line-haul locomotives" in the CARB MOU. Those engines are typically equipped with 4,000- to 5,000-horsepower diesel engines driving an electric generator that supplies tractive power to the wheels. Consistent with CAAP Measure RL-2 and pursuant to the 2005 CARB MOU, BNSF would maximize the use of ultra-low sulfur diesel (ULSD) fuel in these locomotives. The fuel would be supplied during the refueling process at both the SCIG railyard (for outbound trains) and the eastern California engine facilities from which inbound trains would arrive. In addition, a single switching locomotive would be stationed in the SCIG facility to remove defective ("bad-order") railcars for servicing (normally performed at central service facilities such as Barstow). This locomotive would be a low-emissions unit compliant with the requirements of CAAP Measure RL-3.

The railcars would be flat-car-like units known as double-stack cars that are designed especially for transporting containers. Each car has from one to five bays (also known as platforms or wells), and each bay can hold two 40-foot containers stacked one on top of

the other (or two 20-ft units and one 40-ft unit, or one 45-ft container on top of a 40-foot container). Multiple-bay cars have articulated couplings that connect the bays to let them negotiate curving track. A five-bay, double-stack, articulated car for international containers, the industry standard, is approximately 265 feet long. A typical intermodal train is composed of as many as 29 such cars, or a mixture of five-bay, three-bay, and single-bay cars, and is approximately 8,000 feet long (including locomotives and intercar spaces). Depending upon the configuration of cars and containers, a train could carry up to 333 containers; to be conservative, this document assumes a train would carry, on average, 260 containers.

All train travel in the project area would be on tracks separated from local roads and streets, so trains would not cause or encounter traffic conflicts. Inbound trains would exit the Alameda Corridor, proceed across the Dominguez Channel Bridge onto one of the facility's south lead tracks (Figure 1-3a), and be routed onto a clear strip track. At this point all but one of the engines hauling the train would be turned off; the remaining engine would spot the train on the strip tracks for loading and unloading. Trains would typically be longer than a single strip track, and would have to be divided into two smaller segments (blocks) in order to be positioned on the strip tracks for loading and unloading. Accordingly, inbound trains would continue through the facility onto the north lead track until the rear end of the train had cleared the switches at the south end of the strip track. The train would then stop, and the portion of the train still inside the facility on the strip track would be uncoupled, leaving it properly positioned for unloading. The front half of the train would pull northward to clear the switches, then back southward onto another clear strip track (this process, which would take up to 30 minutes per train, is termed "doubling the train"). The locomotives would be uncoupled, and the locomotive consist would move south through the railyard along an empty track (or, in rare cases when no empty yard tracks are available, on the San Pedro Branch track east of the facility) to the staging area, where the locomotives would be refueled (from mobile fuel trucks), if necessary, and receive minor service checks and service such as sweeping, replenishing crew supplies, etc. Once that process was completed the locomotives would be available to move an outbound train or be re-assigned to other duties in the region.

Locomotive movements within the railyard and along the north lead track would not require the locomotives to sound their horns, as warning devices such as lights and barriers to prevent rail/truck conflicts would eliminate the need for horns (however, this analysis assumes that trains may occasionally sound their horns in the South Lead Track area when entering or exiting the Alameda Corridor; see Section 3.9 in the Recirculated Draft EIR). Train-related noise would consist of the diesel engines themselves, wheel-on-rail squealing, and the noise of railcars being coupled together.

Outbound trains would be assembled ("built") and leave the facility in essentially the reverse process, with the locomotives, typically working from the south end of the facility, doubling the train to make a full, approximately 8,000-foot train. After proper inspections and testing, the train would depart from the south end of the facility and proceed onto the Alameda Corridor.

No locomotive load testing, engine repair and rebuilding, repainting, repair or replacement of parts, components, mechanical and electrical systems as required by the Federal Railroad Administration, or railcar rebuilding would take place on the SCIG facility; those activities constitute "maintenance" and would take place at BNSF's Sheila Commerce Mechanical Repair Shop, as described in Section 1.4.3.4. There would also be no fixed locomotive fueling or fuel storage facility or structures. All locomotive maintenance that would be required for project-related trains already occurs at the Sheila facility. Only

locomotive servicing would occur at SCIG, which would be limited to minor upkeep activities, such as fueling via fuel truck, cleaning (e.g., wiping windows, removing trash, etc.) and resupplying (e.g., restocking of towels, napkins, water, etc.) of locomotives.

#### 1.4.5.3 Support Activities

Fuels and Hazardous Substances Use and Storage. Hazardous substances at the proposed facility would fall into two categories: (1) fuels and other products (solvents, lubricants, batteries, etc.) used in the operation of the facility; and (2) cargo contained in some of the shipping containers. Operational substances would be stored and handled in accordance with the facility's Business Plan, which would be submitted to the City of Los Angeles Fire Department for approval, and BNSF's corporate hazardous substances management plans (see Section 3.7.2.4 in the Recirculated Draft EIR for details). Those plans incorporate best management practices (BMPs) for storage and handling, as well as procedures for notifications and emergency response. No gasoline fuel would be stored on site, and any other fueling (e.g., locomotives, hostlers, and other equipment) would be via direct fueling from outside contractor tanker trucks. The drayage fleet would be fueled and serviced at off-site facilities that are not a part of the proposed Project.

According to LAHD, nearly 20,000 containers of hazardous cargos pass through the Ports each year. The proposed SCIG facility would handle a portion of those containers, applying established corporate procedures for hazardous cargos (see Section 3.7.2.4 in the Recirculated Draft EIR).

**Fire Protection and Security.** Fire protection would likely be provided by the City of Los Angeles Fire Department (LAFD), although Los Angeles County and the City of Long Beach may participate under mutual aid agreements that would be established by the respective fire departments (see Section 3.11 in the Recirculated Draft EIR for more detail). Buildings and structures would be designed and constructed in accordance with the fire codes of the relevant jurisdictions, and several emergency access routes would be provided.

The site would be fully secured by passive (fencing) and active (private security) measures in accordance with U.S. Department of Homeland Security requirements, and would include security lighting and a variety of security surveillance devices. Admission would be restricted to personnel carrying Transportation Worker Identification Credential (TWIC), and escorted authorized visitors (see Section 3.7 in the Recirculated Draft EIR for more detail). The site is located in the Harbor Division Area of the City of Los Angeles Police Department, which, with the LAHD Police, would provide police protection, assisted as necessary by the Los Angeles County Sheriff's Department and the City of Long Beach Police Department (see Section 3.11 in the Recirculated Draft EIR for more detail).

**Stormwater Management.** The SCIG facility and alternate business facilities would include structural and procedural BMPs for minimizing the escape of water pollutants via stormwater runoff and dry weather flows. Structural BMPs would include swales incorporated into landscaped areas, storm drain inserts, berms around critical areas such as fueling and hazardous materials storage areas, and clarifier/settling basins as necessary. BNSF represents that the SCIG facility would consist of 20 to 30 percent permeable surfaces (landscaped areas, container stacking areas, and tracks). The new SCIG and alternate business facilities would be operated in accordance with procedural BMPs such as frequent sweeping, regular inspections, periodic employee training,

equipment storage and washdown practices, and appropriate storage and handling of potential polluting substances.

#### 1.5 Changes to the Draft EIR and Recirculated Draft EIR

The Final EIR discusses changes and modifications that have been made to the Draft EIR and Recirculated Draft EIR. Actual changes to the text, organized by chapters, sections, and appendices, are presented in Chapter 3, "Modifications to the Draft EIR and Recirculated Draft EIR," of this Final EIR.

Changes noted in Chapter 3 are identified by text strikeout and underline. These changes are referenced in Chapter 2, "Response to Comments," of this Final EIR, where applicable. The changes and clarifications presented in Chapter 3 were reviewed to determine whether or not they warranted recirculation of the EIR prior to certification according to CEQA Guidelines and Statutes. The changes would not result in any new significant environmental impacts or a substantial increase in the severity of an existing environmental effect.

Below is a brief summary of key changes made, which are described in more detail in Chapter 3 of this Final EIR.

- For the No Project Alternative, the forecasted total cargo throughput assumption was reduced from 2.8 million TEU to 2.0 million TEU (as shown in Section 3.2 of this Final EIR). This change was made in response to a comment and is consistent with the forecasted total cargo throughput assumption used in the Reduced Project Alternative, which was also 2.0 million TEU total (1.85 million to SCIG and .15 to Hobart). The 2.0 million TEU cargo assumption used in both the No Project Alternative and the Reduced Project Alternative is supported by the LAHD's cargo forecasts, which show that the international cargo combined for both railroads is projected to be 4.1M TEU (see Recirculated Draft EIR Section 1.1.5.3 Table 1-4) and LAHD's data showing that this international cargo total is split equally between BNSF and Union Pacific (see Recirculated Draft EIR Appendix G4). The two railroads historically have had market shares of approximately 50 percent each and this historical trend supports the assumption that cargo will continue to be split equally by the two railroads. No change was made to the cargo throughput analysis for the proposed Project, which was set at 2.8 M TEU because this was the applicant BNSF's estimated maximum capacity of the proposed SCIG facility. Under CEQA, it is best practice and most conservative to analyze the maximum utilization or physical capacity of a proposed project facility in order to ensure that the maximum possible environmental impacts are analyzed.
- The alternate site for the ACTA maintenance yard has been slightly modified from a 4.5-acre site to an approximately 2.5-acre site west of the Dominguez Channel that is generally in the same location analyzed in the EIR, with the difference being roughly 150 feet to the west. The footprint of the 2.5-acre site is shown in Figure 1.5 of this Final EIR.
- Certain key mitigation measures related to air quality and greenhouse gas emissions have been strengthened and/or added based on public comment, which would result in further reduction of impacts than what was previously analyzed in the Recirculated Draft EIR.

SCIG Final EIR 1-38

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2 criteria to be considered in making finding of technical and commercial feasibility of 3 zero emission technologies. 4 The above changes are consistent with the findings contained in the Draft EIR and 5 Recirculated Draft EIR, as modified. There would be no new or increased significant 6 effects on the environment due to the proposed Project changes, and no new alternatives 7 have been identified that would reduce significant effects of the proposed Project. 8 Therefore, recirculation is not required consistent with Public Resources Code Section 9 21092.1 and CEQA Guidelines Section 15088.5. 1.6 References 10 Burlington North, Santa Fe (BNSF). 2012. BNSF Hobart Memorandum. 11 September 19, 2012. 12 13 California Air Resources Board (CARB). 1998. Memorandum of Mutual 14 Understanding and Agreements. South Coast Locomotive Fleet Average Emissions Program. Website: http://www.arb.ca.gov/msprog/offroad/loco\_flt.pdf. 15 16 July 2, 1998. Curry, Robert. 2012. SCIG DEIR Comment Letter RE: Comments on Port of Los 17 18 Angeles Draft EIR for the SCIG Project. January 25. 19 Federal Railroad Administration. 2009. Final Report, Comparative Evaluation of 20 Rail and Truck Fuel Efficiency on Competitive Corridors. Prepared by ICF 21 International. Website: 22 http://www.fra.dot.gov/Downloads/Comparative\_Evaluation\_Rail\_Truck\_Fuel\_E 23 fficieny.pdf. 24 Haft, Richard. 2012. SCIG DEIR Comment Letter RE: SCIG Project CEQA Comments. January 23. 25 26 Parsons Transportation Group. 2006. San Pedro Bay Ports Rail Study Update: 27 December 28 Southern California Edison. 2012. SCIG DEIR Comment Letter. February 1. 29 Southern California Association of Governments (SCAG). 2012. Regional 30 Transportation Plan 2012-2035 Goods Movement Report. Website: 31 http://rtpscs.scag.ca.gov/Documents/2012/final/SR/2012fRTP GoodsMovement.p 32 df. April 2012.

Project Condition PC AQ-11 has been slightly modified to add a description of some

SCIG Final EIR 1-39

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